# GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2021

H.B. 780 May 3, 2021 HOUSE PRINCIPAL CLERK

(Public)

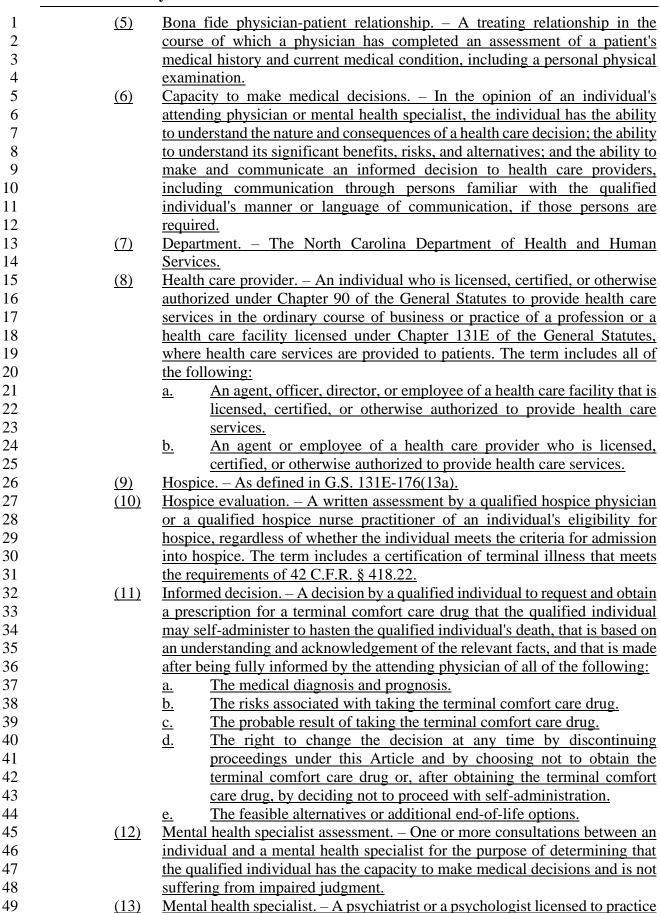
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H **HOUSE BILL DRH30044-MG-21B** 

Short Title:

End of Life Option Act. Representative Harrison. Sponsors: Referred to: 1 A BILL TO BE ENTITLED 2 AN ACT ESTABLISHING AN END OF LIFE OPTION ACT TO ALLOW OUALIFIED 3 INDIVIDUALS DIAGNOSED WITH A TERMINAL DISEASE TO END LIFE IN A 4 HUMANE AND DIGNIFIED MANNER. 5 The General Assembly of North Carolina enacts: 6 **SECTION 1.** Chapter 90 of the General Statutes is amended by adding a new Article 7 to read: 8 "Article 23B. 9 "End of Life Option Act. 10 "§ 90-326. Definitions. 11 The following definitions apply in this Article: 12 Adult. – An individual who is 18 years of age or older. (1) Attending physician. – A North Carolina licensed physician who meets the 13 **(2)** 14 following requirements: (i) has established a bona fide physician-patient 15 relationship with an individual with a terminal disease, (ii) has the requisite experience to confirm the individual's terminal disease diagnosis and to fulfill 16 17 the responsibilities of an attending physician under this Article, and (iii) has primary responsibility for supervising the individual's terminal disease under 18 19 the provisions of this Article. The attending physician need not be the individual's primary care physician. 20 21 Attending Physician Checklist and Compliance Form. – The form published (3) by the Department pursuant to G.S. 90-326.17 identifying each and every 22 23 requirement that must be fulfilled by an attending physician in order to be in 24 good-faith compliance with this Article. 25 (4) Attending witness. – An individual nominated by the qualified individual to be present if and when the qualified individual self-administers the terminal 26 comfort care drug and who undertakes to do the following: 27 28 Complete the Attending Witness Completion Form confirming a. self-administration of the terminal comfort care drug and that the 29 30 qualified individual died as a result of such self-administration. 31 Return the Attending Witness Completion Form to the attending b. physician within 48 hours after the death of the qualified individual. 32 33 The attending witness may, but need not, be (i) related to the qualified 34 individual by blood, adoption, or marriage, or (ii) a health care provider. At the discretion of the qualified individual, the attending 35 witness may be the attending physician. 36





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in North Carolina.

1 (14)Physician. – An individual licensed to practice medicine by the North Carolina 2 Medical Board under Article 1 of Chapter 90 of the General Statutes. 3 Public place. – Any street, alley, park, public building, place of business, or <u>(15)</u> 4 assembly open to or frequented by the public, and any other place that is open 5 to public view or to which the public has access. 6 <u>(16)</u> Qualified individual. – An adult who meets all the following qualifications: 7 Is a resident of North Carolina. 8 Has the capacity to make medical decisions. <u>b.</u> 9 Has the physical and mental ability to self-administer a terminal <u>c.</u> 10 comfort care drug. Has been diagnosed by the attending physician as suffering from a 11 <u>d.</u> 12 terminal disease. 13 Has undergone a hospice evaluation. <u>e.</u> 14 Has expressed verbally and in writing the desire to receive a <u>f.</u> prescription for a terminal comfort care drug. 15 Is acting voluntarily and without coercion or duress. 16 g. 17 Has documented a request pursuant to the requirements of h. G.S. 90-326.3 on the form specified in G.S. 90-326.3A. 18 19 Has satisfied the requirements of this Article to obtain a terminal <u>i.</u> 20 comfort care drug. 21 An individual shall not be deemed a qualified individual under this Article 22 solely on the basis of age or disability. 23 Self-administer. – A qualified individual's affirmative, voluntary, conscious, (17)24 and physical act of self-administering the terminal comfort care drug. 25 Terminal comfort care drug. - A controlled substance determined and (18)26 prescribed by a physician licensed in this State for a qualified individual with 27 the purpose of hastening the qualified individual's death due to a terminal 28 disease. 29 Terminal disease. – An incurable and irreversible disease that, having <u>(19)</u> 30 previously been determined, has been medically confirmed by the attending 31 physician and will, within reasonable medical judgment, result in death within 32 six months. 33 "§ 90-326.1. Right to information. 34 35 36 37 38

An individual suffering from a terminal disease has a right to be informed of all available end-of-life options related to terminal care and to receive answers to any specific question about the foreseeable risks and benefits of medication without the physician withholding any requested information, regardless of the purpose of the inquiry or the nature of the information. A physician who engages in discussions with an individual related to such risks and benefits shall not be construed as assisting in, or contributing to, an individual's independent decision to self-administer a lethal dose of medication, and such discussions shall not be used to establish civil or criminal liability or professional disciplinary action.

# "§ 90-326.2. Initiation of request for terminal comfort care drug.

- A qualified individual may request a prescription for a terminal comfort care drug in accordance with the requirements of this Article.
- A request under this Article for a terminal comfort care drug is subject to all the (b) following:
  - <u>(1)</u> Shall not be made by (i) a proxy of, or on behalf of, the qualified individual or (ii) any of the following:
    - An advanced directive for a natural death. <u>a.</u>
    - A health care power of attorney. b.
    - A guardian. <u>c.</u>

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DRH30044-MG-21B Page 3 1 d. A conservator.
2 e. A health care agent.
3 f. A surrogate.
4 g. Any other legally recognized health care decision maker.
5 (2) Shall be made solely and directly by the qualified individual.

## "§ 90-326.3. Form of request for terminal comfort care drug.

- (a) A qualified individual seeking to obtain a prescription for a terminal comfort care drug pursuant to this Article shall make a verbal request, followed by a written request no sooner than 7 days after the verbal request, that meets the requirements of subsection (b) of this section directly to his or her attending physician and not to a designee of the physician. The attending physician shall directly, and not through a designee, receive all requests required by this section. The attending physician shall keep records of the verbal and written requests in the qualified individual's medical file. The record of any verbal request must include the date and time of the request as well as a summary of the request.
- (b) In order to be valid, a written request for a terminal comfort care drug must meet all of the following criteria:
  - (1) The request shall be in the form specified in G.S. 90-326.3A.
  - (2) The request shall be signed and dated by the qualified individual seeking the terminal comfort care drug in the presence of two adult witnesses, who, in the presence of the qualified individual, shall attest that to the best of their knowledge and belief the individual is all of the following:
    - <u>a.</u> <u>An individual who is personally known to them or has provided proof of identity.</u>
    - b. An individual who voluntarily signed this request in their presence.
    - <u>c.</u> An individual whom they believe to be mentally capable and not acting under duress, fraud, or undue influence.
    - d. An individual for whom not more than one of them is the attending physician or mental health specialist.
    - e. An individual for whom not more than one of them is related by blood or marriage, or is otherwise expecting to inherit real or personal property from the individual.

### "§ 90-326.3A. Request for Terminal Comfort Care Drug Form.

A request for a terminal comfort care drug, as authorized by this Article, shall be in the following form:

### "REQUEST FOR A TERMINAL COMFORT CARE DRUG

I, ....., am an adult of sound mind and a resident of the State of North Carolina.

I have been diagnosed as suffering from ....., which my attending physician has determined is in its terminal phase and which has been medically confirmed as leaving me less than six months to live.

I have undergone a hospice evaluation and released the records of that evaluation to my attending physician.

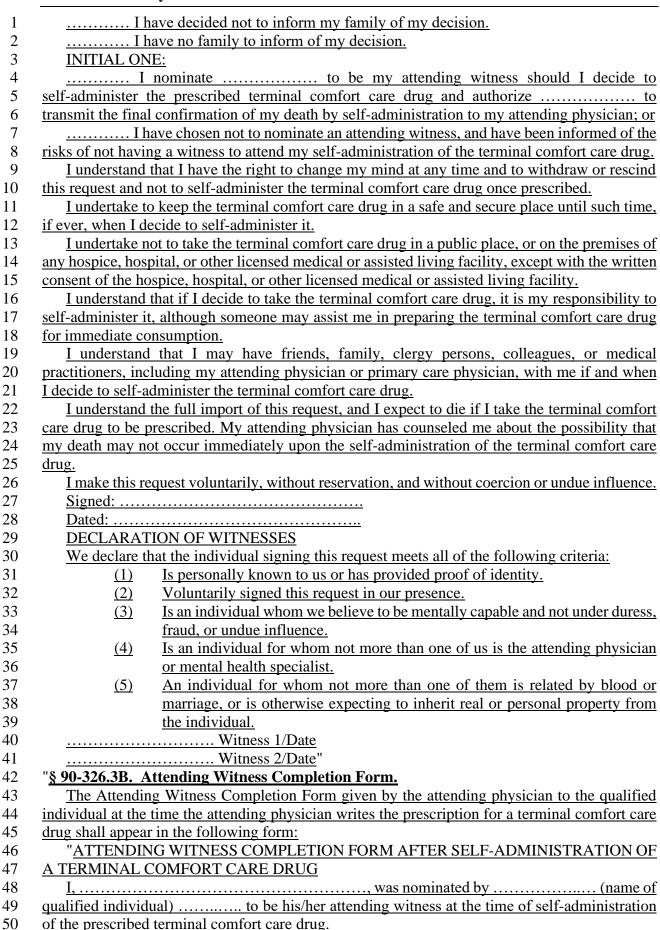
I have been fully informed of my diagnosis and prognosis, the nature of the terminal comfort care drug to be prescribed and potential associated risks, the expected result, and the feasible alternatives or additional treatment options.

I request that my attending physician prescribe a terminal comfort care drug that will end my life in a humane and dignified manner if I choose to take it, and I authorize my attending physician to contact my pharmacist to fill my request.

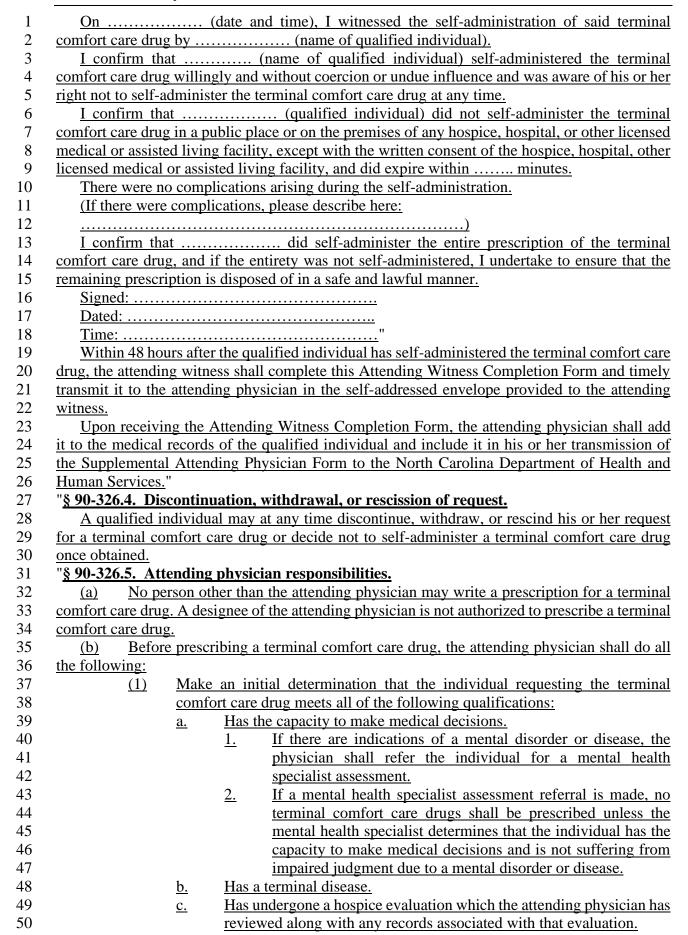
#### INITIAL ONE:

...... I have informed one or more members of my family of my decision and have taken their opinions into consideration.

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in no way acting under undue coercion or undue influence.

comfort care drug once prescribed if the qualified individual changes his or

Verify, immediately prior to writing the prescription for a terminal comfort

care drug, that the qualified individual is making an informed decision and is

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her mind.

<u>(7)</u>

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1	(8)	Confirm that all requirements have been met and a	Il appropriate steps have
2	<del></del>	been carried out in accordance with this Article before	
3		for a terminal comfort care drug.	
4	<u>(9)</u>	Fulfill the documentation requirements of G.S. 90-32	<u> 26.7.</u>
5	<u>(10)</u>	Complete the Attending Physician Checklist and C	ompliance Form and the
6		Supplemental Attending Physician Form publish	ed by the Department
7		pursuant to G.S. 90-326.17 and include it in the indiv	vidual's medical record.
8	<u>(11)</u>	Provide to the qualified individual a copy of	the Attending Witness
9		Completion Form specified in G.S. 90-326.3B in a	self-addressed, stamped
10		envelope with the instruction that the form should	be completed, executed,
11		and returned to the attending physician by the a	
12		qualified individual has opted to nominate an attendi	
13	(c) If the	conditions set forth in subsection (a) of this section ar	e satisfied, the attending
14	physician shall de	eliver the terminal comfort care drug in any of the following	
15	<u>(1)</u>	Dispense the terminal comfort care drug directly to	
16		including ancillary medication intended to minimize	_
17		discomfort, provided that the attending physician m	eets all of the following
18		requirements:	
19		<u>a.</u> <u>Is authorized under North Carolina law</u>	to dispense controlled
20		substances.	
21		b. Has a valid United States Drug Enfor	cement Administration
22		registration number and certificate.	
23		c. <u>Is in compliance with all applicable State and </u>	
24	<u>(2)</u>	With the qualified individual's written consent, conta	<del>-</del>
25		the pharmacist of the prescription and deliver the w	
26		pharmacist personally, by mail, or by electronic trans	-
27		shall then dispense the terminal comfort care drug to	•
28		the attending physician, or a person expressly des	•
29		writing by the qualified individual to receive the terr	
30		The pharmacist shall complete the Pharmacist Compl	iance Form published by
31		the Department pursuant to G.S. 90-326.17.	
32		ery of the dispensed drug to the qualified individual, the	<u> </u>
33	a person expressly designated in writing by the qualified individual may be made by personal		
34			
35		business engaged in the delivery of mail, packages, or	parcels.
36		ntal health specialist responsibilities.	
37	-	from the attending physician, the mental health spec	cialist shall do all of the
38	<u>following:</u>		. 11 1 1
39	<u>(1)</u>	Examine the qualified individual and his or her relev	
40	<u>(2)</u>	Determine whether the individual has the mental ca	
41	(2)	decisions, act voluntarily, and make an informed dec	
42	<u>(3)</u>	Determine whether the individual is suffering from in	mpaired judgment due to
43	(4)	a mental disorder or disease.	
44	<u>(4)</u>	Fulfill the documentation requirements of this Articl	<u>e.</u>

<u>(4)</u> Fulfill the documentation requirements of this Article.

Submit in a timely manner to the attending physician the Mental Health <u>(5)</u> Specialist Compliance Form published by the Department pursuant to G.S. 90-326.17.

# "§ 90-326.7. Documentation requirements.

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All of the following shall be documented in the qualified individual's medical record:

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- A summary of all verbal requests by the qualified individual for terminal 1 (1) 2 comfort care drugs, including the date, time, and location of each request and 3 any tape or digital recording or written summary of the verbal requests. 4
  - All written requests for terminal comfort care drugs. <u>(2)</u>
  - (3) The attending physician's diagnosis and prognosis and the determination that the individual is a qualified individual who has the capacity to make medical decisions, is acting voluntarily, and has made an informed decision, or alternatively that the attending physician has determined that the individual is not a qualified individual, and why in the attending physician's judgment the individual is not a qualified individual.
  - Confirmation that the individual has undergone a hospice evaluation, along (4) with any documents transmitted to the attending physician regarding the hospice evaluation.
  - (5) A report of the outcome and determinations made during a mental health specialist's assessment, if performed.
  - The attending physician's offer to the qualified individual to withdraw or (6) rescind the request.
  - The Attending Witness Completion Form specified in G.S. 90-326.3B, if <u>(7)</u> completed and returned to the attending physician.
  - (8) A note by the attending physician indicating that all requirements under G.S. 90-326.5 have been met and indicating the steps taken to carry out the request, including the name and dosage of the specific terminal comfort care drug prescribed.

## "§ 90-326.8. Required submissions to the Department upon prescribing terminal comfort care drug.

- Within 48 hours after writing a prescription for a terminal comfort care drug, the (a) attending physician shall submit to the Department a copy of the prescription.
- Within 48 hours after dispensing a terminal comfort care drug, the pharmacist shall submit to the Department a copy of the Pharmacist Compliance Form published by the Department pursuant to G.S. 90-326.17.
- Within 30 calendar days after writing a prescription for a terminal comfort care drug, (c) the attending physician shall submit to the Department a copy of the qualified individual's request for a terminal comfort care drug and the Attending Physician Checklist and Compliance Form published by the Department pursuant to G.S. 90-326.17.
- Within 30 calendar days after receiving actual notice of the qualified individual's death from self-administering the terminal comfort care drug, or from any other cause, the attending physician shall submit to the Department a Supplemental Physician Checklist and Compliance Form, including a copy of the Attending Witness Completion Form if the qualified individual nominated an attending witness who, in fact, did return a completed Attending Witness Completion Form.

### "§ 90-326.9. Death certificate.

The attending physician may sign the qualified individual's death certificate. In any event, the cause of death on a qualified individual's death certificate shall be recorded as the underlying terminal disease and not the act of self-administering the terminal comfort care drug.

#### **"§ 90-326.10. Effect on insurance.**

- The sale, procurement, or issuance of any life, health, or annuity policy, health care service plan contract, or health benefit plan or the rate charged for any policy, plan contract, or benefit plan shall not be conditioned upon or affected by the making or rescinding of a person's request for a terminal comfort care drug.
- Consistent with G.S. 90-326.11, death resulting from the self-administration of a terminal comfort care drug shall not be deemed suicide, but rather a hastened death from the

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underlying terminal disease, and therefore coverage under a life, health, or annuity policy shall not be denied, curtailed, or exempted on that basis.

- (c) A qualified individual's act of self-administering a terminal comfort care drug shall not have any effect upon a life, health, or annuity policy other than that of a natural death from the underlying disease.
- (d) An insurance carrier shall not provide any information in communications to a qualified individual about the availability of terminal comfort care drugs absent a request by the qualified individual or the qualified individual's attending physician at the behest of the qualified individual.

# "§ 90-326.11. No civil or criminal liability, penalty, or professional disciplinary action for good-faith participation in the activities authorized by this Article.

- (a) A person shall not be subject to civil or criminal liability or professional disciplinary action for participating in good-faith compliance with the activities authorized under this Article or for being present when a qualified individual self-administers a terminal comfort care drug.
- (b) A qualified individual who self-administers a terminal comfort care drug shall not be considered a person exposed to grave physical harm under any Good Samaritan law, and no person shall be subject to civil or criminal liability solely for being present when a qualified individual self-administers a terminal comfort care drug or for failing to act to prevent the qualified individual from self-administering a terminal comfort care drug.
- (c) A person who is present when a qualified individual self-administers a terminal comfort care drug may, without civil or criminal liability, assist the qualified individual at his or her request by preparing the terminal comfort care drug; provided, however, that the person does not directly assist the qualified individual in self-administering the terminal comfort care drug.
- (d) No health care provider, pharmacist, licensing board, or professional organization or association shall subject an individual to censure, discipline, suspension, adverse action on a license, loss of privileges, loss of membership, or other penalty for participating in good-faith compliance with the activities authorized under this Article or for refusing to participate in activities authorized under this Article in accordance with subsection (e) of this section.
- (e) No health care provider or pharmacist shall be subject to civil, criminal, administrative, disciplinary, employment, credentialing, professional discipline, contractual liability, or medical staff action, sanction, penalty, or other liability for participating in the activities authorized under this Article, including determining the diagnosis or prognosis of an individual, determining the capacity of an individual for the purpose of determining if he or she is a qualified individual under this Article, providing information about this Article to an individual, and providing a referral to a physician licensed in this State who participates in the activities authorized under this Article.

# "§ 90-326.12. Request for terminal comfort care drug not a basis for guardianship or claim of neglect or elder abuse.

- (a) A request by a qualified individual to an attending physician to provide a terminal comfort care drug in good-faith compliance with the provisions of this Article shall not provide the basis for the appointment of a guardian or conservator.
- (b) No actions taken in compliance with the provisions of this Article shall constitute or provide the basis for any claim of neglect or elder abuse for any purpose of law.

### "§ 90-326.13. Voluntary nature of authorized activities under this Article.

(a) Participation in activities authorized under this Article is strictly voluntary. A person or entity that elects, for reasons of conscience, religious belief, morality, or ethics, not to engage in activities authorized under this Article is not required to take any action in support of another individual's decisions or actions under this Article. Except as provided in subsection (d) of this section, a person or entity that elects not to engage in such activities shall not impede or interfere with a qualified individual's decision to self-administer a terminal comfort care drug.

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- No health care provider or pharmacist shall be subject to civil, criminal, (b) administrative, disciplinary, employment, credentialing, professional discipline, contractual liability, or medical staff action, sanction, penalty, or other liability for refusing to participate in activities authorized under this Article.
- If a health care provider or pharmacist is unable or unwilling to carry out a qualified individual's request under this Article and the qualified individual transfers care to a new health care provider, the qualified individual may request that a copy of his or her medical records be sent directly to the qualified individual or to the new health care provider.
- A health care provider may prohibit its employees, independent contractors, or other persons or entities, including other health care providers, from participating in activities authorized under this Article while on premises owned or under the management or direct control of that health care provider, or while acting within the course and scope of any employment by, or under contract with, that health care provider.

A health care provider that elects to prohibit its employees, independent contractors, or other persons or entities, including health care providers, from participating in activities authorized under this Article shall first give notice of the policy prohibiting participation under this Article to the individuals or entities prohibited from participating in such activities. A health care provider that fails to provide such prior notice of its policy shall not be entitled to enforce the policy against any individual or entity.

### "§ 90-326.14. Impermissible sanctions.

- A health care provider may not be sanctioned for any of the following:
  - (1) Making an initial determination pursuant to the standard of care that an individual has a terminal disease and informing him or her of the medical prognosis.
  - Providing information about the End of Life Option Act to an individual upon (2) inquiry.
  - Providing an individual, upon request, with a referral to another physician. (3)
- An entity that prohibits activities authorized under this Article in accordance with G.S. 90-326.14 shall not sanction an individual health care provider for contracting with a qualified individual to engage in activities authorized under this Article if the individual health care provider is acting outside the course and scope of his or her employment or contract with the entity prohibiting such activities.
- The protection from sanctions described in this section is solely reserved for health care providers who engage in actions authorized under this Article.

#### '§ 90-326.15. Felonious activities.

Knowingly doing any of the following with the intent to cause, interfere with, or prevent a qualified individual's death against the qualified individual's wishes is a felony:

- Altering, forging, concealing, or destroying a request for a terminal comfort (1) care drug without the qualified individual's authorization.
- Concealing or destroying a withdrawal or rescission of a request for a terminal (2) comfort care drug without the qualified individual's authorization.
- Concealing or destroying a qualified individual's prescribed terminal comfort <u>(3)</u> care drug without the qualified individual's authorization, or preventing a qualified individual from self-administering the prescribed terminal comfort care drug.
- <u>(4)</u> Coercing or exerting undue influence on a qualified individual to request or to self-administer a terminal comfort care drug for the purpose of ending the qualified individual's life.
- Coercing or exerting undue influence on a qualified individual to prevent the <u>(5)</u> qualified individual from requesting or self-administering a terminal comfort care drug.

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# "§ 90-326.16. Department to collect information; information to remain confidential and is not a public record.

- (a) The Department shall collect and review the information submitted pursuant to G.S. 90-326.8. The information collected and maintained by the Department pursuant to G.S. 90-326.8 and this section is confidential and not a public record under G.S. 132-1. The Department shall collect and maintain this information in a manner that protects the privacy of the qualified individual, the qualified individual's family, the qualified individual's attending witness, and any participating health care provider or pharmacist.
- (b) Annually, on or before April 15, the Department shall create and make available to the general public on the Department's internet website a report based on the information collected by the Department pursuant to G.S. 90-326.8 and this section during the preceding calendar year. The report shall include at least all of the following based on the information provided to the Department pursuant to G.S. 90-326.8 and this section and the Department's access to vital statistics:
  - (1) The number of individuals who initiated procedures to obtain a terminal comfort care drug under this Article.
  - (2) The number of qualified individuals for whom a terminal comfort care drug was prescribed.
  - (3) The number of qualified individuals who died each year for whom a terminal comfort care drug was prescribed and the underlying terminal disease for each of these individuals.
  - (4) For the preceding calendar year, the cumulative totals of all the following:
    - <u>a.</u> The number of prescriptions written for terminal comfort care drugs.
    - b. The number of qualified individuals who died as a result of self-administering a terminal comfort care drug.
  - (5) The number of known deaths in North Carolina hastened by terminal comfort care drugs per 10,000 deaths in North Carolina and by natural causes per 10,000 deaths.
  - (6) The number of physicians licensed in this State who wrote prescriptions for terminal comfort care drugs.
  - (7) The number of pharmacists participating in activities authorized under this Article.
  - (8) The names and dosages of prescribed terminal comfort care drugs.
  - (9) Of the qualified individuals who died as a result of self-administering a terminal comfort care drug, demographic percentages organized by the following characteristics:
    - a. Age at death.
    - <u>b.</u> <u>Education level.</u>
    - c. Race.
    - d. Sex.
    - e. Type of insurance, including whether or not the individual had insurance coverage.
    - <u>f.</u> <u>Underlying terminal disease.</u>
    - g. The number of days elapsed between the date the prescription was filled and the date the prescription was self-administered and resulted in death.

### "§ 90-326.17. Department to develop, update, and publish forms.

The Department shall develop an Attending Physician Checklist and Compliance Form, a Supplemental Attending Physician Form, a Mental Health Specialist Compliance Form, a Pharmacist Compliance Form, and any other form the Department deems necessary to implement the provisions of this Article, provided, however, that any form the Department develops

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pursuant to this section shall be consistent with the requirements of this Article. The Department shall, as necessary, update and publish all forms to be used under this Article on its internet website in a format that can be downloaded by the general public.

"§ 90-326.18. Disposal of terminal comfort care drugs after death of qualified individual.

A person who has custody or control of any unused terminal comfort care drugs prescribed pursuant to this Article after the death of a qualified individual shall (i) personally deliver the unused terminal comfort care drugs for disposal at the nearest qualified facility that properly disposes of controlled substances, or if none is available, (ii) dispose of the terminal comfort care drug by lawful means in accordance with rules adopted by the North Carolina State Board of Pharmacy or a federal Drug Enforcement Administration approved take-back program.

### "§ 90-326.19. Construction of Article.

- (a) This Article shall not be construed to authorize a physician or any other person to end a qualified individual's life by lethal injection, mercy killing, or active euthanasia.
- (b) Actions taken in accordance with this Article shall not, for any purposes, constitute suicide, assisted suicide, homicide, or elder abuse under the laws of North Carolina.

## "§ 90-326.20. Severability of provisions.

If any provision of this Article or the application of this Article to any person or circumstances is for any reason held invalid, such invalidity shall not affect other provisions or applications of this Article that can be given effect without the invalid provision or application, and to this end the provisions of this Article are declared to be severable."

**SECTION 2.(a)** By December 31, 2021, the Department of Health and Human Services shall develop and publish to its internet website, in downloadable format, the forms described in G.S. 90-326.17, as enacted by this act.

**SECTION 2.(b)** The first report required by the Department under G.S. 90-326.16(b), as enacted by this act, is due and shall be published on its internet website on or before March 15, 2022.

**SECTION 2.(c)** This section is effective when this act becomes law.

**SECTION 3.** Except as otherwise provided, this act becomes effective December 1, 2021, and applies to offenses committed on or after that date.

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