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SESSION 2015

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Short Title: Medicaid Transformation and Reorganization.

(Public)

Sponsors:

Referred to:

March 30, 2015

1 A BILL TO BE ENTITLED
2 AN ACT TO TRANSFORM AND REORGANIZE NORTH CAROLINA'S MEDICAID AND
3 NC HEALTH CHOICE PROGRAMS.

4 The General Assembly of North Carolina enacts:

5
6 **PART I. TRANSFORMATION OF MEDICAID AND NC HEALTH CHOICE**
7 **PROGRAMS**

8 **SECTION 1.** Intent and Goals. – It is the intent of the General Assembly to
9 transform the State's current Medicaid and NC Health Choice programs to programs that
10 provide budget predictability for the taxpayers of this State while ensuring quality care to those
11 in need. The new Medicaid and NC Health Choice programs shall be designed to achieve the
12 following goals:

- 13 (1) Ensure budget predictability through shared risk and accountability.
14 (2) Ensure balanced quality, patient satisfaction, and financial measures.
15 (3) Ensure efficient and cost-effective administrative systems and structures.
16 (4) Ensure a sustainable delivery system.

17 **SECTION 2.** Role of the General Assembly. – The General Assembly shall have
18 the following roles and responsibilities in Medicaid and NC Health Choice transformation and
19 governance:

- 20 (1) Define the overall goals of transformation and the structure of the delivery
21 system for the programs.
22 (2) Monitor the development of transformation plans and implementation
23 through the Joint Legislative Oversight Committee on Medicaid and NC
24 Health Choice.
25 (3) Define and approve eligibility and income standards for the programs,
26 including which populations will be covered by Prepaid Health Plans
27 (PHPs).



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- 1 (4) Appropriate the annual budget for the Medicaid and NC Health Choice
2 programs.
3 (5) Confirm the Director of the Division of Health Benefits, as required by
4 G.S. 143B-216.85, enacted by Section 12 of this act.

5 **SECTION 3.** Time Line for Medicaid Transformation. – The following milestones
6 for Medicaid transformation shall occur no later than the following dates:

- 7 (1) When this act becomes law. –
8 a. The Division of Health Benefits of the Department of Health and
9 Human Services (DHHS) is created pursuant to Section 10 of this
10 act.
11 b. The Joint Legislative Oversight Committee on Medicaid and NC
12 Health Choice is created pursuant to Section 15 of this act to oversee
13 the Medicaid and NC Health Choice programs.
14 c. The Division of Health Benefits shall begin development of the 1115
15 waiver and any other State Plan amendments and waiver
16 amendments necessary to effectuate the Medicaid transformation
17 required by this act.
18 (2) March 1, 2016. – The DHHS, through the Division of Health Benefits, shall
19 report its plans and progress on Medicaid transformation, including
20 recommended statutory changes, to the Joint Legislative Oversight
21 Committee on Medicaid and NC Health Choice, as required by subdivision
22 (12) of Section 5 of this act.
23 (3) On or before June 1, 2016. – The DHHS, through the Division of Health
24 Benefits shall submit the waivers and State Plan amendments required by
25 this act to the Centers for Medicare & Medicaid Services (CMS).
26 (4) Eighteen months after approval of all necessary waivers and State Plan
27 amendments by CMS. – Capitated contracts shall begin and initial recipient
28 enrollment shall be complete.

29 **SECTION 4.** Structure of Delivery System. – The transformed Medicaid and NC
30 Health Choice programs described in Section 1 of this act shall be organized according to the
31 following principles and parameters:

- 32 (1) DHHS authority. – The Department of Health and Human Services (DHHS)
33 shall have full authority to manage the State's Medicaid and NC Health
34 Choice programs provided that the total expenditures, net of agency receipts,
35 do not exceed the authorized budget for each program, except the General
36 Assembly shall determine eligibility categories and income thresholds.
37 DHHS through the Division of Health Benefits, created in Section 10 of this
38 act, shall be responsible for planning and implementing the Medicaid
39 transformation required by this act.
40 (2) Prepaid Health Plan. – For purposes of this act, a Prepaid Health Plan (PHP)
41 shall be defined as an entity, which may be a commercial plan or
42 provider-led entity, that operates or will operate a capitated contract for the
43 delivery of services pursuant to subdivision (3) of this section. For purposes
44 of this act, the terms "commercial plan" and "provider-led entity" are defined
45 as follows:
46 a. Commercial plan or CP. – Any person, entity, or organization, profit
47 or nonprofit, that undertakes to provide or arrange for the delivery of
48 health care services to enrollees on a prepaid basis except for
49 enrollee responsibility for copayments and deductibles and holds a
50 PHP license issued by the Department of Insurance.

- 1 b. Provider-led entity or PLE. – An entity that meets all of the
2 following criteria:
- 3 1. A majority of the entity's ownership is held by an individual
4 or entity that has as its primary business purpose the
5 ownership or operation of one or more Medicaid and NC
6 Health Choice providers.
- 7 2. A majority of the entity's governing body is composed of
8 physicians, physician assistants, nurse practitioners, or
9 psychologists.
- 10 3. Holds a PHP license issued by the Department of Insurance.
- 11 (3) Capitated contracts. – The Division of Health Benefits, created in Section 10
12 of this act, shall enter into capitated contracts with PHPs for the delivery of
13 Medicaid and NC Health Choice services as specified in this act. All
14 capitated contracts shall be the result of requests for proposals (RFPs) issued
15 by the Division of Health Benefits and the submission of competitive bids by
16 PHPs, pursuant to subdivision (6) of Section 5 of this act.
- 17 (4) Services covered by PHPs. – Capitated PHP contracts shall cover all
18 Medicaid and NC Health Choice services, including physical health services,
19 prescription drugs, long-term services and supports, and behavioral health
20 services for NC Health Choice recipients, except as otherwise provided in
21 this subdivision. Behavioral health services for Medicaid recipients currently
22 covered by the local management entities/managed care organizations
23 (LME/MCOs) shall be excluded from the capitated contracts until four years
24 after the date capitated contracts begin. The capitated contracts required by
25 this subdivision shall not cover dental services.
- 26 (5) Populations covered by PHPs. – Capitated PHP contracts shall cover all
27 Medicaid and NC Health Choice program aid categories except recipients
28 who are dually eligible for Medicaid and Medicare. Recipients in the aged
29 program aid category that are eligible for Medicare shall be considered
30 recipients who are dually eligible for Medicaid and Medicare. The Division
31 of Health Benefits shall develop a long-term strategy to cover dual eligibles
32 through capitated PHP contracts, as required by subdivision (11) of Section
33 5 of this act.
- 34 (6) Number and nature of capitated PHP contracts. – The number and nature of
35 the contracts required under subdivision (3) of this section shall be as
36 follows:
- 37 a. Three contracts between the Division of Health Benefits and PHPs to
38 provide coverage to Medicaid and NC Health Choice recipients
39 statewide (statewide contracts).
- 40 b. Up to 10 contracts between the Division of Health Benefits and PLEs
41 for coverage of regions specified by the Division of Health Benefits
42 pursuant to subdivision (2) of Section 5 of this act (regional
43 contracts). Regional contracts shall be in addition to the three
44 statewide contracts required under sub-subdivision a. of this
45 subdivision. Each regional contract shall provide coverage
46 throughout the entire region for the Medicaid and NC Health Choice
47 services required by subdivision (4) of this section. A PLE may bid
48 for more than one regional contract, provided that the regions are
49 contiguous.

- 1 c. Initial capitated PHP contracts may be awarded on staggered terms of
2 three to five years in duration to ensure against gaps in coverage that
3 may result from termination of a contract by the PHP or the State.
- 4 (6a) To the extent allowed by Medicaid federal law and regulations and
5 consistent with the requirements of this act, PHPs shall comply with the
6 requirements of Chapter 58 of the General Statutes. This requirement shall
7 not be construed to require PHPs to cover services that are not covered by
8 the Medicaid program pursuant to federal law and regulations. The
9 Department of Health and Human Services, Division of Health Benefits, and
10 the Department of Insurance shall jointly review the applicability of
11 provisions of Chapter 58 of the General Statutes to PHPs, and report to the
12 Joint Legislative Oversight Committee on Medicaid and NC Health Choice
13 by March 1, 2016, on the following:
- 14 a. Proposed exceptions to the applicability of Chapter 58 of the General
15 Statutes for PHPs.
- 16 b. Recommendations for resolving conflicts between Chapter 58 of the
17 General Statutes and the requirements of Medicaid federal law and
18 regulations.
- 19 c. Proposed statutory changes necessary to implement this subdivision.
- 20 (7) Defined measures and goals. – The new delivery system and capitated PHP
21 contracts shall be built on defined measures and goals for risk-adjusted
22 health outcomes, quality of care, patient satisfaction, access, and cost. Each
23 component shall be subject to specific accountability measures, including
24 penalties. The Division of Health Benefits may use organizations such as
25 National Committee for Quality Assurance (NCQA), Physician Consortium
26 for Performance Improvement (PCPI), or any others necessary to develop
27 effective measures for outcomes and quality.
- 28 (8) Administrative functions. – PHPs shall be responsible for all administrative
29 functions for recipients enrolled in their plan, including, but not limited to,
30 claims processing, care and case management, grievances and appeals, and
31 other necessary administrative services.
- 32 (9) LME/MCOs. – LME/MCOs shall continue to manage the behavioral health
33 services currently covered for their enrollees under all existing waivers,
34 including the 1915(b) and (c) waivers, for four years after the date capitated
35 PHP contracts begin. During this four-year period, the Division of Health
36 Benefits shall continue to negotiate actuarially sound capitation rates directly
37 with the LME/MCOs in the same manner as currently utilized. Capitation
38 payments under contracts between the Division of Health Benefits and the
39 LME/MCOs shall be made directly to the LME/MCO by the Division of
40 Health Benefits during the four-year period.

41 **SECTION 5.** Role of DHHS. – The role and responsibility of DHHS, through the
42 Division of Health Benefits, during Medicaid transformation shall include the following
43 activities and functions:

- 44 (1) Submit to CMS a demonstration waiver application pursuant to Section 1115
45 of the Social Security Act and any other waivers and State Plan amendments
46 necessary to accomplish the requirements of this act within the required time
47 frames.
- 48 (2) Define six regions comprised of whole contiguous counties that reasonably
49 distribute covered populations across the State to ensure effective delivery of
50 health care and achievement of the goals of Medicaid transformation set

- 1 forth in Section 1 of this act. Every county in the State must be assigned to a
2 region.
- 3 (3) Oversee, monitor, and enforce capitated PHP contract performance.
- 4 (4) Ensure sustainability of the transformed Medicaid and NC Health Choice
5 programs.
- 6 (5) Set rates, including the following:
- 7 a. Capitation rates that are actuarially sound. Actuarial calculations
8 must include utilization assumptions consistent with industry and
9 local standards. Capitation rates shall be risk adjusted and shall
10 include a portion that is at risk for achievement of quality and
11 outcome measures, including value-based payments.
- 12 b. Appropriate rate floors for in-network primary care physicians,
13 specialist physicians, and pharmacy dispensing fees to ensure the
14 achievement of transformation goals.
- 15 c. Rates for services in the remaining fee-for-service programs.
- 16 (6) Enter into capitated PHP contracts for the delivery of the Medicaid and NC
17 Health Choice services described in subdivision (4) of Section 4 of this act.
18 All contracts shall be the result of requests for proposals (RFPs) issued by
19 DHHS and the submission of competitive bids by PHPs. DHHS, through the
20 Division of Health Benefits, shall develop standardized contract terms, to
21 include at a minimum, the following:
- 22 a. Risk-adjusted cost growth for its enrollees must be at least two
23 percentage (2%) points below national Medicaid spending growth as
24 documented and projected in the annual report prepared for CMS by
25 the Office of the Actuary for nonexpansion states.
- 26 b. A requirement that PHP spending for prescribed drugs, net of
27 rebates, ensures the State realizes a net savings for the spending on
28 prescription drugs. All PHPs shall be required to use the same drug
29 formulary, which shall be established by DHHS, through the
30 Division of Health Benefits.
- 31 c. Until final federal regulations are promulgated governing medical
32 loss ratio, a minimum medical loss ratio of eighty-eight percent
33 (88%) for health care services, with the components of the numerator
34 and denominator to be defined by DHHS, through the Division of
35 Health Benefits.
- 36 d. A requirement that PHPs develop and maintain provider networks
37 that meet access to care requirements for their enrollees. PHPs may
38 not exclude providers from their networks except for failure to meet
39 objective quality standards or refusal to accept network rates.
40 Notwithstanding the previous sentence, PHPs must include all
41 providers in their geographical coverage area that are designated
42 essential providers by DHHS pursuant to subdivision (13) of this
43 section, unless DHHS approves an alternative arrangement for
44 securing the types of services offered by the essential providers.
- 45 e. A requirement that all PHPs assure that enrollees who do not elect a
46 primary care provider will be assigned to one.
- 47 (7) Prior to issuing the RFPs required by subdivision (6) of this section, consult,
48 in accordance with G.S. 12-3(15), with the Joint Legislative Oversight
49 Committee on Medicaid and NC Health Choice on the terms and conditions
50 of the requests for proposals (RFPs) for the solicitation of bids for statewide
51 and regional capitated PHP contracts.

- 1 (8) Develop and implement a process for recipient assignment to PHPs. Criteria
2 for assignment shall include at least the recipient's family unit, including
3 foster family and adoptive placement, quality measures, and primary care
4 physician.
- 5 (9) Define methods to ensure program integrity against provider fraud, waste,
6 and abuse at all levels.
- 7 (10) Require all PHPs and Medicaid and NC Health Choice providers to submit
8 data through the Health Information Exchange Network, as required by
9 Section 12A.5 of House Bill 97, 2015 Regular Session, in order to ensure
10 effective systems and connectivity to support clinical coordination of care,
11 the exchange of information, and the availability of data to DHHS and the
12 Division of Health Benefits to manage the Medicaid and NC Health Choice
13 programs for the State.
- 14 (11) Develop a Dual Eligibles Advisory Committee, which must include at least a
15 reasonably representative sample of the populations receiving long-term
16 services and supports covered by Medicaid. The Division of Health Benefits,
17 upon the advice of the Dual Eligibles Advisory Committee, shall develop a
18 long-term strategy to cover dual eligibles through capitated PHP contracts
19 and report the strategy to the Joint Legislative Oversight Committee on
20 Medicaid and NC Health Choice by January 31, 2017.
- 21 (12) Report to the Joint Legislative Oversight Committee on Medicaid and NC
22 Health Choice by March 1, 2016. At a minimum, this report shall include:
- 23 a. The proposed waiver application.
- 24 b. The expected time frame for the submission of the proposed waiver
25 to CMS.
- 26 c. Proposed statutory changes required.
- 27 d. Status of staffing of the Division of Health Benefits, including a
28 description of staff's key competencies and expertise.
- 29 e. Anticipated distribution of regional capitated PHP contracts.
- 30 f. Plans for recipient enrollment.
- 31 g. Recipient access standards.
- 32 h. Performance measures.
- 33 i. A plan for the proposed inclusion of the following features as part of
34 Medicaid and NC Health Choice transformation:
- 35 1. Rate floors in addition to those required by subdivision (5) of
36 Section 5 of this act.
- 37 2. Antitrust policies.
- 38 3. Protections against the exclusion of certain provider types.
- 39 4. Prompt pay requirements.
- 40 5. Uniform credentialing requirements.
- 41 6. Good-faith negotiations.
- 42 j. Time line for issuance of RFP and solicitation of bids.
- 43 k. Measures for sustainability of the transformed system.
- 44 l. A plan for transition of features of the contract with the North
45 Carolina Community Care Network, Inc., (NCCCN) to the new
46 delivery system, including a plan for utilizing, at the appropriate
47 time, the Health Information Exchange Network to perform certain
48 functions presently being performed by NCCCN's Informatics Center
49 in conjunction with the primary care case management program.

- 1 m. A plan to stabilize the Division of Medical Assistance during the
2 transition of the Medicaid and NC Health Choice programs to the
3 Division of Health Benefits.
- 4 n. A plan that will ensure continuity of services for individuals in foster
5 care and adoptive placements in the transformed Medicaid and NC
6 Health Choice programs.
- 7 (13) Designate Medicaid and NC Health Choice providers as essential providers
8 if the provider either offers services that are not available from any other
9 provider within a reasonable access standard or provides a substantial share
10 of the total units of a particular service utilized by Medicaid and NC Health
11 Choice recipients within the region during the last three years, and the
12 combined capacity of other service providers in the region is insufficient to
13 meet the total needs of the Medicaid and NC Health Choice enrollees.
14 DHHS shall not classify physicians and other practitioners as essential
15 providers. At a minimum, providers in the following categories shall be
16 designated essential providers:
- 17 a. Federally qualified health centers.
 - 18 b. Rural health centers.
 - 19 c. Free clinics.
 - 20 d. Local health departments.

21 **SECTION 6.** Role of the Department of Insurance. – The transformed Medicaid
22 and NC Health Choice system shall include the licensing of PHPs based on solvency
23 requirements established and implemented by the Department of Insurance. The Commissioner
24 of Insurance, in consultation with the Director of the Division of Health Benefits, shall develop
25 recommended solvency requirements that are similar to the solvency requirements for similarly
26 situated regulated entities and recommended licensing procedures that include an annual review
27 by the Commissioner and reporting of changes in licensure to the Division of Health Benefits.
28 The Commissioner shall report the recommendations as well as proposed fees to offset the cost
29 of licensure and any necessary statutory changes to the Joint Legislative Oversight Committee
30 on Medicaid and NC Health Choice by March 1, 2016.

31 **SECTION 7.** Primary Care Case Management. – By July 1, 2016, DHHS will
32 renegotiate its contract with North Carolina Community Care Networks, Inc., (NCCCN) to
33 reduce per member per month payments to NCCCN for administration, including informatics,
34 by fifteen percent (15%) from the amount of per member per month payments NCCCN
35 received for January 2015. The renegotiated contract shall provide for greater efficiencies and
36 facilitate a smooth transition of features of the enhanced primary care case management
37 program, including case management, informatics center operations, and practice supports, to
38 the primary care medical home model or other care management model that will be utilized by
39 PHPs, consistent with the plan reported to the Joint Legislative Oversight Committee on
40 Medicaid and NC Health Choice pursuant to subdivision (12) of Section 5 of this act. The
41 renegotiated contract shall also include performance measures and consequences for failing to
42 meet those performance measures. DHHS shall continue to utilize NCCCN to perform existing
43 functions until capitated PHP contracts begin as required by this act. When capitated PHP
44 contracts begin, any contract with NCCCN existing on that date shall terminate. Funds equal to
45 the amount of any savings achieved on or after August 1, 2015, by the Division of Medical
46 Assistance as a result of the contract renegotiation required by this section shall be transferred
47 to the Division of Health Benefits to be used for the transition to capitated PHP contracts.

48 **SECTION 8.** Innovations Center. – DHHS shall submit a program design and
49 budget proposal no later than May 1, 2016, to the Joint Legislative Oversight Committee on
50 Medicaid and NC Health Choice that will create a Medicaid and NC Health Choice
51 Transformation Innovations Center within the Division of Health Benefits with the purpose of

1 assisting Medicaid and NC Health Choice providers in achieving the ultimate goals of better
2 health, better care, and lower costs for North Carolinians. The center should be designed to
3 support providers through technical assistance and learning collaboratives that foster
4 peer-to-peer sharing of best practices. DHHS shall use the Oregon Health Authority's
5 Transformation Center as a design model and shall consider at least the following features:

- 6 (1) Learning collaboratives, peer-to-peer networks.
- 7 (2) Clinical standards and supports.
- 8 (3) Innovator agents.
- 9 (4) Council of Clinical Innovators.
- 10 (5) Community and stakeholder engagement.
- 11 (6) Conferences and workshops.
- 12 (7) Technical assistance.
- 13 (8) Infrastructure support.

14 **SECTION 9.** Maintain Funding Mechanisms. – In developing the waivers and
15 State Plan amendments necessary to implement this act, the Department of Health and Human
16 Services, through the Division of Health Benefits created in Section 10 of this act, shall work
17 with the Centers for Medicare & Medicaid Services (CMS) to attempt to preserve existing
18 levels of funding generated from Medicaid-specific funding streams, such as assessments, to
19 the extent that the levels of funding may be preserved. If such Medicaid-specific funding
20 cannot be maintained as currently implemented, then the Division of Health Benefits shall
21 advise the Joint Legislative Oversight Committee on Medicaid and NC Health Choice, created
22 in Section 15 of this act, of any modifications necessary to maintain as much revenue as
23 possible within the context of Medicaid transformation. If such Medicaid-specific funding
24 streams cannot be preserved through the transformation process or if revenue would decrease, it
25 is the intent of the General Assembly to modify such funding streams so that any supplemental
26 payments to providers are more closely aligned to improving health outcomes and achieving
27 overall Medicaid goals.

28 **PART II. REORGANIZATION OF MEDICAID AND NC HEALTH CHOICE** 29 **PROGRAMS**

30 **SECTION 10.** Creation of the Division of Health Benefits. – The Division of
31 Health Benefits is established as a new division of the Department of Health and Human
32 Services. The Department of Health and Human Services, through the Division of Health
33 Benefits, shall be responsible for implementing Medicaid transformation required by this act
34 and shall administer and operate all functions, powers, duties, obligations, and services related
35 to the transformed Medicaid and NC Health Choice programs. The Division of Medical
36 Assistance shall continue to operate the current Medicaid and NC Health Choice programs until
37 the Division of Medical Assistance is eliminated. Upon the elimination of the Division of
38 Medical Assistance, all functions, powers, duties, obligations, and services vested in the
39 Division of Medical Assistance of the Department of Health and Human Services are vested in
40 the Division of Health Benefits. The Department of Health and Human Services shall remain
41 the Medicaid single State agency.

42 **SECTION 11.** Elimination of the Division of Medical Assistance. – Twelve
43 months after capitated PHP contracts begin, or at an earlier time as determined by the Secretary
44 of the Department of Health and Human Services, the Division of Medical Assistance and all
45 positions remaining in the Division of Medical Assistance at that time are eliminated. The
46 Secretary shall notify the Office of State Budget and Management and the Joint Legislative
47 Oversight Committee on Medicaid and NC Health Choice three months prior to the date the
48 Secretary anticipates that the Division of Medical Assistance will no longer be needed for
49 future operations of the Medicaid and NC Health Choice programs and will be eliminated.
50 Upon elimination of the Division of Medical Assistance, the Secretary shall notify the Office of
51

1 State Budget and Management and the Joint Legislative Oversight Committee on Medicaid and
2 NC Health Choice of the effective date of the elimination of the Division of Medical
3 Assistance. The Department of Health and Human Services shall provide notice to employees
4 of the Division of Medical Assistance whose positions will be eliminated due to a reduction in
5 force in accordance with the reduction in force policies of the Office of State Human
6 Resources.

7 **SECTION 12.(a)** Article 3 of Chapter 143B of the General Statutes is amended by
8 adding a new part to read:

9 "Part 36. Division of Health Benefits.

10 **"§ 143B-216.80. Division of Health Benefits – creation and organization.**

11 There is hereby established the Division of Health Benefits of the Department of Health and
12 Human Services. The Department of Health and Human Services, through the Division of
13 Health Benefits, shall have the powers and duties described in G.S. 108A-54(e). The Director
14 shall be the head of the Division of Health Benefits."

15 **SECTION 12.(b)** Effective January 1, 2021, Part 36 of Article 3 of Chapter 143B
16 of the General Statutes is amended by adding a new section to read:

17 **"§ 143B-216.85. Appointment; term of office; and removal of the Director of the Division**
18 **of Health Benefits.**

19 (a) Term. – The Director of the Division of Health Benefits shall be appointed by the
20 Governor for a term of four years subject to confirmation by the General Assembly by joint
21 resolution. The initial term of office for the Director of the Division of Health Benefits shall
22 begin upon confirmation by the General Assembly and shall expire June 30, 2025. Thereafter,
23 the term of office for the Director of the Division of Health Benefits shall be four years and
24 shall commence on July 1 of the year in which the term for which the appointment is made.

25 (b) Appointment. – The Governor shall submit the name of the person to be appointed
26 Director of the Division of Health Benefits to the General Assembly for confirmation by the
27 General Assembly on or before May 1 of the year in which the term of the office for which the
28 appointment is to be made expires. If the Governor fails to submit a name by May 1, the
29 President Pro Tempore of the Senate and the Speaker of the House of Representatives jointly
30 shall submit a name of an appointee to the General Assembly on or before May 15 of the same
31 year. The appointment shall then be made by enactment of a bill. The bill shall state the name
32 of the person being appointed, the office to which the appointment is being made, the effective
33 date of the appointment, the date of expiration of the term, the residence of the appointee, and
34 that the appointment is made upon the joint recommendation of the Speaker of the House of
35 Representatives and the President Pro Tempore of the Senate. Nothing precludes any member
36 of the General Assembly from proposing an amendment to any bill making such an
37 appointment. If there is no vacancy in the office of the Director, and a bill that would confirm
38 the appointment of the person as Director fails a reading in either chamber of the General
39 Assembly, then the Governor shall submit a new name within 30 days.

40 (c) Vacancy. – If a vacancy in the office of the Director occurs for any reason prior to
41 the expiration of the Director's term of office, the Governor shall submit the name of the
42 Director's successor to the General Assembly not later than 60 days after the vacancy occurs. If
43 a vacancy occurs when the General Assembly is not in session, the Governor shall appoint an
44 acting Director to serve the remainder of the unexpired term pending confirmation by the
45 General Assembly. However, in no event shall an acting Director serve (i) for more than 12
46 months without General Assembly confirmation or (ii) after a bill that would confirm the
47 appointment of the person as Director fails a reading in either chamber of the General
48 Assembly. The successor appointed to fill the vacancy shall serve until the end of the unexpired
49 term.

1 (d) Removal. – The Director of the Division of Health Benefits may be removed from
2 office only by the Governor and solely for the grounds set forth in G.S. 143B-13(b), (c), and
3 (d)."

4 **SECTION 13.** G.S. 108A-54 reads as rewritten:

5 **"§ 108A-54. Authorization of Medical Assistance Program; administration.**

6 ...
7 (e) The Secretary of the Department of Health and Human Services, through the
8 Division of Health Benefits, shall have the following powers and duties:

- 9 (1) Administer and operate the Medicaid and NC Health Choice programs,
10 provided that the total expenditures, net of agency receipts, do not exceed
11 the authorized budget for each program. None of the powers and duties
12 enumerated in the other subdivisions of this subsection shall be construed to
13 limit the broad grant of authority to administer and operate the Medicaid and
14 NC Health Choice programs.
- 15 (2) Employ clerical and professional staff of the Division of Health Benefits,
16 including consultants and legal counsel, necessary to carry out the powers
17 and duties of the division. In hiring staff for the Division of Health Benefits,
18 the Secretary may offer employment contracts for a term and set
19 compensation for the employees, which may include performance-based
20 bonuses based on meeting budget or other targets.
- 21 (3) Notwithstanding G.S. 143-64.20, enter into contracts for the administration
22 of the Medicaid and NC Health Choice programs, as well as manage such
23 contracts, including contracts of a consulting or advisory nature.
- 24 (4) Establish and adjust all program components, except for eligibility
25 categories and income thresholds, of the Medicaid and NC Health Choice
26 programs within the appropriated and allocated budget.
- 27 (5) Adopt rules related to the Medicaid and NC Health Choice programs.
- 28 (6) Develop midyear budget correction plans and strategies and then take
29 midyear budget corrective actions necessary to keep the Medicaid and NC
30 Health Choice programs within budget.
- 31 (7) Approve or disapprove and oversee all expenditures to be charged to or
32 allocated to the Medicaid and NC Health Choice programs by other State
33 departments or agencies.
- 34 (8) Develop and present to the Joint Legislative Oversight Committee on
35 Medicaid and NC Health Choice and the Office of State Budget and
36 Management by January 1 of each year, beginning in 2017, the following
37 information for the Medicaid and NC Health Choice programs:
 - 38 a. A detailed four-year forecast of expected changes to enrollment
39 growth and enrollment mix.
 - 40 b. What program changes will be made by the Department in order to
41 stay within the existing budget for the programs based on the next
42 fiscal year's forecasted enrollment growth and enrollment mix.
 - 43 c. The cost to maintain the current level of services based on the next
44 fiscal year's forecasted enrollment growth and enrollment mix.
- 45 (9) Publish on its Web site and update on at least a monthly basis, at a
46 minimum, the following information about the Medicaid and NC Health
47 Choice programs:
 - 48 a. Enrollment by program aid category by county.
 - 49 b. Per member per month spending by category of service.
 - 50 c. Spending and receipts by fund along with a detailed variance
51 analysis.

1 d. A comparison of the above figures to the amounts forecasted and
2 budgeted for the corresponding time period.

3 (f) The General Assembly shall determine the eligibility categories and income
4 thresholds for the Medicaid and NC Health Choice programs. The Department of Health and
5 Human Services, through the Division of Health Benefits, is expressly authorized to adopt
6 temporary and permanent rules regarding eligibility requirements and determinations, to the
7 extent that they do not conflict with the parameters set by the General Assembly.

8 (g) Although generally subject to the laws of this State, the following exemptions,
9 limitations, and modifications apply to the Division of Health Benefits of the Department of
10 Health and Human Services, notwithstanding any other provision of law:

11 (1) Employees of the Division of Health Benefits shall not be subject to the
12 North Carolina Human Resources Act, except as provided in
13 G.S. 126-5(c1)(31).

14 (2) The Secretary may retain private legal counsel and is not subject to
15 G.S. 114-2.3 or G.S. 147-17(a) through (c).

16 (3) The Division of Health Benefits' employment contracts offered pursuant to
17 G.S. 108A-54(e)(2) are not subject to review and approval by the Office of
18 State Human Resources.

19 (4) If the Secretary establishes alternative procedures for the review and
20 approval of contracts, then the Division of Health Benefits is exempt from
21 State contract review and approval requirements but may still choose to
22 utilize the State contract review and approval procedures for particular
23 contracts."

24 **SECTION 14.(a)** Part 1 of Article 3 of Chapter 143B of the General Statutes is
25 amended by adding the following new section to read:

26 **"§ 143B-139.6C. Cooling-off period for certain Department employees.**

27 (a) Ineligible Vendors. – The Secretary of the Department of Health and Human
28 Services shall not contract for goods or services with a vendor that employs or contracts with a
29 person who is a former employee of the Department and uses that person in the administration
30 of a contract with the Department.

31 (b) Vendor Certification. – The Secretary shall require each vendor submitting a bid or
32 contract to certify that the vendor will not use a former employee of the Department in the
33 administration of a contract with the Department in violation of the provisions of subsection (a)
34 of this section.

35 (c) A violation of the provisions of this section shall void the contract.

36 (d) Definitions. – As used in this section, the following terms mean:

37 (1) Administration of a contract. – Oversight of the performance of a contract,
38 authority to make decisions regarding a contract, interpretation of a contract,
39 or participation in the development of specifications or terms of a contract or
40 in the preparation or award of a contract.

41 (2) Former employee of the Department. – A person who, for any period within
42 the preceding six months, was employed as an employee or contract
43 employee of the Department of Health and Human Services, and in the six
44 months immediately preceding termination of State employment,
45 participated personally in either the award or management of a Department
46 contract with the vendor, or made regulatory or licensing decisions that
47 directly applied to the vendor."

48 **SECTION 14.(b)** Subsection (a) of this section becomes effective November 1,
49 2015, and applies to contracts entered into on or after that date.

1 **"§ 120-209.4. Reports to Committee.**

2 Whenever the Department of Health and Human Services, or any division within the
3 Department, is required by law to report to the General Assembly or to any of its permanent,
4 study, or oversight committees or subcommittees on matters relating to the Medicaid and NC
5 Health Choice programs, the Department shall transmit a copy of the report to the cochairs of
6 the Joint Legislative Oversight Committee on Medicaid and NC Health Choice."

7 **SECTION 16.** G.S. 120-208.1(a)(2)b. is repealed.

8 **SECTION 17.** Jurisdiction for legislative oversight of the Medicaid and NC Health
9 Choice programs is transferred from the Joint Legislative Oversight Committee on Health and
10 Human Services to the Joint Legislative Oversight Committee on Medicaid and NC Health
11 Choice. However, both Committees have concurrent jurisdiction over issues related to mental
12 health, developmental disabilities, and substance abuse services covered by the Medicaid and
13 NC Health Choice programs. Any reports related to the Medicaid or NC Health Choice
14 programs shall be provided to the Joint Legislative Oversight Committee on Medicaid and NC
15 Health Choice.

16 **SECTION 18.** G.S. 108A-54.1A reads as rewritten:

17 **"§ 108A-54.1A. Amendments to Medicaid State Plan and Medicaid Waivers.**

18 (a) ~~No provision in the Medicaid State Plan or in a Medicaid Waiver may expand or~~
19 ~~otherwise alter the scope or purpose of the Medicaid program from that authorized by law~~
20 ~~enacted by the General Assembly. For purposes of this section, the term "amendments to the~~
21 ~~State Plan" includes State Plan amendments, Waivers, and Waiver amendments.~~The
22 Department of Health and Human Services is expressly authorized and required to take any and
23 all necessary action to amend the State Plan and waivers in order to keep the program within
24 the certified budget, except as provided in G.S. 108A-54(f). For purposes of this section, the
25 term "amendments to the State Plan" includes State Plan amendments, Waivers, and Waiver
26 amendments.

27 (b) ~~The Department may submit amendments to the State Plan only as required under~~
28 ~~any of the following circumstances:~~

- 29 (1) ~~A law enacted by the General Assembly directs the Department to submit an~~
30 ~~amendment to the State Plan.~~
31 (2) ~~A law enacted by the General Assembly makes a change to the Medicaid~~
32 ~~Program that requires approval by the federal government.~~
33 (3) ~~A change in federal law, including regulatory law, or a change in the~~
34 ~~interpretation of federal law by the federal government requires an~~
35 ~~amendment to the State Plan.~~
36 (4) ~~A change made by the Department to the Medicaid Program requires an~~
37 ~~amendment to the State Plan, if the change was within the authority granted~~
38 ~~to the Department by State law.~~
39 (5) ~~An amendment to the State Plan is required in response to an order of a court~~
40 ~~of competent jurisdiction.~~
41 (6) ~~An amendment to the State Plan is required to ensure continued federal~~
42 ~~financial participation.~~

43 (c) ~~Amendments to the State Plan submitted to the federal government for approval~~
44 ~~shall contain only those changes that are allowed by the authority for submitting an amendment~~
45 ~~to the State Plan in subsection (b) of this section.~~

46 (d) No fewer than 10 days prior to submitting an amendment to the State Plan to the
47 federal government, the Department shall post the amendment on its Web site and notify the
48 members of the Joint Legislative Oversight Committee on ~~Health and Human Services~~
49 Medicaid and NC Health Choice and the Fiscal Research Division that the amendment has been
50 posted. For any amendments to the State Plan that add or eliminate an optional service, the
51 notice required by this subsection shall be 90 days. This notice requirement shall not apply to

1 draft or proposed amendments submitted to the federal government for comments but not
2 submitted for approval. ~~The amendment shall remain posted on the Department's Web site at~~
3 ~~least until the plan has been approved, rejected, or withdrawn. If the authority for submitting~~
4 ~~the amendment to the State Plan is pursuant to subdivision (3), (4), (5), or (6) of subsection (b)~~
5 ~~of this section, then, prior to submitting an amendment to the federal government, the~~
6 ~~Department shall submit to the General Assembly members receiving notice under this~~
7 ~~subsection and to the Fiscal Research Division an explanation of the amendment, the need for~~
8 ~~the amendment, and the federal time limits required for implementation of the amendment.~~

9 (e) ~~The Department shall submit an amendment to the State Plan to the federal~~
10 ~~government by a date sufficient to provide the federal government adequate time to review and~~
11 ~~approve the amendment so the amendment may be effective by the date required by the~~
12 ~~directing authority in subsection (b) of this section. Additionally, if a change is made to the~~
13 ~~Medicaid program by the General Assembly and that change requires an amendment to the~~
14 ~~State Plan, then the amendment shall be submitted at least 90 days prior to the effective date of~~
15 ~~the change as provided in the legislation.~~

16 (f) Any public notice required under 42 C.F.R. 447.205 shall, in addition to any other
17 posting requirements under federal law, be posted on the Department's Web site. Upon posting
18 such a public notice, the Department shall notify the members of the Joint Legislative
19 Oversight Committee on Medicaid and NC Health Choice and the Fiscal Research Division
20 that the public notice has been posted. Public notices shall remain posted on the Department's
21 Web site."

22 **SECTION 19.** G.S. 108A-54.2(d) is repealed.

23 **SECTION 20.** G.S. 126-5(c1) is amended by adding new subdivisions to read:

24 "**§ 126-5. Employees subject to Chapter; exemptions.**

25 ...

26 (c1) Except as to the provisions of Articles 6 and 7 of this Chapter, the provisions of this
27 Chapter shall not apply to:

28 ...

29 (33) Employees of the Division of Health Benefits of the Department of Health
30 and Human Services.

31 (34) Employees of the Division of Medical Assistance of the Department of
32 Health and Human Services hired on or after October 1, 2015."

33 **SECTION 21.** Funds appropriated in House Bill 97, 2015 Regular Session, to the
34 Department of Health and Human Services, Division of Medical Assistance, for Medicaid
35 transformation shall be used to implement this act. Upon the establishment of a budget code for
36 the Division of Health Benefits, the Division of Medical Assistance shall transfer these funds to
37 the Division of Health Benefits to be used to implement this act.

38 **SECTION 22.** If House Bill 97, 2015 Regular Session, becomes law, then Section
39 12H.25 of that act is repealed.

40 **SECTION 23.** Except as otherwise provided, this act is effective when it becomes
41 law.