

GENERAL ASSEMBLY OF NORTH CAROLINA
SESSION 2013

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HOUSE BILL 589
Committee Substitute Favorable 4/17/13
Committee Substitute #2 Favorable 4/18/13
PROPOSED COMMITTEE SUBSTITUTE H589-PCS30472-STf-39

Short Title: VIVA.

(Public)

Sponsors:

Referred to:

April 8, 2013

A BILL TO BE ENTITLED

AN ACT TO RESTORE CONFIDENCE IN GOVERNMENT BY ESTABLISHING THE
VOTER INFORMATION VERIFICATION ACT TO PROMOTE THE ELECTORAL
PROCESS THROUGH EDUCATION AND INCREASED REGISTRATION OF
VOTERS AND BY REQUIRING VOTERS TO PROVIDE PHOTO IDENTIFICATION
BEFORE VOTING TO PROTECT THE RIGHT OF EACH REGISTERED VOTER TO
CAST A SECURE VOTE WITH REASONABLE SECURITY MEASURES THAT
CONFIRM VOTER IDENTITY AS ACCURATELY AS POSSIBLE WITHOUT
RESTRICTION.

The General Assembly of North Carolina enacts:

PART I. VIVA

SECTION 1. There is established within the State Board of Elections a Voter Information Verification Advisory board with at least three, but no more than five, members who are registered voters of the State and appointed by the State Board of Elections. Appointments to the board shall include members of more than one party affiliation and of no party affiliation. The State Board may not appoint members in a manner that results in one political party affiliation having a majority on the board. Members of the Voter Information Verification Advisory board shall attend training for county board of elections members under G.S. 163-82.24 and shall advise the State Board on the following:

- (1) Promotion of voter registration and voter registration drives.
- (2) Recruitment of poll workers for election day.
- (3) Initiatives to educate the public about voter registration and casting a ballot, in accordance with Chapter 163 of the General Statutes, including information about any identification requirements of voting, voting by mail-in absentee ballot, and voting by early one-stop ballot.
- (4) Other matters related to voter registration, voting, counting of ballots, and candidacy for elected office, including assisting registered voters without photo identification with obtaining photo identification appropriate for voting.
- (5) A system of identifying and training volunteers in the counties in the State to assist with its duties and responsibilities under this section.
- (6) Outreach to State and local governmental agencies, political parties as defined by Article 9 of Chapter 163 of the General Statutes, and nonprofit



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1 organizations operating in this State to help identify registered voters
2 without photo identification appropriate for voting and assist those voters in
3 obtaining photo identification appropriate for voting.

4 **SECTION 2.** G.S. 163-82.20 is amended by adding a new subsection to read:

5 "(j) Additional Public Agencies Permitted to Offer Registration. – If approved by the
6 State Board of Elections, the county board of elections, and the county board of commissioners,
7 a county may offer voter registration in accordance with this section through the following
8 additional public offices:

9 (1) Senior centers or facilities operated by the county.

10 (2) Parks and recreation services operated by the county."

11 **SECTION 3.(a)** The State Board of Elections shall disseminate information about
12 photo identification requirements for voting, provide information on how to obtain photo
13 identification appropriate for voting, and assist any registered voter without photo identification
14 appropriate for voting with obtaining such photo identification. Information may be distributed
15 through public service announcements, print, radio, television, online, and social media. The
16 State Board shall work with public agencies, private partners, and nonprofits to identify voters
17 without photo identification appropriate for voting and assist those voters in securing the photo
18 identification appropriate for voting. All outreach efforts to notify voters of the photo
19 identification requirements shall be accessible to the elderly and persons with disabilities.

20 **SECTION 3.(b)** The Executive Director of the State Board of Elections shall
21 assign staff to support the Voter Information Verification Advisory board to fulfill the duties
22 and responsibilities of this act.

23 24 **PART II. PHOTO IDENTIFICATION**

25 **SECTION 4.** Article 14A of Chapter 163 of the General Statutes is amended by
26 adding a new section to read:

27 **"§ 163-166.13. Photo identification requirement for voting in person.**

28 (a) Every qualified voter voting in person in accordance with this Article,
29 G.S. 163-82.6A, 163-166.7, 163-166.9, 163-227.2, or 163-182.1A shall present photo
30 identification bearing any reasonable resemblance to that voter to a local election official at the
31 voting place before voting, except as follows:

32 (1) For a registered voter voting curbside, that voter shall present identification
33 under G.S. 163-166.9.

34 (2) For a registered voter who has a sincerely held religious objection to being
35 photographed and has filed a declaration in accordance with G.S. 163-82.7A
36 at least 25 days before the election in which that voter is voting in person,
37 that voter shall not be required to provide photo identification.

38 (b) Any voter who complies with subsection (a) of this section shall be permitted to
39 vote.

40 (c) Any voter who does not comply with subsection (a) of this section shall be
41 permitted to vote a provisional official ballot which shall be counted in accordance with
42 G.S. 163-182.1A.

43 (d) The local election official to whom the photo identification is presented shall
44 determine if the photo identification bears any reasonable resemblance to the voter presenting
45 the photo identification. If it is determined that the photo identification does not bear any
46 reasonable resemblance to the voter, the local election official shall comply with
47 G.S. 163-166.14.

48 (e) As used in this section, "photo identification" means any of the following that
49 contain a photograph of the registered voter:

50 (1) An identification card that bears either a date of expiration or a date of
51 issuance and that is not more than 10 years beyond the date of expiration or

1 issuance, whichever is later, issued by a branch, department, agency, or
2 entity of the United States, this State, or any other state, such as any of the
3 following:

- 4 a. A North Carolina drivers license issued under Article 2 of Chapter 20
5 of the General Statutes, including a learner's permit or a provisional
6 license.
7 b. A special identification card for nonoperators issued under
8 G.S. 20-37.7.
9 c. A United States passport.
10 d. An employee identification card.
11 e. A United States military identification card.
12 f. An identification card issued by The University of North Carolina or
13 its constituent institutions.
14 g. An identification card issued by a North Carolina community
15 college.
16 h. An identification card issued to a fireman, EMS, hospital employee,
17 or law enforcement officer.
18 i. An identification card issued by a unit of local government, public
19 authority, or special district, all as defined in G.S. 159-7.
20 j. An identification card issued for a government program of public
21 assistance.

22 (2) A Veterans Identification Card issued by the United States Department of
23 Veterans Affairs for use at Veterans Administration medical facilities.

24 (3) An identification card that bears a date of expiration and was not expired on
25 the day the voter reached the age of 70 issued by a branch, department,
26 agency, or entity of the United States, this State, or any other state.

27 (4) A tribal enrollment card issued by a federally recognized tribe that bears
28 either a date of expiration or a date of issuance and that is not more than 10
29 years beyond the date of expiration or issuance, whichever is later."

30 **SECTION 5.** Article 14A of Chapter 163 of the General Statutes is amended by
31 adding a new section to read:

32 **"§ 163-166.14. Evaluation of determination of nonreasonable resemblance of photo**
33 **identification.**

34 (a) Any local election official that determines the photo identification presented by a
35 voter in accordance with G.S. 163-166.13 does not bear any reasonable resemblance to that
36 voter shall notify the judges of election of the determination.

37 (b) When notified under subsection (a) of this section, the judges of election present
38 shall review the photo identification presented and the voter to determine if the photo
39 identification bears any reasonable resemblance to that voter. The judges of election present
40 may consider information presented by the voter in addition to the photo identification and
41 shall construe all evidence presented in a light most favorable to the voter.

42 (c) A voter subject to subsections (a) and (b) of this section shall be permitted to vote
43 unless the judges of election present unanimously agree that the photo identification presented
44 does not bear any reasonable resemblance to that voter. The failure of the judges of election
45 present to unanimously agree that photo identification presented by a voter does not bear any
46 reasonable resemblance to that voter shall be dispositive of any challenges that may otherwise
47 be made under G.S. 163-85(c)(10).

48 (d) A voter subject to subsections (a) and (b) of this section shall be permitted to vote a
49 provisional ballot in accordance with G.S. 163-88.1 if the judges of election present
50 unanimously agree that the photo identification presented does not bear any reasonable
51 resemblance to that voter.

1 (e) At any time a voter presents photo identification to a local election official other
2 than on election day, the county board of elections shall have available to the local election
3 official judges of election for the review required under subsection (b) of this section,
4 appointed in the manner as is in Article 5 of this Chapter, except that the individuals (i) may
5 reside anywhere in the county or (ii) be an employee of the county or the State. Neither the
6 local election official nor the judges of election may be a county board member. The county
7 board is not required to have the same judges of election available throughout the time period a
8 voter may present photo identification other than on election day but shall have at least two
9 judges, who are not of the same political party affiliation, available at all times during that
10 period.

11 (f) Any local or State employee appointed to serve as a judge of election may hold that
12 office in addition to the number permitted by G.S. 128-1.1.

13 (g) The county board of elections shall cause to be made a record of all voters subject to
14 subsection (c) of this section. The record shall include all of the following:

15 (1) The name and address of the voter.

16 (2) The name of the local election official under subsection (a) of this section.

17 (3) The names and a record of how each judge of election voted under
18 subsection (b) of this section.

19 (4) The date of the determinations under subsections (a) and (b) of this section.

20 (5) A brief description of the photo identification presented by the voter.

21 (h) For purposes of this section, the term "judges of election" shall have the following
22 meanings:

23 (1) On election day, the chief judge and judges of election as appointed under
24 Article 5 of this Chapter.

25 (2) Any time other than on election day, the individuals appointed under
26 subsection (e) of this section.

27 (i) The State Board shall adopt rules for the administration of this section."

28 **SECTION 6.** Article 7A of Chapter 163 of the General Statutes is amended by
29 adding a new section to read:

30 **"§ 163-82.7A. Declaration of religious objection to photograph.**

31 (a) At the time of approval of the application to register to vote, a voter with a sincerely
32 held religious objection to being photographed may execute a declaration before an election
33 official to that effect to be incorporated as part of the official record of voter registration.

34 (b) At any time after the voter has registered to vote that the voter has determined the
35 voter has a sincerely held religious objection to being photographed, that voter may execute a
36 declaration before an election official to be incorporated as part of the official record of that
37 voter's voter registration.

38 (c) At any time after a voter has executed a declaration before an election official under
39 this section and that voter no longer has a sincerely held religious objection to being
40 photographed, that voter may request the cancellation of the declaration in writing to the county
41 board.

42 (d) All declarations under subsections (a) and (b) of this section shall include a
43 statement by the voter that the voter has a sincerely held religious objection to being
44 photographed and a requirement for the signature of the voter, which includes a notice that a
45 false or fraudulent declaration is a Class I felony pursuant to G.S. 163-275(13).

46 (e) The State Board shall adopt rules to establish a standard form for the administration
47 of this section."

48 **SECTION 7.** G.S. 163-82.6A(b) reads as rewritten:

49 "(b) Both Attestation and Proof of Residence Required. – To vote under this section, a
50 voter shall present photo identification in accordance with G.S. 163-166.13. This requirement is

1 separate from the requirement to provide proof of residence under subdivision (2) of this
2 subsection. To register ~~and vote~~ under this section, the person shall do both of the following:

- 3 (1) Complete a voter registration form as prescribed in G.S. 163-82.4, including
4 the attestation requirement of G.S. 163-82.4(b) that the person meets each
5 eligibility requirement. Such attestation is signed under penalty of a Class I
6 felony under G.S. 163-275(13); and
7 (2) Provide proof of residence by presenting any of the following valid
8 documents that show the person's current name and current residence
9 address: a North Carolina drivers license, a photo identification from a
10 government agency, or any of the documents listed in G.S. 163-166.12(a)(2).
11 The State Board of Elections may designate additional documents or
12 methods that suffice and shall prescribe procedures for establishing proof of
13 residence."

14 **SECTION 8.** G.S. 163-166.7(a) reads as rewritten:

15 "(a) Checking Registration. – A person seeking to vote shall enter the voting enclosure
16 through the appropriate entrance. A precinct official assigned to check registration shall at once
17 ask the voter to state current name and residence address. The voter shall answer by stating
18 current name and residence ~~address.~~ address and presenting photo identification in accordance
19 with G.S. 163-166.13. In a primary election, that voter shall also be asked to state, and shall
20 state, the political party with which the voter is affiliated or, if unaffiliated, the authorizing
21 party in which the voter wishes to vote. After examination, that official shall state whether that
22 voter is duly registered to vote in that precinct and shall direct that voter to the voting
23 equipment or to the official assigned to distribute official ballots. If a precinct official states
24 that the person is duly registered, the person shall sign the pollbook, other voting record, or
25 voter authorization document in accordance with subsection (c) of this section before voting."

26 **SECTION 9.** G.S. 163-166.9 reads as rewritten:

27 "**§ 163-166.9. Curbside voting.**

28 (a) In any election or referendum, if any qualified voter is able to travel to the voting
29 place, but because of age or physical disability and physical barriers encountered at the voting
30 place is unable to enter the voting enclosure to vote in person without physical assistance, that
31 voter shall be allowed to vote either in the vehicle conveying that voter or in the immediate
32 proximity of the voting place.

33 (b) Any qualified voter voting under this section shall comply with G.S. 163-166.13(a)
34 by one of the following means:

35 (1) Presenting photo identification in accordance with G.S. 163-166.13(a).

36 (2) Presenting a copy of a document listed in G.S. 163-166.12(a)(2).

37 (c) The State Board of Elections shall ~~promulgate~~ adopt rules for the administration of
38 this section."

39 **SECTION 10.** G.S. 163-227.2(b) reads as rewritten:

40 "(b) Not earlier than the third Thursday before an election, in which absentee ballots are
41 authorized, in which a voter seeks to vote and not later than 1:00 P.M. on the last Saturday
42 before that election, the voter shall appear in person only at the office of the county board of
43 elections, except as provided in subsection (g) of this section. A county board of elections shall
44 conduct one-stop voting on the last Saturday before the election until 1:00 P.M. and may
45 conduct it until 5:00 P.M. on that Saturday. That voter shall enter the voting enclosure at the
46 board office through the appropriate entrance and shall at once state his or her name and place
47 of residence to an authorized member or employee of the ~~board.~~ board and present photo
48 identification in accordance with G.S. 163-166.13. In a primary election, the voter shall also
49 state the political party with which the voter affiliates and in whose primary the voter desires to
50 vote, or if the voter is an unaffiliated voter permitted to vote in the primary of a particular party
51 under G.S. 163-119, the voter shall state the name of the authorizing political party in whose

1 primary he wishes to vote. The board member or employee to whom the voter gives this
2 information shall announce the name and residence of the voter in a distinct tone of voice.
3 After examining the registration records, an employee of the board shall state whether the
4 person seeking to vote is duly registered. If the voter is found to be registered that voter may
5 request that the authorized member or employee of the board furnish the voter with an
6 application form as specified in G.S. 163-227. The voter shall complete the application in the
7 presence of the authorized member or employee of the board, and shall deliver the application
8 to that person."

9 **SECTION 11.** Article 15A of Chapter 163 of the General Statutes is amended by
10 adding a new section to read:

11 **"§ 163-182.1A. Counting of provisional official ballots cast due to failure to provide photo**
12 **identification when voting in person.**

13 (a) Unless disqualified for some other reason provided by law, the county board of
14 elections shall find that a voter's provisional official ballot cast wholly or partly as a result of
15 failing to present photo identification when voting in person in accordance with
16 G.S. 163-166.13 is valid and direct that the provisional ballot be opened and counted in
17 accordance with this Chapter if the voter complies with this section.

18 (b) A voter who casts a provisional official ballot wholly or partly as a result of failing
19 to present photo identification when voting in person in accordance with G.S. 163-166.13 may
20 comply with this section by appearing in person at the county board of elections and doing one
21 of the following:

22 (1) Presenting photo identification as defined in G.S. 163-166.13(e) that bears
23 any reasonable resemblance to the voter. The local election official to whom
24 the photo identification is presented shall determine if the photo
25 identification bears any reasonable resemblance to that voter. If not, that
26 local election official shall comply with G.S. 163-166.14.

27 (2) Declaring, on a form provided by the State Board, that the voter does not
28 possess proof of identification due to a natural disaster occurring within the
29 previous 60 days, as declared by the President of the United States or the
30 Governor of this State.

31 (3) Presenting any of the documents listed in G.S. 163-166.12(a)(2) and
32 declaring that the voter has a sincerely held religious objection to being
33 photographed. That voter shall also be offered an opportunity to execute a
34 declaration under G.S. 163-82.7A for future elections.

35 (c) All identification under subsection (b) of this section shall be presented to the
36 county board of elections not later than 12:00 noon the day prior to the time set for the
37 convening of the election canvass pursuant to G.S. 163-182.5.

38 (d) If the county board of elections determines that a voter has also cast a provisional
39 official ballot for a cause other than the voter's failure to provide photo identification in
40 accordance with G.S. 163-166.13, the county board shall do all of the following:

41 (1) Note on the envelope containing the provisional official ballot that the voter
42 has complied with the proof of identification requirement.

43 (2) Proceed to determine any other reasons for which the provisional official
44 ballot was cast provisionally before ruling on the validity of the voter's
45 provisional official ballot."

46 **SECTION 12.** G.S. 163-87 reads as rewritten:

47 **"§ 163-87. Challenges allowed on day of primary or election.**

48 On the day of a primary or election, at the time a registered voter offers to vote, any other
49 registered voter of the precinct may exercise the right of challenge, and when ~~he~~the voter does
50 so may enter the voting enclosure to make the challenge, but ~~he~~the voter shall retire therefrom
51 as soon as the challenge is heard.

1 On the day of a primary or election, any other registered voter of the precinct may
2 challenge a person for one or more of the following reasons:

- 3 (1) One or more of the reasons listed in G.S. 163-85(c).
- 4 (2) That the person has already voted in that primary or election.
- 5 (3) Repealed by Session Laws 2009-541, s. 16.1(b), effective August 28, 2009.
- 6 (4) If the challenge is made with respect to voting in a partisan primary, that the
7 person is a registered voter of another political party.
- 8 (5) The voter does not present photo identification in accordance with
9 G.S. 163-166.13.

10 The chief judge, judge, or assistant appointed under G.S. 163-41 or 163-42 may enter
11 challenges under this section against voters in the precinct for which appointed regardless of
12 the place of residence of the chief judge, judge, or assistant.

13 If a person is challenged under this subsection, and the challenge is sustained under
14 G.S. 163-85(c)(3), the voter may still transfer his registration under G.S. 163-82.15(e) if
15 eligible under that section, and the registration shall not be cancelled under G.S. 163-90.2(a) if
16 the transfer is made. A person who has transferred his registration under G.S. 163-82.15(e) may
17 be challenged at the precinct to which the registration is being transferred."

18 19 **PART III. IMPLEMENTATION**

20 **SECTION 13.** G.S. 20-37.7(d) reads as rewritten:

21 "(d) Expiration and Fee. – A special identification card issued to a person for the first
22 time under this section expires when a drivers license issued on the same day to that person
23 would expire. A special identification card renewed under this section expires when a drivers
24 license renewed by the card holder on the same day would expire.

25 The fee for a special identification card is the same as the fee set in G.S. 20-14 for a
26 duplicate license. The fee does not apply to a special identification card issued to a resident of
27 this State as follows:

- 28 (1) ~~who~~The applicant is legally blind, blind.
- 29 (2) The applicant is at least 70 years old, old.
- 30 (3) The applicant is homeless, has been issued a drivers license but the drivers
31 license is cancelled under G.S. 20-15, in accordance with G.S. 20-9(e) and
32 (g), as a result of a physical or mental disability or disease.
- 33 (4) The applicant is homeless. To obtain a special identification card without
34 paying a fee, a homeless person must present a letter to the Division from
35 the director of a facility that provides care or shelter to homeless persons
36 verifying that the person is homeless.
- 37 (5) The applicant is registered to vote in this State and does not have photo
38 identification acceptable under G.S. 163-166.13. To obtain a special
39 identification card without paying a fee, a registered voter shall sign a
40 declaration stating the registered voter is registered and does not have other
41 photo identification acceptable under G.S. 163-166.13. The Division shall
42 verify that voter registration prior to issuing the special identification card.
43 Any declaration shall prominently include the penalty under
44 G.S. 163-275(13) for falsely making the declaration.
- 45 (6) The applicant is appearing before the Division for the purpose of registering
46 to vote in accordance with G.S. 163-82.19 and does not have other photo
47 identification acceptable under G.S. 163-166.13. To obtain a special
48 identification card without paying a fee, that applicant shall sign a
49 declaration stating that applicant is registering to vote and does not have
50 other photo identification acceptable under G.S. 163-166.13. Any

1 declaration shall prominently include the penalty under G.S. 163-275(13) for
2 falsely making the declaration."

3 **SECTION 14.(a)** G.S. 130A-93.1 is amended by adding a new subsection to read:

4 "(c) Upon verification of voter registration, the State Registrar shall not charge any fee
5 under subsection (a) of this section to a registered voter who signs a declaration stating the
6 registered voter is registered to vote in this State and does not have a certified copy of that
7 registered voter's birth certificate or marriage license necessary to obtain photo identification
8 acceptable under G.S. 163-166.13. Any declaration shall prominently include the penalty under
9 G.S. 163-275(13) for falsely or fraudulently making the declaration."

10 **SECTION 14.(b)** G.S. 161-10(a)(8) reads as rewritten:

11 "(8) Certified Copies of Birth and Death Certificates and Marriage Licenses. –
12 For furnishing a certified copy of a death or birth certificate or marriage
13 license ten dollars (\$10.00). Provided however, a ~~Register of Deeds~~register
14 of deeds, in accordance with G.S. 130A-93, may issue without charge a
15 certified ~~Birth Certificate~~birth certificate to any person over the age of 62
16 years. Provided, however, upon verification of voter registration, a register
17 of deeds, in accordance with G.S. 130A-93, shall issue without charge a
18 certified copy of a birth certificate or a certified copy of a marriage license to
19 any registered voter who declares the registered voter is registered to vote in
20 this State and does not have a certified copy of that registered voter's birth
21 certificate or marriage license necessary to obtain photo identification
22 acceptable under G.S. 163-166.13. Any declaration shall prominently
23 include the penalty under G.S. 163-275(13) for falsely or fraudulently
24 making the declaration."

25 **SECTION 15.** G.S. 163-275(13) reads as rewritten:

26 "(13) For any person falsely to make or present any certificate or other paper to
27 qualify any person fraudulently as a voter, or to attempt thereby to secure to
28 any person the privilege of ~~voting~~;voting, including declarations made under
29 this Chapter, G.S. 20-37.7(d)(5), 130A-93.1(c), and 161-10(a)(8);"

30 **SECTION 16.(a)** G.S. 163-229(b) reads as rewritten:

31 "(b) Application on Container-Return Envelope. – In time for use not later than 60 days
32 before a statewide general election in an even-numbered year, and not later than 50 days before
33 a statewide primary, other general election or county bond election, the county board of
34 elections shall print a sufficient number of envelopes in which persons casting absentee ballots
35 may transmit their marked ballots to the county board of elections. However, in the case of
36 municipal elections, sufficient container-return envelopes shall be made available no later than
37 30 days before an election. Each container-return envelope shall have printed on it an
38 application which shall be designed and prescribed by the State Board of Elections, providing
39 for all of the following:

- 40 (1) ~~the~~The voter's certification of eligibility to vote the enclosed ballot and of
41 having voted the enclosed ballot in accordance with this ~~Article~~,Article.
- 42 (2) ~~a~~A space for identification of the envelope with the ~~voter~~,voter and the
43 voter's signature.
- 44 (3) ~~and a~~A space for the identification of the two persons witnessing the casting
45 of the absentee ballot in accordance with G.S. 163-231, those persons'
46 signatures, and those persons' addresses.
- 47 (4) A space for the name and address of any near relative or verifiable legal
48 guardian who assisted the voter if the voter is unable to complete and sign
49 the certification and that individual's signature.
- 50 (5) A space for approval by the county board of elections.

1 (6) ~~The envelope shall~~ A space to allow reporting of a change of name as
2 provided by G.S. 163-82.16.

3 (7) A prominent display of the unlawful acts under G.S. 163-226.3 and
4 G.S. 163-275.

5 The container-return envelope shall be printed in accordance with the instructions of the
6 State Board of Elections."

7 **SECTION 16.(b)** G.S. 163-230.1 reads as rewritten:

8 "**§ 163-230.1. Simultaneous issuance of absentee ballots with application.**

9 (a) A qualified voter who is ~~eligible to vote by absentee ballot under~~
10 ~~G.S. 163-226(a)~~ desires to vote by absentee ballot, or that voter's near relative or verifiable legal
11 guardian, shall complete a request form for in writing an application for absentee ballots, an
12 absentee application and absentee ballots so that the county board of elections receives ~~the that~~
13 completed request form not later than 5:00 P.M. on the Tuesday before the election. That
14 completed written request form shall be signed by the voter, the voter's near relative, or the
15 voter's verifiable legal guardian in compliance with G.S. 163-230.2. The county board of
16 elections shall enter in the register of absentee requests, applications, and ballots issued the
17 information required in G.S. 163-228 as soon as each item of that information becomes
18 available. Upon receiving the application, completed request form, the county board of elections
19 shall cause to be mailed to that voter ~~in a single package; package that includes all of the~~
20 following:

21 (1) The official ballots ~~the that~~ voter is entitled to ~~vote; vote.~~

22 (2) A container-return envelope for the ballots, printed in accordance with
23 ~~G.S. 163-229; and~~ G.S. 163-229.

24 (3) Repealed by Session Laws 1999-455, s. 10.

25 (4) An instruction sheet.

26 The ballots, envelope, and instructions shall be mailed to the voter by the county board's
27 chairman, member, officer, or employee as determined by the board and entered in the register
28 as provided by this Article.

29 (a1) Absence for Sickness or Physical Disability. – Notwithstanding the provisions of
30 subsection (a) of this section, if a voter expects to be unable to go to the voting place to vote in
31 person on election day because of that voter's sickness or other physical disability, that voter or
32 that voter's near relative or verifiable legal guardian may make ~~written the request under~~
33 subsection (a) of this section in person ~~for absentee ballots~~ to the board of elections of the
34 county in which the voter is registered after 5:00 p.m. on the Tuesday before the election but
35 not later than 5:00 p.m. on the day before the election. The county board of elections shall treat
36 that completed request form in the same manner as a request under subsection (a) of this
37 section but may personally deliver the application and ballots. ~~enter in the register of absentee~~
38 ~~requests, applications, and ballots issued the information required in G.S. 163-228 as soon as~~
39 ~~each item of that information becomes available. The county board of elections shall personally~~
40 ~~deliver to the requester in a single package:~~

41 (1) ~~The official ballots the voter is entitled to vote;~~

42 (2) ~~A container return envelope for the ballots, printed in accordance with~~
43 ~~G.S. 163-229; and~~

44 (3) ~~An instruction sheet.~~

45 (a2) Delivery of Absentee Ballots and Container-Return Envelope to Applicant. – When
46 the county board of elections receives a completed request form for applications and absentee
47 ballots, the board shall promptly issue and transmit them to the voter in accordance with the
48 following instructions:

49 (1) On the top margin of each ballot the applicant is entitled to vote, the chair, a
50 member, officer, or employee of the board of elections shall write or type the
51 words "Absentee Ballot No. ____" or an abbreviation approved by the State

1 Board of Elections and insert in the blank space the number assigned the
2 applicant's application in the register of absentee requests, applications, and
3 ballots issued. That person shall not write, type, or print any other matter
4 upon the ballots transmitted to the absentee voter. Alternatively, the board of
5 elections may cause to be barcoded on the ballot the voter's application
6 number, if that barcoding system is approved by the State Board of
7 Elections.

8 (2) The chair, member, officer, or employee of the board of elections shall fold
9 and place the ballots (identified in accordance with the preceding
10 instruction) in a container-return envelope and write or type in the
11 appropriate blanks thereon, in accordance with the terms of G.S. 163-229(b),
12 the absentee voter's name, the absentee voter's application number, and the
13 designation of the precinct in which the voter is registered. If the ballot is
14 barcoded under this section, the envelope may be barcoded rather than
15 having the actual number appear. The person placing the ballots in the
16 envelopes shall leave the container-return envelope holding the ballots
17 unsealed.

18 (3) The chair, member, officer, or employee of the board of elections shall then
19 place the unsealed container-return envelope holding the ballots together
20 with printed instructions for voting and returning the ballots, in an envelope
21 addressed to the voter at the post office address stated in the request, seal the
22 envelope, and mail it at the expense of the county board of elections:
23 Provided, that in case of a request received after 5:00 p.m. on the Tuesday
24 before the election under the provisions of subsection (a1) of this section, in
25 lieu of transmitting the ballots to the voter in person or by mail, the chair,
26 member, officer, or employee of the board of elections may deliver the
27 sealed envelope containing the instruction sheet and the container-return
28 envelope holding the ballots to a near relative or verifiable legal guardian of
29 the voter.

30 The county board of elections may receive completed written requests~~request forms~~ for
31 applications at any time prior to the election but shall not mail applications and ballots to the
32 voter or issue applications and ballots in person earlier than 60 days prior to the statewide
33 general election in an even-numbered year, or earlier than 50 days prior to any other election,
34 except as provided in G.S. 163-227.2. No election official shall issue applications for absentee
35 ballots except in compliance with this Article.

36 (b) The application shall be completed and signed by the voter personally, the ballots
37 marked, the ballots sealed in the container-return envelope, and the certificate completed as
38 provided in G.S. 163-231.

39 (c) At its next official meeting after return of the completed container-return envelope
40 with the voter's ballots, the county board of elections shall determine whether the
41 container-return envelope has been properly executed. If the board determines that the
42 container-return envelope has been properly executed, it shall approve the application and
43 deposit the container-return envelope with other container-return envelopes for the envelope to
44 be opened and the ballots counted at the same time as all other container-return envelopes and
45 absentee ballots.

46 (c1) Required Meeting of County Board of Elections. – During the period commencing
47 on the third Tuesday before an election, in which absentee ballots are authorized, the county
48 board of elections shall hold one or more public meetings each Tuesday at 5:00 p.m. for the
49 purpose of action on applications for absentee ballots. At these meetings, the county board of
50 elections shall pass upon applications for absentee ballots.

1 If the county board of elections changes the time of holding its meetings or provides for
2 additional meetings in accordance with the terms of this subsection, notice of the change in
3 hour and notice of the schedule of additional meetings, if any, shall be published in a
4 newspaper circulated in the county at least 30 days prior to the election.

5 At the time the county board of elections makes its decision on an application for absentee
6 ballots, the board shall enter in the appropriate column in the register of absentee requests,
7 applications, and ballots issued opposite the name of the applicant a notation of whether the
8 applicant's application was "Approved" or "Disapproved".

9 The decision of the board on the validity of an application for absentee ballots shall be final
10 subject only to such review as may be necessary in the event of an election contest. The county
11 board of elections shall constitute the proper official body to pass upon the validity of all
12 applications for absentee ballots received in the county; this function shall not be performed by
13 the chairman or any other member of the board individually.

14 (d) Repealed by Session Laws 1999-455, s. 10.

15 (e) The State Board of Elections, by rule or by instruction to the county board of
16 elections, shall establish procedures to provide appropriate safeguards in the implementation of
17 this section.

18 (f) For the purpose of this Article, "near relative" means spouse, brother, sister, parent,
19 grandparent, child, grandchild, mother-in-law, father-in-law, daughter-in-law, son-in-law,
20 stepparent, or stepchild."

21 **SECTION 16.(c)** G.S. 163-230.2 reads as rewritten:

22 **"§ 163-230.2. Method of requesting absentee ballots.**

23 (a) Valid Types of Written Requests. – A completed written request form for an
24 absentee ballot as required by G.S. 163-230.1 is valid only if it is ~~written entirely by the~~
25 ~~requester personally, or is on a form generated created by the county board of elections State~~
26 Board and signed by the requester, voter requesting absentee ballots or that voter's near relative
27 or verifiable legal guardian. The county board of elections shall issue a request form only to the
28 voter seeking to vote by absentee ballot or to a person authorized by G.S. 163-230.1 to make a
29 request for the voter. If a requester, due to disability or illiteracy, is unable to complete a
30 written request, that requester may receive assistance in writing that request from an individual
31 of that requester's choice. The State Board shall make the form available at its offices, online,
32 and in each county board of elections office, and that form may be reproduced. A voter may
33 make a request in person or by writing to the county board for the form to request an absentee
34 ballot. The request form for an absentee ballot shall require at least the following information:

35 (1) The name and address of the residence of the voter.

36 (2) The name and address of the voter's near relative or verifiable legal guardian
37 if that individual is making the request.

38 (3) The address of the voter to which the application and absentee ballots are to
39 be mailed, if different from the residence address of the voter.

40 (4) One or more of the following in the order of preference:

41 a. The number of the voter's North Carolina drivers license issued under
42 Article 2 of Chapter 20 of the General Statutes, including a learner's
43 permit or a provisional license.

44 b. The number of the voter's special identification card for nonoperators
45 issued under G.S. 20-37.7.

46 c. The last four digits of the applicant's social security number.

47 (5) The voter's date of birth.

48 (6) The signature of the voter or of the voter's near relative or verifiable legal
49 guardian if that individual is making the request.

1 (a1) A completed request form for an absentee ballot shall be deemed a request to update
2 the official record of voter registration for that voter and shall be confirmed in writing in
3 accordance with G.S. 163-82.14(d).

4 (a2) The completed request form for an absentee ballot shall be delivered to the county
5 board of elections. If the voter does not include the information requested in subdivision (a)(4)
6 of this section, a copy of a document listed in G.S. 163-166.12(a)(2) shall accompany the
7 completed request form.

8 (a3) Upon receiving a completed request form for an absentee ballot, the county board
9 shall verify the voter registration. If verified, the absentee ballots and certification form shall be
10 sent to the voter. If the voter's official record of voter registration conflicts with the completed
11 request from for an absentee ballot or cannot be verified, the voter shall be so notified. If the
12 county board cannot resolve the differences, no application or absentee ballots shall be issued.

13 (b) Invalid Types of Written Requests. – A request is not valid if it does not comply
14 with subsection (a) of this section. If a county board of elections receives a request for an
15 absentee ballot that does not comply with subsection (a) of this section, the board shall not
16 issue an application and ballot under G.S. 163-230.1.

17 (c) Rules by State Board. – The State Board of Elections shall adopt rules for the
18 enforcement of this section."

19 **SECTION 16.(d)** G.S. 163-231 reads as rewritten:

20 **"§ 163-231. Voting absentee ballots and transmitting them to the county board of**
21 **elections.**

22 (a) Procedure for Voting Absentee Ballots. – In the presence of ~~a person~~two persons
23 who ~~is~~are at least 18 years of age, and who ~~is~~are not disqualified by G.S. 163-226.3(a)(4) or
24 G.S. 163-237(b1), the voter ~~shall~~shall do all of the following:

- 25 (1) Mark the voter's ballots, or cause them to be marked by that person in the
26 voter's presence according to the voter's ~~instruction~~instruction.
- 27 (2) Fold each ballot separately, or cause each of them to be folded in the voter's
28 ~~presence~~presence.
- 29 (3) Place the folded ballots in the container-return envelope and securely seal it,
30 or have this done in the voter's ~~presence~~presence.
- 31 (4) Make the application printed on the container-return envelope according to
32 the provisions of G.S. 163-229(b) and make the certificate printed on the
33 container-return envelope according to the provisions of G.S. 163-229(b).
- 34 (5) Require those two persons in whose presence the voter marked that voter's
35 ballots to sign the application and certificate as witnesses and to indicate
36 those persons' addresses.

37 The ~~person~~persons in whose presence the ballot is marked shall at all times respect the
38 secrecy of the ballot and the privacy of the absentee voter, unless the voter requests ~~the person's~~
39 ~~assistance and the~~that person is otherwise authorized by law to give assistance. ~~The person in~~
40 ~~whose presence the ballot was marked shall sign the application and certificate as a witness and~~
41 ~~shall indicate that person's address.~~ When thus executed, the sealed container-return envelope,
42 with the ballots enclosed, shall be transmitted in accordance with the provisions of subsection
43 (b) of this section to the county board of elections which issued the ballots.

44 (a1) Repealed by Session Laws 1987, c. 583, s. 1.

45 (b) Transmitting Executed Absentee Ballots to County Board of Elections. – The sealed
46 container-return envelope in which executed absentee ballots have been placed shall be
47 transmitted to the county board of elections who issued them as follows: All ballots issued
48 under the provisions of ~~Articles 20~~this Article and Article 21A of this Chapter shall be
49 transmitted by mail or by commercial courier service, at the voter's expense, or delivered in
50 person, or by the voter's near relative or verifiable legal guardian not later than 5:00 p.m. on the
51 day before the statewide primary or general election or county bond election. Ballots issued

1 under the provisions of Article 21A of this Chapter may also be electronically transmitted. If
2 ballots are received later than that hour, ~~they~~ those absentee ballots shall not be accepted unless
3 (i) federal law so requires, (ii) if ~~ballots~~ ballots issued under Article 20 of this Chapter Article, the
4 absentee ballots are postmarked by the day of the statewide primary or general election or
5 county bond election and are received by the county board of elections not later than three days
6 after the election by 5:00 p.m., or (iii) if ~~ballots~~ ballots issued under Article 21A of this Chapter
7 Chapter, the absentee ballots are received by the county board of elections not later than the
8 end of business on the business day before the canvass conducted by the county board of
9 elections held pursuant to G.S. 163-182.5. Ballots issued under ~~Article 20 of this Chapter~~
10 Article not postmarked by the day of the election shall not be accepted by the county board of
11 elections."

12 **SECTION 16.(e)** G.S. 163-226 is amended by adding a new subsection to read:

13 "(d) The Term "Verifiable Legal Guardian." – An individual appointed guardian under
14 Chapter 35A of the General Statutes. For a corporation appointed as a guardian under that
15 Chapter, the corporation may submit a list of 10 named individuals to the State Board of
16 Elections who may act for that corporation under this Article."

17 **SECTION 17.** Education and Publicity Requirements. – The public shall be
18 educated about the photo identification to vote requirements of this act as follows:

- 19 (1) As counties use their regular processes to notify voters of assignments and
20 reassignments to districts for election to the United States House of
21 Representatives, State Senate, State House of Representatives, or local
22 office, by including information about the provisions of Part II of this act.
- 23 (2) As counties send new voter registration cards to voters as a result of new
24 registration, changes of address, or other reasons, by including information
25 about the provisions of Part II of this act.
- 26 (3) Counties that maintain a board of elections Web site shall include
27 information about the provisions of Part II of this act.
- 28 (4) Notices of elections published by county boards of elections under
29 G.S. 163-22(8) for the 2014 primary and 2014 general election shall include
30 a brief statement that photo identification will be required to vote in person
31 beginning in 2016.
- 32 (5) The State Board of Elections shall include on its Web site information about
33 the provisions of Part II of this act.
- 34 (6) Counties shall post at the polls and at early voting sites beginning with the
35 2014 primary elections information about the provisions of Part II of this act.
- 36 (7) The Voter Information and Verification Advisory board, as required by Part
37 I of this act, shall provide education and assistance to voters and newly
38 registered voters information about the provisions of Part II of this act.
- 39 (8) The State Board of Elections shall distribute information about the photo
40 identification to groups and organizations serving persons with disabilities or
41 the elderly.
- 42 (9) The State Board of Elections may publish a Voter Guide that includes the
43 voter identification procedures and requirements set forth in the provisions
44 of Part II of this act in an easily readable and understandable form. The
45 Board may distribute the Guide to as many registered voters in the State as
46 practical through a mailing to all residences of registered voters at least 30
47 days before the one-stop voting period provided in G.S. 163-227.2 for the
48 primary and at least 30 days before the one-stop voting period provided in
49 G.S. 163-227.2 for the general election. If the State Board decides to publish
50 a Voter Guide, the State Board shall incur the costs of production and

1 mailing of the Voter Guide and shall adopt rules for the administration of
2 this subdivision.

3 **SECTION 18.** The State Board of Elections shall reimburse the Division of Motor
4 Vehicles, the State Registrar, and the county registers of deeds for direct costs incurred in
5 administering the fee waivers authorized in Section 13 and Section 14 of this act.

6 **SECTION 19.** The State Board of Elections shall include in all forms prepared by
7 the Board a prominent statement that submitting fraudulently or falsely completed declarations
8 is a Class I felony under Chapter 163 of the General Statutes.

9 **SECTION 20.** By April 1, 2014, the State Board of Elections shall review and
10 make recommendations to the Joint Legislative Elections Oversight Committee on the steps
11 recommended by the Board to implement the use of electronic and digital information in all
12 polling places statewide. The review shall address all of the following:

- 13 (1) Obtaining digital photographs of registered voters and verifying identity of
14 those voters.
- 15 (2) Maintaining information stored electronically in a secure fashion.
- 16 (3) Utilizing electronically stored information, including digital photographs and
17 electronic signatures, to create electronic pollbooks.
- 18 (4) Using electronic pollbooks to assist in identifying individuals attempting to
19 vote more than once in an election.
- 20 (5) A proposed plan for a pilot project to implement electronic pollbooks,
21 including the taking of digital photographs at the polling place to supplement
22 the electronic pollbooks.
- 23 (6) Any other related matter identified by the State Board impacting the use of
24 digital and electronic information in the voting place.

25 **SECTION 21.** If any provision of this act or its application is held invalid, the
26 invalidity does not affect other provisions or applications of this act that can be given effect
27 without the invalid provisions or application, and to this end the provisions of this act are
28 severable.

29 **SECTION 22.** This act shall become effective and applies as follows:

- 30 (1) Part I of this act becomes effective July 1, 2013, and expires December 31,
31 2016.
- 32 (2) Part II of this act becomes effective January 1, 2016, and applies to
33 primaries and elections conducted on or after that date.
- 34 (3) Sections 13 and 14 of this act become effective October 1, 2013.
- 35 (4) Section 16 becomes effective January 1, 2014, and applies to primaries and
36 elections held on or after that date.
- 37 (5) At any election between October 1, 2013, and January 1, 2016, any
38 registered voter may present that voter's photo identification to the elections
39 officials at the voting place but may not be required to do so. At each
40 election between October 1, 2013, and January 1, 2016, each voter
41 presenting in person shall be notified that photo identification will be needed
42 to vote beginning in 2016 and be asked if that voter has one of the forms of
43 photo identification appropriate for voting. If that voter indicates he or she
44 does not have one or more of the types of photo identification appropriate
45 for voting, that voter shall be asked to sign an acknowledgment of the photo
46 identification requirement and be given a list of types of photo identification
47 appropriate for voting and information on how to obtain those types of photo
48 identification. The list of names of those voters who signed an
49 acknowledgment is a public record.
- 50 (6) The remainder of this act is effective when it becomes law.

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(7) This act is effective only if the General Assembly appropriates funds in the Current Operations Appropriations Act of 2013 to implement it.