

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2013

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HOUSE BILL 418  
Committee Substitute Favorable 4/15/13  
PROPOSED COMMITTEE SUBSTITUTE H418-PCS70361-LBx-24

Short Title: Buncombe Culture & Rec. Authority.

(Local)

Sponsors:

Referred to:

March 26, 2013

A BILL TO BE ENTITLED

AN ACT AUTHORIZING BUNCOMBE COUNTY, OR BUNCOMBE COUNTY AND MUNICIPALITIES LOCATED THEREIN, TO ESTABLISH A CULTURE AND RECREATION AUTHORITY.

The General Assembly of North Carolina enacts:

**SECTION 1.** Culture and Recreation Authority; creation; membership. – (a) Either (i) Buncombe County or (ii) Buncombe County and one or more municipalities located within that county may create a Culture and Recreation Authority (hereinafter "Authority"). The Authority shall be a body corporate and politic.

(a1) If the Authority is initially created solely by Buncombe County, it shall be created by ordinance. If the Authority is created solely by Buncombe County, the Authority shall consist of seven members, all of whom shall be appointed by the Board of Commissioners of Buncombe County. The county may later, by agreement incorporated in ordinances adopted by each participating unit, make other municipalities located within that county party to such agreement. In such case, the agreement may reduce the number of appointees by the county, but in all cases the Board shall be seven, nine, 11, or 13 members with a majority appointed by the county.

(a2) If the Authority is initially created by Buncombe County and the City of Asheville, it shall be created by agreement, incorporated in ordinances adopted by both participating units of local government. If the Authority is created by Buncombe County and the City of Asheville, it shall consist of seven members, four of whom shall be appointed by the Board of Commissioners of Buncombe County (hereinafter "Board"), and three of whom shall be appointed by the City Council of the City of Asheville. The county and the City of Asheville may later, by agreement incorporated in ordinances adopted by each participating unit, make other municipalities located within that county party to such agreement. In such case, the Board may be expanded to nine, 11, or 13 members, with a majority appointed by the county.

(a3) If the authority is initially created by Buncombe County and one or more municipalities located within that county other than the City of Asheville, it shall be created by agreement, incorporated in ordinances adopted by each participating unit of local government. The county and municipalities subject to that agreement may later, by agreement incorporated in ordinances adopted by each participating unit, make other municipalities located within that county party to such agreement. The size of the Board shall be seven, nine, 11, or 13 members, with a majority appointed by the county.

(a4) For the purpose of this act, "participating unit" means any unit of local government that is a party to the agreement.



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1 (b) In all cases, at least one of the members appointed by the Board shall be a member  
2 of the Board of Commissioners, and at least one of the members appointed by each other  
3 municipality shall be a member of the governing board of the municipality. Nothing in this act  
4 shall prohibit the appointment of only elected officials to the Authority. All appointments shall  
5 be for a term of three years, except that initial members shall serve one-, two-, or three-year  
6 terms to provide for staggering. The date from which regular three-year terms shall run shall be  
7 established in the ordinance. If the Authority created under subsection (a1) of this section is  
8 later expanded to include one or more additional municipalities located within Buncombe  
9 County and the number of county appointees is reduced, that ordinance shall specify which  
10 county appointees' terms are terminated.

11 (c) The members of the Authority shall elect a chair and vice-chair from the  
12 membership of the Authority. They shall also elect a secretary who may or may not be a  
13 member of the Authority.

14 (d) A majority of the members shall constitute a quorum for the transaction of business,  
15 and an affirmative vote of the majority of the members present at a meeting of the Authority  
16 shall be required to constitute action of the Authority. Members of the Authority shall receive  
17 such compensation, if any, as may be fixed by the participating units.

18 **SECTION 2.** Purpose of the Authority. – The purpose of the Authority shall be to  
19 manage or operate libraries, parks, greenways, recreation facilities, or cultural organizations, as  
20 designated by the units of local government who are parties to the agreement. Notwithstanding  
21 any other provision of law, participating units may dedicate, sell, convey, donate, or lease any  
22 of its interest in any property to the Authority under any terms established by the participating  
23 units. Once an asset is conveyed to the Authority, it may not be removed from the Authority's  
24 management or control without the approval of a majority of the members of the governing  
25 boards of all participating units.

26 **SECTION 3.** General powers of the Authority. – The general powers of the  
27 Authority shall be to:

- 28 (1) Make rules and regulations not inconsistent with this act for its organization  
29 and internal management.
- 30 (2) Employ persons deemed necessary to carry out functions and duties assigned  
31 to them by the Authority and to fix their compensation within the limit of  
32 available funds.
- 33 (3) With the approval of a participating unit, to use officers, employees, agents,  
34 and facilities of the county or city on such basis as may be agreed upon.
- 35 (3a) Appoint a full-time Director to serve at its pleasure. The Director is  
36 responsible to the Authority for the administration of all departments within  
37 the Authority. The Director shall appoint, suspend, or remove all Authority  
38 employees. The Director shall make his or her appointments, suspensions,  
39 and removals in accordance with any general personnel rules, regulations,  
40 policies, or ordinances that the Authority may adopt.
- 41 (4) Acquire, maintain, and operate any buildings, structures, and facilities as  
42 may be necessary or convenient for the operations of the Authority.
- 43 (5) Establish rules governing the use of the cultural and recreational facilities  
44 under the jurisdiction of the Authority.
- 45 (6) Enter into contracts and leases for facilities and services.
- 46 (7) Acquire and dispose of real and personal property under the jurisdiction of  
47 the Authority with the approval of the participating units.
- 48 (8) Surrender to the participating unit who conveyed it to the Authority any  
49 property no longer required by the Authority.
- 50 (9) Allocate funds for repairs, renovations, and improvements of real and  
51 personal property under the jurisdiction of the Authority.

- 1 (10) Solicit financial and material support from public and private sources.  
2 (11) Receive public and private donations, appropriations, and grants.  
3 (12) Prepare and submit an annual budget to the participating units in the same  
4 manner as other county and city departments, but the budget is subject to  
5 adoption only by the county.  
6 (13) Make recommendations and an annual report to the participating units  
7 concerning the operation of the Authority and the status of cultural and  
8 recreational programs under the jurisdiction of the Authority.  
9 (14) Make plans, surveys, and studies of libraries, parks, greenways, recreational  
10 facilities, and cultural organizations under the jurisdiction of the Authority  
11 and to prepare and make recommendations to the participating units in  
12 regard thereto.  
13 (15) Retain and employ counsel, auditors, engineers, and private consultants on  
14 an annual salary contract basis or otherwise for rendering professional or  
15 technical services and advice.  
16 (16) Sue and be sued.  
17 (17) Have a seal.  
18 (18) Do all things necessary or convenient to carry out the purposes provided for  
19 in this act and for the exercise of the powers granted to the Authority.

20 **SECTION 4.** Funds. – (a) Participating units may appropriate funds to support the  
21 establishment and operation of the Authority. Participating units may also dedicate, sell,  
22 convey, donate, or lease any of its interest in any property to the Authority. Further, the  
23 Authority may establish any license and regulatory fees and charges as it may deem  
24 appropriate, subject to the approval of the governing boards of all the participating units. In  
25 accordance with G.S. 153A-149, Buncombe County may separately levy and collect an ad  
26 valorem tax in the county, but not exceeding seven cents (7¢) on the one hundred dollars  
27 (\$100.00) valuation of property in the county from year to year and shall keep the same as a  
28 separate and special fund to be used only for cultural and recreational purposes under the  
29 jurisdiction of the Authority. The county may also issue general obligation bonds as authorized  
30 by the Local Government Bond Act, Article 4 of Chapter 159 of the General Statutes.

31 (b) The Authority shall have no authority to tax property within its jurisdictional  
32 boundaries and shall have no powers of eminent domain. The Authority is not eligible to  
33 receive local sales or use or any other taxes allocated by the State to taxing counties and cities.

34 **SECTION 5.** Fiscal accountability. – The Authority shall be fiscally accountable to  
35 the participating units, which have authority to examine all records and accounts of the  
36 Authority at any time.

37 **SECTION 6.** Termination. – The participating units shall have the authority to  
38 terminate the existence of the Authority at any time by a majority vote of the governing boards  
39 of all of the participating units. In the event of termination, (i) all property and assets of the  
40 Authority which were conveyed to the Authority shall automatically become the property of the  
41 participating unit which conveyed the asset to the Authority, and (ii) the participating units  
42 shall jointly succeed to all other rights, obligations, and liabilities of the Authority as provided  
43 by the agreement.

44 **SECTION 7.** Insofar as the provisions of this act are not consistent with the  
45 provisions of any other act or law, public or private, the provisions of this act shall be  
46 controlling.

47 **SECTION 8.** This act is effective when it becomes law.