

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2019

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HOUSE BILL 108  
Committee Substitute Favorable 3/25/19  
Committee Substitute #2 Favorable 4/10/19  
PROPOSED COMMITTEE SUBSTITUTE H108-PCS40433-TU-10

Short Title: PED/Safekeeper Health Care Cost Recov. Pract.

(Public)

Sponsors:

Referred to:

February 20, 2019

1 A BILL TO BE ENTITLED  
2 AN ACT TO IMPROVE DATA COLLECTION AND COST RECOVERY PRACTICES FOR  
3 HEALTH CARE SERVICES FOR SAFEKEEPERS, AS RECOMMENDED BY THE  
4 JOINT LEGISLATIVE PROGRAM EVALUATION COMMITTEE.

5 The General Assembly of North Carolina enacts:

6 **SECTION 1.** G.S. 162-39 reads as rewritten:

7 "**§ 162-39. Transfer of prisoners when necessary for safety and security; application of**  
8 **section to municipalities.**

9 (a) Whenever necessary for the safety of a prisoner held in any county jail or to avoid a  
10 breach of the peace in any county or whenever prisoners are arrested in such numbers that county  
11 jail facilities are insufficient and inadequate for the housing of such prisoners, the resident judge  
12 of the superior court or any judge holding superior court in the district or any district court judge  
13 may order the prisoner transferred to a fit and secure jail in some other county where the prisoner  
14 shall be held for such length of time as the judge may direct.

15 (b) Whenever necessary to avoid a security risk in any county jail, or whenever prisoners  
16 are arrested in such numbers that county jail facilities are insufficient and inadequate for the  
17 housing of such prisoners, the resident judge of the superior court or any judge holding superior  
18 court in the district or any district court judge may order the prisoner transferred to a unit of the  
19 State prison system designated by the Secretary of Public Safety or his authorized representative.  
20 For purposes of this subsection, a prisoner poses a security risk if the prisoner:

- 21 (1) Poses a serious escape risk;  
22 (2) Exhibits violently aggressive behavior that cannot be contained and warrants  
23 a higher level of supervision;  
24 (3) Needs to be protected from other inmates, and the county jail facility cannot  
25 provide such protection;  
26 (4) Is a female or a person 18 years of age or younger, and the county jail facility  
27 does not have adequate housing for such prisoners;  
28 (5) Is in custody at a time when a fire or other catastrophic event has caused the  
29 county jail facility to cease or curtail operations; or  
30 (6) Otherwise poses an imminent danger to the staff of the county jail facility or  
31 to other prisoners in the facility.

32 (b1) The Department of Public Safety, Health Services Section, shall maintain records of  
33 prisoners transferred to a unit of the State prison system pursuant to subsection (b) of this section.



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1 The records shall utilize unique identifiers for each transferred prisoner and shall include all of  
2 the following information:

- 3 (1) The date the transfer order was received.
- 4 (2) The statutory basis upon which the order was granted.
- 5 (3) The date the prisoner was transferred to State custody.
- 6 (4) The State prison facility where the prisoner was transferred.
- 7 (5) The county where the prisoner was removed.
- 8 (6) The dates the prisoner received health services from the Department.
- 9 (7) A list of health services provided to the prisoner and the corresponding  
10 charges.
- 11 (8) The date the Department determined that the prisoner no longer needs health  
12 services to be provided by the State prison system.
- 13 (9) The date and method used by the Department to notify the county that the  
14 prisoner should be transferred back to the custody of the county.
- 15 (10) The date that the prisoner is returned to the custody of the county.

16 (c) The sheriff of the county from which the prisoner is removed shall be responsible for  
17 conveying the prisoner to the jail or prison unit where ~~he~~ the prisoner is to be held, and for  
18 returning ~~him~~ the prisoner to the common jail of the county from which ~~he~~ the prisoner was  
19 transferred. The return shall be made at the expiration of the time designated in the court order  
20 directing the transfer unless the judge, by appropriate order, ~~shall direct~~ directs otherwise. The  
21 sheriff or keeper of the jail of the county designated in the court order, or the officer in charge of  
22 the prison unit designated by the Secretary of Public Safety, shall receive and release custody of  
23 the prisoner in accordance with the terms of the court order. If a prisoner is transferred to a unit  
24 of the State prison system, the county from which the prisoner is transferred shall pay the  
25 Division of Adult Correction and Juvenile Justice of the Department of Public Safety for  
26 maintaining the prisoner for the time designated by the court at the per day, per inmate rate at  
27 which the Division of Adult Correction and Juvenile Justice of the Department of Public Safety  
28 pays a local jail for maintaining a prisoner. The county shall also pay the Division of Adult  
29 Correction and Juvenile Justice of the Department of Public Safety for the costs of ~~extraordinary~~  
30 medical care incurred while the prisoner was in the custody of the Division of Adult Correction  
31 and Juvenile Justice of the Department of Public Safety, defined as follows:

- 32 (1) Medical expenses incurred as a result of providing health care to a prisoner as  
33 an inpatient ~~(hospitalized);(hospitalized).~~
- 34 (2) Other medical expenses when the total cost exceeds thirty-five dollars  
35 (\$35.00) per occurrence or illness as a result of providing health care to a  
36 prisoner as an outpatient ~~(nonhospitalized); and(nonhospitalized).~~
- 37 (3) Cost of replacement of eyeglasses and dental prosthetic devices if those  
38 eyeglasses or devices are broken while the prisoner is incarcerated, provided  
39 the prisoner was using the eyeglasses or devices at the time of his commitment  
40 and then only if prior written consent of the county is obtained by the Division.
- 41 (4) Transportation and custody costs associated with the transfer of prisoners  
42 receiving health care outside of the prison facility. The county shall reimburse  
43 the State for services provided to the prisoner at the same mileage  
44 reimbursement rate and hourly custody rate that are reimbursed pursuant to  
45 the Statewide Misdemeanant Confinement Program.
- 46 (5) Cost of sick call encounters at the rate charged to State prison inmates.

47 (c1) If the prisoner is transferred to a jail in some other county, the county from which the  
48 prisoner is transferred shall pay to the county receiving the prisoner in its jail the actual cost of  
49 maintaining the prisoner for the time designated by the court. Counties are ~~hereby~~ authorized to  
50 enter into contractual agreements with other counties to provide jail facilities to which prisoners  
51 may be transferred as deemed necessary under this section.

1 (c2) Whenever prisoners are arrested in such numbers that county jail facilities are  
2 insufficient and inadequate for the safekeeping of such prisoners, the resident judge of the  
3 superior court or any superior or district court judge holding court in the district may order the  
4 prisoners transferred to a unit of the Division of Adult Correction and Juvenile Justice of the  
5 Department of Public Safety designated by the Secretary of Public Safety or ~~his~~the Secretary's  
6 authorized representative, where the prisoners may be held for such length of time as the judge  
7 may direct, such detention to be in ~~cell~~cells separate from ~~that those~~ used for imprisonment of  
8 persons already convicted of crimes, except when admission to an inpatient prison medical or  
9 mental health unit is required to provide services deemed necessary by a prison health care  
10 clinician. The sheriff of the county from which the prisoners are removed shall be responsible  
11 for conveying the prisoners to the prison unit or units where they are to be held, and for returning  
12 them to the common jail of the county from which they were transferred. However, if due to the  
13 number of prisoners to be conveyed the sheriff is unable to provide adequate transportation, ~~he~~  
14 the sheriff may request the assistance of the Division of Adult Correction and Juvenile Justice of  
15 the Department of Public Safety, and the Division of Adult Correction and Juvenile Justice of  
16 the Department of Public Safety is hereby authorized and directed to cooperate with the sheriff  
17 and provide whatever assistance is available, both in vehicles and manpower, to accomplish the  
18 conveying of the prisoners to and from the county to the designated prison unit or units. The  
19 officer in charge of the prison unit designated by the Secretary of Public Safety or ~~his~~the  
20 Secretary's authorized representative shall receive and release the custody of the prisoners in  
21 accordance with the terms of the court order. The county from which the prisoners are transferred  
22 shall pay to the Division of Adult Correction and Juvenile Justice of the Department of Public  
23 Safety the actual cost of transporting the prisoners and the cost of maintaining the prisoners at  
24 the per day, per inmate rate at which the Division of Adult Correction and Juvenile Justice of the  
25 Department of Public Safety pays a local jail for maintaining a prisoner, provided, however, that  
26 a county is not required to reimburse the State for transporting or maintaining a prisoner who  
27 was a resident of another state or county at the time ~~he~~the prisoner was arrested. However, if the  
28 county commissioners shall certify to the Governor that the county is unable to pay the bill  
29 submitted by the Division of Adult Correction and Juvenile Justice of the Department of Public  
30 Safety to the county for the services rendered, either in whole or in part, the Governor may  
31 recommend to the Council of State that the State of North Carolina assume and pay, in whole or  
32 in part, the obligation of the county to the Division of Adult Correction and Juvenile Justice of  
33 the Department of Public Safety, and upon approval of the Council of State the amount so  
34 approved shall be paid from the Contingency and Emergency Fund to the Division of Adult  
35 Correction and Juvenile Justice of the Department of Public Safety.

36 (c3) When, due to an emergency, it is not feasible to obtain from a judge of the superior  
37 or district court a prior order of transfer, the sheriff of the county and the Division of Adult  
38 Correction and Juvenile Justice of the Department of Public Safety may exercise the authority  
39 hereinafter conferred; provided, however, that the sheriff shall, as soon as possible after the  
40 emergency, obtain an order from the judge authorizing the prisoners to be held in the designated  
41 place of confinement for such period as the judge may direct. All provisions of this ~~subsection~~  
42 section shall be applicable to municipalities whenever prisoners are arrested in such numbers that  
43 the municipal jail facilities and the county jail facilities are insufficient and inadequate for the  
44 safekeeping of the prisoners. The chief of police is hereby authorized to exercise the authority  
45 herein conferred upon the sheriff, and the municipality shall be liable for the cost of transporting  
46 and maintaining the prisoners to the same extent as a county would be unless action is taken by  
47 the Governor and Council of State as herein provided for counties which are unable to pay such  
48 costs.

49 (d) Whenever a prisoner held in a county jail requires medical or mental health treatment  
50 that the county decides can best be provided by the Division of Adult Correction and Juvenile  
51 Justice of the Department of Public Safety, the resident judge of the superior court or any judge

1 holding superior court in the district or any district court judge may order the prisoner transferred  
2 to a unit of the State prison system designated by the Secretary of Public Safety or ~~his~~ the  
3 Secretary's authorized representative. ~~representative for an initial period not to exceed 30 days.~~  
4 The sheriff of the county from which the prisoner is removed shall be responsible for conveying  
5 the prisoner to the prison unit where ~~he~~ the prisoner is to be held, and for returning ~~him~~ the  
6 prisoner to the jail of the county from which ~~he~~ the prisoner was transferred. ~~The prisoner shall~~  
7 ~~be returned when the attending medical or mental health professional determines that the prisoner~~  
8 ~~may be returned safely.~~ The officer in charge of the prison unit designated by the Secretary of  
9 Public Safety shall receive custody of the prisoner in accordance with the terms of the ~~order and~~  
10 order. Prior to the conclusion of the 30-day period, the Division of Adult Correction and Juvenile  
11 Justice shall conduct an assessment of treatment and venue needs. The assessment shall be  
12 conducted by the attending medical or mental health professional and shall assess the medical  
13 and mental health needs of the prisoner and make a recommendation on whether the prisoner  
14 should remain in the custody of the Division of Adult Correction and Juvenile Justice of the  
15 Department of Public Safety or if the prisoner should be returned to the custody of the county.  
16 To extend the order beyond the initial 30-day period, the sheriff shall provide the Division of  
17 Adult Correction and Juvenile Justice assessment and any other relevant information to the  
18 resident judge of the superior court or any judge holding superior court in the district or any  
19 district court judge who shall determine whether to extend the transfer of the prisoner to a unit  
20 of the State prison system beyond the initial 30-day period. The officer in charge of the prison  
21 unit designated by the Secretary of Public Safety shall release custody of the prisoner in  
22 accordance with the court order and the instructions of the attending medical or mental health  
23 professional. The county from which the prisoner is transferred shall pay the Division of Adult  
24 Correction and Juvenile Justice of the Department of Public Safety for maintaining the prisoner  
25 for the period of treatment at the per day, per inmate rate at which the Division of Adult  
26 Correction and Juvenile Justice of the Department of Public Safety pays a local jail for  
27 maintaining a prisoner, and for extraordinary medical expenses as set forth in subsection (c) of  
28 this section.

29 (e) The number of county prisoners incarcerated in the State prison system pursuant to  
30 safekeeping orders from the various counties pursuant to subsection (b) of this section or for  
31 medical or mental health treatment pursuant to subsection (d) of this section may not exceed 200  
32 at any given time unless authorized by the Secretary of Public Safety. The Secretary may refuse  
33 to accept any safekeeper and may return any safekeeper transferred under a safekeeping order  
34 when this capacity limit is reached. The Secretary shall not refuse to accept a safekeeper because  
35 a county has failed to pay the Department of Public Safety for services rendered pursuant to this  
36 section.

37 (f) If, after 10 days of receiving notification and request for transfer from the Department  
38 of Public Safety pursuant to G.S. 148-19.3(a), the sheriff fails to assume custody of the county  
39 prisoner from the State prison facility to which the prisoner was assigned, then, in addition to the  
40 actual cost of transporting the prisoner and the cost of maintaining the prisoner at the per day,  
41 per inmate rate at which the Division of Adult Correction and Juvenile Justice of the Department  
42 of Public Safety pays a local jail for maintaining a prisoner, the county shall be liable to the State  
43 for an additional per day, per inmate rate not to exceed twenty dollars (\$20.00) for each day the  
44 sheriff fails to assume custody of the prisoner, unless the sheriff has obtained an extension of the  
45 order because the inmate cannot be safely housed in the local jail. The section chief of the Health  
46 Services Section may waive up to 10 days of the additional per day rate if the sheriff provides  
47 documentation of extenuating circumstances."

48 SECTION 2.(a) Article 2 of Chapter 148 is amended by adding a new section to  
49 read:

50 "**§ 148-19.3. Health care services to county prisoners.**

1       (a) All charges that are the responsibility of the transferring county for health care  
2 services provided to prisoners held under a safekeeping order pursuant to G.S. 162-39 shall not  
3 be paid by the Department and shall be submitted by the health care provider to the Inmate  
4 Medical Costs Management Plan through the North Carolina Sheriffs' Association for the Plan  
5 to review and negotiate all charges for health care services to avoid overpayment and reduce  
6 overall health care service costs. The Department shall notify the health care provider when  
7 services are being provided to the prisoner that the invoice for health care services shall be  
8 submitted by the provider directly to the Plan. In the event an invoice is sent to the Department  
9 by a health care provider for health care services provided to a safekeeper under this section, the  
10 Department shall forward the invoice to the Plan within three days of receipt. All unreimbursed  
11 charges for health care services provided shall be documented and presented to the county for  
12 payment in accordance with G.S. 162-39. Upon expiration of the terms of the order and a  
13 determination that the prisoner may be safely returned to the custody of the county, the  
14 Department shall notify the sheriff, or the sheriff's designee, by telephone and electronic mail  
15 and request the transfer of the prisoner to the custody of the county.

16       (b) The Department shall update the medical services schedule of charges assessed to  
17 counties for the provision of health care services to county prisoners housed in the State prison  
18 system pursuant to safekeeping orders under G.S. 162-39. In updating the schedule of charges,  
19 at a minimum, the Department shall consider the actual rate for services provided and current  
20 established Medicaid rates for respective services. The schedule of charges shall be updated  
21 annually and shall be included in the Department's policies and procedures. The Department shall  
22 assess charges to counties for health care services provided to county prisoners at all State prison  
23 facilities."

24       **SECTION 2.(b)** The Department shall submit a report on the updated medical  
25 services schedule of charges required in subsection (a) of this section to the Joint Legislative  
26 Oversight Committee on Justice and Public Safety on or before December 1, 2019.

27       **SECTION 3.** This act becomes effective July 1, 2019.