## **GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019**

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### **HOUSE BILL 135** PROPOSED COMMITTEE SUBSTITUTE H135-PCS10625-BD-3

Government Immigration Compliance. Short Title:

(Public)

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Sponsors:

Referred to:

# February 21, 2019

# A BILL TO BE ENTITLED

1	A BILL TO BE ENTITLED		
2	AN ACT TO CREATE ADDITIONAL INCENTIVES FOR LOCAL GOVERNMENTS TO		
3	COMPLY WITH STATE LAWS RELATED TO IMMIGRATION, TO CREATE A		
4	PRIVATE CAUSE OF ACTION TO REMEDY LOCAL GOVERNMENT		
5	NONCOMPLIANCE WITH STATE IMMIGRATION LAWS, TO PROHIBIT UNC		
6	CONSTITUENT INSTITUTIONS FROM BECOMING SANCTUARY UNIVERSITIES,		
7	AND TO DIRECT THE DEPARTMENT OF PUBLIC SAFETY TO ENTER INTO A		
8	MEMORANDUM OF AGREEMENT WITH THE DEPARTMENT OF HOMELAND		
9	SECURITY.		
10	The General Assembly of North Carolina enacts:		
11			
12	PART I. RECODIFICATION OF STATUTE AND REPEAL OF STATUTORY		
13	EXCEPTION		
14	SECTION 1.(a) G.S. 15A-311 is recodified as G.S. 64-6 under Article 1 of Chapter		
15	64 of the General Statutes.		
16	<b>SECTION 1.(b)</b> G.S. 15A-311, as recodified by subsection (a) of this section, reads		
17	as rewritten:		
18	"§ 64-6. Consulate <u>Certain</u> documents not acceptable as identification.		
19	(a) The following documents are not acceptable for use in determining a person's actual		
20	identity or residency by a justice, judge, clerk, magistrate, law enforcement officer, or other		
21	government official:		
22	(1) A matricula consular or other similar document, other than a valid passport,		
23	issued by a consulate or embassy of another country.		
24 25	(2) An identity document issued or created by any person, organization, county,		
25	city, or other local authority, except where expressly authorized to be used for		
26	this purpose by the General Assembly.		
27	(b) No local government or law enforcement agency may establish, by policy or		
28	ordinance, the acceptability of any of the documents described in subsection (a) of this section		
29	as a form of identification to be used to determine the identity or residency of any person. Any		
30	local government policy or ordinance that contradicts this section is hereby repealed.		
31	(c) Notwithstanding subsection (a) of this section, documents described in subdivision		
32	(2) of subsection (a) of this section may be used by a law enforcement officer to assist in		
33	determining the identity or residency of a person when they are the only documents providing an		
34	indication of identity or residency available to the law enforcement officer at the time.		
35	(d) If a person is unable to provide allowable documentation of identity and residency, a		

law enforcement officer or agency may at their discretion, use whatever information or 36



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documentation	the individual may present as proof of identity or	residency and may take a
	he person. Any photograph authorized under this sub	
enforcement of		
(1)	Shall only be taken from the neck up.	
(2)	Shall be retained by the law enforcement office	er or agency until the final
	disposition of the case.	2
<u>(3)</u>	Shall not be used for any purpose other than to	confirm the identity of the
	person.	
<u>(4)</u>	Shall be destroyed by the law enforcement office disposition of the matter.	er or agency upon the final
DADT II CDE	ATION OF ADDITIONAL INCENTIVES FOR LA	OCAL COVEDNMENTS
	WITH STATE LAWS RELATED TO IMMIGRA	
	CAUSE OF ACTION	TION AND CREATION
	<b>CTION 2.(a)</b> Chapter 64 of the General Statutes is	amended by adding a new
Article to read:	Tort =(u) Chapter of or the Ceneral Statutes is	unionada by adding a new
	"Article 3.	
"Local	Government Noncompliance With State Laws Relate	ed to Immigration.
"§ 64-49. Find	•	<u>c</u>
	Assembly finds the following:	
(1)	That the policy objectives it seeks to further by ena	acting State laws applicable
	to cities, counties, and law enforcement agencies	s are frustrated when those
	entities do not uniformly comply with State law.	
<u>(2)</u>	That Section 7(1) of Article V and other section	ons of the North Carolina
	Constitution grant the General Assembly supr	eme power and complete
	discretion over the appropriation of State funds.	
<u>(3)</u>	That the General Assembly's power over the appro-	opriation of State funds can
	be used to create additional incentives for	· · · · · · · · · · · · · · · · · · ·
	enforcement agencies to comply with duly enacted	
<u>(4)</u>	That statutorily setting forth the manner in which the	
	to exercise its discretion with respect to appr	
	counties, and law enforcement agencies with a me	
	can be useful to those entities in planning and carr	ying out their functions and
	duties.	
" <u>§ 64-50. Defin</u>		
	ng definitions apply in this Article:	
<u>(1)</u>	Affected local government. – Any of the following	
	a. <u>A municipality found to be not in complian</u>	nce with a State law related
	to immigration.	
	b. <u>A municipality in which a municipal law er</u>	
	found to be not in compliance with a State	
	c. <u>A county found to be not in compliance</u>	with a State law related to
	immigration.	ant aganay has been found
	<u>d.</u> <u>A county in which a county law enforcem</u> to be not in compliance with a State law re	
(2)	Law enforcement agency. – A municipal police d	
<u>(2)</u>	department, or a sheriff's office.	icpartment, a county ponce
(3)	State law related to immigration. – G.S. 64-6(b), 1	$53A_{-}145.5$ or $160A_{-}205.2$
	rney General to prepare form.	<u>5511-175.5, 01 100/1-205.2.</u>
	aration of Form. – The Attorney General shall presc	ribe a form for a person to
	<i>i</i> , county, or law enforcement agency is not in complia	-
anogo mat a olty	, county, or haw entoreement agency is not in compila	

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to immig	ration. The form shall clearly state that completed forms shall be so	ent to the Attorney
-	n order to be filed. The form shall be made available to the publ	
	Web site.	
(b)	Certain Information Not Required. – A person shall not be required	d to list the person's
	curity number on the complaint form or to have the form notarized.	·
	. Filing of statement alleging noncompliance with a Stat	
<u></u>	immigration.	
Any r	person with a good-faith belief that a municipality, county, or law en	nforcement agency
	compliance with a State law related to immigration may file a	
	General setting forth the basis for that belief. The statement may be o	
by the At	torney General pursuant to G.S. 64-51 or may be made in any other	form that gives the
Attorney	General information sufficient to proceed with an investigation	under G.S. 64-53.
Nothing i	n this section shall be construed to prohibit the filing of anonymous	statements that are
not subm	itted on a prescribed form.	
" <u>§ 64-53.</u>	Investigation.	
<u>(a)</u>	Investigation Within 45 days of receipt of a statement filed i	in accordance with
<u>G.S. 64-5</u>	2, the Attorney General shall commence an investigation to dete	ermine whether the
<u>municipa</u>	lity, county, or law enforcement agency is in compliance with a S	State law related to
<u>immigrat</u>	ion. Within 60 days of commencing the investigation, the Attor	rney General shall
conclude	the investigation and shall issue a written determination on whether	er the municipality,
-	r law enforcement agency is in compliance with a State law related to	
Attorney	General shall mail a copy of the written determination by registere	d or certified mail,
return re	ceipt requested, to the municipality, county, or law enforcem	ent agency being
investigat	<u>ed.</u>	
<u>(b)</u>	Assistance by Law Enforcement The Attorney General may re-	÷
	f Investigation assist in an investigation under this section, and the	he State Bureau of
-	tion shall assist in the investigation when it receives such a request.	
<u>(c)</u>	Production of Documents. – A local government or law enforcer	
-	ion pursuant to this section shall produce records or documents	-
-	liance with a State law related to immigration within 10 business d	ays of a request by
-	ney General to do so.	
<u>(d)</u>	Confidentiality. – Statements filed with the Attorney General purs	
-	ts and other investigative documents and records of the Attorney Ge	
	gation under this section shall be confidential and not matters of pu	•
	local government or law enforcement agency under investigation	
	uthorizes in writing that these statements, reports, documents, and	
-	nce an investigation under this section is complete, or once 60 days	
	tigation was commenced, whichever is earlier, the statement and al	-
	estigative documents and records of the Attorney General connected	-
	s section, not otherwise privileged or confidential under law, shall be	•
	Consequences of noncompliance with a State law related to im	
<u>(a)</u>	<u>Consequences of Noncompliance Generally. – Upon determination</u>	
-	bursuant to G.S. 64-53 that an affected local government is not in	
	related to immigration and after any appeal under G.S. 64-56	<u>is iiiai, all of the</u>
10110W10	$\frac{1}{1}$ (1) The affected local government shall be incligible to re-	agiva distributions
	(1) <u>The affected local government shall be ineligible to re</u> under G.S. 105-113.82, 105-164.44F, 105-164.44	
	<u>105-187.19(b)</u> , and 136-41.1 for one 12-month period be practicable after the date the Department of Transpo	
	Controller, and the Secretary of Revenue are notified of ne	oncompliance with

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		the State law related to immigration under subdiv	visions (3) and (4) of this
		section.	
	<u>(2)</u>	If, within 60 days of the Attorney General's determ	nination, the affected loca
		government fails to demonstrate to the Attorney G	
		is in compliance with all State laws related to in	
		ineligibility shall be extended for an additional 12-	• •
	<u>(3)</u>	The Attorney General shall notify the following en	tities of the determinatio
		that the affected local government is not in complian	nce with a State law relate
		to immigration and of the duration of the period	of ineligibility to receiv
		funds determined pursuant to subdivision (1) of thi	s subsection:
		a. The affected local government.	
		b. The chairs of the Appropriations Committee	es of the Senate and Hous
		of Representatives.	
		c. The chairs of the Joint Legislative Comr	nission on Governmenta
		Operations.	
		d. The Office of State Budget and Managemen	nt.
		e. The Secretary of Revenue.	
	(4)	The Office of State Budget and Management shall	notify the Department of
		Transportation and the State Controller of an aff	fected local government
		ineligibility to receive the funds described in	
		subsection. The Secretary of Revenue shall w	
		otherwise due to the affected local government un	der subdivision (1) of th
		subsection.	
	(5)	The Department of Transportation, the State Contr	oller, and the Secretary of
		Revenue shall ensure that the funds described i	n subdivision (1) of th
		subsection are not distributed to an affected local	government and that the
		funds are instead distributed to other local govern	ments that are eligible for
		distributions pursuant to the relevant statute.	-
	(b) Conse	equences of Noncompliance; E-Verify Statutes. – W	Then the Attorney Generation
ree	ceives a notifi	cation from the Commissioner of Labor pursuant	to G.S. 64-33.1(b) that
m	<u>unicipality or c</u>	ounty has violated G.S. 143-133.3, all of the provisio	ns of subsection (a) of th
se	ction shall appl	l <u>y.</u>	
	(c) Excer	tions No enactment by the General Assembly	shall be construed as a
ex	ception to this	section unless it specifically mentions this section.	
" <u>§</u>	64-55. Attorn	ney General to maintain copies of orders; reportin	<u>g.</u>
	<u>(a)</u> Datab	ase The Attorney General shall maintain a data	base of the affected loc
go	overnments that	are ineligible to receive the funds described in G.S. 6	54-54(a)(1) and shall mak
the	e database acce	essible to the public through the Attorney General's W	Veb site.
	(b) Repor	ting. – The Attorney General shall report quarterly	y to the Joint Legislativ
Co	ommission on (	Governmental Operations on all of the following:	
	<u>(1)</u>	The number of statements received by the Attor	rney General pursuant
		<u>G.S. 64-52.</u>	
	<u>(2)</u>	The number of investigations performed pursuant t	<u>o G.S. 64-53.</u>
	<u>(3)</u>	The number of times consequences for noncompliar	nce with a State law relate
		to immigration were imposed pursuant to G.S. 64-5	<u>54.</u>
	<u>(4)</u>	The names of affected local governments.	
" <u>§</u>	64-56. Appea	<u>l.</u>	
	<u>(a)</u> <u>A det</u>	ermination made by the Attorney General under this	s Article may be appeale
on	nly to the exte	ent and in the manner required by the United St	tates and North Carolin
~	onstitutions Th	ne imposition of consequences for noncompliance w	with a State law related t
<u>C</u>	sinstitutions. II	ie imposition of consequences for noncompliance w	

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1 final. However, if an appeal under this section is unsuccessful, the length of the period during 2 which an affected local government shall be ineligible to receive the funds described in 3 G.S. 64-54(a)(1) shall be the same as it would have been had no appeal been made. 4 A determination by the Attorney General under this Article that an affected local (b) 5 government is not in compliance with a State law related to immigration shall be final, unless 6 within 15 days after receipt of notice of the determination as provided in G.S. 64-53, the affected 7 local government appeals the determination by filing a contested case under Article 3 of Chapter 8 150B of the General Statutes. 9 (c) The Attorney General must notify the entities listed in G.S. 64-54(a)(3) of any 10 unsuccessful appeal by an affected local government. Once notified, the Office of State Budget 11 and Management shall notify the Department of Transportation and the State Controller of the unsuccessful appeal. The period of ineligibility under G.S. 64-54(a)(1) and (2) shall begin as 12 13 soon as practicable after the date the Department of Transportation, the State Controller, and the 14 Secretary of Revenue are notified of the unsuccessful appeal. § 64-57. Attorney General may designate appointed official to carry out duties. 15 16 The Attorney General may designate a person to carry out the Attorney General's duties under 17 this Article. The designee shall be an individual appointed by the Attorney General and shall not be a member of the Council of State or any other elected official. 18 19 "§ 64-58. Rules. 20 The Attorney General shall adopt rules needed to implement this Article. "§ 64-59. Private enforcement. 21 22 In addition to any other remedies at law or in equity, any person who resides within the 23 jurisdiction of a municipality, county, or law enforcement agency that the person believes is not 24 in compliance with a State law related to immigration may bring an action for declaratory and 25 injunctive relief. Such action shall be filed in the superior court of any county in which the 26 defendant municipality, county, or local law enforcement agency has jurisdiction. The court shall award the prevailing party in an action brought under this section reasonable attorneys' fees and 27 court costs as authorized by law. The court shall impose a civil penalty against any municipality, 28 29 county, or law enforcement agency that fails to comply with an order issued as a result of an 30 action pursuant to this section in an amount up to ten thousand dollars (\$10,000) per day for each 31 day the municipality, county, or local law enforcement agency fails to comply with the order." 32 **SECTION 2.(b)** G.S. 64-33.1 reads as rewritten: 33 "§ 64-33.1 Consequences of violation of G.S. 143-133.3. 34 All Violations. – For any violation of G.S. 143-133.3, the Commissioner shall notify (a) 35 the board or governing body of the State, or of any institution of the State government, or of any 36 political subdivision of the State, found to have committed the violation that the board or governing body of the State, or of any institution of the State government, or of any political 37 38 subdivision of the State, is in violation of the applicable statute. The Department of Labor shall 39 maintain a list of any boards or governing bodies of the State, or of any institutions of the State 40 government, or of any political subdivisions of the State, issued notices pursuant to this section 41 and shall make that list available on its Web site. 42 Violations by Certain Local Entities. - For a violation of G.S. 143-133.3 by a (b) municipality or county, the Commissioner shall immediately notify the Attorney General of the 43 violation so that the Attorney General can take action in accordance with G.S. 64-54(b). 44 Additionally, the Commissioner shall notify the Attorney General if, within 60 days of the 45 Commissioner's determination that there has been a violation, the political subdivision fails to 46 47 demonstrate to the Commissioner's satisfaction that the political subdivision is in compliance 48 with G.S. 143-133.3. The Commissioner may hold additional hearings as needed to implement 49 this subsection. 50 Violations by Local School Administrative Units. – For a violation of G.S. 143-133.3 (c) by a local school administrative unit, the Commissioner shall immediately notify the 51

51 adding a new section to read as follows:

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" <u>§ 115C-52.</u> Co	onsequences of noncompliance by a local school adn	ninistrative unit with
	rify related to immigration.	
	equences of Noncompliance; E-Verify Statutes. – The C	commissioner of Labor
	ice to the Superintendent of Public Instruction when not	
	int to G.S. 64-33.1(c) that a local board of education is r	
*	No State funds shall be allocated to pay the local superint	-
	beginning as soon as practicable after the date the Su	
-	ified of noncompliance.	
<u>(b)</u> <u>If, wi</u>	thin 60 days of the Commissioner of Labor's notice to t	the Superintendent the
ocal board of ed	lucation fails to demonstrate to the Commissioner of Lab	or's satisfaction that it
s in compliance	with G.S. 143-133.3, the Commissioner of Labor shall	l provide notice to the
Superintendent a	of Public Instruction, and no State funds shall be allow	cated to pay the local
superintendent's	salary for an additional 12-month period.	
<u>(c)</u> The C	Commissioner of Labor shall notify the following entitie	s of the determination
hat the local boa	rd of education is not in compliance with G.S. 143-133.3	and of the duration of
he period of in	neligibility for State funds to be used for the salary	y of the local school
uperintendent:		
<u>(1)</u>	The affected local board of education.	
<u>(2)</u>	The chairs of the Appropriations Committees of the	Senate and House of
	Representatives.	
<u>(3)</u>	The chairs of the Joint Legislative Commission on Gov	vernmental Operations.
<u>(4)</u>	The Office of State Budget and Management.	
<u>(5)</u>	The Superintendent of Public Instruction.	
<u>(6)</u>	The State Board of Education."	
	RIVATE RIGHT OF ACTION TO SEEK DEC RELIEF BASED ON LOCAL GOVERNMENT	
	SANCTUARY ORDINANCE	ADULTION OF A
	<b>FION 3.(a)</b> G.S. 153A-145.5 is amended by adding a ne	w subsection to read
	dition to any other remedies at law or in equity, any pers	
	of a county that the person believes is not in compliance	
•	or declaratory and injunctive relief in the superior court of	
-	ward the prevailing party in an action brought under this	
	d court costs as authorized by law. The court shall impose	· · · · · · · · · · · · · · · · · · ·
	ails to comply with an order issued as a result of an action	· · ·
	to ten thousand dollars (\$10,000) per day for each day the	-
with the order."	<u></u>	
	<b>FION 3.(b)</b> G.S. 160A-205.2 is amended by adding a ne	w subsection to read:
	dition to any other remedies at law or in equity, any pers	
	f a city that the person believes is not in compliance with	
•	laratory and injunctive relief. Such action shall be filed i	
	hich the defendant city has jurisdiction. The court shall	-
	n brought under this subsection reasonable attorneys' f	
-	w. The court shall impose a civil penalty against any ci	
	sued as a result of an action pursuant to this section in	• • •
thousand dollars	(\$10,000) per day for each day the city fails to comply w	vith the order."
	VER OF LOCAL GOVERNMENT IMMUNITY	
	<b>FION 4.(a)</b> G.S. 153A-145.5 reads as rewritten:	
"§ 153A-145.5.		rohibited; waiver of
immı	ınity.	

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1	
2	(d) A county in violation of this section shall have waived its governmental immunity as
3	provided in G.S. 153A-435.1."
4	<b>SECTION 4.(b)</b> Article 23 of Chapter 153A of the General Statutes is amended by
5	adding a new section to read as follows:
6	" <u>§ 153A-435.1. Waiver of immunity; sanctuary status.</u>
7	(a) A county shall have waived its immunity from civil liability in tort if it does not
8	comply with G.S. 153A-145.5 and an unauthorized alien commits a crime against a person or
9	property within the corporate limits of the county.
10	(b) Immunity shall be waived under subsection (a) of this section even if the county has
11	not purchased insurance as authorized in G.S. 153A-435."
12	SECTION 4.(c) G.S. 160A-205.2 reads as rewritten:
13	"§ 160A-205.2. Adoption of sanctuary ordinances prohibited.prohibited; waiver of
14	immunity.
15	····
16	(d) A city in violation of this section shall have waived its governmental immunity as
17	provided in G.S. 160A-485.1."
18	<b>SECTION 4.(d)</b> Article 21 of Chapter 160A of the General Statutes is amended by
19	adding a new section to read as follows:
20	" <u>§ 160A-485.1. Waiver of immunity; sanctuary status.</u>
21	(a) A city shall have waived its immunity from civil liability in tort if it does not comply
22	with G.S. 160A-205.2 and an unauthorized alien commits a crime against a person or property
23	within the corporate limits of the city.
24	(b) Immunity shall be waived under subsection (a) of this section even if the city has not
25	purchased insurance as authorized in G.S. 160A-485 or G.S. 160A-485.5(a)."
26	
27	PART V. CREATION OF ADDITIONAL INCENTIVES FOR UNC CONSTITUENT
28	INSTITUTIONS TO COMPLY WITH STATE LAWS RELATED TO IMMIGRATION
29	<b>SECTION 5.</b> Part 3 of Article 1 of Chapter 116 of the General Statutes is amended
30	by adding a new section to read:
31	"§ 116-40.13. Adoption of sanctuary status prohibited; investigation; penalties.
32	(a) No constituent institution may have in effect any policy or procedure that limits or
33	restricts the enforcement of federal immigration laws to less than the full extent permitted by
34	federal law.
35	(b) To the extent permitted by federal and State law, no constituent institution shall do
36	any of the following related to information regarding the citizenship or immigration status, lawful
37	or unlawful, of any individual:
38	(1) Prohibit law enforcement officials or agencies from gathering such
39	information.
40	(2) Direct law enforcement officials or agencies not to gather such information.
41	(3) Prohibit the communication of such information to federal law enforcement
42	agencies.
43	(c) Within 45 days of receipt of a report that a constituent institution is in violation of
44	either or both subsection (a) or (b) of this section, the President shall commence an investigation.
45	The President shall conclude the investigation and make a determination within 60 days of the
46	investigation's commencement. Upon determining a constituent institution is in violation of
47	either or both subsection (a) or (b) of this section, the President shall immediately notify the
48	Board of Governors.
49	(d) Upon receipt of a determination from the President under subsection (c) of this
50	section, the Board of Governors shall immediately revoke the constituent institution's status as a
51	special responsibility constituent institution under Part 2A of Article 1 of this Chapter. The
<i></i>	special responsionity constituent institution under rait 2/1 of ritudie 1 of uns chapter. The

revocation shall apply to the current fiscal year. If, within 60 days of the President's 1 2 determination, the constituent institution fails to demonstrate to the President's satisfaction that 3 it is in compliance with subsections (a) and (b) of this section, the Board of Governors shall 4 extend the revocation of special responsibility constituent institution status for an additional 5 fiscal year." 6 7 PART VI. DPS/ICE MOA 8 **SECTION 6.** The Secretary of the Department of Public Safety shall enter into a 9 Memorandum of Agreement (MOA) with the Director of U.S. Immigration and Customs 10 Enforcement (ICE) pursuant to section 287(g) of the Illegal Immigration Reform and Immigrant 11 Responsibility Act of 1996, as amended, to permit designated State law enforcement officers to 12 perform immigration law enforcement functions. The designated State law enforcement officers 13 shall be required to receive appropriate training as provided by ICE and shall function under the 14 supervision of ICE officers when performing under the MOA. 15 16 PART VII. ATTORNEY GENERAL NOTIFICATION TO LOCAL GOVERNMENTS 17 **SECTION 7.** The Attorney General's office shall take reasonable steps to notify local 18 governments of the provisions of this act so that the local governments can take appropriate steps 19 to comply with this act's requirements. 20 21 PART VIII. EFFECTIVE DATE 22 SECTION 8. Sections 1, 2, and 3 of this act become effective July 1, 2019. The

23 remainder of this act is effective when it becomes law.