#### Economic Benefits of Less Restrictive Regulation of APRNs in North Carolina:

### An Analysis of Local and Statewide Effects on Business Activity

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**Testimony before** 

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#### Data:

- NC Board of Nursing
- NC Health Professions Data System (NCHPDS)

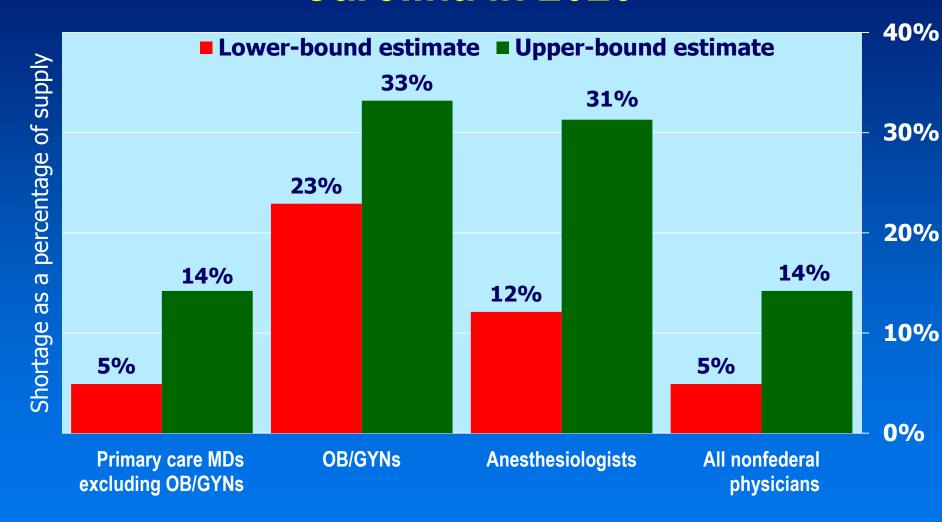
#### Roadmap

- The policy problem
- Projecting APRN demand and supply in NC
- Economic impact analysis
- Potential impact of APRNs on health expenditures
- Potential impact of APRNs on physician shortages
- Conclusions

### **Outline**

The policy problem

### Estimated Physician Shortages in North Carolina in 2020



Source: Duke University, Center for Health Policy and Inequalities Research

### APRNs: A Large Potential Resource

- APRNs have practice outcomes equivalent or better to those of physicians
- APRNs provide care at lower cost
  - Training costs for MDs are 4-7x APRN costs
  - APRN salaries 50-65% lower than MD counterparts
  - Resource savings:
    - Shorter hospital lengths of stay
    - Fewer infant hospitalizations
    - Less use of labor induction/C-sections

### Regulatory Barriers to Greater APRN Use

- NPs. NC among 21 most restrictive states
  - 22 states allow autonomous practice
  - 8 states allow autonomous Dx but not prescribing
- CNMs. NC among 5 most restrictive states
  - 46 states allow practice w/o MD supervisory agreement
  - 21 states allow independent prescribing authority
- CRNAs. NC among 11 most restrictive states
  - 17 states opted out of Medicare 4:1 supervision rule
  - 40 give CRNAs prescribing authority
- CNSs. NC among 11 most restrictive states
  - 40 give CNSs prescribing authority
  - CNSs allowed independent practice but no title protection

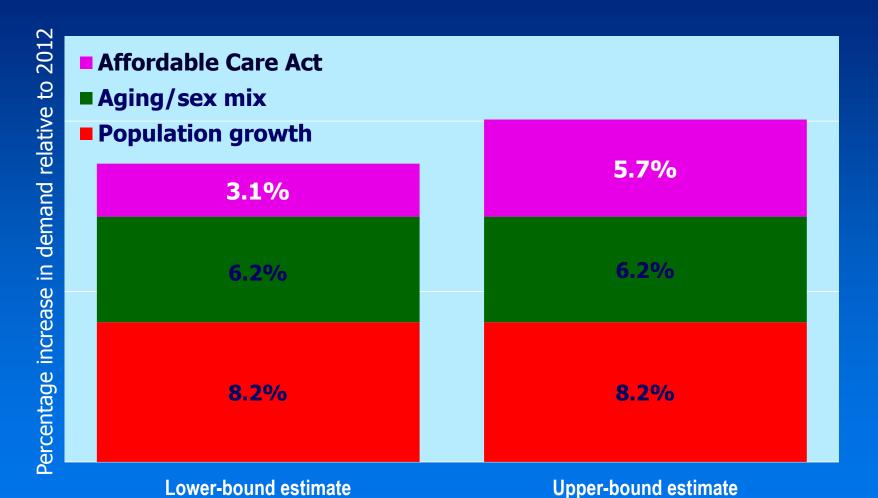
#### **Outline**

- The policy problem
- Projecting demand and supply for APRNs in NC

# Projecting Demand for APRNs Through 2019

- 2012 baseline
  - Latest available estimates of APRNs by county
  - "Pre-ACA" health spending (2009 actual projected to 2012)
  - ACA "fully" implemented by 2018-2019 time-frame
- Demographic changes
  - Population growth
  - Change in age/sex mix
- Changes due to ACA
  - Lower bound: no Medicaid expansion
  - Upper bound: with Medicaid expansion

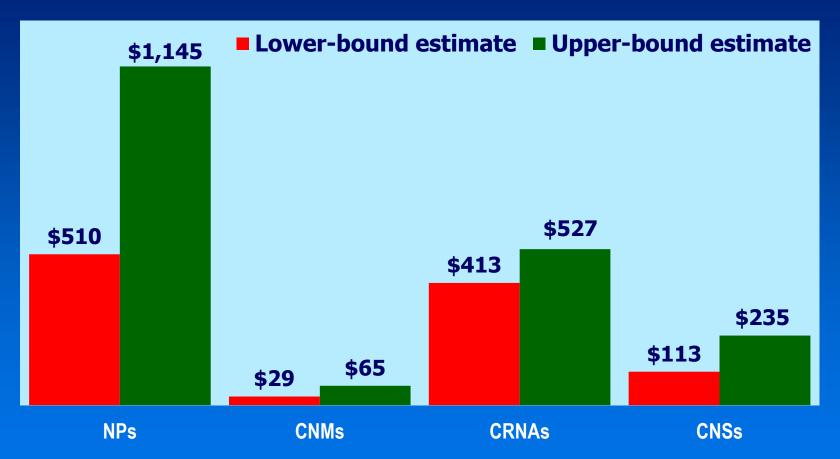
# Estimated Change in Demand for APRNs (and other health care) 2012-2019



# Projecting Supply of APRNs Through 2019

- 2012 baseline
  - Latest available estimates of APRNs by county
  - 2012-2019 mirrors Reagan/Salsberry APRN supply projections
- Reagan/Salsberry compared states with most NP restrictions (e.g., NC) with states having least restrictions (e.g., AZ, CO, NM, OR, UT, WA)
  - From 2001-2008 NP supply increased 10.91/100,000 more in least restrictive states
  - In NC, this would represent a 24.4% increase in NP supply
- 24.4% increase was used for all 4 categories of APRNs

# Estimated Size of APRN Market in NC (millions of 2014 dollars)



Note: lower-bound estimates based solely on APRN total compensation (salaries & benefits). Upper-bound estimates include practice expenses.

#### **Outline**

- The policy problem
- Projecting the supply and demand for APRNs in NC
- Economic impact analysis

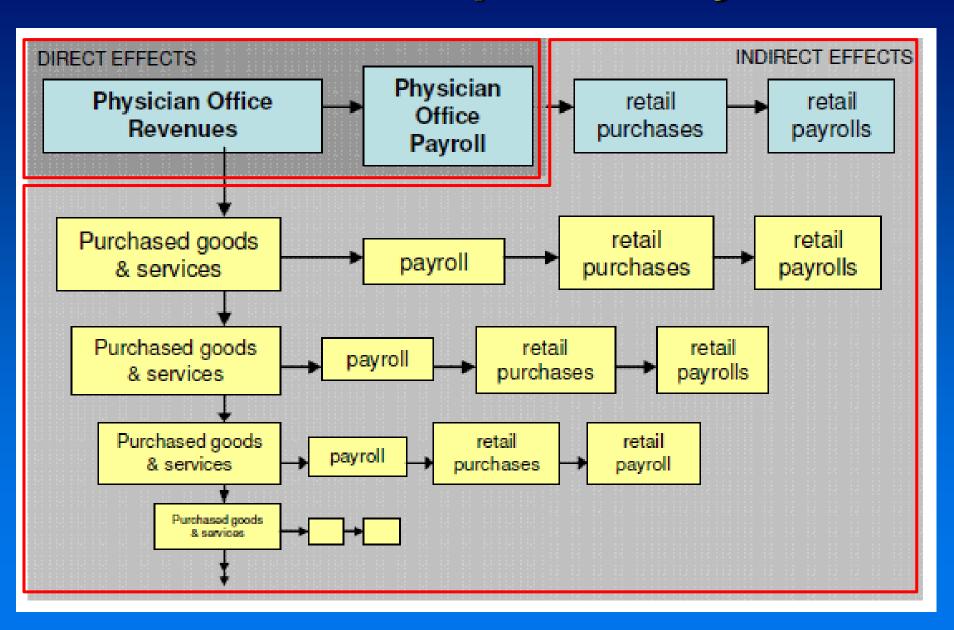
### **Measuring Economic Activity**

- Output. Economic value of goods and services provided (in \$)
- Jobs. Number of people employed
- Wages and benefits. Payroll compensation (in \$)
- Tax Revenues. State and local tax revenues

### **Economic Impact Analysis**

- Direct Effect: an increase/ decrease in economic output in one part of the economy
- Indirect Effect: increase/ decrease in economic output as a result of the direct effect

### **Economic Impact Analysis**



### **Economic Impact of Less Restrictive APRN Regulation**

#### Total Output

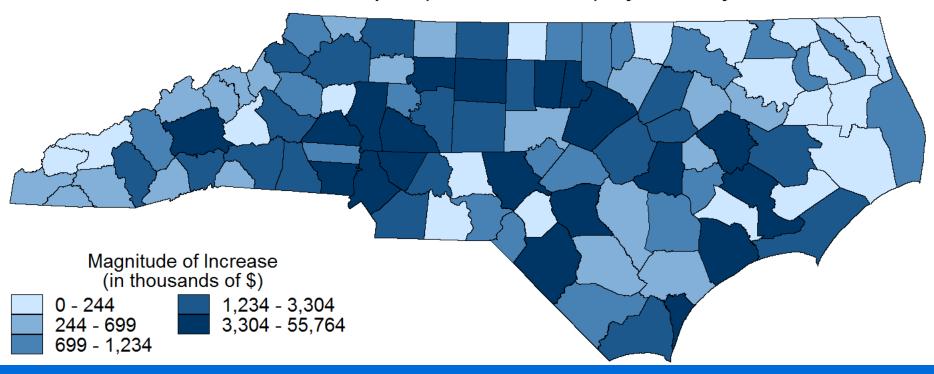
- Will increase \$477 to \$883 million
- Each new FTE APRN supports \$273,000 to \$506,000 in added output.

#### Jobs

- Will increase 3,848 to 7,128 annually
- Each new FTE APRN supports 2.2-4.0 jobs
- Wages and Benefits-will increase \$244 to \$452 million annually
- Tax Revenues- will increase \$20.7 to \$38.3 million annually

### Visualizing the Results

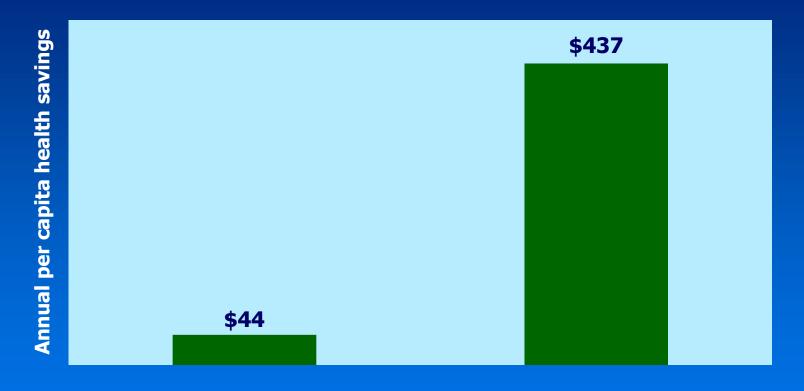
Increased Output (Lower Bound) by County



#### **Outline**

- The policy problem
- Projecting the supply and demand for APRNs in NC
- Economic impact analysis
- Potential impact of APRNs on health expenditures

## Potential Impact of Less Restrictive APRN Regulation on Health Spending in NC



Estimated from RAND study of NPs/PAs in Massachusetts (0.63% savings)

Estimated from The Perryman Group study of APRNs in Texas (6.2% savings)

#### **Support for Lower-Bound Estimates**

- Problems with extrapolating RAND savings estimate to NC
  - NP/PA use in MA=1/3 below U.S. average
  - NP use in NC roughly matches U.S. average
  - Potential share of visits that could be handled by NPs has declined slightly (9.2% in 2006 vs. 8.7% in 2010)
- Problems with extrapolating Perryman Group savings estimate to NC
  - Purportedly based on comprehensive review of literature and comprehensive consideration of sources of savings
  - However, computations/assumptions are a black box

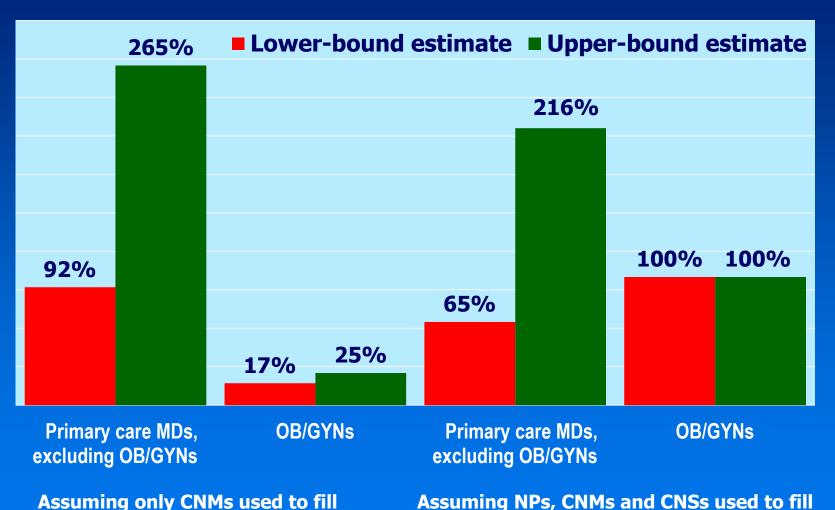
#### **Support for Upper-Bound Estimates**

- Why RAND savings may be conservative
  - Based only on NP savings, ignores other categories of APRNs
  - Figures entirely exclude savings from lower resource use, e.g., hospitalizations
  - Based on phased-in savings over 5 years
  - RAND itself calculated an upper-bound figure of 1.25%.
  - NC regulations on APRNs are more restrictive than MA's
- Could Perryman Group savings be conservative?
  - Theoretically: yes. Probablistically: no.
  - But no sure way of telling given what has been reported
- Bottom line:
  - Far more likely that savings exceed lower bound than upper bound
  - More likely that savings are closer to 6.2% than 0.63%

#### **Outline**

- The policy problem
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- Potential impact of APRNs on health expenditures
- Potential impact of APRNs on physician shortages

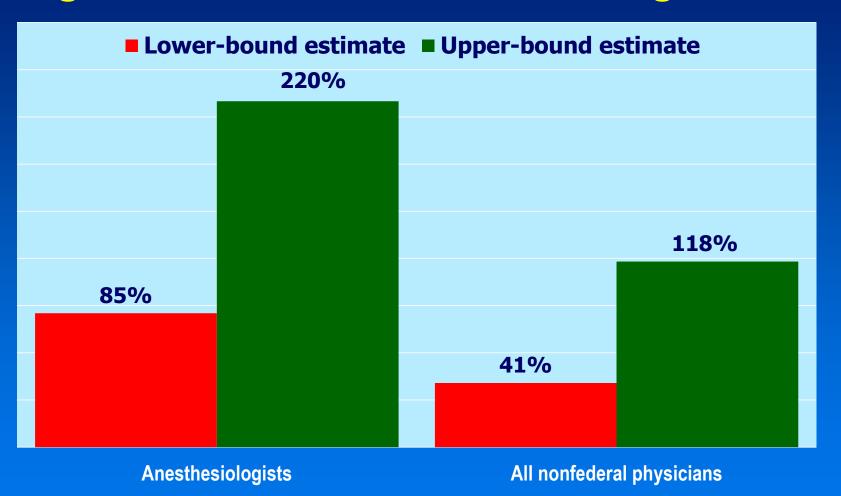
# Potential Impact of Less Restrictive APRN Regulation on PCP Shortages in NC



**OB/GYN shortage** 

**OB/GYN shortage** 

## Potential Impact of Less Restrictive APRN Regulation on Other MD Shortages in NC



#### **Support for Lower-Bound Estimates**

- Evidence that upper-bound physician shortage estimates are too low
  - Non-OB-GYN PCP estimate possibly inflated (based on 8% shortage for all non-federal MDs regardless of specialty)
  - Anesthesiology figures ignore 18.5% current shortage of CRNAs
- Evidence that 24.4% increase in APRN supply is too optimistic
  - The measured increase in Reagan/Salsberry occurred when the supply of NPs relative to population was at a much lower level
  - Absent empirical studies, there is no way to know for certain whether CNMs, CRNAs or CNSs would respond to lighter regulation to same extent as NPs

#### **Support for Upper-Bound Estimates**

- Evidence that lower-bound physician shortage estimates are too high
  - Anesthesiologist estimate based on 2010 RAND study but newest RAND estimates show no current shortage in NC
  - Most remaining estimates rely on NCIOM baseline shortage figure of 1% which seems quite conservative
- Evidence that 24.4% increase in APRN supply is too pessimistic
  - In Reagan/Salsberry, actual NP/pop. increase in high regulation states was 40%
  - Cross-sectionally, CNM supply is 3.3x as high in low regulation states compared to high regulation states like NC

#### Bottom line:

- Weight of evidence = impact > lower bound
- Odds that less restrictive regs would generate significant surpluses of any MD specialty appear low

#### Conclusions

- Right-sizing the regulation of APRNs offers the prospect of:
  - Greatly expanding the number of active APRNs in NC
  - Sharply reducing the size of pending physician shortages
  - Modestly reducing avoidable health expenditures
- An important side-benefit will be:
  - More new jobs
  - More wages/benefits
  - Greater state/local tax revenues
- Rare for policy change to improve access, cost and quality simultaneously