Comments on proposed Air Toxics Legislation

Dan Conrad, Legislative Counsel, NC Conservation Network
Environmental Review Commission Meeting
March 22, 2012

Regulation and the Economy

- * Numerous studies show the benefits of regulation to the economy.
- * Businesses choose to locate here because of high quality of life.
- * North Carolina should seek to add jobs that add a net benefit to the economy.

Permitting

- * Allows a company or industry to do something that is otherwise prohibited by law:
 - * In this case the emission of Toxic Air Pollutants on to others' property
- * Indemnification
- * Burden?

Proposed Legislation

- * Analysis of the Legislation:
 - * Primary goal to reduce the modeling requirements in the Air Toxics Program by exempting federally regulated sources.
 - * Shifts the default position from in the program to out of the program for 2/3rds of toxic air pollution in the State.
 - * Director's Call to serve as "public health backstop"

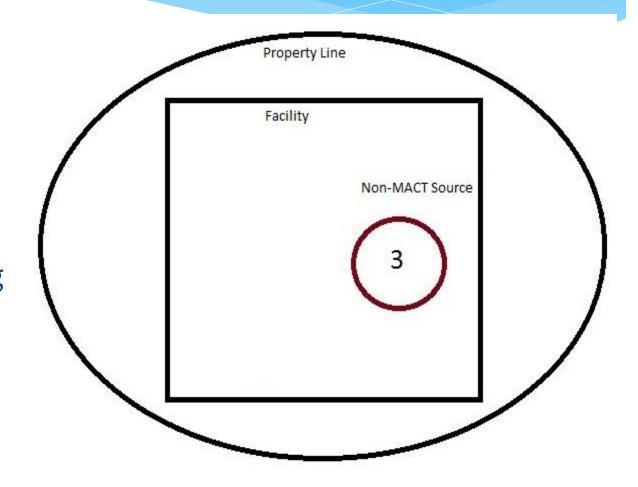
Concerns

- * Director's Call Concerns
 - * Program could shift from preventative to retroactive protection.
 - * Director's Call framework lacks certainty.
 - Interplay with S781.
 - * Funding for DENR with new responsibilities.

Concerns cont.

* Modeling Concerns:

* When already required for a non-exempt source, modeling does not include all sources at a facility.



Concerns cont.

Schools

Belfast Academy Broaden Middle Brogden Primary Carver Elementary

Carver Heights

Dillard Academy Dillard Middle

Eastern Wavne High

Edgewood Fremont Elementary

Goldsboro High

Goldsboro Intermed Grantham

Greenwood Middle

Mount Olive Middle

Northeast Elementary

Norwayne Middle

Rosewood High Rosewood Middle

Southern Academy

Spring Creek High

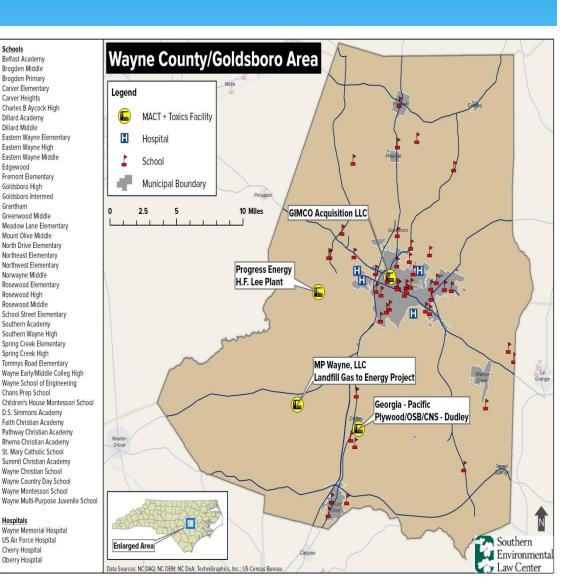
Charis Prep School

Hospitals

US Air Force Hospital

Cherry Hospital Oberry Hospital

- * MACT/Federal regulation is a one size fits all technology based approach:
 - * Same MACT if a facility is next to a school as if it were in the middle of a 300 acre field.



Concerns cont.

- * Toxins Unique to North Carolina.
- * Exemption Loopholes:
 - * Proposal exempts sources subject to "any requirement" of Parts 61 and 63 of the C.F.R.
 - * Purely record keeping requirements exist in Parts 61 and 63 for sources not subject to emissions regulation.

Example: 40 C.F.R. §63.1(b)(3)

* "(3) An owner or operator of a stationary source who is in the relevant source category and who determines that the source is not subject to a relevant standard or other requirement established under this part must keep a record as specified in §63.10(b)(3)."

Suggestions

- * Strengthen the Director's Call to make it mandatory to both review facilities and exercise the Director's Call when objective criteria have been met.
- * When modeling is required for a non-exempt source, include all sources at a facility in that modeling.
- * Add proximity to urban areas/schools and emission of TAPS as factors in triggering the Director's Call.
- * Change the exemption from subject to "any requirement" to subject to an established "Emission standard" or "Equivalent emission limitation."
- * Add a reporting requirement on the implementation of the legislation.

Conclusion

- * The economy and public health protection are not mutually exclusive.
- * Several concerns with the proposal as it shifts a significant proportion Toxic Air Pollution out of the program.
- * There are ways to address these concerns that do not result in any increase in modeling for almost all facilities from what would be required in the proposed legislation.
- * Failure to address these concerns unnecessarily increases threats to public health.

Questions and Contact Information

- * Questions?
- * Contact Information:

Dan Conrad Legislative Counsel NC Conservation Network 19 E. Martin St., Suite 300, Raleigh, NC 27601 dan@ncconservationnetwork.org 919-857-4699 ext. 107