

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2025

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HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH30592-NPa-43

Short Title: Energy and Housing Affordability Act.

(Public)

Sponsors: Representative Schietzelt.

Referred to:

1 A BILL TO BE ENTITLED  
2 AN ACT TO MODIFY THE STATUTES GOVERNING COST RECOVERY FOR  
3 FUEL-RELATED CHARGES, TO PROMOTE THE DEVELOPMENT OF ON-SITE  
4 GENERATION CAPACITY BY LARGE ELECTRICITY CUSTOMERS, AND TO  
5 APPROPRIATE FUNDS TO THE WORKFORCE HOUSING LOAN PROGRAM.

6 The General Assembly of North Carolina enacts:

7  
8 **PART I. FUEL COST SHARING**

9 **SECTION 1.** G.S. 62-133.2 reads as rewritten:

10 "**§ 62-133.2. Fuel and fuel-related charge adjustments for electric utilities.**

11 (a) ~~The Commission shall permit an~~ An electric public utility that generates electric power  
12 by fossil fuel or nuclear fuel shall request Commission approval to charge an increment or  
13 decrement as a rider to its rates for changes in the cost of fuel and fuel-related costs used in  
14 providing its North Carolina customers with electricity from the cost of fuel and fuel-related costs  
15 established in the electric public utility's previous general rate case on the basis of cost per  
16 kilowatt ~~hour-hour~~, provided that the Commission establishes a fuel cost and purchased power  
17 cost sharing mechanism as provided in subsection (d3) of this section.

18 ...

19 (c) ~~For purposes of~~ At least 30 days prior to the annual hearing, each electric public utility  
20 shall submit to the Commission verified annualized information and data in such form and detail  
21 as the Commission may require, for an historic 12-month test period, relating to:

- 22 (1) Cost of fuel and fuel-related costs used in each generating facility owned in  
23 whole or in part by the utility.  
24 (2) Fuel procurement practices and fuel inventories for each ~~facility-facility~~,  
25 including unredacted fuel supply agreements.  
26 (3) Burned cost of fuel used in each generating facility.  
27 (4) Plant capacity factor for each generating facility.  
28 (5) Plant availability factor for each generating plant.  
29 (6) Generation mix by types of fuel used.  
30 (7) Sources and fuel cost component of purchased power used.  
31 (8) Recipients of and revenues received for power sales and times of power sales.  
32 (9) Test period kilowatt-hour sales for the utility's total system and on the total  
33 system separated for North Carolina jurisdictional sales.  
34 (10) Procurement practices and inventories for: fuel burned and for ammonia, lime,  
35 limestone, urea, dibasic acid, sorbents, and catalysts consumed in reducing or  
36 treating emissions.



- 1 (11) The cost incurred at each generating facility of fuel burned and of ammonia,  
2 lime, limestone, urea, dibasic acid, sorbents, and catalysts consumed in  
3 reducing or treating emissions.
- 4 (12) Any net gains or losses resulting from any sales by the electric public utility  
5 of fuel or other fuel-related costs components.
- 6 (13) Any net gains or losses resulting from any sales by the electric public utility  
7 of by-products produced in the generation process to the extent the costs of  
8 the inputs leading to that by-product are costs of fuel or fuel-related costs.

9 (d) The Commission shall provide for notice of a public hearing with reasonable and  
10 adequate time for investigation and for all intervenors to prepare for hearing. At the hearing the  
11 Commission shall receive evidence from the utility, the Public Staff, and any intervenor desiring  
12 to submit evidence, and from the public generally. In reaching its decision, the Commission shall  
13 consider all evidence required under subsection (c) of this section as well as any and all other  
14 competent evidence that may assist the Commission in reaching its decision including changes  
15 in the cost of fuel consumed and fuel-related costs that occur within a reasonable time, as  
16 determined by the Commission, after the test period is closed. ~~The Subject to the cost sharing~~  
17 mechanism provided in subsection (d3) of this section, the Commission shall incorporate in its  
18 cost of fuel and fuel-related costs determination under this subsection the experienced  
19 over-recovery or under-recovery of reasonable costs of fuel and fuel-related costs prudently  
20 incurred by the electric public utility, based upon the prudent standards set pursuant to subsection  
21 (d1) of this section, in fixing an increment or decrement rider. Upon request of the electric public  
22 utility, the Commission shall also incorporate in this determination the experienced  
23 over-recovery or under-recovery of costs of fuel and fuel-related costs through the date that is 30  
24 calendar days prior to the date of the hearing, provided that the reasonableness and prudence of  
25 these costs shall be subject to review in the utility's next annual hearing pursuant to this section.  
26 The Commission shall use deferral accounting, and consecutive ~~test~~ historical 12-month periods,  
27 in complying with this subsection, and the over-recovery or under-recovery portion of the  
28 increment or decrement shall be reflected in rates for 12 months, notwithstanding any changes in  
29 the base fuel cost in a general rate case. Any experienced over-recovery or under-recovery of  
30 reasonable fuel and fuel-related costs prudently incurred shall accrue interest at the commercial  
31 paper rate as identified by the Federal Reserve for A2/P2 nonfinancial issuers, or reasonable  
32 successor thereto, on a weighted average basis over the applicable time period. The burden of  
33 proof as to the correctness and reasonableness of the charge and as to whether the cost of fuel  
34 and fuel-related costs were reasonably and prudently incurred shall be on the utility. The  
35 Commission shall allow only that portion, if any, of a requested cost of fuel and fuel-related costs  
36 adjustment that is based on adjusted and reasonable cost of fuel and fuel-related costs prudently  
37 incurred under efficient management and economic operations. In evaluating whether cost of fuel  
38 and fuel-related costs were reasonable and prudently incurred, the Commission shall apply the  
39 rule adopted pursuant to subsection (d1) of this section. To the extent that the Commission  
40 determines that an increment or decrement to the rates of the utility due to changes in the cost of  
41 fuel and fuel-related costs over or under base fuel costs established in the preceding general rate  
42 case is just and reasonable, the Commission shall order that the increment or decrement become  
43 effective for all sales of electricity and remain in effect until changed in a subsequent general rate  
44 case or annual proceeding under this section.

45 ...

46 (d3) The Commission shall establish, by order or rule, a fuel cost and purchased power  
47 cost sharing mechanism applicable to each electric public utility subject to this section. The  
48 mechanism shall operate as follows:

- 49 (1) Baseline. – The fuel cost and purchased power cost baseline for each annual  
50 hearing shall be the total fuel and purchased power costs, on a per-kilowatt

hour basis, established in the electric public utility's most recent Commission-approved fuel forecast and fuel factors.

(2) Variance Calculation. – At each annual hearing under subsection (b) of this section, the Commission shall compare the electric public utility's actual fuel and purchased power costs for the historic 12-month test period to the baseline. The difference between actual costs and the baseline, whether an over-expenditure or a savings, shall constitute the variance.

(3) Sharing Allocation. – Of the variance determined pursuant to subdivision (2) of this subsection, eighty percent (80%) shall be recovered from or credited to customers through the increment or decrement rider, and twenty percent (20%) of the variance shall be recovered from or credited to the electric public utility's shareholders. Where actual costs exceed the baseline, the utility's shareholders shall absorb twenty percent (20%) of the variance and may not recover that portion from customers. Where actual costs are below the baseline, the utility's shareholders shall retain twenty percent (20%) of the variance as a shareholder benefit, and eighty percent (80%) shall be credited to customers through a reduction in the rider.

(4) Prudence Review. – The sharing allocation in subdivision (3) of this subsection applies only to the portion of any variance that the Commission finds was reasonably and prudently incurred. Any costs found to be unreasonably or imprudently incurred shall be disallowed in full and may not be recovered from customers. The twenty percent (20%) shareholder share under subdivision (3) of this subsection is not a cap on disallowance. The Commission retains full authority to disallow imprudently incurred costs beyond that share.

(5) Annual True-Up. – The twenty percent (20%) shareholder share of any over-expenditure variance shall be reflected as a reduction to the increment or decrement rider in the annual hearing in which it is determined. The Commission shall establish procedures for the accounting and reporting of shareholder shares and customer credits under this subsection. The fuel cost and purchased power cost sharing mechanism shall not be calculated on actual over- and under-recovered amounts reported to the Commission pursuant to subsection (d2) of this section.

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**PART II. INDUSTRIAL ENERGY INDEPENDENCE**

**SECTION 2.** The General Assembly finds that:

- (1) North Carolina's electric public utilities project demand growth driven by large commercial and industrial load additions at a rate that requires new tools to manage grid costs, maintain reliability, and protect existing ratepayers.
- (2) Large industrial and commercial customers who develop on-site electric generation capacity reduce the volume of grid infrastructure that must be built and paid for by all ratepayers.

**SECTION 3.(a)** Article 7 of Chapter 62 of the General Statutes is amended by adding a new section to read:

**"§ 62-159.5. Bring Your Own Generation (BYOG) Program.**

(a) Definitions. – For purposes of this section, the following definitions apply:

- (1) Bring Your Own Generation or BYOG. – An arrangement under which an eligible large customer develops, owns, or contracts for on-site generation capacity and connects that capacity to the electric grid for the purpose of

1   serving some or all of the customer's own load, and providing available  
2   capacity as a grid service resource.

3       (2)   BYOG interconnection agreement. – A standardized agreement governing the  
4   technical and commercial terms under which an eligible large customer's  
5   on-site generation capacity connects to the electric public utility's distribution  
6   or transmission system.

7       (3)   Eligible large customer. – An electric utility customer with a peak demand of  
8   one megawatt (MW) or greater, or at some other level of peak demand as  
9   defined by rule or order of the Commission.

10       (4)   Grid service resource. – Any on-site generation capacity or controllable load  
11   made available by an eligible large customer under a grid services agreement  
12   to the electric public utility for dispatch, curtailment, or grid-balancing  
13   purposes.

14       (5)   Grid services agreement. – An agreement between an eligible large customer  
15   and an electric public utility establishing the terms under which the customer's  
16   grid service resources may be dispatched by the utility.

17       (6)   On-site generation capacity. – An electric generating facility, including solar  
18   photovoltaic systems, batter energy storage systems, fuel cells, combined heat  
19   and power systems, or any combination thereof, located on or adjacent to an  
20   eligible large customer's premises and used for the primary purpose of serving  
21   that customer's electricity needs.

22       (b)   Application. – Each electric public utility shall file with the Commission an  
23   application requesting approval of a Bring Your Own Generation Program applicable to eligible  
24   large customers. Each electric public utility's application shall provide standardized terms and  
25   conditions for (i) an interconnection agreement with participating eligible large customers  
26   connecting on-site generation capacity and (ii) a grid services agreement for participating eligible  
27   large customers to offer grid service resources to the utility. The BYOG Program application  
28   shall also include rates and interconnection fees applicable to eligible large customers, in addition  
29   to a description of the cost allocation method used to establish rates under the program. Eligible  
30   large customers who elect to participate in the voluntary BYOG Program may also elect to make  
31   the customer's on-site generation capacity or controllable load available to the electric public  
32   utility as a grid service resource under the terms of a grid services agreement.

33       (c)   Rate Treatment for Participating Customers. – Each electric public utility shall file  
34   for Commission approval rates for electric services applicable to eligible large customers  
35   participating in the BYOG Program. The rates approved by the Commission shall:

36           (1)   Reflect the reasonable costs attributable to serving eligible large load  
37   customers, including the costs of interconnecting on-site generation capacity  
38   and the costs of administering the Program.

39           (2)   Reflect the benefits that on-site generation capacity and grid service resources  
40   provide to the electric power system, including avoided transmission and  
41   distribution infrastructure costs, avoided capacity costs, and the value of  
42   dispatchable load flexibility during grid stress events.

43           (3)   Not result in a net cost increase for residential and small commercial  
44   customers.

45       (d)   Interconnection Processing. – An electric public utility shall process applications  
46   from eligible large customers to voluntary participate in the BYOG Program in accordance with  
47   the following schedule:

48           (1)   No later than 10 days following receipt of a BYOG application, the electric  
49   public utility shall review the application for completeness and notify the  
50   applicant of receipt and whether any additional information is necessary for  
51   the application to be considered complete.

- 1           (2)    No later than 60 days following receipt of a complete BYOG application, the  
2           electric public utility shall conduct a technical feasibility review and provide  
3           the customer with a written feasibility determination.
- 4           (3)    No later than 90 days following receipt of a complete BYOG application, the  
5           electric public utility shall enter into a BYOG interconnection agreement with  
6           the eligible large customer, except for good cause as demonstrated to the  
7           Commission.
- 8           (4)    No later than 180 days after entering a BYOG interconnection agreement, the  
9           electric public utility shall complete the physical interconnection of the  
10          eligible large customer's approved-on-site generation capacity, except for  
11          good cause as demonstrated to the Commission.
- 12          (e)    State Agency Coordination. – The Department of Commerce, in consultation with the  
13          State Energy Office and the Department of Environmental Quality, shall develop the following:
- 14               (1)    A single point-of-contact process through which eligible large customers  
15               seeking to develop on-site generation capacity may coordinate with relevant  
16               State agencies regarding applicable permits and approvals.
- 17               (2)    A model permit checklist identifying all State-level permits, registrations, and  
18               approvals that may be required for on-site generation capacity of different  
19               technologies at different scales.
- 20          (f)    Local Permitting. – Notwithstanding any other provision of law, any local  
21          government development regulation that imposes a permit requirement applicable to the  
22          construction of new on-site generation capacity shall be subject to the following:
- 23               (1)    The permit application shall be available in an electronic format.
- 24               (2)    As applicable to on-site generation capacity with a nameplate capacity equal  
25               or less than five megawatts (MW), the local government shall issue a final  
26               decision approving or denying the development permit within 30 business  
27               days of receiving a complete application.
- 28               (3)    As applicable to on-site generation capacity with a nameplate capacity greater  
29               than five megawatts (MW), the local government shall issue a final decision  
30               approving or denying the development permit within 60 business days of  
31               receiving a complete application.
- 32               (4)    The local government shall only apply such land use requirements for on-site  
33               generation capacity that is reasonably related to public safety, building code  
34               compliance, or compatibility with local land use plans.
- 35          (g)    Electric Public Utility Report. – An electric public utility shall file with the  
36          Commission no later than January 1 each year a report on the BYOG Program during the prior  
37          year. The report shall include each of the following:
- 38               (1)    The number of BYOG Program applications received, approved, denied, and  
39               pending.
- 40               (2)    The total nameplate capacity of all on-site generation capacity interconnected  
41               under the BYOG Program, disaggregated by technology type.
- 42               (3)    The number of grid services agreements entered between the electric public  
43               utility and eligible large customers, the amount of aggregate capacity included  
44               within those agreements, and the amount of energy dispatched under these  
45               agreements.
- 46               (4)    The total compensation paid to eligible large customers for grid service  
47               resources provided to the electric public utility.
- 48               (5)    An assessment of the impact of the BYOG Program on system peak demand,  
49               avoided infrastructure costs, and ratepayer costs.
- 50          (h)    Commission Report; Program Review. – By no later than March 1 each year the  
51          Commission shall submit to the General Assembly a summary of the reports filed by electric

1 public utilities as provided in subsection (g) of this section, along with any recommendations for  
2 modifying the BYOG Program."

3 **SECTION 3.(b)** No later than 180 days after the effective date of this section, an  
4 electric public utility shall submit the application as required by G.S. 62-159.5(b), as enacted by  
5 subsection (a) of this section.

6 **SECTION 3.(c)** No later than 180 days after the effective date of this section, the  
7 Department of Commerce shall develop the single point-of-contact process and the model permit  
8 checklist required under G.S. 62-159.5(e), as enacted by subsection (a) of this section.

9 **SECTION 3.(d)** This section is effective when it becomes law.

10  
11 **PART III. APPROPRIATION AND EFFECTIVE DATE**

12 **SECTION 4.(a)** There is appropriated from the General Fund to the North Carolina  
13 Housing Finance Agency the sum of thirty five million dollars (\$35,000,000) in nonrecurring  
14 funds for the 2026-2027 fiscal year to be allocated to the Workforce Housing Loan Program.

15 **SECTION 4.(b)** This section becomes effective July 1, 2026.

16 **SECTION 5.** Except as otherwise provided, this act is effective when it becomes  
17 law.