## GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2023

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## HOUSE BILL 563

### Committee Substitute Favorable 6/21/23 PROPOSED COMMITTEE SUBSTITUTE H563-PCS10495-SAfa-34

Short Title: R	egulate Hemp-Derived Consumables & Kratom. (Public)		
Sponsors:			
Referred to:			
	April 5, 2023		
	A BILL TO BE ENTITLED		
CONSUMA PRODUCTS	REGULATE THE SALE AND DISTRIBUTION OF HEMP-DERIVED BLE PRODUCTS AND KRATOM PRODUCTS, AND TO BAN THOSE FROM SCHOOL GROUNDS.		
The General Ass	sembly of North Carolina enacts:		
KRATOM PRO			
SEC	<b>TION 1.(a)</b> The General Statutes are amended by adding a new Chapter to read: "Chapter 18D.		
"Regulation of Hemp-Derived Consumable Products and Kratom Products.			
	"Article 1.		
	"Regulation of Hemp-Derived Consumable Products.		
" <u>§ 18D-100. De</u>			
	ontext requires otherwise, the following definitions apply in this Article:		
<u>(1)</u>	ALE Division. – As defined in G.S. 18B-101.		
<u>(2)</u>	Batch. – The hemp-derived consumable product produced during a period of		
	time under similar conditions and identified by a specific code that allows traceability.		
(3)	Cannabinoid. – Any phytocannabinoid found in hemp, including delta-9		
<u>(3)</u>	tetrahydrocannabinol, tetrahydrocannabinolic acid (THCA), cannabidiol		
	(CBD), cannabidiolic acid (CBDA), cannabinol (CBN), cannabigerol (CBG),		
	cannabichromene (CBC), cannabicyclol (CBL), cannabivarin (CBV),		
	tetrahydrocannabivarin (THCV), cannabidivarin (CBDV), cannabicitran		
	(CBT), delta-7 tetrahydrocannabinol, delta-8 tetrahydrocannabinol, delta-10		
	tetrahydrocannabinol, tetrahydrocannabiphorol (THCP), or		
	tetrohydrocannabinol acetate (THCO). This term also includes any synthetic		
440	cannabinoid derived from a source other than hemp.		
<u>(4)</u>	Department. – The Department of Revenue.		
<u>(5)</u>	<u>Distributor. – A person or entity that delivers or sells hemp-derived</u>		
(6)	consumable products for the purpose of distribution in commerce.		
<u>(6)</u>	Hemp. – As defined in G.S. 90-87.  Hemp derived consumable product. A home product intended for human		
<u>(7)</u>	<u>Hemp-derived consumable product. – A hemp product intended for human ingestion or inhalation that contains a concentration of not more than</u>		
	three-tenths of one percent (0.3%) on a dry weight basis total combined of		



1			delta-9 tetrahydrocannabinol, delta-7 tetrahydrocannabinol, delta-8
2			tetrahydrocannabinol, or delta-10 tetrahydrocannabinol, or any amount of
3			another cannabinoid. This term does not include hemp products intended for
4			topical application, or seeds or seed derived ingredients that are generally
5			recognized as safe by the United States Food and Drug Administration (FDA).
6		<u>(8)</u>	<u>Hemp product. – As defined in G.S. 90-87.</u>
7		<u>(9)</u>	<u>Independent testing laboratory</u> . – A laboratory that meets all of the following
8			conditions:
9			a. Holds an ISO 17025 accreditation or is registered with the Drug
10			Enforcement Administration (DEA) in accordance with 21 C.F.R. §
11			<u>1301.13.</u>
12			b. Does not have a direct or indirect interest in the entity whose product
13			is being tested.
14			c. Does not have a direct or indirect interest in a facility that cultivates,
15			processes, distributes, dispenses, or sells hemp-derived consumable
16			products in this State or any other jurisdiction.
17			d. Has entered into a compliance agreement with the ALE Division to
18			conduct tetrahydrocannabinol concentration sampling and testing
19			using the high-performance chromatography (HPLC) testing method.
20		(10)	Ingestion. – The process of consuming hemp through the mouth, by
21			swallowing into the gastrointestinal system or through tissue absorption.
22		<u>(11)</u>	<u>Inhalation.</u> – The process of consuming hemp into the respiratory system
23		<del></del>	through the mouth or nasal passages.
24		(12)	License. – A license issued in accordance with this Chapter.
25		$\overline{(13)}$	Manufacture. – To compound, blend, extract, infuse, cook, or otherwise
26			manipulate hemp or a hemp-derived cannabinoid to make, prepare, or package
27			hemp-derived consumable products.
28		<u>(14)</u>	Manufacturer. – Any person or entity that engages in the process of
29		<u> </u>	manufacturing, preparing, or packaging of hemp-derived consumable
30			products.
31		(15)	Seller. – Any person who sells a hemp-derived consumable product to the
32		<u> </u>	ultimate consumer of the product, including an online seller.
33		<u>(16)</u>	Serving. – A quantity of a hemp-derived consumable product reasonably
34		(10)	suitable for a person's use in a single day.
35	"§ 18D-10	)1. Sale	es restrictions on hemp-derived consumable products.
36	(a)		ctions. – No person shall do any of the following:
37	<u>(47)</u>	(1)	Knowingly, or having reason to know, sell a hemp-derived consumable
38		1-7	product to a person who is under 18 years of age.
39		<u>(2)</u>	Knowingly, or having reason to know, distribute samples of hemp-derived
40		<u>\_/</u>	consumable products in or on a public street, sidewalk, or park.
41		<u>(3)</u>	Engage in the business of selling a hemp-derived consumable product without
42		(2)	a valid license issued in accordance with this Chapter.
43		<u>(4)</u>	Knowingly, or having reason to know, sell at retail a hemp-derived
44		<u>\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ </u>	consumable product that has a concentration of more than three-tenths of one
45			percent (0.3%) on a dry weight basis total combined of delta-9
46			tetrahydrocannabinol, delta-7 tetrahydrocannabinol, delta-8
47			tetrahydrocannabinol, or delta-10 tetrahydrocannabinol.
48	<u>(b)</u>	Civil l	Penalties. – For any violation of this section, the Department may take any of
49	<del></del>		ons against a seller:
50	uic ionow	(1)	For the first violation, impose a civil penalty of no more than five hundred
51		<u>\                                    </u>	dollars (\$500.00).
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- For the second violation within three years, impose a civil penalty of no more than seven hundred fifty dollars (\$750.00).

  Graph of the second violation within three years, impose a civil penalty of no more than seven hundred fifty dollars (\$750.00).

  For the third violation within three years of the first violation, impose a civil
  - (3) For the third violation within three years of the first violation, impose a civil penalty of no more than one thousand dollars (\$1,000) and suspend the seller's license for up to 30 days.
  - (4) For a fourth or subsequent violation within three years of the first violation, impose a civil penalty of no more than two thousand dollars (\$2,000) and either (i) suspend the seller's license for up to one year or (ii) revoke the seller's license.
  - (c) Compromise. In any case in which the Department is entitled to suspend or revoke a seller's license, the Department may accept from the seller an offer in compromise to pay a penalty of not more than three thousand dollars (\$3,000). The Department may either accept a compromise or revoke a license, but not both. The Department may accept a compromise and suspend the license in the same case.
  - (d) Testing Fee. In any case in which the Department imposes a penalty pursuant to subsection (b) of this section, for a violation of subdivision (4) of subsection (a) of this section, the seller shall also pay to the Department the actual costs paid by the ALE Division for testing of the samples resulting in the violation. Any fee collected pursuant to this subsection shall be remitted to the ALE Division.
  - (e) Defenses. It is a defense to a violation of subdivision (1) of subsection (a) of this section if the seller does any of the following:
    - (1) Shows that the purchaser produced a drivers license, a special identification card issued under G.S. 20-37.7 or issued by the state agency of any other state authorized to issue similar official state special identification cards for that state, a tribal enrollment card issued by a State or federally recognized Indian Tribe, a military identification card, or a passport showing the purchaser's age to be at least the required age for purchase and bearing a physical description of the person named on the card reasonably describing the purchaser.
    - (2) Produces evidence of other facts that reasonably indicated at the time of sale that the purchaser was at least the required age.
    - (3) Shows that at the time of purchase, the purchaser utilized a biometric identification system that demonstrated (i) the purchaser's age to be at least the required age for the purchase and (ii) the purchaser had previously registered with the seller or seller's agent a drivers license, a special identification card issued under G.S. 20-37.7 or issued by the state agency of any other state authorized to issue similar official state special identification cards for that state, a military identification card, or a passport showing the purchaser's date of birth and bearing a physical description of the person named on the document.
  - (f) Proceeds of Civil Penalty. The clear proceeds of any civil penalty imposed under this section, including any penalty received as an offer in compromise, shall be remitted to the Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2.
  - (g) Forfeiture. Any product sold in violation of subdivision (4) of subsection (a) of this section shall be subject to forfeiture pursuant to the procedures set forth in G.S. 18D-401.
  - (h) <u>Criminal Penalty. Any person against whom a civil penalty has been imposed for violation of subdivision (3) of subsection (a) of this section, who subsequently violates subdivision (3) of subsection (a) of this section, is guilty of a Class A1 misdemeanor.</u>

# "§ 18D-102. Offenses involving the purchase, attempted purchase, or possession of hemp-derived consumable products by a person under 18 years of age.

(a) It is unlawful for any person to give a hemp-derived consumable product to anyone less than 18 years old without the consent of the underaged person's parent or legal guardian.

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- (b) It is unlawful for a person less than 18 years old to purchase or attempt to purchase a hemp-derived consumable product.
- (c) It is unlawful for any person to enter or attempt to enter a place where hemp-derived consumable products are sold or consumed, or to obtain or attempt to obtain hemp-derived consumable products, or to obtain or attempt to obtain permission to purchase hemp-derived consumable products, in violation of subsection (b) of this section, by using or attempting to use any of the following:
  - (1) A fraudulent or altered drivers license.
  - (2) A fraudulent or altered identification document other than a drivers license.
  - (3) A drivers license issued to another person.
  - (4) An identification document other than a drivers license issued to another person.
  - (5) Any other form or means of identification that indicates or symbolizes that the person is not prohibited from purchasing or possessing a hemp-derived consumable product under this section.
- (d) It is unlawful for any person to permit the use of the person's drivers license or any other form of identification of any kind issued or given to the person by any other person who violates or attempts to violate subsection (b) of this section.
  - (e) Penalties.
    - (1) Any person less than 18 years old who violates this section is guilty of a Class 2 misdemeanor.
    - (2) Any person at least 18 years old who violates this section is guilty of a Class 1 misdemeanor.
    - (3) Aiding or abetting a violation of this section shall be punished as provided in subdivisions (1) and (2) of this subsection, and all other provisions of this section shall apply to that offense.
- (f) Nothing in this section prohibits an underage person from selling, transporting, or possessing hemp-derived consumable products in the course of employment, if the employment of the person for that purpose is lawful under applicable youth employment statutes.

## "§ 18D-103. Offenses involving the manufacture and distribution of hemp-derived consumable products.

- (a) Offenses. It is unlawful for a manufacturer or distributor to do any of the following:
  - (1) Knowingly, or having reason to know, distribute samples of a hemp-derived consumable product in or on a public street, sidewalk, or park.
  - (2) Engage in the business of manufacturing or distributing a hemp-derived consumable product without a valid license issued in accordance with this Chapter.
  - (3) Knowingly, or having reason to know, manufacture or distribute a hemp-derived consumable product that has a concentration of more than three-tenths of one percent (0.3%) on a dry weight basis total combined of delta-9 tetrahydrocannabinol, delta-7 tetrahydrocannabinol, delta-8 tetrahydrocannabinol, or delta-10 tetrahydrocannabinol.
- (b) Criminal Penalties. A violation of this section is a Class A1 misdemeanor.
- (c) <u>Civil Penalties. In addition to any criminal punishment authorized by this section, for any violation of this section the Department shall take one or more of the following actions against the licensee:</u>
  - (1) Suspend the licensee's license for a specified period of time not longer than three years.
  - (2) Revoke the licensee's license.
  - (3) Impose conditions on the operating hours of the licensee's business.
- 51 (4) Impose civil penalties as follows:

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For a first violation, impose a civil penalty of no more than one <u>a.</u> thousand dollars (\$1,000).

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For a second violation within three years, impose a civil penalty of no <u>b.</u> more than five thousand dollars (\$5,000).

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For a third violation within three years of the first violation, impose a <u>c.</u> civil penalty of no more than seven thousand five hundred dollars (\$7,500).

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Compromise. – In any case in which the Department is entitled to suspend or revoke a manufacturer's or distributor's license, the Department may accept from the manufacturer or distributor an offer in compromise to pay a penalty of not more than eight thousand dollars (\$8,000). The Department may either accept a compromise or revoke a license, but not both. The Department may accept a compromise and suspend the license in the same case.

Testing Fee. – In any case in which the Department imposes a penalty pursuant to subsection (b) of this section, for a violation of subdivision (4) of subsection (a) of this section, the manufacturer or distributor shall also pay to the Department the actual costs paid by the Department or the ALE Division for testing of the samples resulting in the violation. Any fee collected pursuant to this subsection shall be remitted to the ALE Division.

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> Proceeds of Civil Penalty. – The clear proceeds of any civil penalty imposed under this section, including any penalty received as an offer in compromise, shall be remitted to the Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2.

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Defense. – It is a defense to a violation of subdivision (3) of subsection (a) of this section if the manufacturer does all of the following: Recalls all hemp-derived consumable products from the same batch as the

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product on which the violation is based. Has samples of the batch tested by an independent testing laboratory. The (2) sample size required for testing pursuant to this subdivision shall be five times

the number of units required pursuant to G.S. 18D-104(e) based on the size of

the batch at production, regardless of the number of units that are able to be

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recalled. Provides certified results from the independent testing laboratory indicating (3) that the sample tested does not contain a concentration of more than three-tenths of one percent (0.3%) on a dry weight basis total combined of delta-9 tetrahydrocannabinol, delta-7 tetrahydrocannabinol, delta-8 tetrahydrocannabinol, or delta-10 tetrahydrocannabinol.

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> Forfeiture. – Any product sold in violation of subdivision (3) of subsection (a) of this section shall be subject to forfeiture pursuant to the procedures set forth in G.S. 18D-401.

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### "§ 18D-104. Testing prior to distribution.

Requirement. - The manufacturer or distributor shall have a hemp-derived consumable product tested prior to distribution. The testing shall determine the presence and amounts of any of the substances listed in subsection (b) of this section. No product that contains more than the maximum amount indicated for any substance in subsection (b) of this section shall be distributed or sold in this State.

Substances Tested; Limitations. – Hemp-derived consumable products shall be tested for the presence of and amount of the following substances and shall not exceed the amounts indicated:

46 47 48 (1) Cannabinoids, not to exceed a concentration of three-tenths of one percent (0.3%) total combined of Delta-9 tetrahydrocannabinol, Delta-7 tetrahydrocannabinol, Delta-8 tetrahydrocannabinol, Delta-10 tetrahydrocannabinol.

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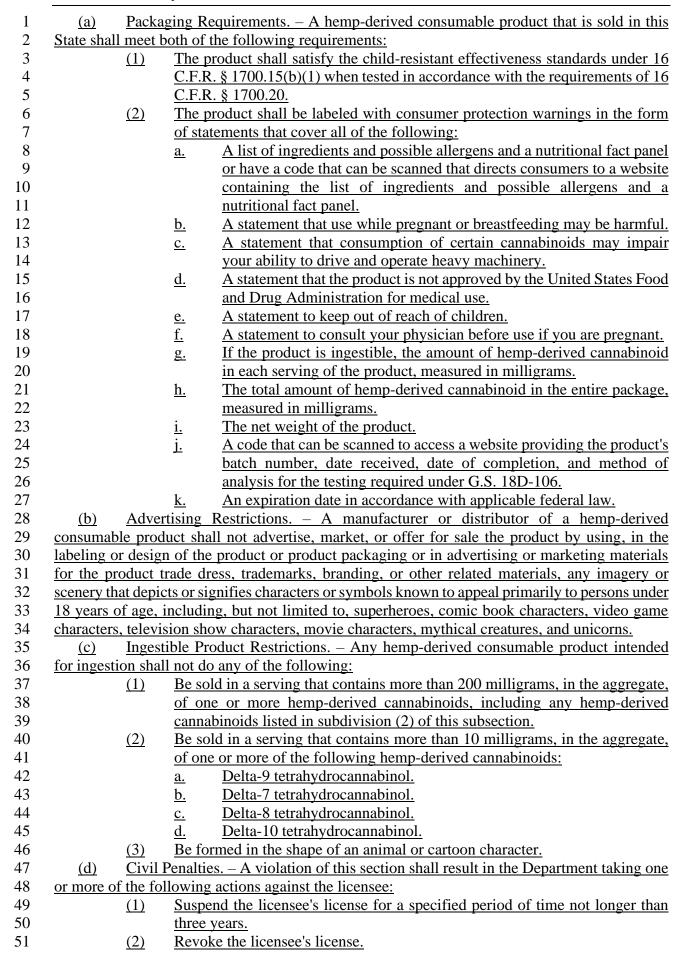
(2) 2,3-butanedione (Diacetyl).

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ingestion and inhalation.

- (c) Laboratory Qualifications. A manufacturer or distributor shall contract with an independent testing laboratory to provide the testing required under subsection (a) of this section.

  (d) Testing Method. A laboratory providing testing required under subsection (a) of this section shall use high-performance liquid chromatography for any separation and measurement required in the testing.
  - (e) Batch Testing. A sample of each batch manufactured shall undergo the testing required by subsection (a) of this section and shall obtain a certificate of analysis by a third-party laboratory qualified under subsection (c) of this section. The size of sample required to be tested shall be determined by the size of the batch as follows:
    - (1) For a batch containing 1 to 999 units, the required sample size is one unit.
    - (2) For a batch containing 1,000 to 4,999 units, the required sample size is two units.
    - (3) For a batch containing 5,000 to 9,999 units, the required sample size is three units.
    - (4) For a batch containing 10,000 or more units, the required sample size is five units.
  - (f) Expiration Date. A hemp-derived consumable product shall have an expiration date on the label that conforms with applicable federal law.
  - (g) <u>Civil Penalties. A violation of this section shall result in the Department taking one</u> or more of the following actions against the licensee:
    - (1) Suspend the licensee's license for a specified period of time not longer than three years.
    - (2) Revoke the licensee's license.
    - (3) Impose conditions on the operating hours of the licensee's business.
    - (4) Impose civil penalties as follows:
      - <u>a.</u> For a first violation, impose a civil penalty of no more than one thousand dollars (\$1,000).
      - b. For a second violation within three years, impose a civil penalty of no more than five thousand dollars (\$5,000).
      - c. For a third violation within three years of the first violation, impose a civil penalty of no more than seven thousand five hundred dollars (\$7,500).
  - (h) <u>Compromise. In any case in which the Department is entitled to suspend or revoke a manufacturer's or distributor's license, the Department may accept from the manufacturer or distributor an offer in compromise to pay a penalty of not more than eight thousand dollars (\$8,000). The Department may either accept a compromise or revoke a license, but not both. The Department may accept a compromise and suspend the license in the same case.</u>
  - (i) <u>Proceeds of Civil Penalty. The clear proceeds of any civil penalty imposed under this section, including any penalty received as an offer in compromise, shall be remitted to the Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2.</u>
    - (j) Department Duties. The Department shall do all of the following:
      - (1) Maintain and post on its website a registry of testing laboratories that are qualified to test intermediate manufactured material and finished hemp-derived consumable products.
      - (2) Develop an application and process to determine qualifying laboratories to be listed on the Department's website. The application shall require a potentially qualifying laboratory to submit a sample certificate of analysis issued by the applying laboratory.
  - "§ 18D-105. Additional requirements and restrictions for hemp-derived consumable products.



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"§ 18D-200. Definitions.

Unless the context requires otherwise, the following definitions apply in this Article:

- Department. The Department of Revenue. (1)
- **(2)** Distributor. – Any person that delivers or sells kratom products for the purpose of distribution in commerce.
- Kratom product. Any consumer commodity containing any quantity of (3) mitragynine or 7-hydroxymytragynine or both, extracted from the leaf of the plant mitragyna speciosa.

1 (4) Manufacturer. – Any person that prepares or manufactures kratom products in 2 the State, or advertises, represents, or holds itself out as preparing or 3 manufacturing kratom products in the State. 4 Seller. – Any person who sells a kratom product to consumers, including an (5) 5 online seller. 6 "§ 18D-201. Sales restrictions on kratom products. 7 Restriction. – No person shall do any of the following: (a) 8 Knowingly, or having reason to know, sell a kratom product to a person under <u>(1)</u> 9 18 years of age. 10 Knowingly, or having reason to know, distribute samples of kratom products <u>(2)</u> 11 in or on a public street, sidewalk, or park. 12 (3) Engage in the business of selling a kratom product without a valid license issued in accordance with this Chapter. 13 14 Knowingly, or having reason to know, sell at retail a kratom product that <u>(4)</u> 15 violates the provisions of G.S. 18D-204. Civil Penalties. – For any violation of this section, the Department may take any of 16 17 the following actions against a seller: 18 (1) For the first violation, impose a civil penalty of no more than five hundred 19 dollars (\$500.00). 20 (2) For the second violation within three years, impose a civil penalty of no more 21 than seven hundred fifty dollars (\$750.00). 22 For the third violation within three years of the first violation, impose a civil <u>(3)</u> 23 penalty of no more than one thousand dollars (\$1,000) and suspend the seller's 24 license for up to 30 days. 25 For a fourth or subsequent violation within three years of the first violation, (4) 26 impose a civil penalty of no more than two thousand dollars (\$2,000) and 27 either (i) suspend the seller's license for up to one year or (ii) revoke the seller's 28 license. 29 In any case in which the Department is entitled to suspend or revoke a seller's license, 30 the Department may accept from the seller an offer in compromise to pay a penalty of not more 31 than three thousand dollars (\$3,000). The Department may either accept a compromise or revoke 32 a license, but not both. The Department may accept a compromise and suspend the license in the 33 same case. 34 Testing Fee. – In any case in which the Department imposes a penalty pursuant to (d) 35 subsection (b) of this section, for a violation of subdivision (4) of subsection (a) of this section, 36 the seller shall also pay to the Department the actual costs paid by the Department or the ALE 37 Division for testing of the samples resulting in the violation. Any fee collected pursuant to this subsection shall be remitted to the ALE Division. 38 39 Defenses. – It is a defense to a violation of subdivision (1) of subsection (a) of this 40 section if the seller does any of the following: 41 Shows that the purchaser produced a drivers license, a special identification (1) 42 card issued under G.S. 20-37.7 or issued by the state agency of any other state 43 authorized to issue similar official state special identification cards for that state, a tribal enrollment card issued by a State or federally recognized Indian 44 45 Tribe, a military identification card, or a passport showing the purchaser's age 46 to be at least the required age for purchase and bearing a physical description 47 of the person named on the card reasonably describing the purchaser. 48 Produces evidence of other facts that reasonably indicated at the time of sale <u>(2)</u> 49 that the purchaser was at least the required age.

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Shows that at the time of purchase, the purchaser utilized a biometric

identification system that demonstrated (i) the purchaser's age to be at least

the required age for the purchase and (ii) the purchaser had previously registered with the seller or seller's agent a drivers license, a special identification card issued under G.S. 20-37.7 or issued by the state agency of any other state authorized to issue similar official state special identification cards for that state, a military identification card, or a passport showing the purchaser's date of birth and bearing a physical description of the person named on the document.

- (f) Proceeds of Civil Penalty. The clear proceeds of any civil penalty imposed under this section, including any penalty received as an offer in compromise, shall be remitted to the Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2.
- (g) Forfeiture. Any product sold in violation of subdivision (4) of subsection (a) of this section shall be subject to forfeiture pursuant to the procedures set forth in G.S. 18D-401.
- (h) <u>Criminal Penalty. Any person against whom a civil penalty has been imposed for violation of subdivision (3) of subsection (a) of this section, who subsequently violates subdivision (3) of subsection (a) of this section, is guilty of a Class A1 misdemeanor.</u>

## "§ 18D-202. Offenses involving the purchase, attempted purchase, or possession of kratom products by a person under 18 years of age.

- (a) It is unlawful for any person to give a kratom product to anyone less than 18 years old without the consent of the underaged person's parent or legal guardian.
- (b) It is unlawful for a person less than 18 years old to purchase or attempt to purchase a kratom product.
- (c) It is unlawful for any person to enter or attempt to enter a place where kratom products are sold or consumed, or to obtain or attempt to obtain kratom products, or to obtain or attempt to obtain permission to purchase kratom products, in violation of subsection (b) of this section, by using or attempting to use any of the following:
  - (1) A fraudulent or altered drivers license.
  - (2) A fraudulent or altered identification document other than a drivers license.
  - (3) A drivers license issued to another person.
  - (4) An identification document other than a drivers license issued to another person.
  - (5) Any other form or means of identification that indicates or symbolizes that the person is not prohibited from purchasing or possessing a kratom product under this section.
- (d) It is unlawful for any person to permit the use of the person's drivers license or any other form of identification of any kind issued or given to the person by any other person who violates or attempts to violate subsection (b) of this section.
  - (e) Penalties.
    - (1) Any person less than 18 years old who violates this section is guilty of a Class 2 misdemeanor.
    - (2) Any person at least 18 years old who violates this section is guilty of a Class 1 misdemeanor.
    - (3) Aiding or abetting a violation of this section shall be punished as provided in subdivisions (1) and (2) of this subsection, and all other provisions of this section shall apply to that offense.
- (f) Nothing in this section prohibits an underage person from selling, transporting, or possessing kratom products in the course of employment, if the employment of the person for that purpose is lawful under applicable youth employment statutes.

### "§ 18D-203. Offenses involving the manufacture and distribution of kratom products.

- (a) Offenses. It is unlawful for a manufacturer or distributor to do any of the following:
  - (1) Knowingly, or having reason to know, distribute samples of a kratom product in or on a public street, sidewalk, or park.

1 Engage in the business of manufacturing or distributing a kratom product (2) 2 without a valid license issued in accordance with this Chapter. 3 Knowingly, or having reason to know, manufacture or distribute a kratom <u>(3)</u> 4 product that violates the provisions of G.S. 18D-204. 5 Criminal Penalties. – A violation of this section is a Class A1 misdemeanor. (b) Civil Penalties. – In addition to any criminal punishment authorized by this section, 6 (c) 7 for any violation of this section the Department shall take one or more of the following actions 8 against the licensee: 9 (1) Suspend the licensee's license for a specified period of time not longer than 10 three years. Revoke the licensee's license. 11 (2) 12 (3) Impose conditions on the operating hours of the licensee's business. 13 (4) Impose civil penalties as follows: 14 For a first violation, impose a civil penalty of no more than one <u>a.</u> 15 thousand dollars (\$1,000). For a second violation within three years, impose a civil penalty of no 16 <u>b.</u> 17 more than five thousand dollars (\$5,000). 18 For a third violation within three years of the first violation, impose a <u>c.</u> 19 civil penalty of no more than seven thousand five hundred dollars 20 (\$7,500).21 (d) Compromise. – In any case in which the Department is entitled to suspend or revoke 22 a manufacturer's or distributor's license, the Department may accept from the manufacturer or 23 distributor an offer in compromise to pay a penalty of not more than eight thousand dollars 24 (\$8,000). The Department may either accept a compromise or revoke a license, but not both. The 25 Department may accept a compromise and suspend the license in the same case. 26 Testing Fee. – In any case in which the Department imposes a penalty pursuant to 27 subsection (c) of this section, for a violation of subdivision (3) of subsection (a) of this section, 28 the manufacturer or distributor shall also pay to the Department the actual costs paid by the 29 Department or the ALE Division for testing of the samples resulting in the violation. Any fee 30 collected pursuant to this subsection shall be remitted to the ALE Division. 31 Proceeds of Civil Penalty. – The clear proceeds of any civil penalty imposed under (f) 32 this section, including any penalty received as an offer in compromise, shall be remitted to the 33 Civil Penalty and Forfeiture Fund in accordance with G.S. 115C-457.2. 34 Forfeiture. – Any product sold in violation of subdivision (3) of subsection (a) of this 35 section shall be subject to forfeiture pursuant to the procedures set forth in G.S. 18D-401. 36 "§ 18D-204. Kratom product limitations. 37 A kratom manufacturer, distributor, or seller shall not prepare, manufacture, distribute, or 38 offer for sale any of the following: 39 A kratom product that is adulterated with a dangerous non-kratom substance. (1) 40 A kratom product is adulterated with a dangerous non-kratom substance if the 41 kratom product is mixed or packed with a non-kratom substance and that 42 substance affects the quality or strength of the kratom product to such a degree 43 as to render the kratom product injurious to a consumer. A kratom product that is contaminated with a dangerous non-kratom 44 **(2)** 45 substance. A kratom product is contaminated with a dangerous non-kratom 46 substance if the kratom product contains a poisonous or otherwise deleterious 47 non-kratom ingredient, including any controlled substance regulated by 48 Article 5 of Chapter 90 of the General Statutes.

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allowed in the U.S. Pharmacopeia 467.

A kratom extract that contains levels of residual solvents higher than is

- 1 (4) A kratom product containing a level of 7-hydroxymitragynine in the alkaloid
  2 fraction that is greater than one percent (1%) of the overall alkaloid
  3 composition of the product.
  4 (5) A kratom product containing any synthetic alkaloids, including synthetic
  - (5) A kratom product containing any synthetic alkaloids, including synthetic mitragynine, synthetic 7-hydroxymitragynine, or any other synthetically derived compounds of the kratom plant.
  - (6) A kratom product that does not provide adequate labeling directions necessary for safe use by consumers, including a recommended serving size, the recommended number of servings per day, and the number of servings in the package that is sold.

#### "§ 18D-205. Additional requirements for manufacturers and distributors.

- (a) Registration of Products. All manufacturers and distributors shall register with the Department all kratom products offered for sale in this State by the manufacturer or distributor. The registration shall include any information that the Department deems necessary to ensure compliance with the provisions of this Chapter.
- (b) Adverse Event Reports. A manufacturer or distributor, upon receipt of any adverse event report related to a product manufactured or distributed by that manufacturer or distributor, shall submit a copy of the adverse event report, as required under 21 U.S.C. § 379aa-1, to the Department within 30 days. If the manufacturer or distributor does not submit a copy of the adverse event report within the time allotted, the registration for that product shall be revoked and the license for that manufacturer or distributor shall be suspended or revoked, at the discretion of the Department.

#### "§ 18D-206. Construction of Article.

Nothing in this Article shall be construed to do any of the following:

- (1) Permit a person to undertake any task under the influence of a kratom product when doing so would constitute negligence or professional malpractice.
- (2) Permit a person to operate, navigate, or be in actual physical control of a motor vehicle, aircraft, motorized watercraft, or any other vehicle while under the influence of a kratom product.
- (3) Require an employer to accommodate the use of a kratom product in a workplace or an employee working while under the influence of a kratom product.
- (4) Require an individual or establishment in lawful possession of property to admit a guest, client, customer, or other visitor who is impaired as a result of the person's use of a kratom product.
- (5) Exempt a person from prosecution for a criminal offense related to impairment or intoxication resulting from the use of a kratom product or relieve a person from any requirement under law to submit to a breath, blood, urine, or other test to detect the presence of a controlled substance.
- (6) Limit the ability of an employer to establish, continue, or enforce a drug-free workplace program or policy.
- (7) Create a cause of action against an employer for wrongful discharge or discrimination.
- (8) Allow the possession, sale, manufacture, or distribution of any substance that is otherwise prohibited by Article 5 of Chapter 90 of the General Statutes."

"Article 3.

"Licensing.

#### "§ 18D-300. Definitions.

The definitions contained in Articles 1 and 2 of this Chapter apply to this Article as appropriate.

#### "§ 18D-301. Licensing requirements; qualifications; duration.

- (a) Requirement. Prior to the commencement of business or by July 1, 2024, whichever is later, a person or entity engaged in this State in any business regulated by this Chapter and listed in this subsection shall obtain a license to engage in that business from the Department. Businesses engaging in one or more of the following are required to obtain a license pursuant to this section:

  (1) Manufacturing hemp-derived consumable products.
  - (2) <u>Distributing hemp-derived consumable products.</u>
  - (3) Selling hemp-derived consumable products.
  - (4) Manufacturing kratom products.
  - (5) <u>Distributing kratom products.</u>
  - (6) Selling kratom products.
  - (b) Qualifications. In order to obtain and maintain a license under subsection (a) of this section, a person shall meet all of the following criteria:
    - (1) Be at least 18 years old.
    - (2) Submit to the Department any information determined by the Department to be necessary for the efficient enforcement of this Chapter.
    - (3) Have not been convicted of a felony relating to a controlled substance within 10 years in any state or federal jurisdiction.
    - (4) Consent to reasonable inspection and the taking of reasonable samples by the ALE Division of the person's inventory of products regulated by this Chapter.
    - (5) Be current in filing all applicable tax returns to the State and in payment of all taxes, interest, and penalties collectable pursuant to G.S. 105-241.22.
  - (c) Single License Required. A person or entity engaged in more than one of the businesses listed in subsection (a) of this section shall only be required to obtain a single license. Upon application for a license, the person or entity engaged in more than one type of business regulated by this Chapter must indicate on the license application all of the businesses listed in subsection (a) of this section in which the business engages, or intends to engage. A person or entity applying for a license for more than one type of business listed in subsection (a) of this section shall pay a single fee as provided in G.S. 18D-302(c).
  - (d) Duration. A license issued pursuant to this Article is valid for a period of one year and may be renewed annually.

#### "§ 18D-302. Fees.

- (a) Application Fee. The application fee for a license required pursuant to this Article shall be as follows:
  - (1) For a license to manufacture hemp-derived consumable products or manufacture kratom products, a fee of five thousand dollars (\$5,000). However, if an applicant submits proof that the applicant's gross income for the calendar year prior to application was less than one hundred thousand dollars (\$100,000), the fee shall be one thousand dollars (\$1,000).
  - For a license to distribute hemp-derived consumable products or kratom products, a fee of two thousand five hundred dollars (\$2,500). However, if an applicant submits proof that the applicant's gross income for the calendar year prior to application was less than one hundred thousand dollars (\$100,000), the fee shall be seven hundred fifty dollars (\$750.00).
  - (3) For a license to sell hemp-derived consumable products or kratom products at a retail location, or online for delivery to a person within this State, a fee of one hundred dollars (\$100.00) for each location or each internet website offering delivery in this State. However, a single entity with more than 25 locations, internet websites offering delivery in this State, or combination of the two shall not pay more than two thousand five hundred dollars (\$2,500)

and shall submit a list of all locations and all internet websites offering delivery in this State to the Department.

(b) Renewal Fee. – The renewal fee for a license issued pursuant to this Article shall be

- (b) Renewal Fee. The renewal fee for a license issued pursuant to this Article shall be as follows:
  - (1) For a license to manufacture hemp-derived consumable products or manufacture kratom products, a renewal fee of one thousand dollars (\$1,000).
  - (2) For a license to distribute hemp-derived consumable products or kratom products, a renewal fee of seven hundred fifty dollars (\$750.00).
  - (3) For a license to sell hemp-derived consumable products or kratom products at a retail location or online for delivery to a person within this State, a renewal fee in the same amount as the initial licensing fees established under subsection (a) of this section.
- (c) For an application for or renewal of a license to engage in more than one business listed in subsection (a) of G.S. 18D-301, the fee shall be the highest fee of those prescribed for the types of business indicated on the application or renewal, as applied to that applicant or licensee.

### "§ 18D-303. Department authority to deny or revoke.

The Department may revoke or refuse to issue any license for any of the following:

- (1) Failure to comply with or meet any of the qualifications required by G.S. 18D-301(b).
- (2) Submission of false or misleading information in an application for licensure or renewal.
- (3) Submission of false or misleading information in any report or information required by this Chapter to be submitted to the Department.
- (4) Failure to comply with civil penalties authorized by this Chapter.

#### "§ 18D-304. Civil penalties; procedure.

Proceedings for the assessment of civil penalties authorized in Articles 1 and 2 of this Chapter shall be governed by Chapter 150B of the General Statutes. If the person or entity assessed a civil penalty fails to pay the penalty to the Department, the Department may institute an action in the superior court of the county in which the person resides or has their principal place of business to recover the unpaid amount of the penalty. An action to recover a civil penalty under this Chapter shall not relieve any party from any other penalty prescribed by law.

#### "§ 18D-305. Department to develop application, adopt rules, remit revenue.

- (a) <u>License application. The Department shall develop and make available online an application for the license required by this Article.</u>
- (b) Rules. The Department shall have authority to adopt, amend, and repeal rules to carry out the provisions of this Chapter.
- (c) <u>Distribution of Revenue. The revenue collected from fees established under this Chapter shall be remitted to the ALE Division, on a monthly basis, to be used to cover costs incurred by the ALE Division in enforcing the provisions of this Chapter. To the extent the funds described in this subsection are deemed unappropriated, the funds are hereby appropriated for the purpose set forth in this subsection.</u>

"Article 4.
"Enforcement.

#### "§ 18D-400. ALE Division.

(a) Authority. – The Alcohol Law Enforcement Division of the Department of Public Safety (ALE Division) shall enforce the provisions of this Chapter in a manner that may reasonably be expected to reduce the extent to which hemp-derived consumable products and kratom products are sold or distributed to persons under 18 years of age and shall conduct random, unannounced inspections at locations where hemp-derived consumable products or kratom products are sold or distributed to ensure compliance with the provisions of this Chapter.

The Division is authorized to take reasonable samples of a licensee's inventory of hemp-derived consumable products and kratom products to be submitted for testing in order to determine compliance with the provisions of this Chapter.

- (b) The ALE Division shall report to the Department of Revenue any violation of this Chapter for which civil penalties are authorized, regardless of whether criminal charges have been filed.
- (c) Report. Beginning January 1, 2025, the ALE Division shall submit an annual report to the General Assembly describing in detail the ALE Division's enforcement efforts under this Chapter. The ALE Division shall also make the report required under this subsection available on the ALE Division's website.

#### "§ 18D-401. Forfeiture of property.

- (a) Seizure of Product. For any hemp-derived consumable product or kratom product subject to forfeiture that has not previously been seized pursuant to an arrest or search, a law enforcement officer may apply to the court for an order authorizing seizure of that product. An order for seizure may be issued only after criminal process has been issued for a violation of G.S. 18D-101(a)(4), 18D-103(a)(3), 18D-201(a)(4), or 18D-203(a)(3), in connection with that product. The order shall describe the product to be seized and shall state the facts establishing probable cause to believe that the product is subject to forfeiture.
- (b) Custody until Trial. A law enforcement officer seizing a product subject to forfeiture shall provide for its safe storage until trial.
- (c) <u>Disposition after Trial. The presiding judge in a criminal proceeding for violation of G.S. 18D-101(a)(4) or G.S. 18D-103(a)(3) may take the following actions after resolution of a charge against the owner or possessor of products subject to forfeiture under this section:</u>
  - (1) If the owner or possessor of the product is found guilty of a violation of G.S. 18D-101(a)(4), 18D-103(a)(3), 18D-201(a)(4), or 18D-203(a)(3), the judge shall order the product forfeited.
  - (2) If the owner or possessor of the product is found not guilty, or if the charge is dismissed or otherwise resolved in favor of the owner or possessor, the judge shall order the product returned to the owner or possessor.
  - (3) If the product is also needed as evidence at an administrative hearing, the judge shall provide that the order does not go into effect until the Department determines that the product is no longer needed for the administrative proceeding.
- (d) <u>Disposition of Forfeited Product. A judge ordering forfeiture of property shall order the product destroyed.</u>
- (e) When No Charge is Made. Any owner of products seized for forfeiture may apply to a judge to have the products returned to the owner if no criminal charge has been made in connection with that product within a reasonable time after seizure. The judge may not order the return of the product if possession by the owner would be unlawful."

#### **SECTION 1.(b)** G.S. 18B-500(b) reads as rewritten:

- "(b) Subject Matter Jurisdiction. After taking the oath prescribed for a peace officer, an alcohol law-enforcement agent shall have authority to arrest and take other investigatory and enforcement actions for any criminal offense:
  - (1) Occurring, encountered, or otherwise discovered on the premises of, or elsewhere when the conduct relates to, a location under application for or holding a permit issued by the North Carolina Alcoholic Beverage Control Commission or the North Carolina Education Lottery Commission.
  - (1a) Occurring, encountered, or otherwise discovered on the premises of, or elsewhere when the conduct relates to, a location holding a license issued pursuant to Chapter 18D of the General Statutes.

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#### **SECTION 1.(c)** G.S. 7A-304(a) reads as rewritten:

"(a) In every criminal case in the superior or district court, wherein the defendant is convicted, or enters a plea of guilty or nolo contendere, or when costs are assessed against the prosecuting witness, the following costs shall be assessed and collected. No costs may be assessed when a case is dismissed. Only upon entry of a written order, supported by findings of fact and conclusions of law, determining that there is just cause, the court may (i) waive costs assessed under this section or (ii) waive or reduce costs assessed under subdivision (7), (8), (8a), (11), (12), or (13) of this section. No court may waive or remit all or part of any court fines or costs without providing notice and opportunity to be heard by all government entities directly affected. The court shall provide notice to the government entities directly affected of (i) the date and time of the hearing and (ii) the right to be heard and make an objection to the remission or waiver of all or part of the order of court costs at least 15 days prior to hearing. Notice shall be made to the government entities affected by first-class mail to the address provided for receipt of court costs paid pursuant to the order. The costs referenced in this subsection are listed below:

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for the services of any laboratory facility, the district or superior court judge shall, upon conviction, order payment of the sum of six hundred dollars (\$600.00) to be remitted to the Alcohol Law Enforcement Division of the Department of Public Safety (ALE Division) or agency that paid for the laboratory services. The cost shall be assessed only in cases in which (i) the defendant is convicted of a violation of G.S. 18D-103(a)(3) or G.S. 18D-203(a)(3), and (ii), as part of the investigation leading to the defendant's conviction, testing was conducted at a laboratory on products regulated under Chapter 18D of the General Statutes."

**SECTION 1.(d)** This section becomes effective July 1, 2024, and applies to all hemp-derived consumable products possessed, sold, distributed, or manufactured on or after that date, to all kratom products possessed, sold, distributed, or manufactured on or after that date, and to all offenses committed on or after that date.

#### PART II. TECHNICAL CHANGES

**SECTION 2.(a)** G.S. 90-94.1 is repealed.

**SECTION 2.(b)** This section becomes effective December 1, 2023, and applies to offenses committed on or after that date.

#### PART III. APPROPRIATION

**SECTION 3.(a)** The following sums are appropriated from the General Fund to the Department of Public Safety in nonrecurring funds for the 2023-2024 fiscal year:

- (1) Two million dollars (\$2,000,000) to be used to hire 20 full-time equivalent positions in the Alcohol Law Enforcement Division of the Department of Public Safety (ALE Division) to serve as Special Agents and assist in implementing the provisions of this act. Upon exhaustion of these funds, the fees remitted to the ALE Division pursuant to Chapter 18D of the General Statutes, as enacted by this act, shall be used to support the positions on a recurring basis.
- (2) Three hundred seventy-five thousand dollars (\$375,000) to be used for any other costs incurred by the Department of Revenue in implementing the provisions of this act.
- (3) One hundred twenty-five thousand dollars (\$125,000) to be used for any other costs incurred by the ALE Division in implementing the provisions of this act.

**SECTION 3.(b)** Any nonrecurring funds appropriated by this section for the 2023-2024 fiscal year that remain unexpended at the end of the 2023-2024 fiscal year shall not

revert at the end of the 2023-2024 fiscal year and shall remain available for expenditure for the purpose for which the funds were appropriated until the funds are expended.

**SECTION 3.(c)** This section is effective July 1, 2023.

## PART IV. PROHIBIT USE OF HEMP-DERIVED CONSUMABLE PRODUCTS AND KRATOM PRODUCTS ON SCHOOL GROUNDS

**SECTION 4.(a)** The title of Article 29A of Chapter 115C of the General Statutes reads as rewritten:

"Article 29A.

"Policy Prohibiting Use Of <del>Tobacco Tobacco, Hemp-Derived Consumable, and Kratom Products."</del>

**SECTION 4.(b)** G.S. 115C-407 reads as rewritten:

## "§ 115C-407. Policy prohibiting tobacco use in school buildings, grounds, and at school-sponsored events.

- (a) Not later than August 1, 2008, local boards of education Governing bodies of public school units shall adopt, implement, and enforce adopt a written policy prohibiting at all times the use of any tobacco product by any person in school buildings, in school facilities, on school campuses, and in or on any other school property owned or operated by the local school administrative public school unit. The policy shall further prohibit the use of all tobacco products by persons attending a school-sponsored event at a location not listed in this subsection when in the presence of students or school personnel or in an area where smoking is otherwise prohibited by law.
  - (b) The policy shall include at least all of the following elements:
    - (1) Adequate notice to students, parents, the public, and school personnel of the policy.
    - (2) Posting of signs prohibiting at all times the use of tobacco products by any person in and on school property.
    - (3) Requirements that school personnel enforce the policy.
- (c) The policy may permit tobacco products to be included in instructional or research activities in public school buildings if the activity is conducted or supervised by the faculty member overseeing the instruction or research and the activity does not include smoking, chewing, or otherwise ingesting the tobacco product.
- (d) The North Carolina Health and Wellness Trust Fund Commission shall work with local boards of education to provide assistance with the implementation of this policy including providing information regarding smoking cessation and prevention resources. Nothing in this section, G.S. 143-595 through G.S. 143-601, or any other section prohibits a local board of education governing body of a public school unit from adopting and enforcing a more restrictive policy on the use of tobacco in school buildings, in school facilities, on school campuses, or at school-related or school-sponsored events, and in or on other school property."

**SECTION 4.(c)** Article 29A of Chapter 115C of the General Statutes is amended by adding a new section to read:

# "§ 115C-407.1. Policy prohibiting use of hemp-derived consumable products and kratom products in school buildings, grounds, and at school-sponsored events.

- (a) For purposes of this section, the following definitions apply:
  - (1) Hemp-derived consumable product. As defined in G.S. 18D-100.
  - (2) Kratom product. As defined in G.S. 18D-200.
- (b) Governing bodies of public school units shall adopt a written policy prohibiting at all times the use of any hemp-derived consumable product or any kratom product by any person in school buildings, in school facilities, on school campuses, and in or on any other school property owned or operated by the public school unit. The policy shall further prohibit the use of all hemp-derived consumable products and kratom products by persons attending a

**General Assembly Of North Carolina** Session 2023 school-sponsored event at a location not listed in this subsection when in the presence of students 1 2 or school personnel or in an area where the use of hemp-derived consumable products or kratom 3 products is otherwise prohibited by law. 4 The policy shall include at least all of the following elements: (c) 5 Adequate notice to students, parents, the public, and school personnel of the (1) 6 7 Posting of signs prohibiting at all times the use of hemp-derived consumable **(2)** 8 products and kratom products by any person in and on school property. Requirements that school personnel enforce the policy.

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The policy may permit hemp-derived consumable products and kratom products to be included in instructional or research activities in public school buildings if the activity is conducted or supervised by the faculty member overseeing the instruction or research and the activity does not include smoking, chewing, or otherwise ingesting or inhaling the hemp-derived consumable product or kratom product.

Nothing in this section, G.S. 143-595 through G.S. 143-601, or any other section prohibits a governing body of a public school unit from adopting and enforcing a more restrictive policy on the use of hemp-derived consumable products and kratom products in school buildings, in school facilities, on school campuses, or at school-related or school-sponsored events, and in or on other school property."

**SECTION 4.(d)** G.S. 115C-218.75 is amended by adding a new subsection to read: "(a1) Policies Prohibiting Use of Tobacco, Hemp-Derived Consumable, and Kratom Products. - A charter school shall adopt policies prohibiting use of tobacco, hemp-derived consumable, and kratom products in school buildings, grounds, and at school-sponsored events in accordance with Article 29A of this Chapter."

> **SECTION 4.(e)** G.S. 115C-238.66 is amended by adding a new subdivision to read: "(7h) Policies prohibiting use of tobacco, hemp-derived consumable, and kratom products. – A regional school shall adopt policies prohibiting use of tobacco, hemp-derived consumable, and kratom products in school buildings, grounds, and at school-sponsored events in accordance with Article 29A of this Chapter."

> **SECTION 4.(f)** G.S. 115C-150.12C is amended by adding a new subdivision to

"(15a) Policies prohibiting use of tobacco, hemp-derived consumable, and kratom products. - The board of trustees shall adopt policies prohibiting use of tobacco, hemp-derived consumable, and kratom products in school buildings, grounds, and at school-sponsored events in accordance with Article 29A of this Chapter."

**SECTION 4.(g)** G.S. 116-239.8(b) is amended by adding a new subdivision to read: "(9a) Policies prohibiting use of tobacco, hemp-derived consumable, and kratom products. – The chancellor shall adopt policies prohibiting use of tobacco, hemp-derived consumable, and kratom products in school buildings, grounds, and at school-sponsored events in accordance with Article 29A of Chapter 115C of the General Statutes."

**SECTION 4.(h)** Subdivision (21) of Section 6(d) of S.L. 2018-32 reads as rewritten: "(21) Article 29A, Policy Prohibiting Use of Tobacco, Hemp-Derived Consumable, and Kratom Products."

**SECTION 4.(i)** This section is effective when it becomes law and applies beginning with the 2024-2025 school year.

#### PART V. MISCELLANEOUS

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law.

**SECTION 5.(a)** The Department of Revenue shall establish guidance to parties regulated by the provisions of Chapter 18D of the General Statutes, as enacted by this act. The Department shall adopt and amend rules prior to July 1, 2024, however, no rule may become effective until on or after that date. The Department shall provide and accept applications for licensure, and issue licenses in accordance with Chapter 18D of the General Statutes, as enacted by this act, prior to July 1, 2024, in order that licensees may be in compliance with the provisions of Chapter 18D of the General Statutes on July 1, 2024. No license issued by the Department shall become effective prior to July 1, 2024. The Department of Revenue may use the procedure set forth in G.S. 150B-21.1 to adopt or amend any rules as required under this section. **SECTION 5.(b)** The Department of Public Safety shall adopt rules, or amend their rules, consistent with the provisions of this act. The Department of Public Safety may use the procedure set forth in G.S. 150B-21.1 to adopt or amend any rules as required under this section.

**SECTION 5.(c)** Prosecutions for offenses committed before the effective date of this

act are not abated or affected by this act, and the statutes that would be applicable but for this act remain applicable to those prosecutions.

**SECTION 5.(d)** If any provision of this act or its application is held invalid, the invalidity does not affect other provisions or applications of this act that can be given effect without the invalid provisions or application and, to this end, the provisions of this act are severable.

**SECTION 5.(e)** Except as otherwise provided, this act is effective when it becomes