# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2013

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## HOUSE BILL 83 PROPOSED COMMITTEE SUBSTITUTE H83-PCS80116-RF-1

Short Title:	Enact CON Committee Recommendations.	(Public)
Sponsors:		
Referred to:		

### February 11, 2013

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The General Assembly of North Carolina enacts:

#### **SECTION 1.(a)** G.S. 131E-176(7b) reads as rewritten:

- "(7b) "Expedited review" means the status given to an application's review process when the applicant petitions for the review and the Department approves the request based on findings that all of the following are met:
  - a. The review is not competitive.
  - b. The proposed capital expenditure is less than five million dollars (\$5,000,000).
  - c. A request for a public hearing is not received within the time frame defined in G.S. 131E-185.
  - d. The agency has not determined that a public hearing is in the public interest."

### **SECTION 1.(b)** G.S. 131E-185(a1)(2) reads as rewritten:

"(2) No more than 20 days from the conclusion of the written comment period, the Department shall ensure that a public hearing is conducted at a place within the appropriate service area if one or more of the following circumstances apply; the review to be conducted is competitive;—the proponent proposes to spend five million dollars (\$5,000,000) or more; a written request for a public hearing is received before the end of the written



comment period from an affected party as defined in G.S. 131E-188(c); or the agency determines that a hearing is in the public interest. At such public hearing oral arguments may be made regarding the application or applications under review; and this public hearing shall include the following:

- a. An opportunity for the proponent of each application under review to respond to the written comments submitted to the Department about its application;
- b. An opportunity for any person, except one of the proponents, to comment on the applications under review;
- c. An opportunity for a representative of the Department, or such other person or persons who are designated by the Department to conduct the hearing, to question each proponent of applications under review with regard to the contents of the application;

The Department shall maintain a recording of any required public hearing on an application until such time as the Department's final decision is issued, or until a final agency decision is issued pursuant to a contested case hearing, whichever is later; and any person may submit a written synopsis or verbatim statement that contains the oral presentation made at the hearing."

#### **SECTION 2.** G.S. 131E-176(14e) reads as rewritten:

"(14e) "Kidney disease treatment center" means a facility that is certified as an end-stage renal disease facility by the Centers for Medicare and Medicaid Services, Department of Health and Human Services, pursuant to 42 C.F.R. § 405.494."

### **SECTION 3.** G.S. 131E-176(14o) reads as rewritten:

"(140) "Major medical equipment" means a single unit or single system of components with related functions which is used to provide medical and other health services and which costs more than seven hundred fifty thousand dollars (\$750,000).one million five hundred thousand dollars (\$1,500,000). In determining whether the major medical equipment costs more than seven hundred fifty thousand dollars (\$750,000),one million five hundred thousand dollars (\$1,500,000), the costs of the equipment, studies, surveys, designs, plans, working drawings, specifications, construction, installation, and other activities essential to acquiring and making operational the major medical equipment shall be included. The capital expenditure for the equipment shall be deemed to be the fair market value of the equipment or the cost of the equipment, whichever is greater. Major medical equipment does not include replacement equipment as defined in this section."

#### **SECTION 4.** G.S. 131E-176(16)b. reads as rewritten:

"(16) "New institutional health services" means any of the following:

. . .

b. Except as otherwise provided in G.S. 131E-184(e), the obligation by any person of a capital expenditure exceeding twofour million dollars (\$2,000,000)(\$4,000,000) to develop or expand a health service or a health service facility, or which relates to the provision of a health service. The cost of any studies, surveys, designs, plans, working drawings, specifications, and other activities, including staff effort and consulting and other services, essential to the acquisition, improvement, or expansion, expansion of any plant or equipment or

1 the replacement of any plant or equipment-with respect to which an 2 expenditure is made shall be included in determining if the 3 expenditure <del>two</del>four million exceeds 4 (\$2,000,000)(\$4,000,000). The cost of replacement equipment shall 5 not be included in determining whether an expenditure exceeds the capital expenditure threshold." 6 **SECTION 5.** G.S. 131E-176(22a) reads as rewritten: 7 8 "(22a) "Replacement equipment" means equipment that costs less than two 9 million dollars (\$2,000,000) and is purchased for the sole purpose of 10 replacing comparable medical equipment equipment, as defined by 11 10A NCAC 14C .0303(c), currently in use which will be sold or otherwise disposed of when replaced. The purchase of replacement 12 13 equipment shall not be considered a new institutional health service 14 and shall not require a certificate of need from the Department. In 15 determining whether the replacement equipment costs less than two million dollars (\$2,000,000), the costs of equipment, studies, surveys, 16 17 designs, plans, working drawings, specifications, construction, installation, and other activities essential to acquiring and making 18 19 operational the replacement equipment shall be included. The capital 20 expenditure for the equipment shall be deemed to be the fair market 21 value of the equipment or the cost of the equipment, whichever is 22 greater." 23 **SECTION 6.** G.S. 131E-184(e) reads as rewritten: 24 "(e) The Department shall exempt from certificate of need review a capital expenditure 25 that exceeds the twofour million dollar (\$2,000,000)(\$4,000,000) threshold set forth in 26 G.S. 131E-176(16)b. if all of the following conditions are met: The proposed capital expenditure would: 27 (1) 28 Be used solely for the purpose of renovating, replacing on the same a. 29 site, or expanding an existing: 30 1. Nursing home facility, 31 2. Adult care home facility, or 32 Intermediate care facility for the mentally retarded; and 3. 33 Not result in a change in bed capacity, as defined in b. 34 G.S. 131E-176(5), or the addition of a health service facility or any 35 other new institutional health service other than that allowed in 36 G.S. 131E-176(16)b. 37 The entity proposing to incur the capital expenditure provides prior written (2) 38 notice to the Department, which notice includes documentation that 39 demonstrates that the proposed capital expenditure would be used for one or 40 more of the following purposes: Conversion of semiprivate resident rooms to private rooms. 41 a. 42 Providing innovative, homelike residential dining spaces, such as b. 43

- cafes, kitchenettes, or private dining areas to accommodate residents and their families or visitors.
- Renovating, replacing, or expanding residential living or common c. areas to improve the quality of life of residents."

**SECTION 7.** G.S. 131E-188 reads as rewritten:

#### "§ 131E-188. Administrative and judicial review.

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After a decision of the Department to issue, deny or withdraw a certificate of need or exemption or to issue a certificate of need pursuant to a settlement agreement with an applicant to the extent permitted by law, any affected person, as defined in subsection (c) of this section, shall be entitled to a contested case hearing under Article 3 of Chapter 150B of the General Statutes. A petition for a contested case shall be filed within 30 days after the Department makes its decision. When a petition is filed, the Department shall send notification of the petition to the proponent of each application that was reviewed with the application for a certificate of need that is the subject of the petition. Any affected person shall be entitled to intervene in a contested case.

A contested case shall be conducted in accordance with the following timetable:

- (1) An administrative law judge or a hearing officer, as appropriate, shall be assigned within 15 days after a petition is filed.
- (2) The parties shall complete discovery within 90 days after the assignment of the administrative law judge or hearing officer.
- (3) The hearing at which sworn testimony is taken and evidence is presented shall be held within 45 days after the end of the discovery period.
- (4) The administrative law judge or hearing officer shall make a final decision within 75 days after the hearing.
- (5) Repealed by Session Laws 2011-398, s. 46, as amended by Session Laws 2011-326, s. 23, effective January 1, 2012, and applicable to contested cases commenced on or after that date.

The administrative law judge or hearing officer assigned to a case may extend the deadlines in subdivisions (2) through (4) so long as the administrative law judge or hearing officer makes a final decision in the case within 270 days after the petition is filed.

of an applicant for a certificate of need, the petitioner shall deposit a bond <u>for each approved application that is the subject of the petition</u> with the clerk of superior court where <u>theany</u> new institutional health service that is the subject of the petition is proposed to be located. The bond shall be secured by cash or its equivalent in an amount equal to five percent (5%) of the cost of the proposed new institutional health service <u>in each approved application</u> that is the subject of the <u>petition</u>, <u>but petition</u>. The bond required for each approved application subject to a petition may not be less than five thousand dollars (\$5,000) and may not exceed <u>fifty thousand dollars</u> (\$50,000).one hundred thousand dollars (\$100,000). A petitioner who received approval for a certificate of need and is contesting only a condition in the certificate is not required to file a bond under this subsection.

The applicant who received approval for the any new institutional health service that is the subject of the petition may bring an action against a bond filed under this subsection in the superior court of the county where the bond was filed. Upon finding that the petition for a contested case was frivolous or filed to delay the applicant, the court may award the applicant part or all of the bond filed under this subsection.subsection and shall award the applicant reasonable attorneys' fees and costs incurred in the contested case. At the conclusion of the contested case, if the court does not find that the petition for a contested case was frivolous or filed to delay the applicant, the petitioner shall be entitled to the return of the bond deposited with the superior court upon demonstrating to the clerk of superior court where the bond was filed that the contested case hearing is concluded.

(b) Any affected person who was a party in a contested case hearing shall be entitled to judicial review of all or any portion of any final decision in the following manner. The appeal shall be to the Court of Appeals as provided in G.S. 7A-29(a). The procedure for the appeal shall be as provided by the rules of appellate procedure. The appeal of the final decision shall be taken within 30 days of the receipt of the written notice of final decision, and notice of appeal shall be filed with the Office of Administrative Hearings and served on the Department and all other affected persons who were parties to the contested hearing.

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- (b1) Before filing an appeal of a final decision granting a certificate of need, the affected person shall deposit a bond with the Clerk of the Court of Appeals. The bond requirements of this subsection shall not apply to any appeal filed by the Department.
  - (1) The bond shall be secured by cash or its equivalent in an amount equal to five percent (5%) of the cost of the proposed new institutional health service in each approved application that is the subject of the appeal, but may not be less than five thousand dollars (\$5,000) and may not exceed fifty thousand dollars (\$50,000); one hundred thousand dollars (\$100,000); provided that the applicant who received approval of the certificate of need may petition the Court of Appeals for a higher bond amount for the payment of such costs and damages as may be awarded pursuant to subdivision (2) of this subsection. This amount shall be determined by the Court in its discretion, not to exceed three hundred thousand dollars (\$300,000).discretion. A holder of a certificate of need who is appealing only a condition in the certificate is not required to file a bond under this subsection.
  - (2) If the Court of Appeals finds that the appeal was frivolous or filed to delay the applicant, the court shall remand the case to the superior court of the county where a bond was filed for the contested case hearing on the certificate of need. The superior court may award the holder of the certificate of need part or all of the bond. The court shall award the holder of the certificate of need reasonable attorney fees and costs incurred in the appeal to the Court of Appeals. If the Court of Appeals does not find that the appeal was frivolous or filed to delay the applicant and does not remand the case to superior court for a possible award of all or part of the bond to the holder of the certificate of need, the person originally filing the bond shall be entitled to a return of the bond.
- (c) The term "affected persons" includes: the applicant; any individual residing within the service area or the geographic area served or to be served by the applicant; any individual who regularly uses health service facilities within that geographic area or the service area; any person who provides services, similar to the services under review, to individuals residing within the service area or the geographic area proposed to be served by the applicant; any person who, prior to receipt by the agency of the proposal being reviewed, has provided written notice to the agency of an intention to provide similar services in the future to individuals residing within the service area or the geographic area to be served by the applicant; third party payers who reimburse health service facilities for services in the service area in which the project is proposed to be located; and any agency which establishes rates for health service facilities or HMOs located in the service area in which the project is proposed to be located."

**SECTION 8.** G.S. 131E-176(16)l. is repealed.

**SECTION 9.** This act becomes effective October 1, 2013, and applies to certificate of need applications, contested case petitions, and appeals filed on or after that date.