# JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE



REPORT TO THE

1995 GENERAL ASSEMBLY

OF NORTH CAROLINA

1996 REGULAR SESSION

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#### April 25, 1996

TO THE SPEAKER OF THE HOUSE OF REPRESENTATIVES, THE PRESIDENT PRO TEMPORE OF THE SENTATE, THE LIEUTENANT GOVERNOR, AND MEMBERS OF THE 1996 SESSION OF THE 1995 GENERAL ASSEMBLY:

The Joint Legislative Education Oversight Committee, pursuant to G.S. 120-70.80, submits for your consideration its report and recommendations to the 1995 General Assembly (1996 Regular Session).

Respectfully submitted,

Cochairs

JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE

Senator Leslie Winner

Representative Robert Grady

## JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE MEMBERSHIP 1995 - 1996

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#### COMMITTEE PROCEEDINGS

The Committee met four times during October and November of 1995, and eight times during January, February, March, and April of 1996.

#### October 19, 1995

The Committee addressed matters related to education in the Public Schools during this meeting. Dr. Jim Watts, committee policy analyst, summarized Senate Bill 16, which directs the State Board of Education to develop a plan to reform the structure and function of the State public school system. The reorganization is to focus on increased local flexibility, promoting local efficiency, and improving student performance. It also directed a substantial reduction in the staff and budget of the Department of Public Instruction (DPI).

Dr. Jay Robinson, Chairman, State Board of Education, reported on the progress relating to Senate Bill 16. He noted that the Board's plan is simple and the biggest problem has been getting people at the local level to believe the plan can work. He reported that DPI has reduced its staff from 789 to 489. He discussed the selection of units for the pilot accountability program. He discussed the procedure used to establish the goals for those schools and explained that if a school achieves beyond its goal, each certified employee will get a cash award. In the event a school significantly falls below its goals, the State Board will provide assistance to assess the problem and recommend methods to get them back on track. The Board would request an alternative route to deal with personnel who clearly can't or won't do their jobs and refuse to cooperate to improve student performance. He assured members that the State Board wanted adequate due process for those individuals. Dr. Robinson closed his remarks by appealing to the Committee to help with incentive award money, and removing unnecessary statutes from the books.

The Committee approved its projected budget.

Dr. Henry Johnson, Associate Superintendent for Accountability, Department of Public Instruction, presented an overview of the ABCs Plan. The goal of the plan is to produce a system of schools where there are high standards, maximum local control and flexibility, and strong accountability measures. He also discussed the core functions of DPI which will be to establish a curriculum framework, curriculum standards, teacher education standards, and quality control.

Dr. James Barber, Associate Superintendent for School Improvement discussed the development of guidelines for the pilot projects. Based upon these pilots, a model will be developed that can be used as of July 1, 1996 when the ABC Plan becomes effective for all schools.

Ms. Laura Crumpler, Attorney General's Office, discussed her research regarding changes that need to be made to the General Statutes. She is soliciting information from a variety of sources. She also suggest that the General Assembly consider establishing a Statutes Commission to rewrite Chapter 115C.

Dr. Jim Watts, committee policy analyst, reviewed Senate Bill 24, which repealed the Commission on Testing, links testing to student improvement, and revises certain aspects of the testing program. Dr. Chris Averette, Director of Accountability, DPI, answered questions regarding changes to the State Testing Program and how that will fit with the upcoming report and recommendations of the Standards and Accountability Commission.

Ms. Robin Johnson, Committee counsel, provided an overview of House Bill 6 which creates greater budget flexibility for schools and local school administrative units.

#### October 20, 1995

The Committee addressed matters related to higher education during this meeting. Dr. Jim Watts, Committee policy analyst, reviewed the findings and recommendations of the Legislative Study Commission on the Status of Education at The University of North Carolina. Each member of the committee received a copy of the Legislative Commission Study report.

Ms. Kory Goldsmith, Committee counsel, briefly reviewed the 1995 legislation related to higher education. She discussed legislation related to articulation between the community colleges and The University of North Carolina, as well as the mission statements for those institutions.

Mr. Jim Newlin, Committee fiscal analyst, gave a presentation on the history of legislative concerns in the University and higher education. Beginning with legislation from 1989, Mr. Newlin traced three main areas of legislative interest: (1) quality of undergraduate education; (2) increasing access and providing for additional enrollment; and (3) providing funds for access and ensuring all campuses have adequate resources. Mr. Newlin reviewed statistical information that indicates that the University's enrollment growth will increase substantially between now and the year 2004.

Dr. Tom Houlihan, Education Advisor, Office of the Governor presented a progress report on the Education Cabinet's Long Range Plan for Enrollment Growth and the plan to develop an Education Continuum. Both projects are in response to recent legislation.

There were a number of presentations from members of the General Administration of the University of North Carolina. Dr. Gary Barnes, Associate Vice President for Planning, gave a presentation on University enrollment projection methodology. He confirmed that the University expects a substantial growth in

enrollment, most of which will occur between 1999 and 2004. Dr. Judith Pulley, Associate Vice President for Academic Affairs, discussed how the University planned to approach the variety of studies that had been assigned to it in the 1995 legislation. Dr. Roy Carroll, Vice President for Planning, discussed steps the University was taking to improve the quality of undergraduate education.

#### November 16, 1995

The Committee addressed matters related to higher education during this meeting which was held at the University of North Carolina at Wilmington.

Dr. David Breneman, Dean, Curry School of Education, University of Virginia, discussed a study that he had done on behalf of the California Higher Education Policy Center regarding what California could do to meet its anticipated increase in enrollment. His strongest recommendation was improving undergraduate access which may mean decreasing the amount of graduate training. He also recommended limiting the number of out-of-state students that could enroll in California institutions of higher education.

Dr. Gordon Davies, Executive Director, Council of Higher Education, Commonwealth of Virginia, discussed what Virginia is doing to meet its projected enrollment growth. Among other things, the colleges and universities have agreed to absorb 2% per year enrollment increases with no additional staff. Virginia has also increased its use of technology and reduce to 120 the number of credit hours required to graduate. The committee questioned Dr. Davies at length about the details of Virginia's plan.

Dr. Patricia Turrisi, the 1994 recipient of the University of North Carolina at Wilmington Chancellor's Teaching Excellence Award and the 1995 recipient of the University of North Carolina board of Governors Award for Excellence in Teaching spoke to the committee about teaching.

Dr. James H. Woodward, Chancellor, University of North Carolina at Charlotte discussed institutional long-range plans and how that fit into meeting regional and state-wide demand for higher education. Dr. Woodward explained that in order to respond to the educational needs in and around the region, UNC/C must continue to grow in size; continue to focus on undergraduate programs; selectively add undergraduate and graduate programs; and do a better job of serving non-traditional students.

Dr. James Leutze, Chancellor, University of North Carolina at Wilmington, made a presentation using multimedia technology and discussed UNC/W's planing goals and strengths. He also discussed inequity in funding among the constituent institutions and noted that those institutions that are growing the fastest are actually loosing ground in terms of their funding on an FTE basis.

#### November 17, 1995

The Committee addressed issues related to Public Schools and held its meeting at Hoggard High School in Wilmington, North Carolina. Principal Jimmy McManus welcomed the Committee.

Ms. Gail Morse, one of the original co-chairs of the School Technology Commission, discussed the North Carolina Instructional Technology Plan. The Commission found that the top three requests from schools regarding technology were in the areas of training, technical assistance, and planning. The Technology Plan addresses those issues.

Dr. Jim Strom, Associate Superintendent for Public Instruction and Mr. Curtis Clark, Deputy State Controller representing the Information Resource Management Commission, explained the process by which school technology plans are submitted, how the \$42 million Technology Trust Fund is being used, and problems schools are having with implementing their plans.

Dr. Richard Thompson, Associate Vice President, The University of North Carolina, General Administration, reviewed the "School Technology Users Task Force Report". The report contains a list of basic technology competencies that support the basic and enhanced skills educators need to effectively use technology in the classroom.

Mr. David T. McCoy, Deputy Secretary, Department of Administration, explained State purchase and contract procedures regarding school technology.

#### January 4, 1996

The Committee addressed issues related to higher education and received a number of presentations from the Southern Regional Education Board (SREB). Mr. Mark Musick, President, gave a history of the organization. Dr. Joe Marks, Associate Director for Data Services, discussed funding trends in higher education. Dr. Robert Stoltz, Vice President for Education Policy, discussed articulation in higher education.

Ms. Kory Goldsmith, Committee counsel, gave a brief summary of Florida's articulation legislation. She also reviewed the General Assembly's 1995 legislation directing The University of North Carolina and the Community Colleges to-develop a plan for the transfer of credits.

Dr. Parker Chesson, Vice President of the Community College System, discussed the substantial and substantive progress that was being made by the University and the Community Colleges to develop a plan in response to the 1995 legislation. He also described the changes that the community college system was going through to be prepared to meet its obligations under those plans.

Dr. Roy Carroll, Vice President for Planning, University of North Carolina, General Administration, presented the outline for the plan for the transfer of credits that was being developed. The plan included a comprehensive articulation agreement, a transfer information system, a transfer student academic performance report, and a proposed timetable for implementation of the plan.

#### January 5, 1996

The Committee addressed issues related to Public Schools and in particular, testing and assessment as a tool for holding schools accountable.

Mr. Mark Musik, President, Southern Regional Education Board, discussed questions that policy makers should focus on related to testing: (1) what should students know and be able to do, and (2) how good is good enough? He went on to discuss what Maryland and Kentucky are doing regarding these questions. Ms. Lynn Cornett, Vice President for State Services, Southern Regional Education Board, spoke about accountability programs in the region over time.

Dr. Richard Thompson, Deputy Superintendent, Department of Public Instruction, addressed testing assessment and accountability in North Carolina. Dr. Henry Johnson, Assistant Superintendent, Department of Public Instruction, reviewed North Carolina's testing program which is built on the curriculum.

Dr. E. K. Fretwell, Chairman, and Dr. Sam Houston, Executive Director, North Carolina Standards and Accountability Commission, presented an overview of work completed by the Commission, and goals to accomplish by July 1, 1996. The Commission will propose an ongoing assessment plan, measuring student performance against models and standards.

Ms Robin Johnson, Committee counsel, and Mr. Jim Johnson, Committee fiscal analyst, gave a presentation on gifted education. Ms. Johnson discussed the relevant statutory provisions related to academically gifted students and Mr. Johnson discussed the funding formula for those programs.

Ms. Rebecca Garland, Consultant to the Department of Public Instruction on Gifted Education explained what the Department is doing to improve services to gifted children.

The Committee then heard from a panel of educators and parents regarding academically gifted students. The panel consisted of: Ginny Hartley, parent from Wake County; Debbie Patrick, parent from Nash County; Susan Lamar, educator from Nash-Rocky Mount School System; Judith Howard, President of the North Carolina Association for Gifted and Talented and professor at Elon College; and Linda Robinson, teacher, parent, and legislative liaison for the Association for Gifted and Talented.

#### January 25, 1996

The Committee addressed issues related to Public Schools during this meeting and focused on Site-Based-Management.

Senator Beverly Perdue, Chairman of the Site-Based-Management Task Force, reviewed the "Task Force on Site-Based-Management Annual report to the State Board of Education" submitted December 1, 1995.

The Committee heard from a panel of educators and parents from White Oak Elementary School which has implemented site-based management. The panel was composed of: Mary Nixon, Principal; Christine Fleming, teacher; Anne Ziember, teacher; and Ava Cooper, parent. The panel explained how they developed and introduced their own model for site-based management.

Mr. Steve Scroggs, former Principal, Teachers Memorial Elementary School, Lenoir County, discussed site-based management from his perspective. He emphasized that true site-based management must be voluntary.

Mr. Jim Barber, Assistant Superintendent, Department of Public Instruction, spoke regarding House Bill 6 and how its provisions are related to site-based management. He noted that in order for schools to use site-based flexibility, principals need to know what types of resources are available and how to use them.

The Committee heard from a panel regarding initiatives to upgrade professional standards for administrators and whether those programs address site-based management. The panelists included: Dr. Robert Phay, Principals Executive Program; Dr. Mike Ward, Director of the North Carolina School Administrative Standards Board; and Dr. Charles Coble, Dean of the School of Education at East Carolina University.

#### January 26, 1996

The Committee addressed issues related to higher education. Mr. Jim Newlin, Committee fiscal analyst, gave a follow-up presentation to the presentation made by Dr. Joe Marks, SREB, at the previous higher education meeting. Mr. Newlin summarized funding issues in North Carolina as compared with the SREB states.

Dr. Tom Houlihan, Education Advisor, Governor's Office, gave a brief presentation on the Education Cabinet and reviewed the Cabinet's major responsibilities. He introduced Dr. Suzanne Triplett of the Research Triangle Institution. Dr. Triplett presented the discussion draft of the redesign of the education continuum as adopted by the North Carolina Education Cabinet. Members of the Committee asked a number of concerns and expressed concern about the how the plan would be implemented.

Dr. Judith Pulley, Associate Vice President for Academic Affairs, University of North Carolina, General Administration presented an interim report for a plan to expand the availability of higher education. Dr. Pulley reviewed the current status of the UNC system as it presently exits regarding alternative delivery instructional systems.

Dr. Bill Graves, Director, Institute for Academic Technology, University of North Carolina, discussed technology delivery in higher education. He provided a demonstration of the kind of information that is available to students on the World Wide Web.

Dr. Jerry Hickerson, Assistant Vice Chancellor for Continuing Education, Winston-Salem State University, made a presentation regarding issues in adult education delivery. In particular, Dr. Hickerson focused on the needs of non-traditional students. He outlined a number of models that currently exist in other states and discussed the prospects for making similar programs available in North Carolina.

#### February 21, 1996

The Committee addressed issues related to higher education during this meeting. Dr. Jim Watts, Committee policy analyst, review Chapter 407, 1993 Session Laws that directed The University of North Carolina Board of Governors to review all academic degree programs to determine their productivity. Dr. Roy Carroll, Vice President, University of North Carolina, General Administration, presented the Board's recent review of academic programs. He noted that 143 of the 270 programs that were reviewed were either discontinued or merged into other related programs.

The next presentation related to the exchange of information regarding Freshman performance between The University, the community college system, and the public schools. Dr. Gary Barnes, Associate Vice President, University of North Carolina, General Administration presented the information report. Members of the committee asked a number of questions, including who the information was being provided to and how it was being used. Dr. Barnes then presented information regarding a similar report that is being developed to track how community college transfer students do once they arrive at a constituent institution. Although some of this information has been gathered in the past, there was a need to clarify definitions and what was being reported. The University and the community college system have worked together closely and are satisfied with the format that has been developed. Information from that report will be available in January of 1998.

Dr. Hope Williams, Director, North Carolina Association of Independent Colleges discussed the exchange of information reports as they relate to the independent institutions of higher education in North Carolina. She noted some of the technical difficulties in developing a report, but informed the Committee that progress was being made.

#### February 22, 1996

The Committee addressed issues related to the Public Schools at this meeting. Dr. Jim Watts, Committee policy analyst, reviewed legislation creating the North Carolina Professional Teaching Standards Commission

Kay Trull, 1995 Vice-Chair of the Teaching Standards Commission, presented an overview of the Commission's work. Dr. Penny Smith, University of North Carolina at Greensboro, presented the Commission's findings and recommendations. The Committee asked questions regarding how recommendations of the Commission would fit with the State Constitutional requirement that education policy be made by the State Board of Education. Dr. Richard Thompson, Deputy Superintendent, Department of Public Instruction, directed the Committee's attention to a letter from Dr. Jay Robinson, Chairman of the State Board of Education regarding this issue.

#### March 28, 1996

The Committee addressed issues related to both higher education and K-12 during this meeting.

Ms. Kory Goldsmith, committee counsel, briefly reviewed the 1995 legislation that directed The University of North Carolina Board of Governors and the State Board of Community Colleges to develop a plan for the transfer of credits. Dr. Parker Chesson, Vice President of the Community College System, and Dr. Roy Carroll, Vice President for Planning, University of North Carolina, General Administration presented the final version of the Plan for the Transfer of Credits and pointed-out some modifications that had been made since their presentation on January the 4<sup>th</sup>. Representative Grady noted to the Committee that both institutions had done an excellent job on this project and been very response to the intent of the legislation.

Dr. Jay Robinson, Chairman, State Board of Education, presented the State Board's "Examining the Structure and Functions of the Public School System in North Carolina; Responding to Senate Bill 16 with a Report on the ABCs Plan and Recommendations for Needed Legislative Action". Dr. Robinson explained that legislation is being requested to implement: (1) the accountability strategies of the ABCs; (2) the local control strategies of the ABCs; and (3) to authorize a commission to review and update the public school laws. Senator Winner thanked Dr. Robinson and the State Board for its hard work during the past 14 months.

Dr. Richard Thompson, Deputy Superintendent, Department of Public Instruction, explained that the premise of the State Board's plan is that North Carolina's students will get at least a year's worth of education for a year's worth of school. For teachers and principals that go beyond expectations, there will be rewards. For those who don't meet the growth standards, there will be assistance, and rarely, the possibility of intervention.

Dr. Thompson reviewed Section I of the report and answered questions from the Committee. The Committee approved drafting the recommended changes to the statutes contained in Section I.

Dr. Thompson reveiwed Section II of the report. The Committee agreed to postpone action on the Board's request to repeal all provisions limiting class size. The Board recommended waiting until the Long Session to address the issue of the use of the Teacher Assistants and the Committee approved that recommendation. The Committee approved the recommendation to repeal the restriction on the length of class periods in grades 7-9, as well as the recommendation to allow local boards to use textbooks that have not been approved by the State Board of Education. The Committee approved the fifth recommendation to amend the statutes regarding the discipline of exceptional children so that North Carolina law is the same as the federal provisions. The Committee also approved the recommendation to allow local boards to develop their own teacher evaluation instruments. The Committee approved the recommendation to allow schools to make repairs and renovations to property not owned in fee simple by the board. After some discussion, the Committee approved certain measures aimed at giving more purchasing flexibility by allowing schools to: (1) lease purchase computers, photocopiers, school buses, and mobile classroom units; and (2) purchase certain items off State term contract.

Dr. Thompson explained Section III which recommends the creation of a commission to review and update the Public School Laws of North Carolina. The Committee approved that recommendation.

Ms. Robin Johnson, Committee counsel, explained draft of legislation the Committee had requested regarding the North Carolina Professional Teaching Standards Commission. After some amendments to the draft, the Committee agreed to include it in the Committee's report to the General Assembly during the Short Session.

Ms. Johnson explained draft legislation regarding the School Administrators Standards Board. There were some questions regarding certain provisions, and the Committee agreed to postpone action until the bill could be clarified.

#### **April 18, 1996**

The Committee devoted this meeting to higher education and heard a series of reports from The University of North Carolina. Representative Grady reminded the Committee that the purpose of the meeting was to receive the reports, but that the Committee was not going to act on any of the recommendations at this time.

Mr. Bill McCoy, Vice President for Financial Affairs, The University of North Carolina introduced the first speaker, Mr. J. Kent Caruthners, Senior Partner, MGT of America. Mr. Caruthners presented the interim report on UNC Equity of Funding and Alternatives to Funding Undergraduate and Graduate Enrollment. The first part of the

UNC Equity of Funding study was directed at whether there was equity of funding between the constituent institutions of the University. After looking a four different measures and averaging the results of those measures, the conclusion is that there are inequities in the funding between the constituent institutions. The second half of the study will look a methods to address those inequities. That report is due to the Committee November 15, 1996. The interim report on Funding Undergraduate and Graduate Enrollment examined the impact that different definitions of Full Time Equivalent Student had on the funding formulas. The final report is due November 15, 1996.

Mr. McCoy introduced the second speaker, Ms. Eva Klein, Eva Klein & Associates. Ms. Klein presented the University Capital Request Process and Prioritization Study Final Report. After surveying the methodology used to produce the report, Ms. Klein reviewed the findings and recommendations, including a Matrix of Program Priority Categories and Other Criteria that had been developed and included in the report.

Mr. McCoy introduced the third speaker, Mr. W. K. Boutwell, Senior Executive Partner, MGT of America. Mr. Boutwell presented the Outsourcing/Privatization Study Final Report. Based upon an examination of seven University functions, it was estimated that approximately \$16,892,000 could be saved annually by privatizing those services. The Committee discussed the potential impact on current employees that privatization might have.

Dr. Judith Pulley, Vice President for Planning, The University of North Carolina, General Administration, presented a final report on a Plan to Expand Educational Opportunity. The report included 10 strategies including an increase in off-campus programs with related issues of funding and coordination of services.

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Dr. Gary Barnes, Vice President for Assessment, The University of North Carolina, General Administration presented two reports. The first dealt with Incentive Funding and a final report will be presented by April 15, 1997. The second report dealt with Rewarding Faculty Teaching. Dr. Barnes noted that a new system to monitor teaching workloads has been designed and will be implemented in 1996-97.

#### **April 25, 1996**

The Committee convened and the members approved this report, including the findings and recommended legislation, to the 1996 Regular Session of the 1995 General Assembly.

Dr. William Little, Senior Vice President, UNC General Administration, presented a report on The Professional Development of Teachers and Administrators.

#### RECOMMENDATIONS

The Committee makes the following recommendations.

- 1. The Joint Legislative Education Oversight Committee encourages the State Board of Education to appoint at least one third (6 out of 18) of the membership of the State Evaluation Committee on Teacher Education from the ranks of practicing K-12 teachers.
- 2. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO IMPLEMENT THE STATE BOARD OF EDUCATION'S ABC'S PLAN IN ORDER TO (i) ESTABLISH AN ACCOUNTABILITY MODEL FOR THE PUBLIC SCHOOLS TO IMPROVE STUDENT PERFORMANCE AND (ii) INCREASE LOCAL FLEXIBILITY AND CONTROL, AND TO MAKE CONFORMING CHANGES.
- 3. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO IMPLEMENT THE STATE BOARD OF EDUCATION'S RECOMMENDATION TO ESTABLISH A COMMISSION TO REVIEW AND REVISE THE PUBLIC SCHOOL LAWS.
- 4. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO IMPROVE THE PROGRAM AND SERVICES FOR GIFTED STUDENTS.
- 5. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO MAKE AMENDMENTS TO THE LAWS GOVERNING THE STANDARDS BOARD FOR PUBLIC SCHOOL ADMINISTRATION AND THE PUBLIC SCHOOL ADMINISTRATOR EXAM.
- 6. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO CHANGE THE COMPOSITION OF THE PROFESSIONAL TEACHING STANDARDS COMMISSION SO THAT TEACHERS HAVE A MAJORITY, TO EXPAND THE AUTHORITY OF THE PROFESSIONAL TEACHING STANDARDS COMMISSION, AND TO ESTABLISH A PROFESSIONAL PRACTICES BOARD.
- 7. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO IMPLEMENT AND MONITOR THE PLAN FOR THE TRANSFER

OF CREDITS BETWEEN NORTH CAROLINA INSTITUTIONS OF HIGHER EDUCATION.

8. A BILL TO BE ENTITLED AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO CHANGE THE NAME OF PEMBROKE STATE UNIVERSITY TO THE UNIVERSITY OF NORTH CAROLINA AT PEMBROKE.

§ 120-70.81. Purpose and powers of Committee.

(a) The Joint Legislative Education Oversight Committee shall examine, on a continuing basis, the several educational institutions in North Carolina, in order to make ongoing recommendations to the General Assembly on ways to improve public education from kindergarten through higher education. In this examination, the Committee shall:

(1) Study the budgets, programs, and policies of the Department of Public Instruction, the State Board of Education, the Department of Community Colleges, the Board of Governors of The University of North Carolina, and the constituent institutions of The University of North Carolina to determine ways in which the General Assembly may encourage the improvement of all education provided to North Carolinians and may aid in the development of more integrated methods of institutional accountability;

(2) Examine, in particular, the Basic Education Plan and the School Improvement and Accountability Act of 1989, to determine whether changes need to be built into the plans, whether implementation schedules need to be restructured, and how to manage the ongoing development of the policies underlying these legislative plans, including a determination of whether there is a need for the legislature to

develop ongoing funding patterns for these plans;

(3) Study other states' educational initiatives in public schools, community colleges, and public universities, in order to provide an ongoing commentary to the General Assembly on these initiatives and to make recommendations for implementing similar initiatives in North Carolina; and

(4) Study any other educational matters that the Committee considers

necessary to fulfill its mandate.

(b) The Committee may make interim reports to the General Assembly on matters for which it may report to a regular session of the General Assembly. A report to the General Assembly may contain any legislation needed to implement a recommendation of the Committee.



GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

D

## D96-RHZ-007.5 THIS IS A DRAFT 1-MAY-96 11:25:55

	Short Title: ABC's Plan. (Public)
	Sponsors:
	Referred to:
1	A BILL TO BE ENTITLED
2	AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE
3	EDUCATION OVERSIGHT COMMITTEE TO IMPLEMENT THE STATE BOARD OF
4	EDUCATION'S ABC'S PLAN IN ORDER TO (i) ESTABLISH AN
5	ACCOUNTABILITY MODEL FOR THE PUBLIC SCHOOLS TO IMPROVE STUDENT
6	PERFORMANCE AND (ii) INCREASE LOCAL FLEXIBILITY AND CONTROL, TO
7	MAKE CONFORMING CHANGES, AND TO MAKE AN APPROPRIATION.
8	The General Assembly of North Carolina enacts:
9	SCHOOL-BASED MANAGEMENT AND ACCOUNTABILITY PROGRAM
10	Section 1. G.S. 115C-12(9) reads as rewritten:
11	"(9) Miscellaneous Powers and Duties All the powers and duties exercised by the State Board of Education shall be in
13	conformity with the Constitution and subject to such laws as may
	be enacted from time to time by the General Assembly. Among such
15	duties are:
16	<ul> <li>a. To certify and regulate the grade and salary</li> </ul>
17	of teachers and other school employees.
18 19	<ul><li>b. To adopt and supply textbooks.</li><li>c. To adopt rules requiring all local boards of</li></ul>
20	education to implement the Basic Education
21	Program on an incremental basis within funds
22	appropriated for that purpose by the General
23	Assembly and by units of local government.
24	Beginning with the 1991-92 school year, the
25 26	rules shall require each local school administrative unit to implement fully the
27	standard course of study in every school in

the State in accordance with the Basic Education Program so that every student in the State shall have equal access to the curriculum as provided in the Basic Education Program and the standard course of study.

The Board shall establish benchmarks by which to measure the progress that each local board of education has made in implementing the Basic Education Program. The Board shall report to the Joint Legislative Education Oversight Committee and to the General Assembly by December 31, 1991, and by February 1 of each subsequent year on each local board's progress in implementing the Basic Education Program, including the use of State and local funds for the Basic Education Program.

The Board shall develop a State accreditation program that meets or exceeds the standards and requirements of the Basic Education Program. The Board shall require each local school administrative unit to comply with the State accreditation program to the extent that funds have been made available to the local school administrative unit for implementation of the Basic Education Program.

The Board shall use the State accreditation program to monitor the implementation of the Basic Education Program.

c1. To issue an annual "report card" for the State and for each local school administrative unit, assessing each unit's efforts to improve student performance based on the growth in performance of the students in each school and taking into account progress over the previous years' level of performance and the State's performance in comparison with other states. This assessment shall take into demographic, economic, and other factors that have been shown to affect student performance. performance and that the State Board considers relevant to assess the State's efforts to improve student performance.

To develop management accountability indicators to measure the efficiency and appropriate use of staff in each school and at the administrative office. Staff development for school administrators shall be a high

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1 priority of the Department of Public 2 Instruction. 3 c3. develop a system of school building 4 improvement reports for each school building. The purpose of school building improvement 5 6 reports is to measure improvement in the 7 growth in student performance at each school 8 building from year to year, not to compare 9 school buildings. The Board may consider for 10 inclusion in the building reports the 11 following criteria: test scores, the success of graduating students in postsecondary 12 institutions, attendance, graduation and 13 dropout rates, the numbers of children 14 enrolled in free lunch or Chapter 1 programs, 15 the education level of the parents of children 16 enrolled in the school, the teaching 17 18 experience of the school staff, and whether 19 the building has been successful in meeting the goals of the building and systemwide plans 20 developed in accordance with C.S. 115C-238.1 21 22 through C.S. 115C-238.6. The Board shall 23 include in the building reports any factors shown to affect student performance that the Board considers relevant to assess a school's 24 25 efforts to improve student performance. Local 26 school administrative units shall produce and 27 make public their school building improvement 28 reports by March 15, <del>1995,</del> <u>1997, for the 1995-</u> 96 school year, by October 15, 1997, for the 29 30 1996-97 school year, and annually thereafter. 31 32 Each report shall be based on building-level data for the prior school year. 33 To develop guidelines, procedures, and rules 34 c4. 35 to establish, implement, and enforce the 36 School-based Management and Accountability Program under Article 8B of this Chapter in 37 38 order to improve student performance, increase 39 local flexibility and control, and promote 40 economy and efficiency. To formulate rules and regulations for the 41 d. 42 enforcement of the compulsory attendance law. 43 To manage and operate a system of insurance e. 44 for public school property, as provided in 45 Article 38 of this Chapter. In making substantial policy changes in 46 47 administration, curriculum, or programs 48 Board should conduct hearings 49 throughout the regions of the State, 50 whenever feasible, in order that the 51 public may be heard regarding these 52 matters."

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Sec. 2. Part 4 of Article 16 of Chapter 115C of the
 2 General Statutes, G.S. 115C-238.1 through G.S. 115C-238.8, is
 3 recodified as Article 8B of Chapter 115C of the General Statutes,
 4 G.S. 115C-105.20 through G.S. 115C-105.27.
           Sec. 3.
                      Article 8B of Chapter 115C of the General
 6 Statutes, as recodified by Section 2 of this act, reads as
 7 rewritten:
8
                            "ARTICLE 8B.
9
    "Performance-based School-based Management and Accountability
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                              Program.
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                Part 1. Implementation of Program.
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      "$ 115C-105.20.
                       Performance-based School-based Management
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15 and Accountability Program; development and implementation by 16 State Board. Program.

(a) The General Assembly believes that all children can 18 learn. It is the intent of the General Assembly that the mission 19 of the public school community is to challenge with high 20 expectations each child to learn, to achieve, and to fulfill his 21 or her potential. With that mission as its guide, the State Board 22 of Education shall develop and implement a Performance-based School-based Management and 23 Accountability Program. a 24 Accountability Program. The primary goal of the Program shall be 25 to improve student performance. The State Board of Education, 26 after consultation with the Task Force on Site-Based Management, 27 shall adopt:

(1) Procedures and guidelines through which local 29 school administrative units may participate in the Program; and

(2) Guidelines for developing local school improvement 31 plans with three-year school and student performance goals and 32 strategies to achieve the standards adopted by the State Board. 33 The guidelines shall require each participating local school 34 administrative unit to submit plans for each school in the unit 35 for achieving those goals. The guidelines shall also require each 36 local school administrative unit to report on an annual basis on 37 progress made in achieving those goals at each school in the 38 unit-

> The school performance goals may, in the discretion of the State Board, but are not required to include factors such as community involvement, parent involvement, professional development of teachers, and the school climate with regard to the safety of students and employees and the use of positive discipline.

(3), (4) Repealed by Session Laws 1995, c. 272, s. 1.

In order to support local boards of education and 49 schools in the implementation of this Program, the State Board of 50 Education shall adopt guidelines, including guidelines to:
51 (1) Assist local boards and schools in the development

52 and implementation of school-based management under Part 2 of 53 this Article.

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(2) Recognize the schools that meet or exceed their 2 goals. 3 Create assistance teams that the Board may assign to schools identified as low-performing under G.S. 115C-105.30. The assistance teams should consist of currently practicing teachers and staff, representatives of institutions of higher education, school administrators, and others the State Board considers appropriate. (4)Enable assistance teams to make appropriate 10 recommendations under G.S. 115C-105.31. (5) Establish a process to resolve disputes between 11 12 local boards and schools in the development and implementation of 13 school improvement plans under G.S. 115C-105.22(b1). 14 115C-105.21. Local participation the Program 15 voluntary; the benefits of local participation. Program. 16 (a) Local school administrative units may, but are not 17 required to, participate in the Performance-based shall 18 participate in the School-based Management and Accountability 19 Program. 20 (b) Local school administrative units that participate in 21 the Performance-based Accountability Program: (1) Are exempt from State requirements to submit 23 reports and plans, other than local school improvement plans, to 24 the State Board of Education and the Department of Public 25 Instruction. They are not exempt from federal requirements to 26 submit reports and plans to the Department. 27 (2) Are subject to the performance standards but not 28 the opportunity standards or the staffing ratios of the State 29 Accreditation Program. (3) Repealed by Session Laws 1995, c. 272, s. 2. 30 31 (4) May be allowed increased flexibility in the 32 expenditure of State funds, in accordance with G.S. 115C-238.6. 33 (5) May be granted waivers of certain State laws, 34 regulations, and policies that inhibit their ability to reach 35 <del>local accountability goals, in accordance with G.S.</del> 36 <del>115C-238.6(a)</del>. 37 (5a) May use State funds allocated for teacher 38 assistants to reduce class size or the student-teacher ratio in 39 kindergarten through third grade, in accordance with a local 40 school improvement plan so long as the affected teacher assistant 41 positions are not filled when the plan is amended or adopted by 42 the building-level staff entitled to vote on the building-level 43 plan or the affected teacher assistant positions are not expected 44 to be filled on the date the plan is to be implemented. Any State 45 funds appropriated for teacher assistants that were converted to 46 certificated teachers before July 1, 1995, in accordance with 47 Section 1 of Chapter 986 of the 1991 Session Laws, as rewritten 48 by Chapter 103 of the 1993 Session Laws, may continue to be used 49 for certificated teachers. (5b) In accordance with a local school improvement plan,

51 may use (i) funds from the funding allotment for Classroom 52 Materials/Instructional Supplies/Equipment for the purchase of 53 textbooks, (ii) funds from the funding allotment for Textbooks 1 for the purchase of instructional supplies, instructional 2 equipment, or other classroom materials, and (iii) funds from the 3 allotment for Noninstructional Support Personnel for teacher 4 positions to reduce class size in kindergarten through third 5 grade.

6 (6) Shall continue to use the Teacher Performance 7 Appraisal Instrument (TPAI) for evaluating beginning teachers 8 during the first three years of their employment; they may, 9 however, develop other evaluation approaches for teachers who 10 have attained career status.

> The Department of Public Instruction shall provide technical assistance, including the provision of model evaluation processes and instruments, to local school administrative units that elect to develop dual personnel evaluation processes. A dual personnel evaluation process includes (i) an evaluation designed to provide information to guide teachers in their professional growth and development, and (ii) an evaluation to provide information to make personnel decisions pertaining to hiring, termination, promotion, and reassignment

(b1) The School-based Management and Accountability Program 25 shall provide increased local control of schools with the goal of

26 improving student performance. Local boards of education:
27 (1) Are allowed increased flexibility in the
28 expenditure of State funds, in accordance with G.S. 115C-105.21A; 29 and

30 (2) May be granted waivers of certain State laws, 31 regulations, and policies that inhibit their ability to reach 32 local accountability goals, in accordance with G.S. 115C-105.21B.

(c) The School-based Management and Accountability Program 34 shall be based upon an accountability, recognition, assistance, 35 and intervention process in order to hold each school and the 36 school's personnel accountable for improved student performance 37 in the school.

#### "Part 2. School-based Management.

"§ 115C-105.21A. Budget flexibility.

(a) Consistent with improving student performance, a local board shall provide maximum flexibility to schools in the use of funds to enable the schools to accomplish their goals.

(b) Subject to the following limitations, local boards of 46 education may transfer and may approve transfers of funds between 47 funding allotment categories:

(1) In accordance with a school improvement plan 49 accepted under G.S. 115C-105.22, State funds allocated for 50 teacher assistants may be transferred only for personnel (i) to 51 serve students only in kindergarten through third grade, or (ii) 52 to serve students primarily in kindergarten through third grade 53 when the personnel are assigned to an elementary school to serve

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- 1 the whole school. Funds allocated for teacher assistants may be 2 transferred to reduce class size or to reduce the student-teacher 3 ratio in kindergarten through third grade so long as the affected 4 teacher assistant positions are not filled when the plan is amended or approved by the building-level staff entitled to vote 6 on the plan or the affected teacher assistant positions are not expected to be filled on the date the plan is to be implemented. 8 Any State funds appropriated for teacher assistants that were 9 converted to certificated teachers before July 1, 1995, in 10 accordance with Section 1 of Chapter 986 of the 1991 Session 11 Laws, as rewritten by Chapter 103 of the 1993 Session Laws, may continue to be used for certificated teachers.
- 13 (2) In accordance with a school improvement plan 14 accepted under G.S. 115C-105.22, (i) State funds allocated for 15 classroom materials/instructional supplies/equipment may be 16 transferred only for the purchase of textbooks; (ii) State funds 17 allocated for textbooks may be transferred only for the purchase 18 of instructional supplies, instructional equipment, or other 19 classroom materials; and (iii) State funds allocated for 20 noninstructional support personnel may be transferred only for 21 teacher positions.
- (3) No funds shall be transferred into the central 23 office allotment category.
- (4) Funds allocated for exceptional children shall not 25 be transferred.
- (5) Funds allocated for classroom teachers may be 27 transferred only for teachers of exceptional children, 28 teachers of at-risk students, and for authorized purposes under 29 the textbooks allotment category and the classroom 30 materials/instructional supplies/equipment allotment category.
  - "§ 115C-105.21B. Waivers of State laws, rules, or policies.
- (a) When included as part of a school improvement plan 33 accepted under G.S. 115C-105.22, local boards of education shall submit requests for waivers of State laws, rules, or policies to 35 the State Board of Education. A request for a waiver shall (i) 36 identify the school making the request, (ii) identify the State 37 laws, rules, or policies that inhibit the school's ability to 38 improve student performance, (iii) set out with specificity the 39 circumstances under which the waiver may be used, and (iv) 40 explain how the requested waiver will permit the school to 41 improve student performance. Except as provided in subsection 42 (c) of this section, the State Board shall grant waivers only for 43 the specific schools for which they are requested and shall be 44 used only under the specific circumstances for which they are requested.
- (b) When requested as part of a school improvement plan, the 47 State Board of Education may grant waivers of:
- (1) State laws pertaining to class size, teacher 49 certification, and the duty-free period for classroom teachers 50 under G.S. 115C-301.1; and
- 51 (2) State rules and policies, except those pertaining 52 to public school State salary schedules and employee benefits for 53 school employees, the instructional program that must be offered

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1 under the Basic Education Program, the system of employment for 2 public school teachers and administrators set out in G.S. 115C-3 287.1 and G.S. 115C-325, health and safety codes, compulsory attendance, the minimum lengths of the school day and year, and 5 the Uniform Education Reporting System.

(c) The State Board also may grant requests received from local boards for waivers of State laws, rules, or policies that 7 8 affect the organization, duties, and assignment of central office 9 staff only. However, none of the duties to be performed under 10 G.S. 115C-436 may be waived.

- (d) Notwithstanding subsections (b) and (c) of this section, 11 12 the State Board shall not grant waivers of G.S. 115C-12(16)b. 13 regarding the placement of State-allotted office 14 personnel, teacher assistants, and custodial personnel 15 salary schedule adopted by the State Board.
- (e) The State Board shall act promptly on requests 17 waivers under this section.
- (f) The State Board shall, on a regular basis, review all 19 waivers it has granted to determine whether any rules should be 20 repealed or modified or whether the Board should recommend to the 21 General Assembly the repeal or modification of any laws."
- "\$ 115C-105.22. Development of local plans; elements of 23 local and approval of school improvement plans.
- (a) Development of systemwide plan by the local board of 25 education. -- The board of education of a local school 26 administrative unit that elects to participate in the Program 27 shall develop and submit a local school improvement plan for the 28 entire local school administrative unit to the State 29 Superintendent of Public Instruction before April 15 of the 30 fiscal year preceding the fiscal year in which participation is 31 sought.

A systemwide improvement plan shall remain in effect for no 33 more than three years.

- (b) Establishment of school and student performance goals 35 and a systemwide staff development plan by the local board of 36 education for the systemwide plan. -- The local board of 37 education shall establish school and student performance goals 38 and a systemwide staff development plan for the local school 39 administrative unit for inclusion in the systemwide plan-
- (1) School and student performance goals. -- The 40 41 performance goals for the local school administrative unit shall 42 address specific, measurable goals for all standards adopted by 43 the State Board. Factors that determine gains in achievement vary 44 from school to school; therefore, socioeconomic factors and 45 previous progress toward school and student performance goals 46 shall be used as the basis of the local school improvement plan.
- (2) Systemwide staff development plan. -- The 48 systemwide staff development plan shall be consistent with the 49 systemwide goals and shall include a component to accommodate the 50 staff development needs at the building level as expressed in 51 each building's improvement plan. In designing this component of 52 the systemwide staff development plan, direct allocation of a 53 needed portion of the staff development funds to the building

level shall be given first priority. Each school building shall have the flexibility to combine its staff development allocation with other schools in the local school administrative unit when the staff development needs of those schools are substantially similar as expressed in their approved building-level plans.

(3) Advisory panel. -- The local board of education 7 shall actively involve an advisory panel composed of a 8 substantial number of teachers, school administrators, other 9 school staff, and parents of children enrolled in the local 10 school administrative unit, in developing and achieving the 11 student and school performance goals for the local school 12 improvement plan. Parents serving on an advisory panel shall not 13 be employees of the school unit and shall reflect the racial and 14 socioeconomic composition of the students enrolled in the local 15 school administrative unit. The advisory panel shall ensure 16 substantial parent participation. It is the intent of the General 17 Assembly that teachers have a major role in developing the school 18 and student performance goals for the local school improvement 19 plan; therefore, at least half of the members participating in 20 this advisory panel shall be teachers. Every teacher in the local 21 school administrative unit shall have an opportunity to elect by 22 secret ballot the teachers who are involved in the advisory 23 panel.

(b1) Development by each school of strategies for attaining 25 local school and student performance goals. -- The principal of 26 each school, representatives of the assistant principals, 27 instructional personnel, instructional support personnel, and 28 teacher assistants assigned to the school building, and parents 29 of children enrolled in the school shall constitute a school 30 improvement team to develop a building-level plan to address 31 school and student performance goals appropriate to that school 32 from those established by the local board of education, school 33 improvement plan to improve student performance. Parents serving school improvement teams shall reflect the racial 35 socioeconomic composition of the students enrolled in that school 36 and shall not be members of the building-level staff. Parental 37 involvement is a critical component of school success and 38 positive student outcomes; achievement; therefore, it is the 39 intent of the General Assembly that parents, along with teachers, 40 have a substantial role in developing school and student 41 performance goals at the building level improvement plans. To 42 this end, school improvement team meetings shall be held at a 43 convenient time to assure substantial parent participation. 44 strategies for attaining local school and improving student 45 performance goals shall include a plan for the use of staff 46 development funds that may be made available to the school by the 47 local board of education to implement the building-level school 48 improvement plan. The strategies may include a decision to use 49 State funds allocated for teacher assistants to reduce class size 50 or the student-teacher ratio in kindergarten through the third 51 grade in accordance with C.S. 115C-238.2(b)(5a) or to use State 52 funds in accordance with C.S. 115C-238-2(b)(5b). G.S. 115C-53 105.21A. The strategies may also include requests for waivers of

1 State laws, regulations, rules, or policies for that school. A 2 request for a waiver shall (i) identify the State laws, 3 regulations, or policies that inhibit the local unit's ability to 4 reach its local accountability goals, (ii) set out with 5 specificity the circumstances under which the waiver may be used, 6 and (iii) explain how a waiver of those laws, regulations, or 7 policies will permit the local unit to reach its local goals. 8 meet the requirements of G.S. 115C-105.21B.

Support among affected staff members is essential to successful implementation of a building-level plan to address school and student performance goals appropriate to a school; therefore, the The principal of the school shall present the principals, assistant principals, instructional personnel, instructional support personnel, and teacher assistants assigned to the school building for their review and vote. The vote shall be by secret ballot. The principal may shall submit the building-level school improvement plan to the local board of education for inclusion in the systemwide plan only if the proposed building-level school improvement plan has the approval of a majority of the staff who voted on the plan.

The local board of education shall accept or reject the building-level school improvement plan. The local board shall not 24 make any substantive changes in any building-level school 25 improvement plan that it accepts; the local board shall set out 26 any building-level plan that it accepts in the systemwide plan.
27 accepts. If the local board rejects a building-level school 28 improvement plan, the local board shall state with specificity 29 its reasons for rejecting the plan; the school improvement team 30 may then prepare another plan, present it to the principals, 31 assistant principals, instructional personnel, instructional 32 support personnel, and teacher assistants assigned to the school 33 building for a vote, and submit it to the local board for 34 inclusion in the systemwide plan. to accept or reject. If no 35 building-level school improvement plan is accepted for a school 36 before March 15 of the fiscal year preceding the fiscal year in 37 which participation is sought, the plan is to be implemented, 38 the school or the local board may use the process to resolve disagreements recommended in the guidelines developed by the 40 State Board under G.S. 115C-105.20(b)(5). If neither the local 41 board nor the school makes a request to use that process, then 42 the local board may develop a school improvement plan for the 43 school for inclusion in the systemwide plan; the school. The 44 General Assembly urges the local board to utilize the school's 45 proposed building-level school improvement plan to the maximum 46 extent possible when developing such a plan.

A school improvement plan shall remain in effect for no more than three years; however, the school improvement team may amend the plan as often as is necessary or appropriate. The procedures set out in this subsection also apply to amendments to school improvement plans.

52 (b2) Waivers concerning central office staff. -- A local board of education may request waivers of State laws,

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1 regulations, or policies which are included in the building plans
 2 described in subsection (bl) of this section, and it may also
 3 request waivers which affect the organization, duties, and 4 assignment of central office staff only. Provided, none of the
 5 duties to be performed pursuant to C.S. 115C-436 may be waived. A
 6 request for a waiver shall (i) identify the State laws,
 7 regulations, or policies that inhibit the local unit's ability to
 8 reach its local accountability goals, (ii) set out with
 9 specificity the circumstances under which the waiver may be used,
10 and (iii) explain how a waiver of those laws, regulations, or
11 policies will permit the local unit to reach its local goals.
       (c) Repealed by Session Laws 1995, c. 272, s. 3.
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       (d) Repealed by Session Laws 1991 (Regular Session, 1992),
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14 c. 900, s. 75.1(b)."
       "§ 115C-105.23. Differentiated pay.
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       (a) Local school administrative units may include, but are
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17 not required to include as a part of their local school
18 improvement plans, a systemwide differentiated pay plan for all
19 of the staff assigned to school buildings and all classes of
20 staff assigned to the central office that the local boards
21 determine are participants in the development or implementation
22 of the local school improvement plans. Units electing to include
23 differentiated pay plans in their school improvement plans shall
24 base their differentiated pay plans on:
            (1) A career development pilot program;
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            (2) A lead teacher pilot program;
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            (3) A locally designed school-based performance
28 program, subject to limitations and guidelines adopted by the
29 State Board of Education;
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            (4) A differentiated pay plan that the State Board of
31 Education finds has been successfully implemented in another
32 state; or
            (5) A locally designed plan including any combination
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34 or modification of the foregoing plans.
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       A differentiated pay plan may also authorize the use of State
36 differentiated pay funds for staff development and planning 37 activities and for paying substitute teachers as is necessary to
38 provide time for staff development and planning activities.
       (al) All State-differentiated pay funds shall become
40 available for expenditure July 1 of each fiscal year. These funds
41 shall remain available for expenditure for:
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            (1) Bonuses and supplements to implement local
43 differentiated pay plans until November 30 of the subsequent
44 fiscal year; and
            (2) Staff development to implement local differentiated
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46 pay plans until August 31 of the subsequent fiscal year:
47 Provided, however, if funds allocated for bonuses and supplements
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48 under a local differentiated pay plan are not spent for that 49 purpose because of a failure to meet local goals, these funds 50 shall remain available until November 30 of the subsequent fiscal 51 year to provide for staff development in accordance with that

52 <del>local plan.</del>

(b) Differentiated pay plans shall be developed and voted on 2 in accordance with C.S. 115C-238.3(c).

Any differentiated pay plan developed in accordance with this 4 section shall be implemented within State, local and any other 5 funds available for differentiated pay. State funds shall be used 6 to implement a differentiated pay plan for employees who derive 7 salary from State funds. State funds may be combined with any 8 other differentiated pay funds at the building level to implement 9 a differentiated pay plan which includes employees who derive 10 salary from any other salary source so long as differentiated pay 11 funds per employee are appropriated from the other salary source 12 in an amount equal to the dollar amount appropriated by the State 13 per State employee for differentiated pay. An employee who 14 derives salary from only one salary source shall be paid 15 differentiated pay monies from that source only; if an employee 16 derives salary from more than one salary source, differentiated 17 pay monies paid to that employee shall be paid proportionally 18 based on the pro rata share of each salary source. Provided, 19 however, a local board of education may provide additional local 20 funds for differentiated pay for any of its employees without 21 regard to the employee's salary source.

(C), (d) Repealed by Session Laws 1991 (Reg. Sess., 1992), 900, s. 75.1(6). 23 c-

(e) Any additional compensation received by an employee as a 25 result of the unit's participation in the Program shall be paid 26 as a bonus or supplement to the employee's regular salary. If an 27 employee in a participating unit does not receive additional 28 compensation, such failure to receive additional compensation 29 shall not be construed as a demotion, as that term is used in 30 G.S. 115C-325.

Payments of bonuses or supplements shall be made no more 32 frequently than once every calendar quarter: Provided, however, 33 payments in the career development pilot units may be made on a 34 monthly basis.

(f) If a local school administrative unit bases its 36 differentiated pay plan on a locally designed school-based 37 performance program, pursuant to subdivision (a)(3) of this 38 section, the plan shall provide that following the attainment of 39 the local school goals, the local board of education shall make a 40 determination of which staff members contributed to the 41 attainment of those goals. Differentiated pay bonuses shall then 42 be distributed to those designated employees. The local board of 43 education shall make the determination upon recommendation of (i) 44 the superintendent and (ii) any other person or committee 45 designated in the local differentiated pay plan. The other person 46 or committee designated in the local differentiated pay plan may 47 be the principal, a school-based committee, or any other person 48 or local committee.

"§ 115C-105.24. Approval of local school administrative unit 50 plans by the State Superintendent; conditions for continued 51 participation.

(a) Prior to June 30 each year, the State Superintendent 53 shall review local school improvement plans submitted by the

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1 local school administrative units in accordance with policies and 2 standards adopted by the State Board of Education and shall 3 recommend to the State Board of Education whether the plan should 4 be approved. If the State Board of Education approves the plan 5 for a local school administrative unit, that unit shall participate in the Program for the next fiscal year.

If a local plan contains a request for a waiver of State 8 laws, regulations, or policies, in accordance with C.S. 9 115C-238.3(b1) or (b2), the State Superintendent shall consider 10 and recommend to the State Board whether and to what extent the 11 identified laws, regulations, or policies should be waived. If 12 the State Board of Education deems it necessary to do so to 13 enable a local unit to reach its local accountability goals, the 14 State Board may grant waivers of:

(1) State laws pertaining to class size, teacher 16 certification, the use of State-adopted textbooks, and the 17 purposes for which State funds for the public schools may be 18 used;

(2) All State regulations and policies, except those 20 pertaining to public school State salary schedules and employee 21 benefits for school employees, the instructional program that 22 must be offered under the Basic Education Program, the system of 23 employment for public school teachers and administrators set out 24 in C.S. 115C-325, health and safety codes, compulsory school 25 attendance, the minimum lengths of the school day and year, and 26 the Uniform Education Reporting System.

The State Board shall act promptly on requests for waivers 28 under this section.

(al) Notwithstanding subsection (a) of this section, the 30 following limitations apply to the granting of waivers:

- (1) The provisions of G.S. 115C-12(16)b. regarding the 32 placement of State-allotted office support personnel, teacher 33 assistants, and custodial personnel on the salary schedule 34 adopted by the State Board shall not be waived.
- (2) Except for waivers requested by the local board in 36 accordance with C.S. 115C-238.3(b2) for central office staff, 37 waivers shall be granted only for the specific schools for which 38 they are requested in building-level plans and shall be used only 39 under the specific circumstances for which they are requested.
- (3) The State Board shall not permit funds under any allotment category other than Central Office 41 funding 42 Administration to be used for central office administrators.
- (1) The State Board shall not permit funds under the 44 Classroom Teachers allotment category to be used for any 45 additional purpose other than for teachers of exceptional 46 children, for teachers of at-risk students, and for authorized 47 purposes under the Textbooks allotment category and the Classroom 48 Materials/Instructional Supplies/Equipment allotment category.
- 49 (5) The State Board shall not grant waivers to permit 50 funds under the Teacher Assistant allotment category to be used 51 for any purpose other than for personnel (i) to serve students 52 only in kindergarten through third grade, or (ii) to serve 53 students primarily in kindergarten through third grade when the

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1 personnel are assigned to an elementary school to serve the whole 2 school

- (a2) The State Board of Education shall, on a regular basis, 4 review all waivers it has granted to determine whether any rules 5 should be repealed or whether it should recommend to the Ceneral 6 Assembly the repeal of any laws.
- (a3) Local boards of education shall provide maximum 8 flexibility in the use of funds to individual schools to enable 9 them to accomplish their individual schools' goals.
- (b) Local school administrative units shall continue to 11 participate in the Program so long as (i) they demonstrate 12 satisfactory progress toward school and student performance goals 13 set out in their local school improvement plans; or (ii) once 14 their local goals are met, they continue to achieve their local 15 goals and they otherwise demonstrate satisfactory performance, as 16 determined by the State Superintendent in accordance with 17 quidelines set by the State Board of Education.
- "\$ 115C-105.25. Distribution of Use of funds available to 19 schools; staff development funds.
- (a) Any funds the local board of education makes available to 21 an individual school building to implement the local school 22 improvement plan at that school shall be used in accordance with 23 the building-level plan set out in the systemwide plan. that 24 plan.
- (b) Each local board shall distribute seventy-five percent 26 (75%) of the funds in the staff development funding allotment to 27 the schools to be used in accordance with that school's school 28 improvement plan. By October 1 of each year, the principal shall 29 disclose to all affected personnel the total allocation of all 30 funds available to the school for staff development and the 31 superintendent shall disclose to all affected personnel the total 32 allocation of all funds available at the system level for staff 33 development. At the end of the fiscal year, the principal shall 34 make available to all affected personnel a report of all 35 disbursements from the building-level staff development funds, 36 and the superintendent shall make available to all affected 37 personnel a report of all disbursements at the system level of 38 staff development funds.
- "\$ 115C-105.26. Creation of the Task Force on Site-Based 40 School-based Management.
- There is created the Task Force on Site-Based School-42 based Management under the State Board of Education.
- The Task Force shall be composed of 20 members appointed as 44 follows: 45
  - (1)The Superintendent of Public Instruction;
- 46 (2) One member of the State Board of 47 Education, one parent of a public school child, and two at-large 48 members, appointed by the State Board of Education;
- 49 (3) Two members of Senate appointed by the the 50 President Pro Tempore of the Senate;
- 51 (4)Two members of the House of Representatives 52 appointed by the Speaker of the House of Representatives;

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- (5) One member of a local board of education appointed 2 by the President Pro Tempore of the Senate after receiving from The North Carolina State School Boards 3 recommendations 4 Association, Inc.;
- (6) One member of a local board of education appointed 6 by the Speaker of the House of Representatives after receiving 7 recommendations from The North Carolina State School Boards 8 Association, Inc.;
- (7) One local school superintendent appointed by the the Senate after 10 President Pro Tempore of receiving 11 recommendations from the North Carolina Association of School 12 Administrators;
- (8) One local school superintendent appointed by the 13 Representatives after receiving House of 14 Speaker the 15 recommendations from the North Carolina Association of School 16 Administrators;
- (9) One school principal appointed by the President Pro 17 18 Tempore of the Senate after receiving recommendations from the 19 Tar Heel Association of Principals/Assistant Principals and the 20 Division of Administrators of the North Carolina Association of 21 Educators:
- (10) One school principal appointed by the Speaker of 23 the House of Representatives after receiving recommendations from 24 the Tar Heel Association of Principals/Assistant Principals and 25 the Division of Administrators of the North Carolina Association 26 of Educators;
- (11) One school teacher appointed by the President Pro 28 Tempore of the Senate after receiving recommendations from the 29 North Carolina Association of Educators, Inc., the North Carolina 30 Federation of Teachers, and the Professional Educators of North 31 Carolina, Inc.;
- (12) One school teacher appointed by the Speaker of the 33 House of Representatives after receiving recommendations from the 34 North Carolina Association of Educators, Inc., the North Carolina 35 Federation of Teachers, and the Professional Educators of North 36 Carolina, Inc.;
  - (13) Repealed by Session Laws 1995, c. 324, s. 17.
- (14) One parent of a public school child appointed by 38 39 the Superintendent of Public Instruction;
- (15) Two at-large members appointed by the 41 Superintendent of Public Instruction;
- 42 (16) One representative of business and industry 43 appointed by the Governor;
- (17) One representative of institutions of 44 45 education appointed by the Board of Governors of The University 46 of North Carolina; and
- commissioner appointed by 47 (18) One county 48 Superintendent of Public Instruction State Board of Education 49 after receiving recommendations from the North Carolina 50 Association of County Commissioners.
  - Members of the Task Force shall serve for two-year terms.
- All members of the Task Force shall be voting members. 53 Vacancies in the appointed membership shall be filled by the

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1 officer who made the initial appointment. The Task Force on 2 Site-Based School-based Management shall select a member of the 3 Task Force to serve as chair of the Task Force.

Members of the Task Force shall receive 5 subsistence expenses in accordance with the provisions of G.S. 6 120-3.1, G.S. 138-5, and G.S. 138-6.

(b) The Task Force shall:

- (1)Advise the State Board of Education on the 9 implementation of the School Improvement and Accountability Act 10 of 1989, as amended, especially the development and 11 implementation of building-level plans; development of 12 guidelines for local boards of education and schools to implement 13 school-based management as part of the School-based Management 14 and Accountability Program;
- (2) Advise the State Board of Education on how to 16 provide training and assistance to assist the public schools so 17 as to facilitate the implementation of site-based school-based 18 management;
- 19 (3) Review Advise the State Board of Education about 20 publications to be produced by the Department of Public 21 Instruction on the development and implementation 22 building-level school improvement plans;
- (4) Report annually to the State Board of Education on 24 the implementation of site-based school-based management in the 25 public schools on the first Friday in December. This report may 26 contain a summary of recommendations for changes to any law, 27 rule, and policy that would improve site-based school-based 28 management.
- (C) The Department of Public Instruction shall, with the 30 approval of the State Board of Education, provide staff to the 31 Task Force at the request of the Task Force.
- (d) The State Board of Education shall appoint a Director of 33 the Task Force on Site-Based School-based Management.
- "§ 115C-105.27. Parent involvement programs and conflict 35 resolution programs as part of building-level school improvement 36 plans.

Beginning with the 1994-95 school year, a A school is 38 encouraged to include a comprehensive parent involvement program 39 as part of its <u>building-level</u> <u>school</u> <u>improvement</u> plan under G.S. 40 <u>115C-238.3.</u> <u>115C-105.22.</u> The State Board of Education shall 41 develop a list of recommended strategies that it determines to be 42 effective, which building level committees may use to establish 43 parent involvement programs designed to meet the specific needs 44 of their schools. The Board shall make the list available to 45 local school administrative units and school buildings by the 46 beginning of the 1994-95 school year.

Beginning with the 1994-95 school year, a A school 48 encouraged to review its need for a comprehensive conflict 49 resolution program as part of the development of its 50 building-level school improvement plan under G.S. 115C-238.3. 51 115C-105.22. If a school determines that this program is needed, 52 it may select from the list developed by the State Board of

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1 Education under G.S. 115C-81(a4) or may develop its own materials 2 and curricula to be approved by the local board of education.

"Part 3. School-based Accountability.

"§ 115C-105.28. Annual performance goals.

The School-based Management and Accountability Program shall (i) focus on student performance in the basics of reading, mathematics, and communications skills in elementary and middle 9 10 schools, (ii) focus on student performance in courses required 11 for graduation and on other measures required by the State Board in the high schools, and (iii) hold schools accountable for the educational growth of their students. To those ends, the State 14 Board shall design and implement an accountability system that 15 sets annual performance standards for each school in the State in 16 order to measure the growth in performance of the students in 17 each individual school.

"§ 115C-105.29. Performance recognition.

(a) The personnel in schools that achieve a level of expected 20 growth greater than 100% at a level to be determined by the State 21 Board of Education are eligible for financial awards in amounts 22 set by the State Board. Schools and personnel shall not be 23 required to apply for these awards. For the purpose of this 24 section, 'personnel' includes the principal, assistant principal, 25 instructional personnel, instructional support personnel, and 26 teacher assistants assigned to that school.

(b) The State Board shall establish a procedure to allocate 28 the funds for these awards to the local school administrative 29 units in which the eligible schools are located. Funds shall become available for expenditure July 1 of each fiscal year.
31 Funds shall remain available until November 30 of the subsequent

32 fiscal year for expenditure for:

Awards to the personnel; or

The purposes authorized in a plan that has been:

- a. Developed and voted on by the personnel in the same manner that a school improvement plan is approved under G.S. 115C-105.22(b1);
- Approved by a majority of the personnel who b. vote on the plan; and
- Submitted to and approved by the local board C. of education.

The local board shall approve this plan unless the plan 43 involves expenditures of funds that are not for a public purpose 44 or that are otherwise unlawful.

"§ 115C-105.30. Identification of low-performing schools.

(a) The State Board of Education shall design and implement 47 a procedure to identify low-performing schools on an annual 48 basis. Low-performing schools are those in which there is a 49 failure to meet the minimum growth standards, as defined by the 50 State Board, and a majority of students are performing below 51 grade level.

(b) Each identified low-performing school shall notify the 53 parents of students attending that school that the State Board of

1 Education has found that the school has failed to meet the 2 minimum growth standards, as defined by the State Board, and a 3 majority of students in that school are performing below grade 4 level. This notification also shall include a description of the 5 steps the school is taking to improve student performance.

"§ 115C-105.31. Assistance teams.

- (a) The State Board of Education may assign an assistance 8 team to any school identified as low-performing under this 9 Article or to any other school that requests an assistance team 10 and that the State Board determines would benefit from an 11 assistance team. The State Board shall give priority to low-12 performing schools in which the educational performance of the 13 students is declining. The Department of Public Instruction 14 shall, with the approval of the State Board, provide staff as 15 needed and requested by an assistance team.
- (b) When assigned to an identified low-performing school, an 17 assistance team shall:
- 18 <u>(1) Review and investigate all facets of school</u>
  19 operations and assist in developing recommendations for improving 20 student performance at that school.
- 21 (2) Collaborate with school staff, central offices, and 22 local boards of education in the design, implementation, and 23 monitoring of a plan that, if fully implemented, can reasonably 24 be expected to alleviate problems and improve student performance 25 at that school.
- (3) Make recommendations as the school develops and 27 implements this plan. 28
  - (4) Review the school's progress.
- Report, as appropriate, to the local board of 29 30 education, the community, and the State Board on the school's 31 progress.
- (c) If a school fails to improve student performance after 33 assistance is provided under this section, the assistance team 34 may recommend that the assistance continues or that the State 35 Board take further action under G.S. 115C-105.32.
- "§ 115C-105.32. Review by the State Board; dismissal or 37 removal of personnel; appointment of interim superintendent.
- (a) The State Board shall annually review the progress made 39 in identified low-performing schools. Notwithstanding G.S. 115C-40 287.1, G.S. 115C-325, or any other law, the State Board may 41 dismiss personnel assigned to that school and may terminate the 42 contract entered into on or after July 1, 1996, of any school 43 administrator assigned to that school when:
- The Board identifies that school as low-performing 44 (1)45 under G.S. 115C-105.30;
- 46 (2) The Board determines that school has failed to make
  47 satisfactory improvement after the Board assigned an assistance
  48 team to it under G.S. 115C-105.31; and
- 49 (3) That assistance team makes the recommendation to 50 dismiss or to terminate the contract for one or more grounds 51 established in G.S. 115C-325(e)(1) for dismissal or demotion of a 52 career teacher.

The State Board shall adopt procedures to ensure that due 2 process rights, including a hearing, are afforded to persons 3 recommended for dismissal under this subsection. The hearing shall be before a panel of three members of the State Board. Decisions of the panel may be appealed on the record to the State 6 Board, with further right of judicial review under Chapter 150B of the General Statutes. Neither party to a school administrator contract is entitled to damages under this subsection.

(b) The State Board may appoint an interim superintendent in

10 a local school administrative unit:

(1) Upon the identification of more than half the schools in that unit as low-performing under G.S. 115C-105.30; or (2) Upon the recommendation from an assistance team assigned to a school located in that unit that has been 15 identified as low-performing under G.S. 115C-105.30. This recommendation shall be based upon a finding that the superintendent has failed to cooperate with the assistance team 18 or has otherwise hindered that school's ability to improve.

19 The State Board may assign any of the powers and duties of 20 the local superintendent and the local finance officer to the 21 interim superintendent that the Board considers are necessary or 22 appropriate to improve student performance in the local school 23 administrative unit. The interim superintendent shall perform 24 all of these assigned powers and duties. The State Board of 25 Education may terminate the contract of any local superintendent 26 entered into on or after July 1, 1996, when it appoints an 27 interim superintendent. The Administrative Procedure Act shall 28 apply to that decision. Neither party to that contract is 29 entitled to damages.

(c) In the event the State Board has appointed an interim 31 superintendent and the State Board determines that the local 32 board of education has failed to cooperate with the interim 33 superintendent or has otherwise hindered the ability to improve 34 student performance in that local school administrative unit or in a school in that unit, the State Board may suspend any of the powers and duties of the local board of education that the State 37 Board considers are necessary or appropriate to improve student 38 performance in the local school administrative unit. The State 39 Board shall perform all of these assigned powers and duties for a 40 period of time to be specified by the State Board.

(d) If the State Board suspends any of the powers and duties the local board of education under subsection (c) of this 43 section and subsequently determines it is necessary to change the 44 governance of the local school administrative unit in order to 45 improve student performance, the State Board may recommend this change to the General Assembly, which shall consider, at its next 47 session, the future governance of the identified local school 48 administrative unit."

Sec. 4. Article 6A of Chapter 115C of the General 50 Statutes is repealed.

Sec. 5. G.S. 115C-39 reads as rewritten:

"\$115C-39. Removal of board members, members; suspension of 52 53 duties by State Board.

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- (a) In case the Superintendent of Public Instruction shall 2 have State Board of Education has sufficient evidence that any 3 member of a local board of education is not capable of 4 discharging, or is not discharging, the duties of his office as 5 required by law, or is guilty of immoral or disreputable conduct, 6 he shall notify the chairman of such board of education, unless 7 such chairman is the offending member, in which case all other 8 members of such board shall be notified. Upon receipt of such 9 notice there shall be a meeting of said board of education for 10 the purpose of investigating the charges, and if the charges are 11 found to be true, such board shall declare the office vacant: 12 Provided, that the offending member shall be given proper notice 13 of the hearing and that record of the findings of the other 14 members shall be recorded in the minutes of such board of 15 education.
- (b) In the event the State Board of Education has appointed 17 an interim superintendent under G.S. 115C-105.32 and the State 18 Board determines that the local board of education has failed to 19 cooperate with the interim superintendent, the State Board shall 20 have the authority to suspend any of the powers and duties of the 21 local board and to act on its behalf under G.S. 115C-105.32."

Sec. 6. G.S. 115C-274 reads as rewritten:

"\$115C-274. Removal for cause. Removal.

(a) Local boards of education are authorized to remove a 25 superintendent who is guilty of immoral or disreputable conduct 26 or who shall fail or refuse to perform the duties required of him 27 by law. In case the Superintendent of Public Instruction shall 28 have State Board of Education has sufficient evidence at any 29 time that any superintendent of schools is not capable of 30 discharging, or is not discharging, the duties of his office as 31 required by law or is guilty of immoral or disreputable conduct, 32 he shall report this matter to the board of education employing 33 said superintendent of schools. It shall then be the duty of said 34 that board of education to hear the evidence in such the case 35 and, if after careful investigation it shall find the charges 36 true, it shall declare the office vacant at once and proceed to 37 elect a successor: Provided, that such superintendent shall have 38 the right to try his title to office in the courts of the State.

(b) If the superintendent shall fail in the duties enumerated 40 in G.S. 115C-276(g) through (i) or such G.S. 115C-276(g), G.S. 41 115C-276(h), G.S. 115C-176(i), or any other duties as may be 42 assigned him, he shall be subject, after notice, to an 43 investigation by the Superintendent of Public Instruction State 44 Board of Education or by his board of education for failure to 45 perform his duties. For persistent failure to perform these 46 duties, his certificate may be revoked by the Superintendent of 47 Public Instruction, or he the State Board of Education may revoke 48 the superintendent's certificate and the superintendent may be

49 dismissed by his board of education.

(c) The identification by the State Board of Education of 51 more than half the schools in a local school administrative unit 52 as low-performing under G.S. 115C-105.30 is evidence that the superintendent is unable to fulfill the duties of the office,

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1 and the State Board may appoint an interim superintendent to carry out the duties of the superintendent under G.S. 115C-3 105.32, may revoke the superintendent's certificate under this 4 section, may dismiss the superintendent under G.S. 115C-105.32, 5 or may take any combination of these actions."

Sec. 7. G.S. 115C-296 is amended by adding a new subsection to read:

"(d) The State Board of Education may revoke or refuse to

renew a teacher's certificate when:
(1) The Board identifies the school in which the 11 teacher is employed as low-performing under G.S. 115C-105.30; and (2) The assistance team assigned to that school under 115C-105.31 makes the recommendation to revoke or refuse to renew the teacher's certificate for one or more reasons 15 established by the State Board in its rules for certificate 16 suspension or revocation.

The Board's decision under this subsection is subject to procedures established under G.S. 115C-105.32(a)."

Sec. 8. G.S. 115C-325(e)(3) reads as rewritten:

"(3) In determining whether the professional performance of a 21 career teacher is adequate, consideration shall be given to 22 regular and special evaluation reports prepared in accordance 23 with the published policy of the employing local 24 administrative unit and to any published standards of performance 25 which shall have been adopted by the board. The findings and 26 recommendations of the assistance team assigned to a school identified as low-performing under G.S. 115C-105.30 and in which 28 the teacher is employed are substantial evidence of the teacher's 29 inadequate performance. Failure to notify a career teacher of an 30 inadequacy in his performance shall be conclusive evidence of 31 satisfactory performance."

32 ---- LOCAL FLEXIBILITY

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Sec. 9. G.S. 115C-84(d) is repealed.

Sec. 10. G.S. 115C-302(a)(1) reads as rewritten:

"(1) Academic Teachers. -- Regular state-allotted teachers 36 shall be employed for a period of 10 calendar months. Each local 37 board of education shall establish a set date on which monthly 38 salary payments to regular State-allotted teachers shall be made. 39 This set pay date may differ from the end of the calendar month 40 of service. Teachers shall only be paid for the days employed as 41 of the set pay date. Payment for a full month when days employed 42 are less than a full month is prohibited as this constitutes 43 prepayment. Teachers employed for a period of 10 calendar months 44 in year-round schools shall be paid in 12 equal installments. Any 45 individual teacher who is not employed in a year-round school may 46 be paid in 12 monthly installments if the teacher so requests on 47 or before the first day of the school year. Such request shall be 48 filed in the local school administrative unit which employs the 49 teacher. The payment of the annual salary in 12 installments 50 instead of 10 shall not increase or decrease said annual salary 51 nor in any other way alter the contract made between the teacher 52 and the said local school administrative unit; nor shall such 53 payment apply to any teacher who is employed for a period of less

1 than 10 months. Included within the 10 calendar months employment 2 shall be annual vacation leave at the same rate provided for 3 State employees, computed at one twelfth (1/12) of the annual 4 rate for State employees for each calendar month of employment; 5 which shall be provided by each local board of education at a 6 time when students are not scheduled to be in regular attendance. 7 However, vacation leave for instructional personnel who do not 8 require a substitute shall not be restricted to days that 9 students are not in attendance. Included within the 10 calendar 10 months employment each local board of education shall designate 11 the same or an equivalent number of legal holidays occurring 12 within the period of employment for academic teachers as those 13 designated by the State Personnel Commission for State employees; 14 on a day that employees are required to report for a workday but 15 pupils are not required to attend school due to inclement 16 weather, a teacher may elect not to report due to hazardous 17 travel conditions and to take an annual vacation day or to make 18 up the day at a time agreed upon by the employee and the 19 employee's immediate supervisor or principal. Within policy 20 adopted by the State Board of Education, each local board of 21 education shall develop rules designating what additional portion 22 of the 10 calendar months not devoted to classroom teaching, 23 holidays, or annual leave shall apply to service rendered before 24 the opening of the school term, during the school term, and after 25 the school term and to fix and regulate the duties of state-26 allotted teachers during said period, but in no event shall the 27 total number of workdays exceed 200 days. If one or more 28 scheduled teacher work days are displaced due to hazardous weather conditions a local board may select dates, including 30 dates beyond the 10 calendar months, during which teachers and 31 their supervisors may agree to make-up the displaced days 32 provided the work days fall within the fiscal year. Local boards 33 may approve school improvement plans that include teacher work 34 days outside the 10 calendar months provided the work days fall 35 within the fiscal year. A teacher and the teacher's supervisor 36 may agree to schedule work days outside the 10 calendar months 37 provided the work days fall within the fiscal year. Teachers may 38 be paid on the 10th calendar month pay date for work days 39 scheduled to occur after the 10th calendar month but before the 40 end of the fiscal year. A teacher who resigns, is dismissed, or 41 whose contract is not renewed and who fails to make-up previously 42 agreed upon work days scheduled after the 10 calendar months 43 shall repay to the local board any salary payments owed due to the failure to make-up the workday. A teacher who continues to be employed by a local board but fails to make-up previously 46 agreed upon work days scheduled after the 10 calendar months may 47 be subject to dismissal under G.S. 115C-325. Local boards of 48 education shall consult with the employed public school personnel 49 in the development of the 10-calendar-months schedule." Section 11. G.S. 115C-47(23) reads as rewritten: 51 To Purchase Equipment and Supplies. -- They "(23) 52 Local boards shall contract for equipment and

supplies pursuant to the provisions of G-S-

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115C-522(a). G.S. 115C-522(a), G.S. 115C-528, and G.S. 115C-529."
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                        G.S. 115C-47(28) reads as rewritten:
                                                    Contracts for
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                     To
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                                     and
                     Automobiles.
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                                     Local
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                     Contracts. -
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                     automobiles by installment contracts that
                     create in the property purchased a security
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                     interest to secure payment of the purchase
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                     money. A contract entered into under this
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                     subdivision is subject to the provisions of
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                     Article 8 of Chapter 159 of the Ceneral
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                     Statutes, except for G.S. 159-148(a)(4) and
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                     (b)(2). The lease purchase contract shall
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                     provide that there be no recourse for default
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                     in payments under the contract other than
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                     return of the automobile. The taxing power of
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                     any tax levying authority is not and may not
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                     be pledged directly or indirectly to secure
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                     any moneys due the seller, enter into lease
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                     purchase and installment purchase contracts as
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                     provided in G.S. 115C-529."
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                     G.S. 115C-522(a) reads as rewritten:
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24 "(a) It shall be the duty of local boards of education to 25 purchase or exchange all supplies, equipment and materials in 26 accordance with contracts made by or with the approval of the 27 Department of Administration. Administration except as provided 28 in G.S. 115C-528. Title to instructional supplies, office 29 supplies, fuel and janitorial supplies, enumerated in the current 30 expense fund budget and purchased out of State funds, shall be 31 taken in the name of the local board of education which shall be 32 responsible for the custody and replacement: Provided, that no 33 contracts shall be made by any local school administrative unit 34 for purchases unless provision has been made in the budget of the 35 unit to pay for the purchases, unless surplus funds are on hand 36 to pay for the purchases, or unless the contracts are made 37 pursuant to G.S. 115C-47(28) G.S.115C-47(28) and G.S. 115C-529 38 and adequate funds are available to pay in the current fiscal 39 year the sums obligated for the current fiscal year, and in order 40 to protect the State purchase contractor, it is made the duty of 41 the governing authorities of the local units to pay for these

43 contract of purchase." Article 37 of Chapter 115C is amended by Sec. 14. 44 45 adding new sections to read:

42 purchases promptly and in accordance with the terms of the

45 adding new sections to read.
46 "<u>\$ 115C-528</u>. Purchases from Non-Certified Sources.
46 "Sources of the standing G.S. 115C-522(a) a local 48 administrative unit may purchase the same good or service that is listed on a State term contract from a vendor that is not 50 certified on the State term contract for that good or service, 51 subject to the following conditions:

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- (1)The total cost of the good or service, including the delivery costs, is less than the cost under the State term contract;
  - The cost of the purchase shall not exceed the bid (2) value benchmark established under G.S. 143-53.1;
  - The local school administrative unit shall document (3) in writing the cost savings; and
  - (4)The local school administrative unit shall provide annually by July 1 an itemized report of the cost
- savings to the Department of Administration.

  (b) This section shall not impair the contractual terms and 11 12 conditions of State term contracts that allow purchases to be 13 made from noncertified sources. The requirements of subsection 14 (a) of this section shall not apply to those purchases.
- (c) The Department of Administration shall report to the 16 General Assembly and the Joint Legislative Education Oversight 17 Committee annually by August 1 the cost savings realized under 18 this section.
- § 115C-529. Lease Purchase and Installment Purchase Contracts 20 for Certain Equipment.
- (a) Local boards of education may purchase or finance the 22 purchase of automobiles, school buses, mobile classroom units, 23 photocopiers, and computers by lease purchase contracts and 24 installment purchase contracts as provided in this section. 25 Computers purchased under this section shall meet the technical 26 standards specified in the North Carolina Instructional 27 Technology Plan as developed and approved under G.S. 115C-102.6A 28 and G.S. 115C-102.6B.
- (b) A lease purchase contract under this section creates in 30 the local board the right to possess and use the property for a 31 specified period of time in exchange for periodic payments and 32 shall include either an obligation or an option to purchase the 33 property during the term of the contract. The contract may 34 include an option to upgrade the property during the term. 35 local board may exercise an option to upgrade without rebidding 36 the contract.
- (c) An installment purchase contract under this section 38 creates in the property purchased a security interest to secure 39 payment of the purchase price to the seller or to an individual 40 or entity advancing moneys or supplying financing for 41 purchase transaction.
- (d) The term of a contract entered into under this section 43 shall not exceed the useful life of the property purchased. An 44 option to upgrade shall be considered in determining the useful 45 life of the property.
- 46 (e) A contract entered into under this section shall be 47 considered a continuing contract for capital outlay and subject 48 to G.S. 115C-441(c1).
- (f) A contract entered into under this section is subject to 50 Article 8 of Chapter 159 of the General Statutes, except for G.S.  $51\ 159-148(a)(4)$  and (b)(2).

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- No contract entered into under this section may contain 2 a nonsubstitution clause that restricts the right of a local 3 board to:
  - (1)Continue to provide a service or activity; or
  - Replace or provide a substitute for any property financed or purchased by the contract.
- (h) No deficiency judgment may be rendered against any local board of education or any unit of local government, as defined in 9 G.S. 160A-20(h), in any action for breach of a contractual 10 obligation authorized by this section, and the taxing power of a 11 unit of local government is not and may not be pledged directly 12 or indirectly to secure any moneys due under a contract 13 authorized by this section."

The Information Resource Management Commission Sec. 15. 15 shall develop and annually revise guidelines for determining the 16 useful life of computers purchased under G.S. 115C-529. 17 Division of Purchase and Contract shall develop and periodically 18 revise guidelines for determining the useful life of automobiles, 19 school buses, and photocopiers purchased under G.S. 115C-529. 20 The Local Government Commission shall develop and periodically 21 revise guidelines for determining the useful life of mobile Guidelines for 22 classroom units purchased under G.S. 115C-529. 23 computers and photocopiers shall include provisions for upgrades 24 during the term of the contract. The Information Resource 25 Management Commission, the Division of Purchase and Contract, and 26 the Local Government Commission shall provide their respective 27 guidelines to the State Board of Education by November 1, 1996. 28 The State Board of Education shall provide the guidelines to 29 local boards of education by January 1, 1997.

Sec. 16. G.S. 115C-521(d) reads as rewritten:

"(d) Local boards of education shall make no contract for the 32 erection or repair of any school building unless the site upon 33 which it is located is owned in fee simple by the <del>board;</del> 34 <del>Provided, that the board of education of a local school</del> 35 administrative unit, with the approval of the board of county 36 commissioners, may board.

Notwithstanding G.S. 115C-40 and subject to the approval of 38 the board of county commissioners, local boards of education may:

- (1) enter into contracts for the repair or renovation of school buildings not owned in fee simple by the board; and
- (2) appropriate funds to aid in the establishment of a school facility and the operation thereof in an adjoining local school administrative unit when a written agreement between the boards of education the administrative units involved has been reached and the same recorded in the minutes of the boards, whereby children from the administrative unit making the appropriations shall be entitled to attend the school so established.

In all cases where title to property has been vested in the 52 trustees of a special charter district which has been abolished 53 and has not been reorganized, title to the property shall be

1 vested in the local board of education of the county embracing 2 the former special charter district."

Sec. 17. G.S. 153A-158.1(d) reads as rewritten:

Board of Education May Contract for Construction. --5 Notwithstanding the provisions of G.S. 115C-40 and G.S. 115C-521, 6 a local board of education may enter into contracts for the 7 erection or repair of school buildings upon sites owned in fee 8 simple by one or more counties in which the local 9 administrative unit is located."

Sec. 18. G.S. 115C-326 reads as rewritten:

11 "\$115C-326. Performance standards and criteria for professional 12 employees; law suits arising out of this section.

(a) The State Board of Education, in consultation with local 14 boards of education, shall develop uniform performance standards 15 and criteria to be used in evaluating professional public school 16 employees. It shall develop rules and regulations to recommend 17 the use of these standards and criteria in the employee 18 evaluation process. The performance standards and criteria shall 19 be adopted by the Board by July 1, 1982, and may be modified in 20 the discretion of the Board.

Local boards of education shall adopt rules and regulations 22 by July 1, 1982 to provide for the annual evaluation of all 23 professional employees defined as teachers by G.S. 24 115C-325(a)(6). in G.S. 115C-325(a)(6). All teachers shall be 25 evaluated annually unless a local board adopts rules that allow 26 specified categories of teachers with career status to be 27 evaluated less frequently. Local boards may also adopt rules and 28 regulations requiring the annual evaluation of other school 29 employees not specifically covered in this section. Local boards 30 may develop and use alternative evaluation approaches for 31 teachers provided the evaluations are properly validated. Local 32 boards that do not develop alternative evaluations Rules and 33 regulations adopted by local boards shall utilize the performance 34 standards and criteria adopted by the State Board of Education, 35 but are not limited to those standards and criteria. Education 36 pursuant to the first paragraph of this section; however, the 37 standards and criteria used by local boards are not to be limited 38 by those adopted by the State Board of Education.

(b) If any claim is made or any legal action is instituted 40 against an employee of a local school administrative unit on 41 account of an act done or an omission made in the course of the 42 employee's duties in evaluating employees pursuant to this 43 section, the local board of education, if the employee is held 44 not liable, shall reimburse the employee for reasonable 45 attorney's fees.

(c) The State Board of Education shall recommend to the 47 General Assembly by December 1, 1986, a program to remedy 48 deficiencies and difficulties revealed through the evaluation 49 process required by this section and to develop new skills on the 50 part of classroom teachers."

51 Sec. 19. G.S. 115C-47 is amended by adding a new 52 subsection to read:

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"(33a) To Approve and Use Textbooks Not Adopted by 2 State Board of Education. - Local boards of 3 education shall have the authority to select, 4 procure, and use textbooks not adopted by the 5 State Board of Education as provided in G.S. 6 115C-98(b1)." 7

G.S. 115C-85 reads as rewritten:

115C-85. Textbook needs are determined by course of study. 9

When the State Board of Education has adopted, upon the 11 recommendation of the Superintendent of Public Instruction, a 12 standard course of study at each instructional level in the 13 elementary school and the secondary school, setting forth what 14 subjects shall be taught at each level, it shall proceed to 15 select and adopt textbooks.

"textbook" means systematically As used in this part, 17 organized material comprehensive enough to cover the primary 18 objectives outlined in the standard course of study for a grade 19 or course. Formats for textbooks may be print or nonprint, 20 including hardbound books, softbound books, activity-oriented 21 programs, classroom kits, and technology-based programs that 22 require the use of electronic equipment in order to be used in 23 the learning process.

Textbooks adopted in accordance with the provisions of this 25 Part shall be used by the public schools of the State. State 26 except as provided in G.S. 115C-98(b1)."

Sec. 21. G.S. 115C-98 reads as rewritten:

"§ 115C-98. Local boards of education to provide for local 29 operation of the textbook program and program, the selection and 30 procurement of other instructional materials, materials, and the 31 use of non-adopted textbooks.

education shall adopt rules (a) Local boards of 33 regulations not inconsistent with the policies of the State 34 Board of Education concerning the local operation of the textbook 35 program.

(b) Local boards of education shall adopt written policies 37 concerning the procedures to be followed in their local school 38 administrative units for the selection and procurement of 39 supplementary textbooks, library books, periodicals, audio-visual 40 materials, and other supplementary instructional materials needed 41 for instructional purposes in the public schools of their units.

Local boards of education shall have sole authority to select 43 and procure supplementary instructional materials, whether or not 44 the materials contain commercial advertising, to determine if the 45 materials are related to and within the limits of the prescribed 46 curriculum, and to determine when the materials may be presented 47 to students during the school day. Supplementary materials and 48 contracts for supplementary materials are not subject to approval 49 by the State Board of Education.

Supplementary books and other instructional materials shall 51 neither displace nor be used to the exclusion of basic textbooks.

(b1) Local boards of education may:

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- Select, procure, and use textbooks that have not been adopted by the State Board of Education for use throughout the local school administrative unit for selected grade levels and courses; and
- Approve school improvement plans developed under (2) G.S. 115C-105.22 that include provisions for using textbooks that have not been adopted by the State Board of Education for selected grade levels and courses.
- All textbook contracts made under this subsection shall include a clause granting to the local board of education the 12 license to produce Braille, large print, and audio-cassette tape of the textbooks for use in the local school 14 administrative unit.
- (c) Funds allocated by the State Board of Education or 16 appropriated in the current expense or capital outlay budgets of 17 the local school administrative units, may be used for the 18 above-stated purposes." 19

Sec. 22. G.S. 115C-112 is repealed.

20 G.S. 115C-391 is amended by adding a new Sec. 23. 21 subsection to read:

"(g) Notwithstanding the provisions of this section, the 23 policies and procedures for the discipline of students with 24 disabilities shall be consistent with federal laws and 25 regulations."

### 26 ---- CONFORMING CHANGES

Sec. 24. G.S. 115C-105.3 reads as rewritten:

"§ 115C-105.3. Purpose.

29 The purpose of the Commission is to develop high and clearly 30 defined education standards for the public schools of North 31 Carolina. These standards shall specify the skills and the 32 knowledge that high school graduates should possess in order to competitive in the modern economy. The purpose of the 34 Commission is also to develop fair and valid assessments to 35 assure that high school graduates in North Carolina meet these 36 standards. No later than the Spring semester of the year 2000 or 37 as soon as the State Board of Education adopts the standards and 38 system of assessments, every graduating high school senior shall 39 be required to achieve these standards as a condition for 40 receiving a diploma.

These high standards and assessments shall focus on the key 42 skills needed by students as they strive to be successful after 43 high school and shall reflect the high expectations for every 44 student demanded by the State's education mission in G.S. 45 115C-81(a), 115C-238.1, and 115C-238.13(a). 115C-81(a) and G.S. 46 115C-105.20. Once these key skills are identified, parents, 47 teachers, and the entire school community should be encouraged to 48 help each student meet the student's fullest potential." 49

Sec. 25. G.S. 115C-238.23 reads as rewritten:

"\$ 115C-238.23. Implementation by local school boards.

If a school administrative unit decides to proceed with the 51 52 project the following procedures shall be followed:

- The local board in a participating local school 2 administrative unit shall select a school building that is under 3 construction as its first school under the project.
- The local board shall issue a request for proposals for 5 leadership teams to bid to operate the selected school. A team 6 shall mean three or more individuals. To reflect the diversity 7 required to implement the purpose of the project defined in G.S. 8 115C-238.22, the abilities and experience of team members may 9 include: administrative and educational policy and planning 10 skills; familiarity with technology for schools; management and 11 classroom experience; and familiarity with the needs of diverse 12 and special populations. One member shall be designated as the 13 principal or leader of the team. At least twenty-five percent 14 (25%) of the team members shall be certificated in accordance 15 with the regulations of the State Board of Education or C.S. 16 <del>115C-238.6.</del> Education.

Team members awarded the contract shall, if not already, 18 become employees of the local board and become subject to local 19 personnel policies.

- The request for proposals shall include the following 21 minimum requirements:
  - A statement of principles that the local board (1)wants the bidding teams to address;
  - (2) specified amount of money available for the operation of the building, which amount shall be within the limits of funds available for the size of school being opened for bid;
  - A framework for accountability plans by which the (3) success of the project site can be measured, which accountability plans shall include the student performance indicators adopted by the State Board of Education pursuant to G.S. 115C-238.1(3), the School Improvement and Accountability Act of 1989, and shall include factors such as student, parent, and employee satisfaction, parental involvement, community service, and evidence of a focus on developing thinking and reasoning skills;
  - The student population of a Genesis school shall be representative of its local school administrative shall be racially balanced, and students shall be assigned on a geographic basis;
  - The mission of the school shall not establish (5) religion nor prohibit the free exercise thereof insofar as that is permitted in a public school by the North Carolina and United States Constitutions; and
  - Bidding teams shall address how the criteria listed in G.S. 115C-81(b) will be met or varied by the Genesis program.

50 The local board may include other requirements in the request 51 for proposals.

The local board shall secure private funding for any 53 additional non-State and nonlocal funds required for the project

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1 before awarding a contract to a team to operate the selected

The local board shall appoint an advisory committee (e) 4 composed of educators, elected officials, parents of children 5 enrolled in the local school administrative unit, and community 6 leaders from within and without the local school administrative 7 unit to screen proposals for the school building and to make 8 recommendations to the local board of education on the proposals.

The local board shall consider the recommendations of the 10 advisory committee and shall award the contract. All contract 11 negotiations and the award of the contract shall be conducted in 12 open session notwithstanding G.S. 143-318.11(a)(9). The contract 13 shall be for a term not to exceed four years. It may be 14 terminated by the local board at any time for any reason it deems 15 sufficient; it may be terminated by the team for any reason it 16 deems sufficient, but only at the end of a school year and only 17 with 60 days' written notice to the local board of education.

The team that receives the contract shall interview and 19 select all personnel for the building. The team may select 20 personnel from the current employees of the local board. All 21 teachers employed in a Genesis school shall hold or be qualified 22 to hold a certificate in accordance with the regulations of the 23 State Board of Education or C.S. 115C-238.6. the School 24 Improvement and Accountability Act of 1989. The local board shall 25 hire those persons selected by the team so long as those 26 positions are within State, local, and other funds approved for 27 this project by the local board. In no event shall a local board 28 dismiss or demote any employee pursuant to G.S. 115C-325(e)(1)1. 29 as a result of a Genesis project.

Hiring shall take place no later than July 1, prior to the 31 opening of the new building. The team shall begin conducting 32 training and planning sessions as staff is hired.

local board or the management team may employ 34 noncertificated persons on a temporary basis or for special 35 projects.

- The participating school building team shall initiate a 37 comprehensive accountability program immediately. The results 38 shall be published annually and compared to those of traditional 39 schools.
- After the third and fourth years of the project, the 41 local board shall review student outcome achievement results of 42 the existing project site. After the fourth year of the project 43 the local board may decide whether to continue the project in the 44 first school and whether an additional building within the school 45 system shall be added to the project. If the board decides to 46 expand the project to a second school the procedures outlined in 47 this section shall be followed.

The second school chosen for the project shall be an existing 49 school that is producing below average results in student 50 achievement as compared to other schools in the unit. Criteria 51 which may be considered to evaluate student achievement may 52 include: test scores, the success of graduating students, 53 attendance, graduation and dropout rates, the numbers of children

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1 enrolled in free lunch or Chapter 1 programs, the education level 2 of the parents of children enrolled in the school, the teaching 3 experience of the school staff, and whether the building has been 4 successful in meeting the goals of the systemwide plan developed 5 in accordance with C.S. 115C-238.1 through C.S. 115C-238.6. the School Improvement and Accountability Act of 1989."

Sec. 26. G.S. 115C-238.31(a) reads as rewritten:

8 Local school administrative units are encouraged to 9 implement extended services programs that will expand students' for educational success through high-quality, 10 opportunities 11 integrated access to instructional programming during nonschool 12 hours. Extended services programs may be incorporated into 13 building-level school improvement plans developed in accordance 14 with G.S. 115C-238.3. 115C-105.22. To implement extended 15 services programs, local school administrative units may request 16 waivers of State laws, regulations, and policies in accordance 17 with Part 4 of this Article. Calendar alternatives include, but 18 are not limited to, after-school hours, before-school hours, 19 evening school, Saturday school, summer school, and year-round Instructional programming may include, but is not 21 limited to, tutoring, direct instruction, enrichment activities, 22 study skills, and reinforcement projects."

Sec. 27. G.S. 115C-276(q) reads as rewritten:

To Assign School Principals. -- Subject to local board 25 policy, the superintendent shall have the authority to assign 26 principals to school buildings. When making an assignment, the 27 superintendent shall consider (i) whether a principal the leadership ability increase 28 demonstrated to 29 achievement at a school where conditions indicated a significant 30 risk of low student performance; and (ii) how to maintain 31 stability at a school where, during the time the principal has 32 been at a school, there has been significant improvement on endor end-of-grade tests and other accountability 33 of-course 34 indicators measures developed by the State Board in accordance 35 with C.S. 115C-238.1. of Education."

Sec. 28. G.S. 115C-302(e) reads as rewritten:

It is the policy of the State of North Carolina to 38 enhance the teaching profession by providing teachers with career 39 opportunities that do not remove them from the classroom; to 40 encourage the development and implementation of a professional 41 salary schedule that complements the system of differentiation; 42 to have salaries of professional educators in elementary and 43 secondary schools based upon performance, degree attained, 44 differentiation and the needs of the local school administrative 45 unit; and to begin, in the school year beginning in 1986, a performance, system 46 differential based upon salary 47 differentiation, local availability of classroom teachers, 48 geographical location of the employing local 49 administrative unit and such other factors as the local board of 50 education shall deem necessary.

Performance shall be measured by standardized evaluations 51 52 which are routinely administered pursuant to G.S. 115C-326 by 53 competent and trained administrators who have themselves demonstrated meritorious performance in the classroom. G.S. 115C-2 326. Differentiation shall be based upon superior performance over a period of time plus other responsibilities. Needs of the local school administrative unit over and above the standard course of study shall be defined by the local board of education exclusively funded from revenues provided at the discretion of the board of county commissioners or from other local funds under the control of the local board of education.

9 Each salary may include a local variable component, 10 determined locally and based upon the needs and condition of the 11 local school administrative unit. This local variable component 12 shall be paid from local revenue."

Sec. 29. Notwithstanding G.S. 115C-105.21A(1), the 14 State Board of Education shall authorize pilot projects in the 15 Mecklenburg County School Administrative Unit and in the Burke 16 County School Administrative Unit so that the boards of education 17 in those units may use State funds from the allotment for Teacher 18 Assistants for certificated teachers in order to reduce class 19 size or the student-teacher ratio in kindergarten through third 20 grade, in accordance with school improvement plans developed 21 under G.S. 115C-105.22. No waivers from the State Board of 22 Education are required for this use of funds.

#### 23 ----STREAMLINE APA FOR ABC PLAN

Sec. 30. (a) G.S. 150B-21.2(a)(1) shall not apply to 25 proposed rules adopted by the State Board of Education if the 26 proposed rules are directly related to the implementation of this 27 act.

- (b) Notwithstanding G.S. 150B-21.3(b), a permanent rule that is adopted by the State Board of Education, is approved by the Review Commission, and is directly related to the implementation of this act, shall become effective five business days after the Commission delivers the rule to the Codifier of Rules, unless the rule specifies a later effective date. If the State Board of Education specifies a later effective date, the rule becomes effective upon that date. A permanent rule that is adopted by the State Board of Education that is directly related to the implementation of this act, but is not approved by the Rules Review Commission, shall not become effective.
- 39 (c) G.S. 150B-21.4(b1) shall not apply to permanent rules 40 the State Board of Education proposes to adopt if those rules are 41 directly related to the implementation of this act.
- (d) The State Board of Education shall determine whether a 43 proposed rule is directly related to this act based upon a 44 finding that there is a rational relationship between the 45 proposed rule and specific provisions of this act. A proposed 46 rule may create, amend, or repeal a rule. The State Board shall 47 indicate in the notice of proposed text that the rule is directly 48 related to the implementation of this act and that the Board is 49 proceeding under the authority granted by this act.
- 50 (e) The State Board of Education shall provide written 51 notice to all boards of county commissioners and all local boards 52 of education of proposed rules that are directly related to the 53 implementation of this act. The notice shall state whether a

1 fiscal note has been prepared and that a copy of the fiscal note 2 may be obtained from the State Board.

3 This section shall not apply to sections 11-17 of this 4 act.

### 5 ----APPROPRIATION

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Sec. 31. There is appropriated from the General Fund to 7 State Aid to Local School Administrative Units the sum of twenty-8 four million five hundred thirty-two thousand five hundred fifty 9 dollars (\$24,532,550) for the 1996-97 fiscal year. The State 10 Board of Education shall allocate these funds to local school 11 administrative units for personnel who are identified as eligible 12 for performance recognition awards under G.S. 115C-105.29 as 13 follows:

- Twenty-one million dollars (\$21,000,000) to be (1)distributed on a per capita basis of no less than five hundred dollars (\$500.00) and no more than one thousand dollars (\$1,000) for personnel other than teacher assistants.
- (2) Three million five hundred thirty-two thousand, five hundred fifty dollars (\$3,532,550) to be distributed on a per capita basis to teacher assistants in the amount of one-half the amount under subdivision (1) of this section.

#### 24 ----EFFECTIVE DATES

Sec. 32. (a) G.S. 115C-528 created in Section 14 of 26 this act becomes effective July 1, 1996, and applies to State 27 term contracts for which bids or offers are solicited on or after 28 that date.

- Section 31 of this act becomes effective July 1, 1996, (b) 30 and the remainder of the act is effective upon ratification.
- 31 Part 3 of Article 8B of Chapter 115C of the General 32 Statutes as rewritten in Section 3 of this act applies to any 33 school that has any grades of kindergarten through eighth grade 34 beginning with the 1996-97 school year, and to the remaining 35 schools beginning with the 1997-98 school year. The State Board 36 shall establish appropriate deadlines for the development of 37 school improvement plans after July 1, 1996.

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April 25, 1996

### **MEMORANDUM**

TO:

Senator Winner and Representative Grady, Cochairs of Joint Legislative

**Education Oversight Committee** 

FROM:

Kory Goldsmith and Robin Johnson, Committee Counsel

RE:

Summary: D96-RHZ-007.5 -- ABC's PLAN

This legislation, recommended by the State Board of Education in its March, 1996, Report on the ABCs Plan, is divided into five parts: School-based Management and Accountability Program (pages 1-21); Local Flexibility (pages 21-28); Conforming Changes (pages 28-32); Streamline APA for ABC Plan (pages 32-33); and Effective Dates (page 33).

### SCHOOL-BASED MANAGEMENT AND ACCOUNTABILITY PROGRAM

Section 1 rewrites G.S. 115C-12(9), which spells out the duties of the State Board, by deleting the duty to develop management accountability standards, and by amending the provisions concerning the duties to (i) issue annual report cards for each school unit, and (ii) develop a system of school improvement reports. This section also adds a new "c4" to direct the Board to develop guidelines, procedures, and rules to establish, implement, and the "School-based Management and Accountability Program" (the new name given for the ABC's Plan).

Section 2 recodifies Part 4 of Article 16 of Chapter 115C of the General Statutes, G.S. 115C-238.1 through G.S. 115C-238.8, as Article 8B of Chapter 115C. This moves the current statutes on the Performance-Based Accountability Program (PBAP) to a new place in Chapter 115C. Currently, it is located under Article 16, Optional Programs.

Section 3 rewrites Article 8B (the recodified PBAP).

G.S. 115C-105.20 (was 115C-238.1) is amended to change the name of the program, to direct the Board to establish guidelines to assist local boards of education

and schools in the implementation of the new program.

G.S. 115C-105.21 (was 115C-238.2) is amended to make the program mandatory, rather than optional. A new subsection (b1) is added to clarify that local boards are allowed increased flexibility in the expenditure of State funds, and may be granted waivers of certain State laws, regulations, and policies that inhibit their ability to reach local accountability goals. Under PBAP, this flexibility only was given to participating school systems.

G.S. 115C-105.21A (new section, but language comes from PBAP statutes): School boards will no longer have to request waivers on the expenditure of



State funds from the State Board. They will continue to be subject to the same flexibility and limitations set out in House Bill 6.

G.S. 115C-105.21B (new section, but language comes from PBAP statutes): Local boards may continue to seek waivers of certain laws, rules, and policies.

G.S. 115C-105.22 (was 115C-238.3) is amended to eliminate systemwide plans, advisory panels (G.S. 115C-55 allows local boards to appoint advisory councils), and school and student performance goals. The same people will create the school improvement plan, and, generally, the procedure for the local board to accept or reject the plan remains the same. However, if the board does not accept a plan by March 15, the board or the school may use a process for resolving disagreements that will be recommended in the Board's guidelines. If neither asks to use this process, then the local board may develop a school improvement plan for the school.

G.S. 115C-105.23 (was 115C-238.4), differentiated pay, is repealed.

(FYI -- G.S. 115C-238.5 was repealed July, 1995)

G.S. 115C-105.24 (was 115C-238.6) is repealed; however, most of the language is moved to other places, such as G.S. 115C-105.21A and G.S. 115C-105.21B.

G.S. 115C-105.25 (was 115C-238.6A) is amended to require local boards to distribute 75% of their State staff development funds to the schools to be used in accordance with the schools' school improvement plans. Other amendments to this section make conforming changes.

G.S. 115C-105.26 (was 115C-238.7) is amended to change the name of the Task Force on Site-Based Management to the Task Force on School-based Management, to substitute the "State Board" for the "Superintendent", to slightly modify the duties of the Task Force, and to make conforming changes.

G.S. 115C-105.27 (was 115C-238.8) is amended to make conforming

changes.

Part 3. "School-based Accountability" is new:

G.S. 115C-105.28 directs the State Board to design and implement a system that sets annual performance standards for each of the schools in the State in order to measure the growth in performance of students in each individual school.

G.S. 115C-105.29 directs the State Board to establish a procedure to reward the personnel in schools that exceed their expected growth. The personnel, who are the same as those entitled to vote on the school improvement plans, may receive the financial awards on an individual basis, or may choose to make and vote on a plan to use the funds differently. The local board must approve this plan unless it involves expenditures that are not for a public purpose or are otherwise unlawful.

G.S. 115C-105.30 directs the Board to design and implement a procedure to identify schools that fail to meet the minimum growth standards, as defined by the State Board, and in which a majority of students are performing below grade level. These "low-performing" schools are required to notify the parents that they have been so designated and to describe what steps they are taking to improve student performance.

G.S. 115C-105.31 allows the State Board to assign assistance teams to low-performing schools or to any school that asks for an assistance team and that the Board believes would benefit; however, the Board is directed to give priority to low-performing schools in which the students' educational performance is declining. The assistance teams will work with the schools, central offices, and local boards in order to help these schools improve student performance. If the school fails to improve student performance after assistance is provided, the team may recommend that the assistance continue or that the State Board take further action.

G.S. 115C-105.32 directs the State Board to annually review the progress made in identified low-performing schools. Subsection (b) allows the State Board to dismiss personnel assigned to that school and to terminate school administrator contracts entered into on or after July 1, 1996, when the Board identifies that school as low-performing and determines it has failed to make satisfactory improvement after the Board assigned an assistance team, and the assistance team recommends dismissal or termination of the contract for one or more grounds established for dismissal or demotion of a career teacher. The Board is directed to adopt procedures to ensure due process rights are afforded to these people.

Furthermore, the State Board may appoint an interim superintendent (and terminate the current superintendent's contract) in a local school administrative unit when more than half the schools in that unit are identified as low-performing and an assistance team assigned to one of those schools recommends this action based upon a finding that the superintendent has failed to cooperate with the assistance team or has

otherwise hindered that school's ability to improve.

Finally, if the State Board appoints an interim superintendent and the State Board determines that the local board of education has failed to cooperate with the interim superintendent or has otherwise hindered the ability to improve student performance in that local school administrative unit or in a school in that unit, the State Board may suspend and take upon itself any of the powers and duties of the local board of education that the State Board considers are necessary or appropriate to improve student performance in the local school administrative unit. If the State Board does suspend any of the local board's powers and duties and subsequently determines it is necessary to change the governance of the local school administrative unit in order to improve student performance, the State Board may recommend this change to the General Assembly for its consideration at the next session. (Under current law, which is repealed in Section 4 of this act, the State Board may appoint a caretaker administrator, a caretaker board, or both, and may terminate the contract of the local superintendent when the SYSTEM has been identified as low-performing.)

Section 4 repeals Article 6A of Chapter 115C, "State Assistance & Intervention in Low Performing School Units".

Section 5 amends G.S. 115C-39, "Removal of board members", to substitute the State Board for the Superintendent and to add that the State Board may suspend the powers and duties of the board and act on its behalf if the Board determines the local board has failed to cooperate with the interim superintendent appointed by the State Board.

Section 6 amends G.S. 115C-274 to authorize the State Board to appoint an interim superintendent, revoke the superintendent's certificate, and dismiss the superintendent when more than half the schools in a school unit are identified as low-performing.

Section 7 amends G.S. 115C-296 to allow the Board to revoke or refuse to renew a teacher's certificate when the teacher's school is identified as low-performing, and the assistance team recommends this action based on one or more reasons established by the State Board in its rules for certificate revocation or suspension. (See attached 16 N.C.A.C. .0312.)

Section 8 amends G.S. 115C-325, which establishes the procedures governing the dismissal of teachers. This amendment provides that the findings and recommendations of an assistance team are substantial evidence of the teacher's inadequate performance.

### LOCAL FLEXIBILITY

Section 9 removes the current restriction that limits to 60 minutes the duration of classes in basic academic courses for grades seven through nine.

Section 10 amends G.S. 115C-302(a)(1) to allow more flexibility in scheduling teacher work days.

- 1. Local boards may schedule make-up dates after the 10th calendar month, if teacher work-days were missed due to hazardous weather, the teacher and the supervisor agree to that make-up date after the 10th calendar month.
- 2. Local boards may approve school improvement plans that include work-days that occur after the 10th calendar month.
- 3. Teachers and supervisors can agree to schedule work days after the 10th calendar month.
- 4. Teachers may receive their last paycheck on a pay date that occurs before the scheduled work day if that day falls after the 10th calendar month.

In all cases, the work day must occur before the end of the fiscal year. A teacher who does not continue to be employed and who fails to make up a scheduled work day must repay any salary received but not earned. A teacher who continues to be employed, but fails to make up a scheduled work day may be dismissed under the tenure law provisions.

Section 11 makes conforming changes to G.S. 115C-47(23) so that it is clear that a local board may purchase equipment and supplies under new sections of Chapter 115C that allow for more purchasing flexibility.

Section 12 amends G.S. 115C-47(28) to allow local boards to enter into installment purchase as well as lease purchase contracts. Local boards may currently enter into lease purchase contracts, but only for automobiles. Much of the language regarding lease purchase contracts is moved to a new section, G.S. 115C-529.

Section 13 amends G.S. 115C-522(a) to allow schools to purchase off State term contracts under certain circumstances. The amendment refers to G.S. 115C-528, which is a new section regarding purchasing off term contract. It also makes conforming changes regarding lease purchase and installment purchase contracts.

Section 14 creates G.S. 115C-528 and G.S. 115C-529, two new statutes that give schools more flexibility when purchasing equipment.

G.S. 115C-528 allows schools to purchase equipment off State term contract. Subsection (a) sets out the conditions for those purchases.

The cost of the item, including delivery, is less than the cost under the State term contract.

2. The cost does not exceed \$10,000.

The school documents in writing the cost savings.

4. The school provides an annual, itemized report of the cost savings to the Department of Administration.

There currently exist some term contracts that allow schools to purchase from non-certified vendors if the purchase amount falls below a certain threshold. Subsection (b) provides that the documentation required under subsection (a) does not apply to those purchases. Subsection (c) requires the Department of Administration to report annually to the General Assembly and the Education Oversight Committee the savings realized under this statute. This statute becomes effective July 1, 1996, and applies to State

term contracts for which bids or offers are solicited on or after that date. Most State term contracts are for 1 year and many have an option to renew for 1 year.

G.S. 115C-529 allows local boards to enter into lease purchase and installment purchase contracts. Both types of contracts allow the purchaser to make payments over time. Much of G.S. 115C-529 tracks the language in G.S. 160A-20, the statute that

allows units of local government to enter into installment purchase contracts.

Subsection (a) specifies 5 types of equipment that may be purchased this way: automobiles, school buses, mobile classroom units, photocopiers, and computers. Previous law had allowed for installment purchase contracts for automobiles. Computers purchased by either type of contract must meet the technical standards of the North Carolina Instructional Technology Plan.

Subsection (b) defines a lease purchase contract as a rental arrangement with an option or obligation to purchase. It allows options to upgrade which are common for computers, and allows boards to exercise that option without

having to rebid the contract.

Subsection (c) defines an installment purchase as a purchase where title to the property passes to the buyer, but the seller retains a security interest to ensure payment.

Subsection (d) prohibits either type of contract from extending beyond the

useful life of the item purchased.

Subsection (e) provides that the Board of County Commissions must

specifically approve all contracts entered into under this section.

Subsection (f) provides that lease purchase and installment purchase contracts over \$500,000 must be approved by the Local Government Commission.

Subsection (g) prohibits contracts that do not allow schools to substitute equipment

Subsection (h) limits the vendor to recovery of the purchased equipment in the event of default.

Section 15 directs the IRMC, the Department of Administration, and the Local Government Commission to develop guidelines for determining the "useful life" of an item purchased under an installment or lease purchase contract. The guidelines must include a calculation for upgrades if appropriate. The agencies must provide the guidelines to the State Board of Education by November 1, 1996 and the State Board must provide them for schools by January 1, 1996.

Section 16 amends G.S. 115C-521(d) to allow school boards to enter into contracts for the repair or renovation of school buildings not owned in fee simple. (There is some uncertainty whether school boards may lease property for school buildings. To clarify this, the Committee may want to consider amendments to G.S. 115C-517 to clarify what is meant by the term "acquire".)

Section 17 amends G.S. 115C-158.1(d) to reflect the changes in 115C-521(d) that allow school boards to contract for the repair and renovation of buildings not owned by the board in fee simple.

Section 18 amends G.S. 115C-326 to allow local boards flexibility in developing their own teacher evaluation tools, provided the tools are properly validated. It also allows local boards to adopt rules for evaluating certain specified categories of career teachers on a less than annual basis.

MEMORANDUM Page 6 April 25, 1996

Section 19 creates a new subsection G.S. 115C-47(33a) allowing local boards to use textbooks that have not been adopted by the State Board of Education.

Section 20 amends several statutes that relate to the use of State adopted textbooks. The amendment to G.S. 115C-85 allows the use of non-adopted textbooks. The amendment to G.S. 115C-98 provides that local boards may select and purchase non-adopted textbooks for use in specified grade levels and for specified courses. It also allows local boards to adopt school improvement plans that include using non-adopted textbooks for selected grade levels and courses. Contracts for the purchase of non-adopted textbooks must include a license to reproduce the text in Braille, large print, or audio-cassette form.

Section 22 repeals G.S. 115C-112, which establishes procedures for suspending and expelling students with special needs. This statute, in several places, conflicts with federal law, which is controlling. Section 23 amends G.S. 115C-391, which is the general law governing discipline, suspension, and expulsion of students, by adding a new subsection (g) to make it clear that the policies and procedures for the discipline of students with disabilities shall be consistent with federal laws and regulations.

### **CONFORMING CHANGES**

Sections 24-29 make technical changes.

### STREAMLINE APA FOR ABC PLAN

Section 30 allows the State Board to use a streamlined procedure for adopting rules directly related to the implementation of the ABC Plan. Subsection (a) allows the State Board to publish the text of the proposed rule as the first step in the rule making procedure. This will save up to 60 days. Subsection (b) allows a rule to become effective without having to wait until the 31st legislative day of the next Regular Session of the General Assembly that is convened at least 25 days after the Rules Review Commission approves a rule. This could save months, even a year in the process. Subsection (c) removes the requirement for a fiscal note if the rule has an aggregate financial impact on all persons affected of at least five million dollars in a 12month period. This will save up to 60 days in the process. Subsection (d) requires the State Board to make a determination as to whether a proposed rule is directly related to the implementation of the ABC Plan. To be directly related, a rule must have a rational relationship to a specific provision in this Act. The State Board must also indicate on its notice that the rule is directly related to the implementation of this Act. Subsection (e) requires the Board to provide to county commissioners and local boards of education written notice that states whether a fiscal note has been prepared and that a copy of the note may be obtained from the Board. Subsection (f) provides that this section does not apply to sections 11-17, which would allow lease-purchase of equipment, purchasing off State contract, and repairs of buildings not owned in fee simple by local boards of education.

### **APPROPRIATION**

Section 31 makes an appropriation to the State Board of \$24,532,550 for the 1996-97 fiscal year to make the recognition awards. The Board is directed to distribute the funds on a per capita basis of no less than \$500 and no more than \$1000 to certified personnel, and on a per capita basis of one-half that amount to teacher assistants.

MEMORANDUM Page 7 April 25, 1996

**EFFECTIVE DATES** 

Section 32 provides that the act is effective upon ratification, except for Section 31 and for G.S. 115C-528 created in Section 14 of the act, which become effective July 1, 1996. The School-based Accountability of the Board's program (Part 3 of Article 8B) applies to any school that has any of grades kindergarten through eighth grade beginning with the 1996-97 school year and to high schools beginning with the 1997-98 school year.

D96RHZ007.5SUMMARY



### GENERAL ASSEMBLY OF NORTH CAROLINA

### SESSION 1995

D

## D96-RHZ-013 THIS IS A DRAFT 24-APR-96 13:37:10

	Short Title: School Law Revision Com'n. (Public)
	Sponsors:
	Referred to:
1	A BILL TO BE ENTITLED
1 2	
3	AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE
	EDUCATION OVERSIGHT COMMITTEE TO IMPLEMENT THE STATE BOARD OF
4	EDUCATION'S RECOMMENDATION TO ESTABLISH A COMMISSION TO REVIEW
5	AND REVISE THE PUBLIC SCHOOL LAWS.
6	The General Assembly of North Carolina enacts:
7	Section 1. (a) The Legislative Public School Law Revision Commission is established. The Commission consists of
	the following 18 members:
10	(1) Six members, four of whom shall be members of the
	Senate, appointed by the President Pro Tempore of the Senate.
12	(2) Six members, four of whom shall be members of the
	House of Representatives, appointed by the Speaker of the House
	of Representatives.
15	(3) Six members, two of whom shall be members of the State Board of Education, appointed by the State Board of
	Education.
18	Members appointed to the Commission shall serve until the
19	Commission makes its final report. Vacancies on the Commission
	shall be filled by the person who made the initial appointment.
21	(b) The Commission shall:
22	(1) Conduct a comprehensive review of the public school
23	laws. (2) Identify laws that are outdated, vague,
	unnecessary, or otherwise in need of revision.
26	(3) Revise the public laws so they are consistent with
	the North Carolina Constitution, and the goals of the General

1 Assembly and the State Board of Education in order to improve 2 student performance, increase local flexibility and control, and 3 promote economy and efficiency.

4 (c) The Speaker of the House of Representatives shall 5 designate a member of the House of Representatives as cochair of 6 the Commission, and the President Pro Tempore of the Senate shall 7 designate a member of the Senate as cochair of the Commission. 8 The Commission shall meet upon the call of the cochairs. A 9 quorum of the Commission is 10 members.

10 Members of the Commission shall receive per diem, 11 subsistence, and travel allowances in accordance with G.S. 120-

12 3.1, G.S. 138-5, or G.S. 138-6, as appropriate.

The Legislative Administrative Officer shall assign as staff to the Commission professional employees of the General Assembly. Clerical staff shall be assigned to the Commission through the Offices of the Supervisor of Clerks of the Senate and Supervisor of Clerks of the House of Representatives. The Commission may meet in the Legislative Building or the Legislative Office Building with the approval of the Legislative Services Commission.

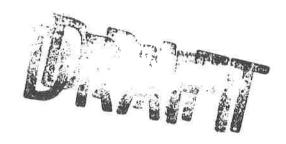
21 (d) All State departments and agencies and local governments 22 and their subdivisions shall furnish the Commission with any 23 information that is requested of them by the Commission.

24 (e) The Commission shall submit a progress report to the 25 Joint Legislative Education Oversight Committee by January 15, 26 1997, and shall submit a final report to the Joint Legislative 27 Education Oversight Committee by April 15, 1998. The Commission 28 shall terminate upon filing its final report.

29 Sec. 2. From funds appropriated to the General 30 Assembly, the Legislative Services Commission may allocate funds

31 for the expenses of the Commission under this act.

Sec. 3. This act is effective upon ratification.





George R. Hall, Legislative Services Officer (919) 733-7044

Elaine W. Robinson, Director Administrative Division Room 5, Legislative Building 16 W. Jones St. Raleigh, NC 27603-5925 (919) 733-7500 Gerry F. Cohen, Director Bill Drafting Division Suite 100, LOB 300 N. Salisbury St. Raleigh, NC 27603-5925 (919) 733-6660 Thomas L. Covington, Director Fiscal Research Division Suite 619, LOB 300 N. Salisbury St. Raleigh, NC 27603-5925 (919) 733-4910 Donald W. Fulford, Director Information Systems Division Suite 400, LOB 300 N. Salisbury St. Raleigh, NC 27603-5925 (919) 733-6834 Terrence D. Sullivan, Director Research Division Suite 545, LOB 300 N. Salisbury St. Raleigh, NC 27603-5925 (919) 733-2578

April 25, 1996

### **MEMORANDUM**

TO:

Senator Winner and Representative Grady, Cochairs of Joint Legislative

**Education Oversight Committee** 

FROM:

Robin Johnson, Committee Counsel

RE:

Summary: D96-RHZ-013 -- SCHOOL LAW REVISION COM'N.

This bill is one of the recommendations from the State Board of Education as part of its report on the implementation of its ABCs Plan. Section 1 would establish the Legislative Public School Law Revision Commission, consisting of 18 members. The President Pro Tempore of the Senate, the Speaker of the House of Representatives, and the State Board will each appoint six members.

The legislation directs the Commission to:

(1) Conduct a comprehensive review of the public school laws.

(2) Identify laws that are outdated, vague, unnecessary, or otherwise in need of revision.

(3) Revise the public laws so they are consistent with the North Carolina Constitution and with the goals of the General Assembly and the State Board of Education in order to improve student performance, increase local flexibility and control, and promote economy and efficiency.

The Commission is to file with this Committee a progress report by January 15, 1997, and a final report by April 15, 1998.

Section 2 authorizes the Legislative Services Commission to allocate funds for the work of the Commission.

The bill is effective upon ratification.

D96RHZ013SUMMARY



### GENERAL ASSEMBLY OF NORTH

SESSION 1995

D

### D96-RHZ-001.2 THIS IS A DRAFT 3-MAY-96 12:21:18

Short Title:	Education of Gifted Students.	(Public)
Sponsors:		
Referred to:		

A BILL TO BE ENTITLED

2 AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO IMPROVE THE PROGRAM SERVICES FOR GIFTED STUDENTS.

5 The General Assembly of North Carolina enacts:

Section 1. G.S. 115C-81(b)(1) reads as rewritten:

A core curriculum for all students that takes into 8 account the special needs of children and includes appropriate 9 modifications for the learning disabled, the academically gifted, and the students with discipline and 10 the gifted students, 11 emotional problems;"

Sec. 2. G.S. 115C-109 reads as rewritten: 12

13 "\$115C-109. Definition of children with special needs. The term "children with special needs" includes, without 14 15 limitation, all children from age five through age 20 who because 16 of permanent or temporary mental, physical or emotional handicaps 17 need special education, are unable to have all their needs met in 18 a regular class without special education or related services, or 19 are unable to be adequately educated in the public schools. It 20 includes those who are mentally retarded, epileptic, learning 21 disabled, cerebral palsied, seriously emotionally disturbed, 22 orthopedically impaired, autistic, multiply handicapped, 23 pregnant, hearing-impaired, speech-impaired, blind or visually 1 impaired, and other health impaired, and academically gifted.
2 impaired."

Sec. 3. G.S. 115C-110(d) reads as rewritten:

- "(d) The Board shall adopt rules or regulations covering:
  - (1) The qualifications of and standards for certification of teachers, teacher assistants, speech clinicians, school psychologists, and others involved in the education and training of children with special needs;
  - (2) Minimum standards for the individualized educational program for all children with special needs other than for the academically gifted and pregnant children, the and for the group educational program for the academically gifted children and the educational program for the pregnant children, who receive special education and related services; and
  - (3) Such other rules or regulations as may be necessary or appropriate for carrying out the purposes of this Article. Representatives from the Departments of Human Resources and Correction shall be involved in the development of the standards outlined under this subsection."

Sec. 4. G.S. 115C-110(k) reads as rewritten:

- "(k) The Department shall monitor the effectiveness of individualized education programs in meeting the educational needs of all children with special needs other than the academically gifted and—pregnant children, and of group educational programs in meeting the educational needs of the academically gifted children,—and of educational programs in meeting the educational programs in meeting the educational needs of the pregnant children."
- Sec. 5. G.S. 115C-113 reads as rewritten:
- 33 "§ 115C-113. Diagnosis and evaluation; individualized 34 education program.
- Before taking any action described in subsection (b), 35 (a) 36 below, each local educational agency shall cause 37 multi-disciplinary diagnosis and evaluation to be made of the The State Board of Education shall establish special, 39 simplified procedures for the diagnosis and evaluation of the 40 pregnant child, which procedures shall focus on the particular 41 needs of the pregnant child and shall exclude those procedures 42 which are not pertinent to the pregnant. The local educational 43 agency shall use the diagnosis and evaluation to determine if the 44 child has special needs, diagnose and evaluate those needs,

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1 propose special education programs to meet those needs, 2 provide or arrange to provide such programs. 3 multi-disciplinary diagnosis and evaluation is one which 4 includes, without limitation, medical (if necessary), 5 psychological (if necessary) and educational assessments 6 recommendations; such an evaluation may include 7 assessments as the Board may, by rule or regulation, require.

8 All testing and evaluation materials and procedures utilized 9 for the purposes of evaluation and placement of children with 10 special needs will be selected and administered so as not to be 11 racially or culturally discriminatory. Such materials or 12 procedures shall be provided and administered in the child's 13 native language or mode of communication, unless it clearly is 14 not feasible to do so, and no single procedure shall be the sole 15 criterion for determining an appropriate educational program for 16 a child.

- 17 (b) An initial multi-disciplinary diagnosis and evaluation 18 based on rules developed by the Board shall be made before any 19 such child is placed in a special education program, removed from 20 such a program and placed in a regular school program, 21 transferred from one type of special education program to 22 another, removed from a school program for placement in a 23 nonschool program, or otherwise tracked, classified, or treated 24 as a child with special needs.
- (c) Referral of any child shall be in writing, signed by the 26 person requesting diagnosis and evaluation, setting forth the 27 reasons for the request; it shall be sent or delivered to one of 28 the following: the child's teacher, the principal of the school 29 to which the child is, has been or will be assigned, or the 30 superintendent of the affected local educational agency or his 31 designee. The local educational agency shall send a written 32 notice to the parent or guardian describing the evaluation 33 procedure to be followed and requesting consent for 34 evaluation. If the parents or guardian consent, the diagnosis 35 and evaluation may be undertaken; if they do not, the local 36 educational agency may obtain a due process hearing pursuant to 37 G.S. 115C-116 on the failure of the parent or guardian to 38 consent.
- The local educational agency shall provide or cause to be 40 provided, as soon as possible after receiving consent for 41 evaluation, a diagnosis and evaluation appropriate to the needs 42 of the child unless the parents or guardian have objected to such 43 evaluation. If at the conclusion of the evaluation, the child is 44 determined to be a child with special needs, the local

1 educational agency shall within 30 calendar days convene an 2 individualized education program committee. The purpose of the 3 meeting shall be to propose the special education and related 4 services for the child. An interpretation of the multi-5 disciplinary diagnosis and evaluation will be made to the parent 6 or guardian during the meeting. The proposal shall set forth the 7 specific benefits expected from such a program, a method for 8 monitoring the benefits, and a statement regarding conditions 9 which will be considered indicative of the child's readiness for 10 participation in regular classes.

11 After an initial referral is made, the provision of special 12 education and related services shall be implemented within 90 13 calendar days to eligible students, unless the parents or 14 guardian refuse to consent to evaluation or placement or the 15 parent or local educational agency requests a due process 16 hearing.

Within 12 months after placement in a special education program, and at least annually thereafter, those people responsible for developing the child's individualized education program, group educational program for the academically gifted, or educational program for the pregnant, shall review the child's progress and, on the basis of previously stated expected benefits, decide whether to continue or discontinue the placement or program. If the review indicates that the placement or program does not benefit the child, the appropriate reassignment or change in the prescribed program shall be recommended to the parents or quardian.

The local educational agency shall keep a complete written precord of all diagnostic and evaluation procedures attempted, their results, the conclusions reached, and the proposals made.

31 (d) The local educational agency shall furnish the results, 32 findings, and proposals, as described in the individualized 33 education program or group educational program based on the 34 diagnosis and evaluation to the parents or guardian in writing in 35 the parents' or guardian's native language or by their dominant 36 mode of communication, prior to the parent or guardian giving 37 consent for initial placement in special education and related 38 services. Prior notice will be given to the parents or guardian 39 by the local educational agency before any change in placement.

A reevaluation must be completed at least every three years to 41 determine the appropriateness of the child's continuing to 42 receive special education and related services: Provided, that a 43 reevaluation for an academically gifted child shall be completed 44 within three years of initial evaluation for a child who has been

1 identified as academically gifted prior to the second semester of
2 the third grade. For a child who is identified as academically
3 gifted during the second semester of the third grade or
4 thereafter, no reevaluation is required. services.

- (e) Each local educational agency shall make and keep current 6 a list of all children evaluated and diagnosed pursuant to this 7 section who are found to have special needs and of all children 8 who are receiving home, hospital, institutional or other special 9 education services, including those being educated within the 10 regular classroom setting or in other special education programs. (f) Each local educational agency shall prepare individualized 12 educational programs for all children found to be children with 13 special needs other than the academically gifted and pregnant 14 children, and group educational programs prescribed in subsection 15 (g) of this section for the academically gifted children, and 16 educational programs prescribed in subsection (h) of this section 17 for the pregnant children. The individualized educational program 18 shall be developed in conformity with Public Law 94-142 and the 19 implementing regulations issued by the United States Department Education and shall be implemented in conformity with 21 timeliness set by that Department. The term "individualized 22 educational program" means a written statement for each such 23 child developed in any meeting by a representative of the local 24 educational agency who shall be qualified to provide, 25 supervise the provision of, specially designed instruction to 26 meet the unique needs of such children, the teacher, the parents 27 or guardian of such child, and, whenever appropriate, such child, 28 which statement shall be based on rules developed by the Board. local educational agency shall establish, or revise, 30 whichever is appropriate, the individualized educational program 31 of each child with special needs each school year and will then 32 review and, if appropriate revise, its provisions periodically, 33 but not less than annually. In the facilities and programs of 34 the Department of Human Resources, the individualized educational 35 program shall be planned in collaboration with those other 36 individuals responsible for the design of the total treatment or 37 habilitation plan or both; the resulting educational, treatment, 38 and habilitation plans shall be coordinated, integrated, and 39 internally consistent.
- 40 (g) Each local educational agency shall prepare group
  41 educational programs for the academically gifted children. The
  42 State Board of Education shall promulgate rules and regulations
  43 specifically to address the preparation of these group
  44 educational programs, which rules and regulations shall include

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1 specific grouping standards and specific program standards, and
2 shall also include standards for ensuring that the individual
3 educational needs of each child within the group are addressed.
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4 (h) Each local educational agency shall prepare educational 5 programs for the pregnant children. The State Board of Education 6 shall promulgate rules and regulations specifically to address 7 the preparation of these educational programs, which rules and 8 regulations shall include specific standards for ensuring that 9 the individual educational needs of each child are addressed."

Sec. 6. Chapter 115C is amended by adding a new Article 11 9B to read:

# "Article 9B. "Gifted Students.

### § 115C-150.5. Gifted students.

The General Assembly believes the public schools should challenge all students to aim for academic excellence and that gifted students perform or show the potential to perform at substantially high levels of accomplishment when compared with others of their age, experience, or environment. Gifted students exhibit high performance capability in intellectual areas, specific academic fields, or in both intellectual areas and specific academic fields. Gifted students require differentiated educational services beyond those ordinarily provided by the regular educational program. Outstanding abilities are present in students from all cultural groups, across all economic strata, and in all areas of human endeavor.

"§ 115C-150.6. State Board of Education responsibilities.

28 In order to implement this Article, the State Board of 29 Education shall:

- Develop and disseminate guidelines for developing local plans under G.S. 115C-150.7(a). These guidelines should address identification procedures, differentiated curriculum, integrated services, staff development, program evaluation methods, and any other information the State Board considers necessary or appropriate.
- 2) Provide ongoing technical assistance to the local school administrative units in the development, implementation, and evaluation of their local plans under G.S. 115C-150.7.

### "§ 115C-150.7. Local plans.

42 (a) Each local board of education shall develop a local plan 43 designed to identify and establish a procedure for providing 44 appropriate educational services to each gifted student. The

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1	board shall	ll include parents, the school community,
2	representati	ves of the community, and others in the development
3		. The plan may be developed by or in conjunction with
4	other commit	tees.
5	(b) Each p	lan shall include the following components:
6	(1)	Screening, identification, and placement procedures
7		that allow for the identification of specific
8		educational needs and for the assignment of gifted
9		students to appropriate services.
10	(2)	A clear statement of the program to be offered that
11		includes different types of services provided in a
12		variety of settings to meet the diversity of
13		identified gifted students.
14	(3)	Measurable objectives for the various services that
15		align with core curriculum and a method to evaluate
16		the plan and the services offered. The evaluation
17		shall focus on improved student performance.
18	(4)	Professional development clearly matched to the
19		goals and objectives of the plan, the needs of the
20		staff providing services to gifted students, the
21		services offered, and the curricular modifications.
22	<u>(5)</u>	
23		and representatives of the local community in the
24		ongoing implementation of the local plan,
25		monitoring of the local plan, and integration of
26		educational services for gifted students into the
27		total school program. This should include a public
28		information component.
29	(6)	
30		responsible for implementation of the plan.
31	(7)	A procedure to resolve disagreements between
32		parents and the school when a child is not
33		identified as a gifted student or concerning the
34		appropriateness of services offered to the gifted
35	101	student.
36	<u>(8)</u>	
37		necessary or appropriate to implement this Article
38		or to improve the educational performance of gifted
39	(-)	students.
40		its approval of the plan developed under this
41		local board shall submit the plan to the State Board
42		for its review and comments. The local board shall
43		comments it receives from the State Board before it
44	implements t	me pran.

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(d) A plan shall remain in effect for no more than three
2 years; however, the local board may amend the plan as often as it
3 considers necessary or appropriate. Any changes to a plan shall
4 be submitted to the State Board of Education for its review and
5 comments. The local board shall consider the State Board's
6 comments before it implements the changes."
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Sec. 7. Effective July 1, 1996, funding allotments in 8 the Public School Fund shall be allocated as follows:

9 Existing Funding Allotment Exceptional Children.

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New Funding Allotments

(1)Children with Special Needs.

(2) Gifted Students.

Sec. 8. G.S. 115C-238.2(b) is amended by adding a 14 subdivision to read:

"(5c) In accordance with a building-level plan, may use funds 16 from the funding allotment for Gifted Students for any purpose so 17 long as that school demonstrates it is providing appropriate 18 services to gifted students assigned to that school.

Sec. 9. G.S. 115C-238.3(b1) reads as rewritten:

"(bl) Development by each school of strategies for attaining 20 21 local school and student performance goals. -- The principal of 22 each school, representatives of the assistant principals, 23 instructional personnel, instructional support personnel, and 24 teacher assistants assigned to the school building, and parents 25 of children enrolled in the school shall constitute a school 26 improvement team to develop a building-level plan to address 27 school and student performance goals appropriate to that school 28 from those established by the local board of education. Parents 29 serving on school improvement teams shall reflect the racial and 30 socioeconomic composition of the students enrolled in that school 31 and shall not be members of the building-level staff. Parental 32 involvement is a critical component of school success and 33 positive student outcomes; therefore, it is the intent of the 34 General Assembly that parents, along with teachers, have a 35 substantial role in developing school and student performance 36 goals at the building level. To this end, school improvement team 37 meetings shall be held at a convenient time to assure substantial 38 parent participation. The strategies for attaining local school 39 and student performance goals shall include a plan for the use of 40 staff development funds that may be made available to the school 41 by the local board of education to implement the building-level 42 plan. The strategies may include a decision to use State funds 43 allocated for teacher assistants to reduce class size or the 44 student-teacher ratio in kindergarten through the third grade in 45 accordance with G.S. 115C-238.2(b)(5a) or to use State funds in 46 accordance with G.S. 115C-238.2(b)(5b) G.S. 115C-238.2(b)(5b) or 47 G.S. 115C-238.2(b)(5c). The strategies may also include requests 48 for waivers of State laws, regulations, or policies for that 49 school. A request for a waiver shall (i) identify the State laws, 50 regulations, or policies that inhibit the local unit's ability to 51 reach its local accountability goals, (ii) set out with

1 specificity the circumstances under which the waiver may be used, 2 and (iii) explain how a waiver of those laws, regulations, or 3 policies will permit the local unit to reach its local goals.

Support among affected staff members is essential to successful 5 implementation of a building-level plan to address school and 6 student performance goals appropriate to a school; therefore, the 7 principal of the school shall present the proposed building-level 8 plan all of the principals, assistant principals, 9 instructional personnel, instructional support personnel, and 10 teacher assistants assigned to the school building for their 11 review and vote. The vote shall be by secret ballot. 12 principal may submit the building-level plan to the local board 13 of education for inclusion in the systemwide plan only if the 14 proposed building-level plan has the approval of a majority of 15 the staff who voted on the plan.

16 The local board of education shall accept or reject the 17 building-level plan. The local board shall not make any 18 substantive changes in any building-level plan that it accepts; 19 the local board shall set out any building-level plan that it 20 accepts in the systemwide plan. If the local board rejects a 21 building-level plan, the local board shall state with specificity 22 its reasons for rejecting the plan; the school improvement team 23 may then prepare another plan, present it to the principals, 24 assistant principals, instructional personnel, instructional 25 support personnel, and teacher assistants assigned to the school 26 building for a vote, and submit it to the local board for 27 inclusion in the systemwide plan. If no building-level plan is 28 accepted for a school before March 15 of the fiscal year 29 preceding the fiscal year in which participation is sought, the 30 local board may develop a plan for the school for inclusion in 31 the systemwide plan; the General Assembly urges the local board 32 to utilize the proposed building-level plan to the maximum extent 33 possible when developing such a plan."

Sec. 10. The State Board of Education shall report to 35 the Joint Legislative Education Oversight Committee by December 36 15, 1996, and by December 15, 1997, on the implementation of this 37 act.

Sec. 11. This act is effective upon ratification, and 39 shall apply to all students on either the expiration date of a 40 group educational program currently in effect or the effective 41 date for a local plan developed and adopted under this act, 42 whichever occurs first.



### North Carolina General Assembly Legislative Services Agency

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April 25, 1996

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### **MEMORANDUM**

TO:

Senator Winner and Representative Grady, Cochairs of Joint Legislative

**Education Oversight Committee** 

FROM:

Robin Johnson, Committee Counsel

RE:

Summary: D96-RHZ-001.2 -- EDUCATION OF GIFTED STUDENTS

Currently, academically gifted children are included within the statutory definition of "children with special needs". The majority of categories of children included in that definition are children with disabilities (whose programs are governed, primarily, by federal law). The effect of including gifted children has been to mandate evaluation, identification, and placement procedures at the State level. This legislation would allow local school systems to have greater control and flexibility in how they would identify and serve these children. It is based on recommendations from the Task Force on Academically Gifted Education that the General Assembly received two years ago from the Department of Public Instruction.

Sections 1-5 delete all current statutory references to academically gifted students.

Section 6 creates a new Article 9B -- "Gifted Students" in Chapter 115C of the General Statutes.

G.S. 115C-150.5 states the intent of the General Assembly and provides a description of gifted students. The description also is based on a definition that appeared in a federal report several years ago.

G.S. 115C-150.6 directs the State Board to develop and disseminate guidelines for local school units to use in developing local plans to identify and serve gifted students. The guidelines should address identification, staff development, program evaluation, and other appropriate information. This section also directs the Board to provide ongoing technical assistance to local units.

G.S. 115C-150.7 directs each local board of education to develop a local plan to identify and establish a procedure for providing appropriate educational services to gifted students. Parents, school personnel, and the community are to be involved in developing this plan. The plan must include: (i) screening, identification, and placement procedures; (ii) a statement of the program to be offered that includes different types of services provided in a variety of settings to meet the diversity of identified gifted students; (iii) measurable objectives for the various services that align with core curriculum and an evaluation method that focuses on improved student performance; (iv) professional development; (v) a plan to involve the school community, parents, and representatives of the local community in an ongoing manner; (vi) the person responsible for implementing the plan; (vii) a procedure to resolve disagreements between parents and the school; and (viii) any other information the local board considers necessary or appropriate.



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This section also directs the local board to submit its plan to the State Board of Education for its review and comments and to consider the Board's comments before it

implements the plan.

Plans shall remain in effect for no more than three years, but may be amended more often. Any changes must be submitted to the State Board of Education for its review and comments, and the local board is directed to consider the State Board's comments before it implements the changes.

Section 7, effective July 1, 1996, changes the public school funding allotments so that funds for gifted students are separate from the funds for children with special needs. Currently, funds are allocated by using different formulas, but the funds are in one "Exceptional Children" allotment category and may be used interchangeably.

Sections 8 and 9 amend G.S. 115C-238.2(b) and G.S. 115C-238.3(b1) to allow school buildings to decide, as part of their building-level plans, to use funds from the funding allotment for Gifted Students for any purpose so long as that school demonstrates it is providing appropriate services to gifted students assigned to that school.

Section 10 directs the State Board to report to this Committee by December 15, 1996, and by December 15, 1997, on the implementation of this act.

Section 11 provides that the act is effective upon ratification, and shall apply to all students on either the expiration date of a group educational program currently in effect or the effective date for a local plan developed and adopted under this act, whichever occurs first.

D96RHZ001.2SUMMARY



GENERAL ASSEMBLY OF NORTH CAROLINA

SESSION 1995

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## D96-RHZ-002.4 THIS IS A DRAFT 3-MAY-96 12:27:45

Short Title: Prof'l Tch'g Stds. Comm'n. (Public
Sponsors:
Referred to:
A BILL TO BE ENTITLED
AN ACT TO IMPLEMENT THE RECOMMENDATION OF THE JOINT LEGISLATIVE EDUCATION OVERSIGHT COMMITTEE TO CHANGE THE COMPOSITION OF THE PROFESSIONAL TEACHING STANDARDS COMMISSION SO THAT TEACHERS HAVE A MAJORITY, TO EXPAND THE AUTHORITY OF THE PROFESSIONAL TEACHING STANDARDS COMMISSION, AND TO ESTABLISH A PROFESSIONAL PRACTICES BOARD.
The General Assembly of North Carolina enacts:
Section 1. G.S. 115C-295.1 reads as rewritten:
"§ 115C-295.1. North Carolina Professional Teaching
Standards Commission.
(a) There is created the North Carolina Professional Teaching Standards Commission (the "Commission"). The Commission shall be located administratively within the Department of Public Instruction under the State Board of Education but shall exercise its powers and duties independently of the Department of Public Instruction. The Department of Public Instruction shall provide staff, offices, office equipment, and meeting space to the Commission. State Board of Education.  (b) The purpose of the Commission is to establish high
standards for North Carolina teachers and the teaching
profession.

26 shall serve as chair of the Commission.

23 (c) The Beginning September 1, 1996, the Commission shall 24 consist of the following 18 members:

(1) The State Superintendent of Public Instruction who

- (2) A representative of the North Carolina Association of Educators appointed by the Covernor. 3
  - (3) A representative of the North Carolina Federation of Teachers appointed by the Governor.
- (4) Three teachers, at least one of whom teaches in 6 elementary school and one of whom teaches special education, appointed by the Governor.
- (5) Two teachers, at least one of whom teaches in 9 middle or junior high school, appointed by the President Pro 10 Tempore of the Senate.
- (6) Two teachers, at least one of whom teaches in high 12 school, appointed by the Speaker of the House of Representatives. (7) One school administrator, either a principal or a 14 superintendent, appointed by the Covernor.
- (8) Two representatives of teacher education 16 institutions, one of whom shall be a representative of a 17 University of North Carolina institution and one of whom shall be 18 a representative of a private teacher education institution, 19 appointed by the Covernor.
- (9) One State Board member appointed by the chair of 21 the State Board of Education.
  - (10) Two at-large members appointed by the Covernor.
- (11) Two at-large members, one of these members shall be 24 appointed by the President Pro Tempore of the Senate, and one of 25 these members shall be appointed by the Speaker of the House of 26 Representatives

#### 15 members:

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- (1)The Governor shall appoint four teachers, one of 29 whom is a representative of the North Carolina Association of 30 Educators, one of whom is a representative of the North Carolina 31 Federation of Teachers, one of whom is a representative of the 32 Professional Educators of North Carolina, and one of whom teaches 33 in an elementary school; one principal or superintendent; and two 34 representatives of schools of education, one of which is in a 35 constituent institution of The University of North Carolina and 36 one of which is in a private college or university.

  37 (2) The President Pro Tempore of the Senate shall
- 38 appoint three teachers who have different areas of expertise or 39 who teach at different grade levels; and one at-large member.
- 40 (3) The Speaker of the House of Representatives shall 41 appoint three teachers who have different areas of expertise or 42 who teach at different grade levels; and one at-large member.
- In making appointments, the appointing authorities are 44 encouraged to select qualified citizens who are committed to 45 improving the teaching profession and student achievement and who 46 represent the racial, geographic, and gender diversity of the Before their appointment to this Commission, with the 48 exception of the at-large members, the members must have been 49 actively engaged in the profession of teaching, in the education 50 of students in teacher education programs, or in the practice of 51 public school administration for at least three years, at least 52 two of which occurred in this State. The members shall serve for 53 two-year terms. Initial terms shall begin September 1, 1994.