# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 978 Apr 25, 2019 HOUSE PRINCIPAL CLERK

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#### **HOUSE BILL DRH40418-MKa-187**

Short Title: NC Teaching Fellows Enhancements/Funds. (Public)

Sponsors: Representatives Ball, Quick, Russell, and K. Smith (Primary Sponsors).

Referred to:

A BILL TO BE ENTITLED
AN ACT TO EXPAND AND ENRICH THE NORTH CAR

AN ACT TO EXPAND AND ENRICH THE NORTH CAROLINA TEACHING FELLOWS PROGRAM BY FOCUSING ON THE GREATEST NEEDS OF THE PUBLIC SCHOOLS.

The General Assembly of North Carolina enacts:

**SECTION 1.** Part 3 of Article 23 of Chapter 116 of the General Statutes reads as rewritten:

"Part 3. North Carolina Teaching Fellows Program.

### "§ 116-209.60. Definitions.

The following definitions apply in this Part:

- (1) Commission. The North Carolina Teaching Fellows Commission.
- (2) Director. The Director of the North Carolina Teaching Fellows Program.
- (2a) ELA. English language arts.
- (2b) Elementary education. Education of kindergarten through sixth grade students
- (3) Forgivable loan. A forgivable loan made under the Program.
- (3a) Hard-to-staff subject area. A teacher licensure subject area identified as hard-to-staff in the annual report published by the State Board of Education on the state of the teaching profession in North Carolina pursuant to G.S. 115C-299.5.
- (4) Program. The North Carolina Teaching Fellows Program.
- (5) Public school. An elementary or secondary school located in North Carolina that is governed by a local board of education, charter school board of directors, regional school board of directors, or University of North Carolina laboratory school board of trustees.
- (6) STEM. Science, technology, engineering, and mathematics.
- (7) Trust Fund. The North Carolina Teaching Fellows Program Trust Fund.

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## "§ 116-209.62. North Carolina Teaching Fellows Program established; administration.

(a) Program. – There is established the North Carolina Teaching Fellows Program to be administered by the System Office of The University of North Carolina, in conjunction with the Authority and the Commission. The purpose of the Program is to recruit, prepare, and support students residing in or attending institutions of higher education located in North Carolina for preparation as highly effective STEM or special education teachers teaching in STEM, special education, elementary education, ELA, and other hard-to-staff subject areas in the State's public schools. The Program shall be used to provide a forgivable loan to individuals interested in



preparing to teach in the public schools of the State in STEM or special education those licensure subject areas.

- (b) Trust Fund. There is established the North Carolina Teaching Fellows Program Trust Fund to be administered by the Authority, in conjunction with the System Office of The University of North Carolina. All funds (i) appropriated to, or otherwise received by, the Program for forgivable loans and other Program purposes, (ii) received as repayment of forgivable loans, and (iii) earned as interest on these funds shall be placed in the Trust Fund. The purpose of the Trust Fund is to provide financial assistance to qualified students for completion of teacher education and licensure programs to fill <u>STEM or special education</u>. <u>STEM</u>, <u>special education</u>, <u>elementary education</u>, <u>ELA</u>, and other hard-to-staff subject licensure areas in the public schools of the State.
- (c) Uses of Monies in the Trust Fund. The monies in the Trust Fund may be used only for (i) forgivable loans granted under the Program, (ii) administrative costs associated with the Program, including recruitment and recovery of funds advanced under the Program, (iii) mentoring and coaching support to forgivable loan recipients, and (iv) extracurricular enhancement activities of the Program in accordance with the following:
  - (1) The Authority shall transfer the greater of six hundred thousand dollars (\$600,000) or ten percent (10%) of the available funds from the Trust Fund to the General Administration of The University of North Carolina System Office at the beginning of each fiscal year for the Program's administrative costs, the salary of the Director of the Program and other Program staff, expenses of the Commission, and to provide the Commission with funds to use for the extracurricular enhancement activities of the Program.
  - (2) The Authority may use the greater of two hundred fifty thousand dollars (\$250,000) or four percent (4%) of the funds appropriated to the Trust Fund each fiscal year for administrative costs associated with the Program.
  - (3) The Authority shall provide the Commission with up to six hundred thousand dollars (\$600,000) from the Trust Fund in each fiscal year for the Commission to provide mentoring and coaching support to forgivable loan recipients through the North Carolina New Teacher Support Program as follows:
  - a. Up in an amount of up to two thousand two hundred dollars (\$2,000) (\$2,200) for each Program recipient serving as a teacher in a North Carolina public school identified as low performing under G.S. 115C 105.37.
  - b. Up to one thousand dollars (\$1,000) for each Program recipient serving as a teacher in a North Carolina public school not identified as low-performing under G.S. 115C-105.37.school.
- (d) Director of the Program. The Board of Governors of The University of North Carolina shall appoint a Director of the Program. The Director shall appoint staff to the Commission and shall be responsible for recruitment and coordination of the Program, including proactive, aggressive, and strategic recruitment of potential recipients. Recruitment activities shall include (i) targeting regions of the State with the highest teacher attrition rates and teacher recruitment challenges, challenges as identified in the annual report published by the State Board of Education pursuant to G.S. 115C-299.5, (ii) actively engaging with educators, business leaders, experts in human resources, elected officials, and other community leaders throughout the State, and (iii) attracting candidates in STEM and special education—STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure areas—areas, particularly students of color and male students, to the Program. The Director shall report to the President of The University of North Carolina. The Authority shall provide office space and clerical support staff, as necessary, to the Director for the Program.

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- (e) Student Selection Criteria for Forgivable Loans. The Commission shall adopt stringent standards for awarding forgivable loans based on multiple measures to ensure that only the strongest applicants receive them, including the following:
  - (1) Grade point averages.
  - (2) Performance on relevant career and college readiness assessments.
  - (3) Experience, accomplishments, and other criteria demonstrating qualities positively correlated with highly effective teachers, including excellent verbal and communication skills.
  - (4) Demonstrated commitment to serve in a <u>STEM or special education STEM</u>, <u>special education</u>, <u>elementary education</u>, <u>ELA</u>, <u>or other hard-to-staff subject</u> licensure area in North Carolina public schools.
- (f) Program Selection Criteria. The Authority shall administer the Program in cooperation with North Carolina Agricultural and Technical State University, Appalachian State University, and East Carolina University and five other institutions of higher education with approved educator preparation programs selected by the Commission that represent both postsecondary constituent institutions of The University of North Carolina and private postsecondary institutions operating in the State. All of the participating institutions of higher education shall provide more clinical classroom experiences for second and third year participants in the Program and coursework or experiential learning that focuses on cultural diversity than are offered at other educator preparation programs in the State. The Commission shall also adopt stringent standards for selection of the five other institutions participating in the Program to ensure selection of the most effective educator preparation programs, including the following:
  - (1) Demonstrates high rates of educator effectiveness on value-added models and teacher evaluations, including using performance-based, subject-specific assessment and support systems, such as edTPA or other metrics of evaluating candidate effectiveness that have predictive validity.
  - (2) Demonstrates measurable impact of prior graduates on student learning, including impact of graduates teaching in <u>STEM or special education-STEM</u>, special education, elementary education, ELA, and other hard-to-staff subject licensure areas.
  - (3) Demonstrates high rates of graduates passing exams required for teacher licensure.
  - (4) Provides curricular and co-curricular enhancements in leadership, facilitates learning for diverse learners, and promotes community engagement, classroom management, and reflection and assessment.
  - (5) Requires at least a minor concentration of study in the subject area that the candidate may teach.
  - (6) Provides early and frequent internship or practical experiences, including the opportunity for participants to perform practicums in diverse school environments.
  - (7) Is approved by the State Board of Education as an educator preparation program.
- (g) Awards of Forgivable Loans. The Program shall provide forgivable loans to selected students to be used at the <u>five selected-participating</u> institutions for completion of a program leading to initial teacher licensure as follows:
  - (1) North Carolina high school seniors. Forgivable loans of up to four thousand one hundred twenty-five dollars (\$4,125) per semester for up to eight semesters.
  - (2) Students applying for transfer to a selected participating educator preparation program at an institution of higher education. Forgivable loans of up to four

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- thousand one hundred twenty-five dollars (\$4,125) per semester for up to six semesters.
- (3) Individuals currently holding a bachelor's degree seeking preparation for teacher licensure. Forgivable loans of up to four thousand one hundred twenty-five dollars (\$4,125) per semester for up to four semesters.
- (4) Students matriculating at institutions of higher education who are changing to enrollment in a selected an approved program of study at a participating educator preparation program. Forgivable loans of up to four thousand one hundred twenty-five dollars (\$4,125) per semester for up to four semesters.

Forgivable loans may be used for tuition, fees, the cost of books, and expenses related to obtaining licensure.

- (h) Identification of STEM and Special Education STEM, Special Education, Elementary Education, ELA, and Hard-to-Staff Subject Licensure Areas. The Superintendent of Public Instruction shall identify and provide to the Commission and the Authority a list of STEM and special education STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure areas and shall annually provide to the Commission the number of available positions in each licensure area relative to the number of current and anticipated teachers in that area of licensure. The Commission shall make the list of STEM and special education—STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure areas readily available to applicants.
- (i) Administration of Forgivable Loan Awards. Upon the naming of recipients of the forgivable loans by the Commission, the Commission shall transfer to the Authority its decisions. The Authority, in coordination with the Director, shall perform all of the administrative functions necessary to implement this Part, which functions shall include rule making, disseminating information, acting as a liaison with participating institutions of higher education, implementing forgivable loan agreements, loan monitoring, loan cancelling through service and collection, determining the acceptability of service repayment agreements, enforcing the agreements, and all other functions necessary for the execution, payment, and enforcement of promissory notes required under this Part.
- (i1) New Teacher Support Program. Upon graduation from a participating educator preparation program, forgivable loan recipients shall be invited to participate in the North Carolina New Teacher Support Program at no cost to the recipient or the local school administrative unit in which the recipient is employed.
- (j) Annual Report. The Commission, in coordination with the Authority, the Department of Public Instruction, and the selected educator education programs participating in the Program shall report no later than January 1, 2019, and annually thereafter, to the Joint Legislative Education Oversight Committee regarding the following:
  - (1) Forgivable loans awarded from the Trust Fund, including the following:
    - a. Demographic information regarding recipients.
    - b. Number of recipients by institution of higher education and program.
    - c. Information on number of recipients by anticipated STEM and special education, STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure area.
  - (2) Placement and repayment rates, including the following:
    - a. Number of graduates who have been employed in a STEM or special education STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure area within two years of program completion.
    - b. Number of graduates who accepted employment at a low-performing school identified under G.S. 115C-105.37 as part of their years of service.

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- Number of graduates who have elected to do loan repayment and their c. years of service, if any, prior to beginning loan repayment.
- Number of graduates employed in a STEM or special education d. STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure area who have received an overall rating of at least accomplished and have met expected growth on applicable standards of the teacher evaluation instrument.
- Aggregate information on student growth and proficiency in courses e. taught by graduates who have fulfilled service requirements through employment in a STEM or special education STEM, special education, elementary education, ELA, and other hard-to-staff subject licensure area.
- Mentoring and coaching support through the North Carolina New Teacher (2a) Support Program, including the following:
  - Number of forgivable loan recipients who received mentoring and coaching support when employed at a low-performing school identified under G.S. 115C-105.37.
  - b. Number of forgivable loan recipients who received mentoring and coaching support when employed at a school not identified as low-performing under G.S. 115C-105.37.
- (3) Selected school outcomes by program, including the following:
  - Turnover rate for forgivable loan graduates, including the turnover rate a. for graduates who also received mentoring and coaching support through the North Carolina New Teacher Support Program.
  - Aggregate information on student growth and proficiency as provided b. annually by the State Board of Education to the Commission in courses taught by forgivable loan graduates.
  - Fulfillment rate of forgivable loan graduates. c.

### "§ 116-209.63. Terms of forgivable loans; receipt and disbursement of funds.

- Notes. All forgivable loans shall be evidenced by notes made payable to the Authority that bear interest at a rate not to exceed ten percent (10%) per year as set by the Authority and beginning on the first day of September after the completion of the program leading to teacher licensure or 90 days after graduation, whichever is later. If a forgivable loan is terminated, the note shall be made payable to the Authority 90 days after termination of the forgivable loan. The forgivable loan may be terminated upon the recipient's withdrawal from the Program or by the recipient's failure to meet the standards set by the Commission.
- Forgiveness. The Authority shall forgive the loan and any interest accrued on the loan if, within 10 years after graduation from a program leading to teacher licensure, exclusive of any authorized deferment for extenuating circumstances, the recipient serves as a teacher in a STEM or special education STEM, special education, elementary education, ELA, or other hard-to-staff subject licensure area, as provided in G.S. 116-209.62(h), for every year the teacher was awarded the forgivable loan, in any combination of the following:
  - (1) One year—Six months at a North Carolina public school identified as low-performing under G.S. 115C-105.37 at the time the teacher accepts employment at the school or, if the teacher changes employment during this period, at another school identified as low-performing.
  - (2) Two years One year at a North Carolina public school not identified as low-performing under G.S. 115C-105.37.

The Authority shall also forgive the loan if it finds that it is impossible for the recipient to work for up to eight years, within 10 years after completion of the program leading to teacher licensure, at a North Carolina public school because of the death or permanent disability of the

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20 21 recipient. If the recipient repays the forgivable loan by cash payments, all indebtedness shall be repaid within 10 years after completion of the program leading to teacher licensure supported by the forgivable loan. If the recipient completes a program leading to teacher licensure, payment of principal and interest shall begin no later than the first day of September after the completion of the program. Should a recipient present extenuating circumstances, the Authority may extend the period to repay the loan in cash to no more than a total of 12 years."

**SECTION 2.** The Superintendent of Public Instruction shall establish the initial list of elementary education, ELA, and other hard-to-staff subject licensure areas and provide that information, as well as the number of available positions in elementary education, ELA, and other hard-to-staff subject licensure areas to the Commission by October 1, 2019.

**SECTION 3.** The North Carolina Teaching Fellows Commission shall select and award forgivable loans for the initial recipients for the elementary education, ELA, or other hard-to-staff subject licensure areas by April 1, 2020, for the 2020-2021 academic year.

**SECTION 4.** There is appropriated from the General Fund to the North Carolina Teaching Fellows Program Trust Fund established under G.S. 116-209.62, as amended by this act, the sum of one million six hundred fifty thousand dollars (\$1,650,000) in additional recurring funds for the 2019-2020 fiscal year to provide for 50 additional cohort slots for forgivable loans under Part 3 of Article 23 of Chapter 116 of the General Statutes, as amended by this act, beginning with the 2020-2021 academic year.

SECTION 5. This act becomes effective July 1, 2019, and applies to the administration of the NC Teaching Fellows Program on or after that date.

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