GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2023

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HOUSE BILL 862 PROPOSED COMMITTEE SUBSTITUTE H862-PCS30373-CI-21

Short Title: Strengthen Child Fatality Prevention System. (Public)

Sponsors:

Referred to:

April 26, 2023

A BILL TO BE ENTITLED AN ACT ESTABLISHING A STATE OFFICE OF CHILD FATALITY PREVENTION WITHIN THE DEPARTMENT OF HEALTH AND HUMAN SERVICES, DIVISION OF PUBLIC HEALTH, TO SERVE AS THE LEAD AGENCY RESPONSIBLE FOR OVERSEEING COORDINATION OF STATE-LEVEL SUPPORT FUNCTIONS FOR THE ENTIRE NORTH CAROLINA CHILD FATALITY PREVENTION SYSTEM AND APPROPRIATING FUNDS FOR THAT PURPOSE; ESTABLISHING A TRANSITION PLAN FOR SHIFTING STATE SUPPORT OF THE CHILD FATALITY PREVENTION SYSTEM TO THE STATE OFFICE OF CHILD FATALITY PREVENTION; CREATING AND SUPPORTING A CENTRALIZED DATA AND REPORTING SYSTEM; RESTRUCTURING EXISTING CHILD DEATH REVIEW TEAMS; MAKING MODIFICATIONS AND ADDITIONS TO CHILD FATALITY PREVENTION SYSTEM STATUTES TO RESTRUCTURE CHILD DEATH REVIEW TEAMS, IMPLEMENT PARTICIPATION IN THE NATIONAL FATALITY REVIEW CASE REPORTING SYSTEM, AND CLARIFY THE FUNCTIONS OF THE NORTH CAROLINA CHILD FATALITY TASK FORCE; AND ESTABLISHING CITIZEN REVIEW PANELS.

The General Assembly of North Carolina enacts:

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PART I. ESTABLISHMENT OF STATE OFFICE OF CHILD FATALITY PREVENTION WITHIN THE DEPARTMENT OF HEALTH AND HUMAN SERVICES, DIVISION OF PUBLIC HEALTH, AND APPROPRIATING FUNDS FOR THAT PURPOSE

SECTION 1.1.(a) Article 3 of Chapter 143B of the General Statutes is amended by adding a new Part to read:

"Part 4C. State Office of Child Fatality Prevention.

"§ 143B-150.25. Definitions.

The following definitions apply in this Article:

- (1) Child Fatality Prevention System. The statewide system comprised of the following:
 - <u>a. Local Teams.</u>
- b. The North Carolina Child Fatality Task Force created in G.S. 7B-1402.
 - <u>c.</u> <u>The State Office.</u>
- d. Medical examiner child fatality staff.



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1 (2) Local Team. – A multidisciplinary child death review team that is either a 2 single or multicounty team responsible for performing any type of child 3 fatality review pursuant to Article 14 of Chapter 7B of the General Statutes. 4 Medical examiner child fatality staff. - Staff within the Office of the Chief (3) 5 Medical Examiner whose primary responsibilities involve reviewing, 6 investigating, training, educating, and supporting death investigations into 7 child fatalities that fall under the jurisdiction of the medical examiner pursuant 8 to G.S. 130A-383. 9 State Office. – The State Office of Child Fatality Prevention established under <u>(4)</u> 10 this Article. 11 "§ 143B-150.26. Establishment and purpose of State Office. The State Office of Child Fatality Prevention is established within the Department of Health 12 and Human Services, Division of Public Health, to serve as the lead agency for child fatality 13 14 prevention in North Carolina. The purpose of the State Office is to oversee the coordination of State-level support functions for the entire North Carolina Child Fatality Prevention System in a 15 way that maximizes efficiency and effectiveness and expands system capacity. The Department 16 shall determine the most appropriate placement for, and configuration of, State Office staff within 17 18 the Department, subject to the following limitation: medical examiner child fatality staff shall 19 continue to work under the direction of the Chief Medical Examiner and address child fatalities 20 within the jurisdiction of the medical examiner pursuant to G.S. 130A-383, while working 21 collaboratively with the State Office and Local Teams. 22 "§ 143B-150.27. Powers and duties. 23 The State Office has the following powers and duties: 24 (1) To coordinate the work of the statewide Child Fatality Prevention System. 25 To implement and manage a centralized data and information system capable (2) 26 of gathering, analyzing, and reporting aggregate information from child death 27 review teams with appropriate protocols for sharing information and 28 protecting confidentiality. 29 To create and implement tools, guidelines, resources, and training, and <u>(3)</u> 30 provide technical assistance for Local Teams to enable the teams to do the following: 31 32 Conduct effective reviews tailored to the type of death being reviewed. <u>a.</u> 33 Make effective recommendations about child fatality prevention. b. 34 Gather, analyze, and appropriately report on case data and findings <u>c.</u> 35 while protecting confidentiality. 36 Facilitate the implementation of prevention strategies in their d. 37 communities. 38 To work with medical examiner child fatality staff and the North Carolina (4) 39 State Center for Health Statistics to provide Local Teams initial information 40 about child deaths in their respective counties. 41 To perform research, consult with stakeholders and experts, and collaborate (5) 42 with other organizations and individuals for the purpose of understanding the 43 direct and contributing causes of child deaths as well as evidence-driven 44 strategies, programs, and policies to prevent child deaths, abuse, and neglect 45 in order to inform the work of the Child Fatality Prevention System or as 46 requested by the Child Fatality Task Force.

department heads, as well as stakeholders, advocates, and the public about the Child Fatality Prevention System and issues and prevention strategies addressed by the system.

To educate State and local leaders, including the General Assembly, executive

- (7) To collaborate with State and local agencies, nonprofit organizations, academia, advocacy organizations, and others to facilitate the implementation of evidence-driven initiatives to prevent child abuse, neglect, and death, such as education and awareness initiatives.
 - (8) To create and implement processes for evaluating the ability of the Child Fatality Prevention System to achieve outcomes sought to be accomplished by the system and to report to the Child Fatality Task Force on these evaluations and on statewide functioning of the Child Fatality Prevention System.
 - (9) To consider opportunities to seek and administer grant and other non-State funding sources to support State or local Child Fatality Prevention System efforts.
 - (10) To develop guidance to inform local decisions about the formation and implementation of single versus multicounty Local Teams. The guidance must include a model agreement to be used between or among counties that agree to be part of a multicounty Local Team."

SECTION 1.1.(b) There is appropriated from the General Fund to the Department of Health and Human Services, Division of Public Health, the recurring sum of five hundred sixty-nine thousand eight hundred eighty-five dollars (\$569,885) and the nonrecurring sum of eighteen thousand one hundred fifteen dollars (\$18,115) for the 2023-2024 fiscal year and the recurring sum of seven hundred fifty-eight thousand eight hundred eighty-five dollars (\$758,885) for the 2024-2025 fiscal year to be allocated and used as follows:

- (1) Five hundred fifty-four thousand eight hundred eighty-five dollars (\$554,885) in recurring funds for each year of the 2023-2025 fiscal biennium for operational costs to establish the State Office of Child Fatality Prevention (State Office) established under Part 4C of Article 3 of Chapter 143B of the General Statutes, as enacted by this section. The Department of Health and Human Services may use up to five hundred fourteen thousand seven hundred thirty-five dollars (\$514,735) of these recurring funds for each year of the 2023-2025 fiscal biennium to establish up to five full-time positions within the State Office.
- (2) Eighteen thousand one hundred fifteen dollars (\$18,115) in nonrecurring funds for the 2023-2024 fiscal year for nonrecurring costs associated with establishing the State Office.
- (3) Up to fifteen thousand dollars (\$15,000) in recurring funds for each year of the 2023-2025 fiscal biennium to support the work of the Child Fatality Task Force and to pay its members, staff, and consultants in accordance with G.S. 7B-1414, as amended by this act.
- (4) One hundred eighty-nine thousand dollars (\$189,000) in recurring funds for the 2024-2025 fiscal year shall be distributed among the State's 100 counties, as determined appropriate by the Department, to support implementation of the changes authorized by this act to restructure child death reviews by Local Teams and to offset the costs associated with Local Team participation in the National Fatality Review Case Reporting System.

SECTION 1.1.(c) The Department of Health and Human Services may not use the funds allocated by subdivisions (b)(1) through (b)(3) of this section for any purposes other than the purposes specified in those subdivisions. Counties shall not use the funds allocated by subdivision (b)(4) of this section for any purposes other than the purposes specified in that subdivision.

SECTION 1.1.(d) Subsections (b) and (c) of this section become effective July 1, 2023.

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PART II. TRANSITION PLAN FOR SHIFTING STATE SUPPORT OF THE CHILD FATALITY PREVENTION SYSTEM TO THE STATE OFFICE, CREATING AND SUPPORTING A CENTRALIZED DATA AND REPORTING SYSTEM, AND RESTRUCTURING EXISTING CHILD DEATH REVIEW TEAMS

SECTION 2.1. It is the intent of the General Assembly to restructure North Carolina's Child Fatality Prevention System in order to eliminate the silos and redundancy that exist within the current system, implement centralized coordination of the system, streamline the system's State-level support functions, maximize the usefulness of data and information derived from teams that review child fatalities, ensure that relevant and appropriate information and recommendations from teams that review child fatalities reach appropriate local and State leaders, and strengthen the system's effectiveness in preventing child abuse, neglect, and death. Creation and implementation of a State Office of Child Fatality Prevention is a critical element of this restructuring that must be put in place to facilitate a transition to the restructuring and support of Local Teams and their participation in the National Fatality Review Case Reporting System (NFR-CRS). To that end, the Department of Health and Human Services is directed to accomplish the following:

- (1) Not later than July 1, 2024, the Department shall report to the Joint Legislative Oversight Committee on Health and Human Services and the Fiscal Research Division on the status of creating, implementing, and staffing the State Office of Child Fatality Prevention. The report shall include at a minimum the status of preparations for (i) transitioning to the restructuring and support of Local Teams and (ii) participating in the NFR-CRS. Any management staff the Department places within the State Office of Child Fatality Prevention shall work with the Department to take the necessary steps toward fully staffing the State Office and implementing plans that will enable the State Office to carry out the powers and duties of the State Office, as described in G.S. 143B-150.27, and to support a restructured Child Fatality Prevention System consistent with Part III of this act. The Department shall also ensure during this time that Local Teams receive State-level support either as such support exists prior to the creation of the State Office or from staff within the newly created State Office.
- (2) Not later than January 1, 2025, the Department shall ensure all of the following:
 - a. That the State Office of Child Fatality Prevention is sufficiently staffed and prepared to carry out the powers and duties of the State Office, as described in G.S. 143B-150.27, to support a restructured Child Fatality Prevention System as set forth in Part III of this act.
 - b. That any contractual agreements and interagency data sharing agreements necessary for participation in the NFR-CRS, as required in G.S. 7B-1413.5, have been executed.
- (3) Not later than July 1, 2025, the Department shall ensure through its State Office of Child Fatality Prevention that all Local Teams have been provided guidelines and training addressing their participation in the NFR-CRS, and Local Teams shall begin utilizing the System for case reporting as specified in G.S. 7B-1413.5.

PART III. MODIFICATIONS AND ADDITIONS TO CHILD FATALITY PREVENTION SYSTEM STATUTES TO RESTRUCTURE CHILD DEATH REVIEW TEAMS, IMPLEMENT PARTICIPATION IN THE NATIONAL FATALITY REVIEW

CASE REPORTING SYSTEM, AND CLARIFY THE FUNCTIONS OF THE NORTH CAROLINA CHILD FATALITY TASK FORCE

SECTION 3.1.(a) Article 14 of Chapter 7B of the General Statutes reads as rewritten:

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"Article 14.

"North Carolina Child Fatality Prevention System.

"§ 7B-1400. Declaration of public policy.

The General Assembly finds that it is the public policy of this State to prevent the abuse, neglect, and death of juveniles. The General Assembly further finds that the prevention of the abuse, neglect, and death of juveniles is a community responsibility; that professionals from disparate disciplines have responsibilities for children or juveniles and have expertise that can promote their safety and well-being; and that multidisciplinary reviews of the abuse, neglect, and death of juveniles can lead to a greater understanding of the causes and methods of preventing these deaths. It is, therefore, the intent of the General Assembly, through this Article, to establish a statewide multidisciplinary, multiagency child fatality prevention system consisting of the State Team established in G.S. 7B-1404 and the Local Teams established in G.S. 7B-1406. system. The purpose of the system is to assess the records of selected cases in which children are being served by child protective services and the records of all deaths of children child deaths in North Carolina from birth to age 18-up until a child's eighteenth birthday, and with respect to these cases, to study data and prevention strategies related to child abuse, neglect, and death, and to utilize multidisciplinary teams to review these deaths in order to (i) develop a communitywide approach to the problem of child abuse and neglect, (ii) understand the causes and contributing factors of childhood deaths, (iii) identify any gaps or deficiencies that may exist in the delivery of services to children and their families by public agencies that are designed to prevent future child abuse, neglect, or death, and (iv) identify and aid in facilitating the implementation of evidence-driven strategies to prevent child death and promote child well-being, and (v) make and implement recommendations for changes to laws, rules, and policies that will support the safe and healthy development of our children and prevent future child abuse, neglect, and death.

"§ 7B-1401. Definitions.

The following definitions apply in this Article:

- (1) Additional Child Fatality. Any death of a child that did not result from suspected abuse or neglect and about which no report of abuse or neglect had been made to the county department of social services within the previous 12 months.
- (1a) Child Fatality Prevention System. The statewide system comprised of the following:
 - <u>a.</u> <u>Local Teams.</u>
 - <u>b.</u> The North Carolina Child Fatality Task Force as established in this Article.
 - <u>c.</u> The State Office.
 - d. Medical examiner child fatality staff.
- (2) Local Team. A Community Child Protection Team or a Child Fatality Prevention Team. A multidisciplinary child death review team that is either a single or multicounty team responsible for performing any type of review pursuant to this Article.
- (2a) Medical examiner child fatality staff. Staff within the Office of the Chief Medical Examiner whose primary responsibilities involve reviewing, investigating, training, educating, or supporting death investigations into child fatalities that fall under the jurisdiction of the medical examiner pursuant to G.S. 130A-383.

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1		<u>(2b)</u>	National Fatality Review Case Reporting System or NFR-CRS. – The
2			web-based system used by a majority of states to provide child death review
3			teams with a simple method for capturing, analyzing, and reporting on the full
4		(2.)	set of information shared at a child death or serious injury review.
5		<u>(2c)</u>	State Office. – The State Office of Child Fatality Prevention established under
6		(2)	Part 4C of Article 3 of Chapter 143B of the General Statutes.
7		(3)	State Team. The North Carolina Child Fatality Prevention Team.
8		(4)	Task Force. – The North Carolina Child Fatality Task Force.
9	#8 FD 140	(5)	Team Coordinator. The Child Fatality Prevention Team Coordinator.
10	"§ 7B-140	2. Tas	k Force – creation; membership; vacancies.
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12	(c)		embers of the Task Force are voting members. Vacancies in the appointed
13			be filled by the appointing officer who made the initial appointment. Terms
14			s. The members shall elect a chair who shall preside for the duration of the
15			ember. In the event a vacancy occurs in the chair before the expiration of the
16		n, the n	nembers shall elect an acting chair to serve for the remainder of the unexpired
17	term.	4 = m	
18	" <u>§ 7B-140</u>		sk Force – organization; committees, leadership, policies and procedures;
19			meetings.
20	(<u>a)</u>		ittees The Task Force shall carry out its duties through the work of the
21	following three committees:		
22		<u>(1)</u>	A Perinatal Health Committee to address healthy pregnancies, births, and
23		(a)	infants.
24		<u>(2)</u>	An Unintentional Death Prevention Committee to address the prevention of
25			deaths resulting from unintentional causes such as motor vehicle or bicycle
26			accidents, poisoning, burning, or drowning.
27		<u>(3)</u>	An Intentional Death Prevention Committee to address the prevention of
28			deaths resulting from intentional causes such as homicide, suicide, abuse, or
29	4		neglect; and to address the prevention of child abuse and neglect.
30	<u>(b)</u>		ittee Recommendations. – Each Committee shall develop and submit
31			to the Task Force for consideration. Recommendations shall become final
32			vote of the Task Force.
33	<u>(c)</u>		rship. – The leadership of the Task Force and its committees shall be organized
34	as follows	—	
35		<u>(1)</u>	Task Force chair or cochairs. – Task Force members shall elect by a majority
36			vote a chair or two cochairs from among its membership. The Task Force chair
37			or cochairs shall serve for a term of two years and are not subject to term
38			<u>limits.</u>
39		<u>(2)</u>	Committee cochairs. – Task Force members shall elect by a majority vote of
40			the Task Force two cochairs per committee, at least one of whom shall be a
41			Task Force member and one of whom may be a nonmember with expertise in
42			the subject matter of the committee. The committee cochairs shall serve for a
43			term of two years and are not subject to term limits.
44		<u>(3)</u>	Staff. – The Task Force chair or cochairs shall work with the Secretary of the
45			Department of Health and Human Services to hire or designate staff to
46			coordinate the work of the Task Force and its committees. The Secretary shall
47			determine placement of such staff within the Department. In addition to
48			general coordination of the work of the Task Force, Task Force staff may do
49			the following:

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Educate organizations and individuals, including members of the 1 a. General Assembly, about the work of the Task Force and its 2 3 recommendations. 4 Serve as a representative of the Task Force. <u>b.</u> 5 Assist the Task Force chair in working to advance Task Force <u>c.</u> 6 recommendations. 7 Assist in any way the Task Force chair or committee cochairs deem d. 8 necessary in carrying out the duties of the Task Force. 9 Policies and Procedures. – The Task Force chair or cochairs, committee cochairs, and (d) director or coordinator shall develop, and from time to time revise as necessary, policies and 10 procedures to facilitate the efficient and effective operations of the Task Force. These policies 11 and procedures and any recommended revisions become effective upon approval by a majority 12 13 vote of the Task Force. The policies and procedures shall address, at a minimum, the following: 14 The Task Force study process. (1) Nominations for leadership positions. 15 (2) Committee membership, including any participation by individuals who are 16 (3) 17 not members of the Task Force. Conflicts of interest. 18 (4) "§ 7B-1403. Task Force – duties. 19 20 The Task Force shall:shall do all of the following: 21 Undertake a statistical study of the incidences and causes of child deaths in this State and establish a profile of child deaths. as well as evidence-driven 22 23 strategies for preventing future child deaths, abuse, and neglect. The study 24 shall include (i) an analysis of all community and private and public agency 25 involvement with the decedents and their families prior to death, and (ii) an at 26 least all of the following: 27 Aggregate information from child death reviews compiled by the State <u>a.</u> 28 Office addressing data on child deaths, the identification of systemic 29 problems, and Local Team recommendations for prevention strategies 30 or changes in law or policy. A data analysis of all child deaths by age, cause, race and ethnicity, 31 <u>b.</u> 32 socioeconomic status, and geographic distribution; distribution. 33 Information from subject matter experts that informs the <u>c.</u> 34 understanding of the causes of child deaths; strategies to prevent child 35 deaths, abuse, and neglect; or a combination of these. 36 (2) Develop a system for multidisciplinary review of child deaths. In developing 37 such a system, the Task Force shall study the operation of existing Local Teams. The Task Force shall also consider the feasibility and desirability of 38 39 local or regional review teams and, should it determine such teams to be 40 feasible and desirable, develop guidelines for the operation of the teams. The 41 Task Force shall also examine the laws, rules, and policies relating to 42 confidentiality of and access to information that affect those agencies with 43 responsibilities for children, including State and local health, mental health, 44 social services, education, and law enforcement agencies, to determine 45 whether those laws, rules, and policies inappropriately impede the exchange 46 of information necessary to protect children from preventable deaths, and, if 47 so, recommend changes to them; Advise the State Office of Child Fatality

Prevention with respect to the operation of an effective statewide system for

multidisciplinary review of child deaths and the implementation of

evidence-driven strategies to prevent child deaths, abuse, and neglect.

General Assembly Of North Carolina Receive and consider reports from the State Team; and Office addressing 1 (3) 2 aggregate data, information, findings and recommendations resulting from Local Team reviews of child deaths, the functioning of any aspect of the 3 4 statewide Child Fatality Prevention System; and any other type of report the 5 Task Force deems relevant to carrying out its duties under this Article. 6 (4) Develop recommendations for changes in law, policy, rules, or the 7 implementation of evidence-driven prevention strategies to be included in the 8 annual report required by G.S. 7B-1412. 9 Perform any other studies, evaluations, or determinations the Task Force (5) 10 considers necessary to carry out its mandate. 11 12 "§ 7B-1406.5. Local Teams; county work. Local Team for Each County. - Each county in the State shall have its own Local 13 14 Team or participate in a multicounty Local Team, as determined in accordance with subsection 15 (b) of this section. Participation in a Single County Versus Multicounty Local Team. – Each county's 16 (b) 17 local board of county commissioners shall evaluate and determine whether the county will have 18 its own Local Team or be part of a multicounty team. This determination shall be made through 19 consulting all of the following: 20 (1) The director of the local health department. The director of the local departments of social services, or if applicable, the 21 (2) consolidated human services director. 22 The guidance created by the State Office that addresses the formation and 23 (3) 24 implementation of single versus multicounty teams and includes a model 25 agreement to be used between or among counties who agree to be part of a 26 multicounty team. 27 Mandatory Review of Deaths. - Each Local Team shall review all child deaths of (c) 28 resident children under age 18 in the county or counties comprising the Local Team that fall 29 under one of the following categories of death: 30 (1) Undetermined causes. 31 (2) Unintentional injury. 32 Violence. **(3)** Motor vehicle incidents. 33 (4) 34 Pursuant to criteria set forth in G.S. 7B-1407.5, deaths related to child **(5)** 35 maltreatment or child deaths involving a child or child's family who was 36 reported or known to child protective services. 37 (6) Sudden unexpected infant death. Suicide. 38 (7) 39 Deaths not expected in the next six months. (8) 40 Additional infant deaths according to the criteria established by the State (9) 41 Office under G.S. 7B-1407.6. 42

For cases in which a Local Team is uncertain whether a death falls under a category specified in subdivisions (1) through (9) of this subsection, the State Office shall consult with the Office of the Chief Medical Examiner and appropriate medical professionals to make that determination.

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- Permissive Review of Deaths. Each Local Team may review child deaths that fall outside the categories specified in subdivisions (1) through (9) of subsection (c) of this section.
- Permissive Review of Active Child Protective Services Cases. At the request of a director of a local department of social services and pursuant to G.S. 7B-1410(b), a Local Team may elect to review an active case in which a child or children are being served by child protective services. The Local Team is not required to make findings or create reports based upon such reviews. However, the Local Team may develop recommendations based on such reviews to be

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submitted to the Citizen Review Panel serving the area in which the Local Team is located and may also include in its recommendations to boards of county commissioners pursuant to G.S. 7B-1407.10(d) recommendations stemming from the review of such cases.

(f) Periodic Training and Best Practices. – Local Teams shall participate in periodic

(f) Periodic Training and Best Practices. – Local Teams shall participate in periodic training provided by the State Office. Local Teams shall make every effort to employ best practices in conducting child death reviews, gathering information, selecting participants, and making reports as outlined in guidance provided by the State Office.

"§ 7B-1407. Local Teams; composition.composition and leadership.

- (a) Each Local Team shall consist of representatives of public and nonpublic agencies in the community that provide services to children and their families and other individuals who represent the community. No single team shall encompass a geographic or governmental area larger than one county.
 - (b) Each Local Team shall consist of the following persons:
 - (1) The director of the county department of social services <u>or the director of the consolidated human services agency</u> and a member of the director's <u>staff</u>;staff.
 - (2) A local law enforcement officer, appointed by the board of county commissioners:
 - (3) An attorney from the district attorney's office, appointed by the district attorney; attorney.
 - (4) The executive director of the local community action agency, as defined by the Department of Health and Human Services, or the executive director's designee; designee.
 - (5) The superintendent of each local school administrative unit located in the county, or the superintendent's designee; designee.
 - (6) A member of the county board of social services, appointed by the chair of that board;board.
 - (7) A local mental health professional, appointed by the director of the area authority established under Chapter 122C of the General Statutes; Statutes.
 - (8) The local guardian ad litem coordinator, or the coordinator's designee; designee.
 - (9) The director of the local department of public health; and health.
 - (10) A local health care provider, appointed by the local board of health.
 - (11) An emergency medical services provider or firefighter, appointed by the board of county commissioners.
 - (12) A district court judge, appointed by the chief district court judge in that district.
 - (13) A county medical examiner, appointed by the Chief Medical Examiner.
 - (14) A representative of a local child care facility or Head Start program, appointed by the director of the county department of social services.
 - (15) A parent of a child who died before reaching the child's eighteenth birthday, to be appointed by the board of county commissioners.
- (c) In addition, a Local Team that reviews the records of additional child fatalities shall include the following five additional members:
 - (1) An emergency medical services provider or firefighter, appointed by the board of county commissioners;
 - (2) A district court judge, appointed by the chief district court judge in that district:
 - (3) A county medical examiner, appointed by the Chief Medical Examiner;
- (4) A representative of a local child care facility or Head Start program, appointed by the director of the county department of social services; and

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A parent of a child who died before reaching the child's eighteenth birthday, (5) to be appointed by the board of county commissioners.

The chair of the Local Team may invite a maximum of five additional individuals to participate on the Local Team on an ad hoc basis for a specific review if the chair believes the individual's subject matter expertise or position within an organization will enhance the ability of the Local Team to conduct an effective review. The chair may select ad hoc members from outside of the county or counties served by the Local Team. As a condition of participating in a specific review, each ad hoc member is required to sign the same confidentiality statement signed by a Local Team member and is subject to the provisions of G.S. 7B-1413.

- The Team Coordinator shall-One or more members of the State Office staff may serve as an ex officio member of each Local Team that reviews the records of additional child fatalities. The board of county commissioners may appoint a maximum of five additional members to represent county agencies or the community at large to serve on any Local Team, any Local Team. Vacancies on a Local Team shall be filled by the original appointing authority.
 - Each Local Team shall elect a member to serve as chair at the Team's pleasure.
- Each Local Team shall meet at least four times each year.as frequently as necessary (f) to fulfill the requirements imposed by this Article, but no less than twice per year.
- The director of the local department of social services shall call the first meeting of the Community Child Protection Team. The director of the local department of health, upon consultation with the Team Coordinator, shall call the first meeting of the Child Fatality Prevention Team. Thereafter, the The chair of each Local Team shall schedule the time and place of meetings, in consultation with these directors, meetings and shall prepare the agenda. The chair shall schedule Team meetings no less often than once per quarter and often enough to allow adequate review of the cases selected for review. Within three months of election, the Prior to presiding over a Local Team meeting, the chair shall participate in the appropriate training developed under this Article.provided by the State Office.

"§ 7B-1407.5. Review of child maltreatment deaths and deaths of children known to child protective services.

- In addition to any other applicable requirements of this Article, the requirements of this section apply specifically to child deaths when any of the following are true:
 - The decedent was known to be reported as being abused or neglected under (1) G.S. 7B-301 regardless of the disposition of such report.
 - There was a known report involving child abuse or neglect under G.S. 7B-301 (2) within the three-year period preceding the time of a child's death that involved the child's family regardless of the disposition of the report.
 - The decedent or decedent's family was involved with child protective services (3) within three years preceding a child's death.
 - Available information indicates a possibility that child abuse or neglect, as (4) defined in G.S. 7B-101, may be a direct or contributing cause of the child's
- The State Office shall do all of the following with respect to child death reviews that (b) meet any of the criteria specified in subsection (a) of this section:
 - Develop policies, procedures, and tools that address the effective reviews of (1) this category of child deaths, based on best practices and available resources.
 - Provide technical assistance by State Office staff to Local Teams which may (2) include assistance with coordinating the review, information gathering, determination of necessary participants, meeting procedures and facilitation, development of recommendations, and drafting of reports.
 - Within the limitations of State and federal law, develop an appropriate process (3) and procedure for the creation and release of reports resulting from reviews of deaths by Local Teams under this section that address the following:

- **General Assembly Of North Carolina** Session 2023 1 Findings and recommendations related to improving coordination <u>a.</u> 2 between local and State entities with respect to child death cases that 3 include any of the facts described in subdivisions (a)(1) through (a)(3) 4 of this section. 5 Information disclosed pursuant to G.S. 7B-2902. b. <u>Information the State is required to disclose under federal law.</u> 6 c. 7 Develop and implement a process to follow up on the implementation status (4) 8 of recommendations related to a particular agency and, where feasible, work 9 to help facilitate the advancement of these recommendations. 10 Work with the Division of Social Services, the Office of the Chief Medical <u>(5)</u> 11 Examiner, the State Center for Health Statistics, and other relevant experts 12 and agencies to develop and implement the following: 13 A system for the State Office to identify child fatalities to be reviewed a. 14 under this section. 15 b. A system for defining, identifying, and including in North Carolina's child fatality data information the State is required to report to the 16 17 federal government about child deaths resulting from child 18 maltreatment. This system shall include the use of Local Teams. 19 Work with the Division of Social Services to determine the manner in which (6) 20 information from internal fatality reviews conducted by the Division of Social 21 Services can appropriately inform Local Team reviews of these cases. 22 Work with the Division of Social Services to determine the manner in which <u>(7)</u> 23 information from reviews conducted under this section can be shared with the 24 citizen review panels established under G.S. 108A-15.20. 25 Local Teams have the following powers and duties with respect to reviews that fall 26 under this section: 27 To conduct reviews that align with the policies and procedures developed by <u>(1)</u> 28
 - the State Office for reviews and to seek technical assistance from the State Office as necessary to conduct reviews.
 - (2) To conduct, as determined necessary by the Local Team, interviews of any individuals determined to have pertinent information about a death under review and to examine any written materials containing pertinent information, except that the Local Team may not (i) contact or interview family members of the decedent or (ii) conduct an interview or take any other action that would interfere with an investigation by a law enforcement agency or the duties of a district attorney.
 - **(3)** To work with the State Office to produce a report appropriate for public release pursuant to sub-subdivision (b)(3)a. of this section that addresses the findings and recommendations developed pursuant to sub-subdivision (b)(3)a. of this section related to improving coordination between local and State entities. These findings shall not be admissible as evidence in any civil or administrative proceedings against individuals or entities that participate in reviews conducted under this section. In accordance with G.S. 7B-2902, the Local Team shall consult with the appropriate district attorney prior to the public release of a report.

"§ 7B-1407.6. Review of infant deaths.

The State Office shall consult with perinatal health experts as well as participants in reviews of infant deaths to develop criteria to be used by Local Teams to identify at least a subset of additional infant deaths subject to review that fall outside the categories of required reviews specified in subdivisions (1) through (9) of G.S. 7B-1406.5(c). The criteria shall take into account

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leading causes of infant death, including short gestation, low birthweight, and perinatal complications, and shall be updated at least biannually based on emerging information and data. "§§ 7B-1407.7 through 7B-1407.9. Reserved for future codification purposes.

"§ 7B-1407.10. Team findings and reporting.

- For each child death reviewed, the Local Team shall make findings addressing at least (a) the following:
 - Significant challenges faced by the child or family, the systems with which (1) they interacted, and the response to the incident.
 - Notable positive elements in the case that may have promoted resiliency in <u>(2)</u> the child or family, the systems with which they interacted, and the response to the incident.
 - <u>(3)</u> Recommendations and initiatives that could be implemented at the State or local level to prevent deaths from similar causes or circumstances in the
 - (4) Whether the cause or a contributing cause of the death was related to child abuse or neglect as defined by G.S. 7B-101.
- For each required review of a child's death pursuant to G.S. 7B-1406.5(c), information about the case, including circumstances surrounding the death as well as the Local Team's findings, shall be entered into the National Fatality Review Case Reporting System (NFR-CRS) pursuant to G.S. 7B-1413.5. Local Teams shall make every effort to gather and report information that is collected through any applicable data field in the NFR-CRS, unless State Office guidelines direct otherwise.
- For each permissive review of a child's death pursuant to G.S. 7B-1406.5(d), the Local Team may, but is not required to, enter case review information into the NFR-CRS.
- Local Teams shall annually submit a report to the board of county commissioners that includes recommendations, if any, for systemic improvements and needed resources to address identified gaps and deficiencies in the existing system. Local Teams shall simultaneously provide a copy of this report to the State Office.

"§ 7B-1407.15. Duties of medical examiner child fatality staff.

- Medical examiner child fatality staff shall work collaboratively with the State Office and Local Teams to carry out the purposes of the Child Fatality Prevention System and are required to do at least all of the following:
 - Provide Local Teams with access to completed medical examiner reports for (1) purposes of review.
 - Enter relevant information from medical examiner reports on specific child <u>(2)</u> deaths into the National Fatality Review Case Reporting System.
 - (3) Respond to State Office or Task Force requests for data or reports related to aggregate information on medical jurisdiction child deaths tracked by the Office of the Chief Medical Examiner.
 - Serve as subject matter experts and offer training to law enforcement (4) personnel related to child death scene investigation and reporting.
- Nothing in this Article shall be construed to limit the role or responsibilities of medical examiner child fatality staff as assigned by the Chief Medical Examiner.

"§ 7B-1410. Local Teams; duties—Duties of the director of the local department of health.health; director of the county department of social services; or consolidated health and human services director for counties with consolidated human services.

In addition to any other duties as a member of the Local Team and in connection with reviews of additional child fatalities, Team, the director of the local department of health shall:shall do the following:

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- (1) Distribute copies of the written procedures developed by the Team Coordinator under G.S. 7B-1408 to the administrators of all agencies represented on the Local Team and to all members of the Local Team;
 - (1a) Serve along with the Local Team chair as a liaison between the State Office and the Local Team to communicate information.
 - (2) Maintain records, including minutes of all official meetings, lists of participants for each meeting of the Local Team, and signed confidentiality statements required under G.S. 7B-1413, in compliance with applicable rules and law; law.
 - (3) Provide staff support for these reviews; and reviews.
 - (4) Report quarterly to the local board of health, or as required by the board, on the activities of the Local Team.
- (b) In addition to any other duties as a member of the Local Team, the director of the local department of social services shall do the following:
 - (1) Serve along with the Local Team chair as a liaison between the State Office and the Local Team to communicate information with respect to cases reviewed under G.S. 7B-1406.5(e) or G.S. 7B-1407.5.
 - (2) Provide staff support for cases reviewed under G.S. 7B-1406.5(e) or G.S. 7B-1407.5.
 - (3) Report quarterly to the county board of social services, or as required by the board, on the activities of the Team.
 - (4) Determine whether and when to request the Local Team or a Citizen Review Panel to review an active child protective services case pursuant to G.S. 7B-1406.5(e) and G.S. 108A-15.20.

. . .

"§ 7B-1412. Task Force – reports.

The Within the first week of the convening or reconvening of the General Assembly, the Task Force shall report annually to the Governor and General Assembly, within the first week of the convening or reconvening of the General Assembly. Governor, the General Assembly, the Secretary of Health and Human Services, and the Chairs of the House and Senate Appropriations Committees on Health and Human Services, the Joint Legislative Oversight Committee on Health and Human Services, the Joint Legislative Oversight Committee on Justice and Public Safety, and the Joint Legislative Education Oversight Committee. The report shall contain at least a all of the following:

- (1) A summary of the conclusions and recommendations for each of the Task Force's duties, as well as any duties.
- (2) A summary of activities and functioning of the Child Fatality Prevention System as a whole.
- (3) Any other recommendations for changes to any law, rule, or policy policy, or for the implementation of evidence-driven prevention strategies that it has determined will promote the safety and well-being of children. Any recommendations of changes to law, rule, or policy shall be accompanied by specific legislative or policy proposals and detailed fiscal notes setting forth the costs to the State-proposals. The Task Force may request assistance from the Fiscal Research Division of the General Assembly in developing fiscal notes or other fiscal information to accompany these recommendations.

"§ 7B-1413. Access to records.

(a) The State Team, the Local Teams, and the Task Force during its existence, Force, and the State Office staff providing to Local Teams technical assistance with a review shall have access to all medical records, hospital records, and records maintained by this State, any county, or any local agency as the Local Teams, the Task Force, or the State Office deems necessary to

carry out the purposes of this Article, including police investigations data, medical examiner investigative data, health records, mental health records, and social services records. Access to records granted by this subsection is subject to and limited by all relevant federal and State laws whenever applicable. The State Team, the Task Force, and the Local Teams Teams, and the State Office staff shall not, as part of the reviews authorized under this Article, contact, question, or interview the child, the parent of the child, or any other family member of the child whose record is being reviewed. Any member of a Local Team may share, only in an official meeting of that Local Team, any information available to that member that the Local Team needs to carry out its duties.

- (a1) If a Local Team, the Task Force, or the State Office has requested information that it is entitled to receive under this Article and it has not received such information within 30 days after the request, the requesting entity may apply for a court order to compel disclosure of the information. The application shall state the factors supporting the need for an order compelling disclosure. The requesting entity shall file the application in the district court of the county where the review is being conducted, and the court shall have jurisdiction to issue any orders compelling disclosure. The district courts shall schedule any actions brought under this section for immediate hearing, and the appellate courts shall give priority to appeal proceedings in these actions.
- (b) Meetings of the State Team and the Local Teams are not subject to the provisions of Article 33C of Chapter 143 of the General Statutes. However, the Local Teams may hold periodic public meetings to discuss, in a general manner not revealing confidential information about children and families, the findings of their reviews and their recommendations for preventive actions. In the case of the death of a child from suspected abuse or neglect and pursuant to federal law, Local Teams may make certain information public according to G.S. 7B-1407.5(b)(3). Minutes of all public meetings, excluding those of executive sessions, shall be kept in compliance with Article 33C of Chapter 143 of the General Statutes. Any minutes or any other information generated during any closed session shall be sealed from public inspection.
- All otherwise confidential information and records otherwise confidential under federal or State law that are acquired or created by the State Team, the Local Teams, and the Task Force during its existence, Force, and the State Office in the exercise of their duties are confidential; confidential; are not public records as defined by G.S. 132-1; are not subject to discovery or introduction into evidence in any proceedings; and may only be disclosed as necessary to carry out the purposes of the State Team, the Local Teams, and the Task Force. In addition, all otherwise confidential information and records created by a Local Team in the exercise of its duties are confidential; are not subject to discovery or introduction into evidence in any proceedings; and may only be disclosed as necessary to carry out the purposes of the Local Team. Teams, the Task Force, and the State Office, or as otherwise required by law. No member of the State Team, a Local Team, nor any person who attends a meeting of the State Team or a Local Team, may testify in any proceeding about what transpired at the meeting, about information presented at the meeting, or about opinions formed by the person as a result of the meetings. This subsection shall not, however, prohibit a person from testifying in a civil or criminal action about matters within that person's independent knowledge. Notwithstanding the provisions of this subsection, Citizen Review Panels shall have access to information related to child deaths and child death reviews or reviews of active child protective services cases conducted under this Article, when such information is relevant to Citizen Review Panel purposes connected to evaluating the provision of child protective services.
- (d) Each member of a Local Team and invited participant shall sign a statement indicating an understanding of and adherence to confidentiality requirements, including the possible civil or criminal consequences of any breach of confidentiality.
- (e) Cases receiving child protective services at the time of review by a Local Team shall have an entry in the child's protective services record to indicate that the case was received by

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that Team. Additional entry into the record shall be at the discretion of the director of the county department of social services.

(f) The Social Services Commission shall adopt rules to implement this section in connection with reviews conducted by Community Child Protection Teams. under G.S. 7B-1407.5. The Commission for Public Health shall adopt rules to implement this section in connection with Local Teams that review additional child fatalities. Teams. In particular, these rules shall allow information generated by an executive session of a Local Team to be accessible for administrative or research purposes only.

"§ 7B-1413.5. Participation in the National Fatality Review Case Reporting System.

- (a) Local Teams, the State Office, and medical examiner child fatality staff shall utilize the National Fatality Review Case Reporting System (NFR-CRS) for the purpose of collecting, analyzing, and reporting on information learned through child death reviews in a manner consistent with this Article. Use of other data systems in addition to the use of the NFR-CRS is not prohibited so long as the use of other data systems does not conflict with this Article or other applicable laws.
- (b) The State Office shall provide the necessary coordination, training, management, and technical assistance to support North Carolina's full and effective participation in the NFR-CRS and shall work with Local Teams and the national administrators of the NFR-CRS to help ensure effective and appropriate use of the system.
- (c) The State Office shall provide policies, guidelines, and training for Local Teams that address the use of the NFR-CRS, including (i) appropriate information protection and sharing consistent with applicable State and federal laws, (ii) who is authorized to access the NFR-CRS, and (iii) requirements for accessing the NFR-CRS.

"§ 7B-1414. Administration; funding.

- (a) To the extent of funds available, available and consistent with G.S. 7B-1402.5(c)(3), the chairs of the Task Force and State Team may shall work with the Secretary of the Department of Health and Human Services to hire or designate staff or consultants to assist the Task Force and the State Team-its committees in completing their duties.
- (b) Members, Non-legislative members, staff, and consultants of the Task Force or State Team—shall receive travel and subsistence expenses in accordance with the provisions of G.S. 138-5 or G.S. 138-6, as the case may be, paid from funds appropriated to implement this Article and within the limits of those funds appropriate. Legislative members of the Task Force shall receive travel and subsistence expenses in accordance with the provisions of G.S. 120-3.1.
- (c) With the approval of the Legislative Services Commission, legislative staff and space in the Legislative Building and the Legislative Office Building may be made available to the Task Force."

SECTION 3.1.(b) G.S. 7B-2902 reads as rewritten:

"§ 7B-2902. Disclosure in child fatality or near fatality cases.

(a) The following definitions apply in this section:

- (2) Findings and information. A written summary, as allowed by subsections (c) through (f) of this section, of actions taken or services rendered by a public agency following receipt of information that a child might be in need of protection. The written summary shall include any of the following information the agency is able to provide:
 - a. The dates, outcomes, and results of any actions taken or services rendered.
 - b. The results of any review by the State Child Fatality Prevention Team, a local child fatality prevention review team, a local community child protection team, the Child Fatality Task Force, or any public agency.

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c. Confirmation of the receipt of all reports, accepted or not accepted by the county department of social services, for investigation of suspected child abuse, neglect, or maltreatment, including confirmation that investigations were conducted, the results of the investigations, a description of the conduct of the most recent investigation and the services rendered, and a statement of basis for the department's decision.

. . . .

(f) Access to criminal investigative reports and criminal intelligence information of public law enforcement agencies and confidential information in the possession of the State Child Fatality Prevention Team, the local teams, and the Child Fatality Task Force, shall be governed by G.S. 132-1.4 and G.S. 7B-1413 respectively. Nothing herein shall be deemed to require the disclosure or release of any information in the possession of a district attorney.

...."

SECTION 3.1.(c) G.S. 7B-1404, 7B-1405, 7B-1406, 7B-1408, 7B-1409, 7B-1411, and 143B-150.20 are repealed.

SECTION 3.1.(d) G.S. 7B-1413.5, as enacted by subsection (a) of this section, becomes effective July 1, 2025. The remainder of this Part becomes effective January 1, 2025.

PART IV. ESTABLISHMENT OF NORTH CAROLINA CITIZEN REVIEW PANELS

SECTION 4.1.(a) Part 2B of Article 1 of Chapter 108A of the General Statutes is amended by adding a new section to read:

"§ 108A-15.20. Citizen review panels.

- (a) The Department of Health and Human Services, Division of Social Services, shall ensure the existence of, at a minimum, three citizen review panels (panels) pursuant to requirements set forth in the federal Child Abuse Prevention and Treatment Act (CAPTA), under sections 106(b)(2)(A)(x) and (c) of 42 U.S.C. § 5101 et seq., as amended. The panels shall be operated and managed by a qualified organization that is independent from any State or county department of social services. The Division of Social Services shall assist any organization managing a panel with providing information, reports, and support the panel needs in carrying out its duties pursuant to this section.
- (b) Panels shall consist of volunteer members who broadly represent the community in which the panel is established, including members who have expertise in the prevention and treatment of child abuse and neglect, and may include adult former victims of child abuse or neglect.
- (c) Each panel shall evaluate the extent to which the State is fulfilling its child protection responsibilities in accordance with the Child Abuse Prevention and Treatment Act State Plan by examining the policies, procedures, and practices of State and local child protection agencies, and, when appropriate, reviewing specific cases. A panel may examine any other criteria the panel considers important to ensure the protection of children, including, but not limited to, any of the following:
 - (1) The extent to which the State and local child protective services system is coordinated with the Title IV-E foster care and adoption assistance programs of the Social Security Act.
 - (2) A review of child fatalities.
 - (3) A review of near fatalities in this State. For purposes of this subdivision, a "near fatality" is an act that, as certified by a physician, places the child in serious or critical condition.
- (d) A panel choosing to examine child fatalities may utilize information and reports about reviews of child fatalities that take place pursuant to Article 14 of Chapter 7B of the General Statutes. The State Office of Child Fatality Prevention or Local Teams, as both are described

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- under G.S. 143B-150.25, acting under that Article shall provide to the panel aggregate information about child death reviews or information about individual case reviews, as requested by the panel. A panel choosing to examine specific child protective services cases may do so based on a request for review of a case from a director of a county department of social services or as deemed necessary by the panel in carrying out its duties.
- (e) Panels shall have access to information maintained by any State or local government entity where the panel has a need for the information to carry out its functions pursuant to this section. Panel members shall not disclose to any person or government official any identifying information about any specific child protection case in which the panel is provided information and shall not make public other information unless otherwise authorized by law.
- (f) Panels shall provide for public outreach and comment to assess the impact of current procedures and practices on children and families.
- (g) Panels shall prepare and make available to the State and the public an annual report containing a summary of the activities of the panels and recommendations to improve the child protection services system at the State and local levels. The report shall not contain any identifying information about any specific child protection case. No later than six months after the date the panels submit the report, the Division of Social Services shall submit a written response to State and local child protection systems and the citizen review panels that describes whether or how the State will incorporate the recommendations of the panels, when appropriate, to make measurable progress in improving the State and local child protection system."

SECTION 4.1.(b) This Part becomes effective January 1, 2025.

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PART V. EFFECTIVE DATE

SECTION 5.1. Except as otherwise provided, this act is effective when it becomes law.