

JOINT LEGISLATIVE OVERSIGHT COMMITTEE ON HEALTH AND HUMAN SERVICES

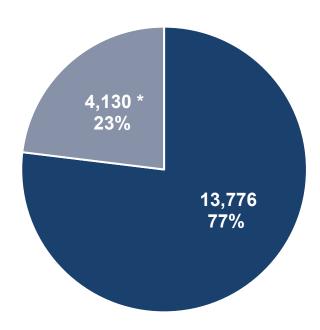
DHHS Vacant Positions

Stephanie Olson Chief Operating Officer, NC DHHS

October 14, 2025

DHHS Vacancy Overview

■ Filled ■ Vacant



The Current vacancy rate for DHHS is 23%, which translates to 13,776 filled positions, 4,130* vacant positions; for a total of 17,906 positions.

*A portion of these positions will be held in accordance with G.S. 143C-5-4(b)(4).

Aging & Adult Services 79 6 7.6% Black Mountain 434 189 43.5% Blind Services 256 56 21.9% Broughton 1,274 329 25.8% Caswell 1,372 264 19.2% Cherry 1,242 240 19.3% Child & Family Well-Being 881 130 14.8% Child Dev 376 62 16.5% CRH 1,788 478 26.7% Deaf and Hard of Hearing 85 24 28.2% Disability 722 208 28.8% EIPD 976 202 20.7% Health Benefits 480 65 13.5% Health Service Regulation 577 72 12.5% JFK 186 66 35.5% Mental Health 167 24 14.4% Murdoch 1,599 450 28.1% O'Berry 661 271 41.0% O'S 123 14 11.4% Budget Analysis 16 5 31.3% Contracts Grants 45 3 6.7% Controller 210 30 14.3% Controller 210 5 50.0% Human Resources 10 5 50.0% Human Resources 110 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Riddle 958 242 25.3% Rural Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heatth 67 13 19.4%				
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Broughton 1,274 329 25.8% Caswell 1,372 264 19.2% Cherry 1,242 240 19.3% Child & Family Well-Being 881 130 14.8% Child Dev 376 62 16.5% CRH 1,788 478 26.7% Deaf and Hard of Hearing 85 24 28.2% Disability 722 208 28.8% EIPD 976 202 20.7% Health Benefits 480 65 13.5% Health Service Regulation 577 72 12.5% JFK 186 66 35.5% Longleaf 501 218 43.5% Mental Health 167 24 14.4% Murdoch 1,599 450 28.1% O'Berry 661 271 41.0% OOS 123 14 11.4% Budget Analysis 16 5 31.3%	Black Mountain	434	189	43.5%
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Mental Health 167 24 14.4% Murdoch 1,599 450 28.1% O'Berry 661 271 41.0% OOS 123 14 11.4% Budget Analysis 16 5 31.3% Contracts Grants 45 3 6.7% Controller 210 30 14.3% Council on Dev. Disabilities 11 1 9.1% Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	JFK	186	66	35.5%
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OOS 123 14 11.4% Budget Analysis 16 5 31.3% Contracts Grants 45 3 6.7% Controller 210 30 14.3% Council on Dev. Disabilities 11 1 9.1% Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Murdoch	1,599	450	28.1%
Budget Analysis 16 5 31.3% Contracts Grants 45 3 6.7% Controller 210 30 14.3% Council on Dev. Disabilities 11 1 9.1% Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	O'Berry	661	271	41.0%
Contracts Grants 45 3 6.7% Controller 210 30 14.3% Council on Dev. Disabilities 11 1 9.1% Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	OOS	123	14	11.4%
Controller 210 30 14.3% Council on Dev. Disabilities 11 1 9.1% Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Budget Analysis	16	5	31.3%
Council on Dev. Disabilities 11 1 9.1% Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Contracts Grants	45	3	6.7%
Health Services 10 5 50.0% Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Controller	210	30	14.3%
Human Resources 231 49 21.2% Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Council on Dev. Disabilities	11	1	9.1%
Info. Tech. 405 73 18.0% Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Health Services	10	5	50.0%
Internal Audit 36 1 2.8% IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Human Resources	231	49	21.2%
IT NCFast 233 35 15.0% Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Info. Tech.	405	73	18.0%
Property & Construction 96 17 17.7% Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Internal Audit	36	1	2.8%
Public Health 1,167 167 14.3% Riddle 958 242 25.3% Rural Heath 67 13 19.4%	IT NCFast	233	35	15.0%
Riddle 958 242 25.3% Rural Heath 67 13 19.4%	Property & Construction	96	17	17.7%
Rural Heath 67 13 19.4%	Public Health	1,167	167	14.3%
	Riddle	958	242	25.3%
Social Company 270 40 40 00/	Rural Heath	67	13	19.4%
372 49 13.2%	Social Services	372	49	13.2%
State Operated Facilities 78 12 15.4%	State Operated Facilities	78	12	15.4%
WBJ 149 57 38.3%	·	149	57	38.3%
Wright 43 3 7.0%	Wright	43	3	7.0%
Total 17,906 4,130 23.1%		17,906	4,130	23.1%

Recruitment and Retention Challenges

Demand is high for the expertise that DHHS jobs require

- Compete with private healthcare systems, managed care organizations, and consulting firms for talent
- Compete with other state and local government agencies for talent

DHHS is bound by statutory hiring requirements and pay structures

- Private sector often offers higher salaries, signing bonuses, and accelerated hiring processes
- Many local government agencies offer competitive salaries and supplemental benefits (ex. 401(k) match)

Actions Taken to Address Recruitment and Retention Challenges

- DHHS Vacancy Abolishment Project to address salary concerns
- DHHS Temp-to-Perm Program Implementation to speed up the ability to hire qualified talent
- Recruitment events to increase the talent pool
- Session Law 2025-34 (SB 124) Implementation to increase hiring flexibility across all state agencies

NC DHHS Vacancy Abolishment Project

- In 2024, DHHS initiated a Department-wide review of vacant positions
- Through this effort, 520 positions were abolished which impacted funding for 3,920 positions across DHHS
 - 2,584 In-range Salary Adjustments
 - 1,181 Vacant Position Budgeted Salary Increases
 - 155 Position Reclassifications

Temp-To-Perm Pilot Success

- S.L. 2024-23 created a pilot program allowing temporary staff to transition into equivalent permanent roles
- In 2024, DHHS filled 63 permanent positions through this program
- In July 2025, through S.L. 2025-34, the NC General Assembly made this pilot program permanent and expanded the program State-wide
- DHHS has continued to fill permanent positions through this program

Recruitment Events



Session Law 2025-34 Implementation

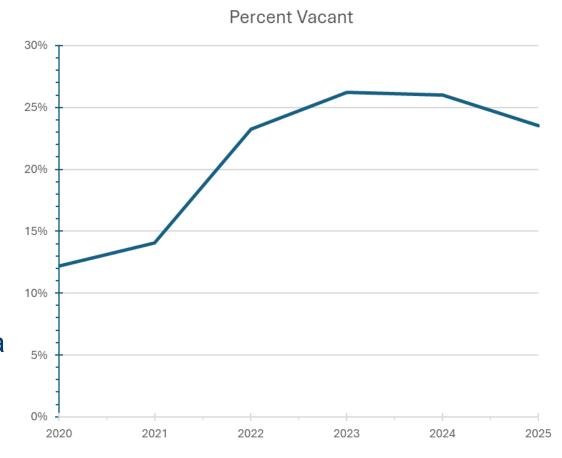
The implementation of S.L. 2025-34 helps reduce hiring barriers:

- Makes job postings easier to understand and easier for employees to qualify
 - Ability to "screen-in" more applicants based on necessary qualifications
- Grants employing agency flexibility in hiring authority
 - Applicants can be considered for future postings
 - Ability to hire applicants from job postings across all agencies
- Allows agencies to immediately hire one of the most qualified candidates from a previous posting
 - Ability to hire without having to repost a position

Reviewing DHHS Vacancy Rate Over Time

Vacancy rates rose sharply from 12.5% in 2020 to a peak of 26.5% in 2023.

The rate slightly eased in 2024, then declined more noticeably to 23.5% in 2025 – suggesting early signs of stabilization and a potential realignment with service needs.

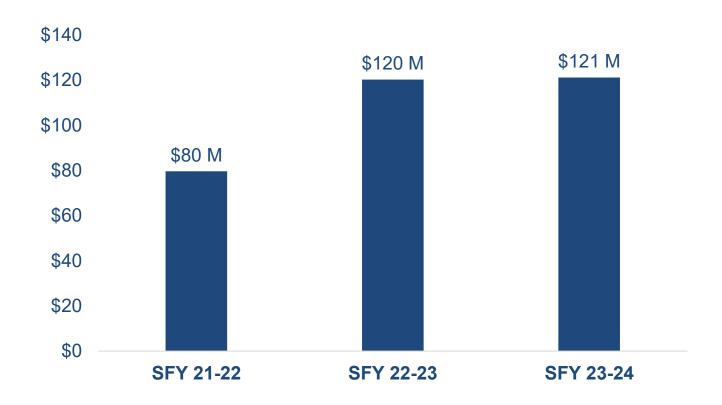


Impact of G.S. 143C-5-4(b)(4): Vacant Position Freeze

- G.S. 143C-5-4(b)(4) ensures that "vacant positions subject to proposed budget reductions in either or both versions of the bill shall not be filled."
- Both the House and Senate budget proposals reduce NC DHHS funding by eliminating positions and associated salary reserves, but they take very different approaches to implementing these cuts
 - As a result, DHHS is holding state appropriated dollars equating to 1,300+ positions
 - Because many positions are not 100% state funded and have some federal funding, holding these positions (and associated funding) equates to an even larger budgetary impact for DHHS.
 - Over half of these frozen positions are at the three State Psychiatric Hospitals

Review of DHHS Lapsed Salary by Fiscal Year

Lapsed Salaries from State Appropriations



Source: NCDHHS Reports on the Use of Lapsed Salary

Role of Lapsed Salary in Department Operations

DHHS relies on lapsed salary funds to cover operating expenses that are not otherwise funded through recurring appropriations. Examples include:

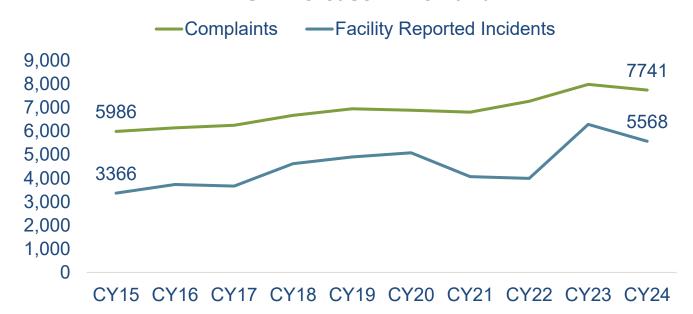
- Temporary and contracted staffing for critical positions during the period that they are vacant
- Overtime expenses, holiday pay, longevity pay, and shift premium differential pay
- Staff training and travel
- Equipment (laptops, monitors, phones)
- OSA engagements
- NCDOJ attorney expenses to represent the Department
- Communication access services (ex. ASL interpreting)
- Workers' compensation claims

Without lapsed salary, DHHS would face severe constraints in meeting service mandates, oversight responsibilities, and staff support requirements

Division of Health Service Regulation Case Study

- DHSR has significant regulatory responsibility to protect the health and safety of North Carolinians through licensing and inspecting licensed health care facilities, complaint intake and investigations.
- In 2024, DHSR received 7,741 complaints about licensed health care facilities (29% increase since 2015) and 5,568 facility reported incidents (65% increase since 2015)

DHSR Increase in Demand



Division of Health Service Regulation Case Study

- DHSR's vacancy rate is 12-13% over the past year, lower than NC DHHS overall
- DHSR is increasingly dependent on lapsed salary funds to cover operating budget shortfalls because:
 - Operating requirements continue to increase without any increase in state appropriations to cover the increase in costs
- The estimated SFY26 operating budget shortfall is \$2.6M.
- Lapsed salary funds sustain core operations each year:
 - Employee travel to conduct surveys/inspections and complaint investigations at facilities. Estimated \$971K of lapsed salary needed in SFY26 to cover travel.
 - Legal expenses, including NCDOJ attorneys. Estimated \$74K of lapsed salary needed in SFY26 to cover legal expenses.

Looking Ahead

- DHHS is largely funded through a mix of federal and state funds
- DHHS is mandated to provide many critical services, within an increasingly tight budget
- Despite challenges with recruitment and retention, DHHS has maintained current staffing levels and decreased vacancy rates
- Increasing costs of operations to deliver mandated services have consistently required the use of lapsed salary funds