# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2021

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# HOUSE BILL 473 PROPOSED COMMITTEE SUBSTITUTE H473-PCS40381-SH-20

Short Title: Re	evise Laws/Safe Surrender/Infants.	(Public)
Sponsors:		
Referred to:		
	April 1, 2021	
	A BILL TO BE ENTITLED	
AN ACT TO I	REVISE THE LAWS PERTAINING TO THE S	SAFE SURRENDER OF
INFANTS U	NDER THE ABUSE, NEGLECT, AND DEPEND	DENCY LAWS AND TO
MAKE CON	FORMING STATUTORY CHANGES.	
The General Asse	embly of North Carolina enacts:	
SECT	<b>TION 1.</b> Chapter 7B of the General Statutes is amend	ed by adding a new Article
to read:		
	" <u>Article 5A.</u>	
	"Safe Surrender of Infants.	
	oose; limitations.	
	se. – The purpose of this Article is to protect newbo	
	or a parent who, in a crisis or in desperation, may ph	•
	rn and to provide information for the parent regard	ing the parent's rights and
alternatives.		
	ations. – The provisions of this Article apply exclusi	· •
	d in G.S. 7B-101(19a). No person or agency shall a	ct under the provisions of
	s determined that any of the following are true:	1 7 1 11
<u>(1)</u>	A surrendered infant is not reasonably believed to l	be under / days old.
<u>(2)</u>	The infant shows signs of abuse or neglect.	. 4 . 6
<u>(3)</u>	There is reason to believe the individual surrender	ing the infant was not the
(4)	infant's parent.	
<u>(4)</u>	At the time the infant was surrendered, there was reintended to return for the infant	eason to believe the parent
"\$ 7D 521 Dong	intended to return for the infant. ons to whom infant may be surrendered.	
	g individuals shall, without a court order, take into te	mnorary custody an infant
	yed to be under 7 days of age that is voluntarily deli	
	t who does not express an intent to return for the infa	<u> </u>
(1)	A health care provider, as defined under G.S. 90-21	<del></del>
<u>\17</u>	hospital or at a local or district health department or	-
	health center.	at a nonprome community
<u>(2)</u>	A first responder, including a law enforcement offi	icer, a certified emergency
	medical services worker, or a firefighter.	
<u>(3)</u>	A social services worker who is on duty or at a l	local department of social
(5)	services.	com department of bootu
"§ 7B-522. Duti	es of person taking safely surrendered infant into	temporary custody.



An individual who takes an infant into temporary custody under G.S. 7B-521 shall perform any act necessary to protect the physical health and well-being of the infant and immediately notify the department of social services in the county where the infant is surrendered. The individual may inquire as to the parents' identities, the date of birth of the infant, any relevant medical history, and the parents' marital status and may advise the parent that if the parent provides that information, it may facilitate the adoption of the child. However, the individual shall notify the parent that the parent is not required to provide the information. The individual, if practical, shall provide the surrendering parent with written information created by the Department of Health and Human Services, Division of Social Services, as set forth in

# G.S. 7B-528. "§ 7B-523. Immunity for those receiving infant.

An individual to whom an infant was surrendered under G.S. 7B-521 is immune from any civil or criminal liability that might otherwise be incurred or imposed as a result of any omission or action taken pursuant to the requirements of this Article as long as that individual was acting in good faith. The immunity established by this section does not extend to gross negligence, wanton conduct, or intentional wrongdoing that would otherwise be actionable.

# "§ 7B-524. Confidentiality of information and records.

- (a) Except as otherwise provided in subsection (b) of this section, unless a parent consents to its release, an individual who takes an infant into temporary custody under this Article and any facility involved in the care of the infant at the time the infant is taken into temporary custody shall keep information regarding the surrendering parent's identity confidential.
- (b) An individual taking an infant into temporary custody under this Article shall provide to the director of the department of social services any information known about the infant, the infant's parents, including their identity, any medical history, and the circumstances of surrender.
- (c) All information about the surrendering parent's identity that is received or obtained by the department of social services shall not be disclosed except for (i) notice to local law enforcement pursuant to G.S. 7B-525(b)(3), (ii) contact with the non-surrendering parent, or (iii) as otherwise ordered by a court of this State.
- (d) All information received by the department of social services related to the circumstances of the infant's safe surrender and the infant's condition shall be held in strictest confidence and shall not be disclosed except as provided in this section.
  - (1) The director may consult with and share information that the director determines is necessary or relevant to the case with (i) a health care provider that provided medical treatment to the safely surrendered infant before, at the time of, or after the safe surrender, (ii) a placement provider, including a foster care placement or pre-adoptive placement, for the infant, (iii) a court exercising jurisdiction over an adoption proceeding for the infant, and (iv) any agency that a court in an adoption proceeding requires to conduct a preplacement assessment, report to the court, or equivalent.
  - (2) A guardian ad litem appointed in a termination of parental rights proceeding resulting from the infant's safe surrender may examine and obtain written copies of the record.
  - A district or superior court judge of this State presiding over a civil, criminal, or delinquency matter in which the department of social services is not a party may order the department to release confidential information after providing the department with reasonable notice and an opportunity to be heard and then determining that the information is relevant and necessary to the trial of the matter before the court and unavailable from any other source. The department of social services shall surrender the requested records to the court, which shall conduct an in-camera review prior to releasing the confidential records.

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(e) This section shall not apply if the department determines the juvenile is not a safely surrendered infant or is the victim of a crime.

# "§ 7B-525. Social services response.

- (a) A director of a department of social services who receives a safely surrendered infant pursuant to this Article has, by virtue of the surrender, the surrendering parent's rights to legal and physical custody of the infant without obtaining a court order. A county department of social services to whom an infant has been safely surrendered may apply ex parte to the district court for an order finding that the infant has been safely surrendered and confirming that the county department of social services has the surrendering parent's right to legal custody of the minor for the purposes of obtaining a certified copy of the child's birth certificate, a social security number, or federal and State benefits for the minor.
- (b) The director of social services receiving the infant shall do the following in an expeditious manner:
  - Ascertain from a health care provider that the surrendered infant is, to a reasonable medical certainty, under 7 days old and without signs of abuse or neglect. If both conditions are not satisfied, the provisions of the Article do not apply and the director shall treat the infant as a juvenile who has been reported to be an abused, neglected, or dependent juvenile.
  - (2) Make an inquiry of the person who received the infant as a safe surrender whether the surrendering parent was provided with information in accordance with G.S. 7B-526 and document the response.
  - (3) Notify law enforcement of the safely surrendered infant and provide law enforcement with information necessary to investigate through the North Carolina Center for Missing Persons and other national and State resources whether the infant is a missing child.
  - (4) Contact the non-surrendering parent when their identity is known to inform the non-surrendering parent that the infant was surrendered.
  - (5) Respond to any inquiry by a non-surrendering parent about whether their child was safely surrendered.
  - When a surrendering or non-surrendering parent seeks custody of the infant, arrange for genetic marker testing of that parent and the infant if there is uncertainty as to parentage.
  - (7) After 60 days from the date of surrender, if the surrendering parent has not sought to regain custody of the infant and the infant is not placed with the non-surrendering parent, initiate a termination of parental rights for the surrendering parent under G.S. 7B-1111(7).
- (c) If the director, at any time after receiving an infant, determines that the infant's legal residence is in another county, the director shall promptly notify the director in the county of the infant's residence, and the two directors shall coordinate efforts to ensure that appropriate actions are taken. A department of social services located in the county of legal residence of the infant that assumes custody of the infant pursuant to an appropriate action taken under this subsection shall be subject to the provisions of this Article.
- (d) Where the non-surrendering parent's identity is known and the non-surrendering parent has been contacted and located by the director of the department of social services, the director shall place custody of the safely surrendered infant with the non-surrendering parent, and any custodial rights of the department of social services shall terminate only if all of the following apply:
  - (1) There exists the rebuttable presumption the non-surrendering parent is the safely surrendered infant's parent through (i) the child's legitimation through marriage or (ii) genetic marker testing arranged by the director to establish

**General Assembly Of North Carolina** 1 parentage that indicates the probability of parentage is ninety-seven percent 2 (97%) or higher. 3 The non-surrendering parent asserts their parental rights to their child. **(2)** 4 The director does not have cause to suspect the infant is an abused, neglected, (3) 5 or dependent juvenile due to the circumstances created by the 6 non-surrendering parent. 7 Where the identity of the non-surrendering parent is known by the director and the (e) 8 director has cause to suspect the infant may be an abused, neglected, or dependent juvenile due 9 to circumstances created by the non-surrendering parent, the director shall proceed as if there 10 was a report of abuse, neglect, or dependency in accordance with G.S. 7B-302. The surrendering parent shall not be part of the department assessment conducted under G.S. 7B-302. If a petition 11 12 alleging abuse, neglect, or dependency is filed with the district court pursuant to G.S. 7B-302, in 13 accordance with G.S. 7B-401.1(b), the surrendering parent shall not be a party unless the court 14 orders otherwise or a surrendering parent comes forward to regain custody of the child. 15 If the surrendering parent seeks to regain custody of the infant, the provision of 16 G.S. 7B-527(a) shall apply. 17 "§ 7B-526. Notice by publication of the safely surrendered infant. 18 Within 14 days from the date of the safe surrender of an infant, the director shall 19 provide notice by publication as specified in subsection (b) of this section that an infant has been 20 surrendered and taken into custody by the department of social services. 21 The notice shall be published in a newspaper qualified for legal advertising in accordance with G.S. 1-597 and G.S. 1-598 and published in the county in which the surrender 22 23 was made and in any other county that the director has reason to believe either parent may be 24 residing. The publication shall be once a week for three successive weeks. The notice shall state 25 each of the following: 26 (1) The infant was surrendered by a person claiming to be the infant's mother or 27 father who did not express an intent to return for the infant and that the infant 28 was surrendered to an individual pursuant to G.S. 7B-521 by specifying (i) the 29 profession of the individual authorized to accept the surrendered infant, (ii) 30 the name and location of the facility at which the infant was surrendered, and (iii) the date of surrender. 31 32 The physical characteristics of the infant at the time of surrender. (2) 33 (3) 34 services in the county where the infant was surrendered. 35 The surrendering mother or father has the right to request the infant's return to <u>(4)</u> 36 37

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- The infant is now in the physical and legal custody of the department of social
- their custody by contacting the department of social services in the county that the infant was surrendered before the department initiates an action to terminate their parental rights in district court. If the surrendering parent seeks to regain custody of the infant from the department of social services, the director shall treat the infant as a juvenile who has been reported as a neglected juvenile and requires that the director conduct an assessment, at which point, the surrendering parent's rights to have his or her identity be confidential no longer apply.
- The department is making efforts to identify, locate, and contact the (5) non-surrendering parent. The non-surrendering parent has the right to contact the department of social services to inquire about and seek custody of the infant. The department may place the infant with the non-surrendering parent, terminating the department's custodial rights to the infant, when that parent's identity and location is known and there is no cause to suspect the infant is an abused, neglected, or dependent juvenile due to circumstances created by the non-surrendering parent.

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- (6) Each parent has the right to contact the department of social services in the county where the infant was surrendered.
- (7) If neither parent seeks the infant's custody from the department of social services or executes a relinquishment for adoption within 60 days of the date of the surrender, which shall be stated clearly on the notice, the department will initiate a court action to terminate both parents' parental rights. Unless the court orders otherwise, the notice of the petition to terminate parental rights will be published in the same newspaper with the court name "In re Baby Doe."
- (8) How to contact the department of social services about the safely surrendered infant and the parents' rights.
- (c) If a termination of parental rights for the safely surrendered infant is commenced, an affidavit of the publisher of the notice by this section shall be filed with the court at the preliminary hearing required by G.S. 7B-1105.1.

# "§ 7B-527. Rights of surrendering parent.

- (a) Right to Regain Custody. Prior to the filing of a termination of parental rights petition under Article 11 of this Subchapter, a surrendering parent has the right to contact the county department of social services where the infant was surrendered and request the infant's return to his or her custody. The director shall treat any such request as a report of neglect and comply with the provisions of G.S. 7B-302.
- (b) Right of Relinquishment. The safe surrender of an infant under this Article does not preclude the surrendering parent from executing a relinquishment of their parental rights for adoption with the local department of social services which received the safely surrendered infant.
- (c) Immunity. A parent surrendering an infant pursuant to this Article is immune from any civil liability or criminal prosecution in accordance with G.S. 14-322.3 as long as the surrendering parent was acting in good faith. The immunity established by this section does not extend to gross negligence, wanton conduct, or intentional wrongdoing that would otherwise be actionable.

## "§ 7B-528. Information to surrendering parent.

- (a) The Department of Health and Human Services, Division of Social Services, shall create printable and downloadable information about infant safe surrender and the rights of the parents. The information shall be written in a user-friendly manner and translated to commonly spoken and read languages in this State. The Division shall post the information on its website and make the information available for distribution to agencies where persons identified in G.S. 7B-521 are on duty and to other agencies that request the information.
  - (b) The information shall explain each of the following:
    - (1) Who is a safely surrendered infant, surrendering parent, and non-surrendering parent.
    - (2) The requirements for how a safe surrender of an infant may occur under this Article.
    - (3) The right to have the surrendering parent's identity remain confidential with the exception of communicating with the non-surrendering parent, known medical providers who provided treatment to the infant prior to the safe surrender, law enforcement for purposes of a missing child assessment, or a court order.
    - (4) The information set forth in G.S. 7B-526(3) through (8).
    - (5) That the information contains a relevant medical history form for the infant that would assist the department of social services in obtaining any necessary medical services for the infant and in facilitating the infant's placement, including adoption. Completing the form is optional.

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(6) An explanation that services may be available to the surrendering parent and infant accompanied by contact information for the local department of social services.

(c) The Division shall create a printable and downloadable medical history form as referred to in subsection (b) of this section, and the form must include instructions on how to complete it and where to return it."

**SECTION 2.** G.S. 7B-101 reads as rewritten:

#### "§ 7B-101. Definitions.

As used in this Subchapter, unless the context clearly requires otherwise, the following words have the listed meanings:

. . .

- (15) Neglected juvenile. Any juvenile less than 18 years of age (i) who is found to be a minor victim of human trafficking under G.S. 14-43.15 or (ii) whose parent, guardian, custodian, or caretaker does not provide proper care, supervision, or discipline; or who has been abandoned; abandoned without being safely surrendered pursuant to Article 5A of this Subchapter; or who is not provided necessary medical care; or who is not provided necessary remedial care; or who lives in an environment injurious to the juvenile's welfare; or the custody of whom has been unlawfully transferred under G.S. 14-321.2; or who has been placed for care or adoption in violation of law. In determining whether a juvenile is a neglected juvenile, it is relevant whether that juvenile lives in a home where another juvenile has died as a result of suspected abuse or neglect or lives in a home where another juvenile has been subjected to abuse or neglect by an adult who regularly lives in the home.
- (15b) Non-surrendering parent. A parent of a safely surrendered infant other than the parent who physically surrenders the parent's infant pursuant to Article 5A of this Subchapter.

. . .

- (19a) Safely surrendered infant. An infant reasonably believed to be under 7 days of age and without signs of abuse or neglect who is voluntarily delivered to an individual in accordance with Article 5A of this Subchapter by the infant's parent who does not express an intent to return for the infant.

  In determining whether there are signs of neglect, the act of surrendering the infant, in and of itself, does not constitute neglect.
- (19a)(19b) Serious neglect. Conduct, behavior, or inaction of the juvenile's parent, guardian, custodian, or caretaker that evidences a disregard of consequences of such magnitude that the conduct, behavior, or inaction constitutes an unequivocal danger to the juvenile's health, welfare, or safety, but does not constitute abuse.

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(21a) Surrendering parent. – A parent who physically surrenders the parent's infant pursuant to Article 5A of this Subchapter.

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# **SECTION 3.** G.S. 7B-401.1(b) reads as rewritten:

- "(b) Parents. The juvenile's parent shall be a party unless one of the following applies:
  - (2) The parent has relinquished the juvenile for adoption, <u>or safely surrendered</u> the infant and has not sought the return of the infant prior to the filing of a <u>termination of parental rights</u>, unless the court orders that the parent be made a party.

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#### **SECTION 4.** G.S. 7B-500 reads as rewritten:

## "§ 7B-500. Taking a juvenile into temporary custody; civil and criminal immunity.

- (a) Temporary custody means the taking of physical custody and providing personal care and supervision until a court order for nonsecure custody can be obtained. A juvenile may be taken into temporary custody without a court order by a law enforcement officer or a department of social services worker if there are reasonable grounds to believe that the juvenile is abused, neglected, or dependent and that the juvenile would be injured or could not be taken into custody if it were first necessary to obtain a court order. If a department of social services worker takes a juvenile into temporary custody under this section, the worker may arrange for the placement, care, supervision, and transportation of the juvenile.
- (b) The following individuals shall, without a court order, take into temporary custody an infant under seven days of age that is voluntarily delivered to the individual by the infant's parent who does not express an intent to return for the infant:
  - (1) A health care provider, as defined under G.S. 90-21.11, who is on duty or at a hospital or at a local or district health department or at a nonprofit community health center.
  - (2) A law enforcement officer who is on duty or at a police station or sheriff's department.
  - (3) A social services worker who is on duty or at a local department of social services.
  - (4) A certified emergency medical service worker who is on duty or at a fire or emergency medical services station.

The process for taking into temporary custody a safely surrendered infant is as provided under Article 5A of this Subchapter.

- (c) An individual who takes an infant into temporary custody under subsection (b) of this section shall perform any act necessary to protect the physical health and well-being of the infant and shall immediately notify the department of social services or a local law enforcement agency. Any individual who takes an infant into temporary custody under subsection (b) of this section may inquire as to the parents' identities and as to any relevant medical history, but the parent is not required to provide the information. The individual shall notify the parent that the parent is not required to provide the information.
- (d) Any adult may, without a court order, take into temporary custody an infant under seven days of age that is voluntarily delivered to the individual by the infant's parent who does not express an intent to return for the infant. Any individual who takes an infant into temporary custody under this section shall perform any act necessary to protect the physical health and well-being of the infant and shall immediately notify the department of social services or a local law enforcement agency. An individual who takes an infant into temporary custody under this subsection may inquire as to the parents' identities and as to any relevant medical history, but the parent is not required to provide the information. The individual shall notify the parent that the parent is not required to provide the information.
- (e) An individual described in subsection (b) or (d) of this section is immune from any civil or criminal liability that might otherwise be incurred or imposed as a result of any omission or action taken pursuant to the requirements of subsection (c) or (d) of this section as long as that individual was acting in good faith. The immunity established by this subsection does not extend to gross negligence, wanton conduct, or intentional wrongdoing that would otherwise be actionable."

#### **SECTION 5.** G.S. 7B-501(a) reads as rewritten:

"(a) A person who takes a juvenile into custody without a court order under G.S. 7B-500 shall proceed as follows: follows, except that the person shall proceed in accordance with G.S. 7B-522 for a safely surrendered infant:

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**SECTION 6.** Article 11 of Chapter 7B of the General Statutes is amended by adding a new section to read:

## "§ 7B-1105.1. Preliminary hearing; safely surrendered infant.

- (a) Within 10 days from the date of filing of a petition to terminate the parental rights of a surrendering or non-surrendering parent of a safely surrendered infant, or during the next term of court in the county where the petition is filed if there is no court in the county in that 10-day period, the court shall conduct a preliminary hearing to address the infant's safe surrender. The preliminary hearing shall be recorded and shall be closed unless the surrendering parent appears and requests that it be open. The purpose of the hearing shall be to ascertain the circumstances of the safe surrender in order to determine any efforts that should be made to ascertain the identity and location of either parent and to establish appropriate notice regarding termination of parental rights proceedings.
- (b) The court shall inquire of the director of the department of social services as to all of the following:
  - (1) The circumstances of the safe surrender.
  - (2) Whether, at the time of surrender, the surrendering parent was provided the information pursuant to G.S. 7B-528.
  - (3) Whether notice of a safe surrender was made by publication as required by G.S. 7B-526. An affidavit of the publisher of that notice shall be filed with the court at this preliminary hearing.
  - (4) Whether either parent has made any efforts to contact the department of social services and the nature of those contacts.
  - (5) Whether the identities or locations of either parent are known to the director of the department of social services.
- (c) The court shall determine whether any diligent efforts are required to identify or locate the surrendering parent considering the need to protect the confidentiality of that parent's identity and the parent's due process rights. The court may specify the type of diligent efforts the department of social services is required to take. The court shall determine whether the surrendering parent shall be served pursuant to Rule 4 of the Rules of Civil Procedure, and if so, may specify the type of service that must be provided in lieu of Rule 4 whether the parent shall be served by publication in accordance with subsection (e) of this section.
- (d) When the identity of the non-surrendering parent is known, the court shall order service pursuant to Rule 4 of the Rules of Civil Procedure. When the non-surrendering parent's identity is not known, service shall be by publication in accordance with subsection (e) of this section.
- (e) The court shall specifically order the place or places of publication and the contents of the notice that the court concludes is most likely to identify the juvenile to either of the juvenile's parents without including the name of the surrendering parent. The notice shall be published in a newspaper qualified for legal advertising in accordance with G.S. 1-597 and G.S. 1-598 and published in the counties directed by the court, including in the county where the local department of social services that received the safely surrendered infant is located and where the parent is residing, if known, once a week for three successive weeks. The notice shall do each of the following:
  - (1) Designate the court in which the petition is pending.
  - (2) Be directed to "the mother (father) (mother and father) of a male (female) juvenile born on or about and if known in

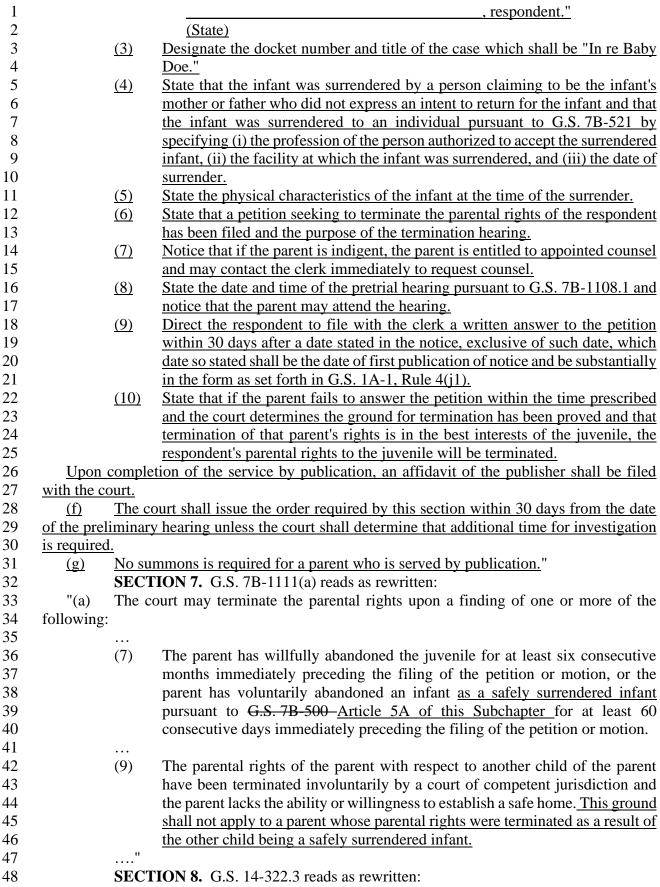
    (date)

    (hospital or health care facility where the infant was born.)

    (County),

    (City),

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"§ 14-322.3. Abandonment of an infant under seven days of age.

When a parent abandons an infant less than seven days of age by voluntarily delivering the infant as provided in G.S. 7B-500(b) or G.S. 7B-500(d) Article 5A of Chapter 7B of the General

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<u>Statutes</u> and does not express an intent to return for the infant, that parent shall not be prosecuted under G.S. 14-322, 14-322.1, or 14-43.14."

**SECTION 9.** G.S. 115C-47(52) reads as rewritten:

## "§ 115C-47. Powers and duties generally.

In addition to the powers and duties designated in G.S. 115C-36, local boards of education shall have the power or duty:

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(52) To Ensure That Certain Students Receive Information Annually on Lawfully Abandoning a Newborn Baby. – Not later than August 1, 2008, local boards of education shall adopt policies to ensure that students in grades nine through 12 receive information annually on the manner in which a parent may lawfully abandon a newborn baby with a responsible person, in accordance with G.S. 7B-500. Article 5A of Chapter 7B of the General Statutes."

**SECTION 10.** G.S. 115C-218.75(a) reads as rewritten:

"(a) Health and Safety Standards. – A charter school shall meet the same health and safety requirements required of a local school administrative unit. The Department of Public Instruction shall ensure that charter schools provide parents and guardians with information about meningococcal meningitis and influenza and their vaccines at the beginning of every school year. This information shall include the causes, symptoms, and how meningococcal meningitis and influenza are spread and the places where parents and guardians may obtain additional information and vaccinations for their children.

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The Department of Public Instruction shall also ensure that charter schools provide students in grades nine through 12 with information annually on the manner in which a parent may lawfully abandon a newborn baby with a responsible person, in accordance with G.S. 7B-500. Article 5A of Chapter 7B of the General Statutes.

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**SECTION 11.** G.S. 115C-548 reads as rewritten:

#### "§ 115C-548. Attendance; health and safety regulations.

...

The Division of Nonpublic Education, Department of Administration, shall also ensure that information is available to these schools so that they can provide information on the manner in which a parent may lawfully abandon a newborn baby with a responsible person, in accordance with G.S. 7B-500. Article 5A of Chapter 7B of the General Statutes."

**SECTION 12.** G.S. 115C-556 reads as rewritten:

## "§ 115C-556. Attendance; health and safety regulations.

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The Division of Nonpublic Education, Department of Administration, shall also ensure that information is available to each qualified nonpublic school so that the school can provide information on the manner in which a parent may lawfully abandon a newborn baby with a responsible person, in accordance with G.S. 7B-500. Article 5A of Chapter 7B of the General Statutes."

**SECTION 13.** G.S. 115C-565 reads as rewritten:

# "§ 115C-565. Requirements exclusive.

...

The Division of Nonpublic Education, Department of Administration, shall also provide to home schools information on the manner in which a parent may lawfully abandon a newborn baby with a responsible person, in accordance with G.S. 7B-500. Article 5A of Chapter 7B of the General Statutes. This information may be provided electronically or on the Division's Web page."

**SECTION 14.** This act becomes effective October 1, 2021.

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