# Statewide Misdemeanant Confinement Program Annual Report Fiscal Year 2014-15

### **North Carolina Sheriffs' Association**





### NORTH CAROLINA SHERIFFS' ASSOCIATION

## Statewide Misdemeanant Confinement Program Annual Report

#### Fiscal Year 2014-15

The Statewide Misdemeanant Confinement Program (SMCP) continues to operate as intended with repeated accolades. The program was designed to reduce prison costs and use existing county jail beds to house certain state misdemeanant prisoners that were previously sent to the state prison system. The North Carolina Sheriffs' Association (NCSA) is effectively managing the SMCP and plays a critical role in evolving the SMCP.

The SMCP manages the housing of state inmates convicted of a misdemeanor crime, including those convicted of Driving While Impaired (DWI), serving a sentence for a period of more than 90 days in a local confinement facility. All 100 counties and sheriffs are participants in the Statewide Misdemeanant Confinement Program. The program refers to all counties as "sending" counties. That is, all misdemeanants sentenced by the courts for a period of more than 90 days in the state of North Carolina are required by the law to serve their sentence in a county jail participating in the SMCP. County jails that have available space may volunteer to accept state inmates from the SMCP and be reimbursed by the state for incurred expenses. Counties that volunteer jail space to house program inmates are referred to as "receiving" counties. Receiving counties may house misdemeanants convicted in their county as well as those convicted in neighboring counties. As of June 30, 2015, there were 56 counties across the state that volunteered to be "receiving" counties. Attachment A shows those counties that have volunteered available space to house inmates under this program. Attachment B shows the counties that have sentenced inmates to the program as well as the counties that have housed inmates under the program.

For the fiscal year ending June 30, 2015, the program's daily population averaged 782 inmates per day. Between July 1, 2014 and June 30, 2015, the NCSA staff processed 3,639 inmates through the Statewide Misdemeanant Confinement Program. Out of those inmates, 3,119 were males, 519 were females, and 1 was a youthful male offender. Attachment C, SMCP Average Daily Population Report for FY 2014-15, indicates the fiscal year's population statistics. Adult males and females are inmates assigned to the program who are 16 years of age or older. Youthful offender males and females are inmates assigned to the program who are less than 16 years of age.

The average SMCP sentence length between July 1, 2014 and June 30, 2015 was 134 days. However, due to credit awarded by the court for time served awaiting trial, the average number of actual days served in an SMCP jail was 79 days during this time period.

The SMCP is supported through funding from the Statewide Misdemeanant Confinement Fund. For Fiscal Year 2014-15, the Fund collected \$25,656,425.29 in actual revenue. Throughout the fiscal year, the Fund disbursed over \$12.2 million to counties for reimbursement of expenses incurred from July 2014 through June 2015. In addition, the Fund disbursed payments totaling \$1 million to the North Carolina Sheriffs' Association and \$258,166.95 to the North Carolina Department of Public Safety (DPS) for administrative costs during the fiscal year.

The following chart is an annual summary of the Statewide Misdemeanant Confinement Fund for Fiscal Year 2014-15 and Attachment D, Fiscal Year Reimbursement Summary Report, shows the exact payments made to each county.

SMCP Fund Analysis for FY 2014-1	5
Funds Collected 7/1/2014 to 6/30/2015	\$25,656,425.29
NCSA Administrative Costs Paid	-\$1,000,000.00
DPS Administrative Costs Paid	-\$258,166.95
County Reimbursements Paid	-\$12,277,516.84
Medical Expenses Paid	-\$360,845.16

Medical costs for the program remain an unpredictable variable. In-jail medical services provided to program inmates are included as a part of the agreement with counties to house SMCP inmates. The NCSA's Inmate Medical Costs Management Plan was incorporated into the program to reduce out-of-jail medical expenses for SMCP inmates. The NCSA has contracted with a medical billing service provider to review medical bills for inaccuracies and to negotiate reduced rates for services provided to inmates at medical facilities and doctor's offices across the state. Typically, medical bills are received 4 to 6 weeks after services are rendered. This means the program has encumbered expenses that are unknown until the actual bill is received at the SMCP office. For the fiscal year ending June 30, 2015, the Fund disbursed payments totaling \$360,845.16 for out-of-jail medical care provided to program inmates during their period of confinement. The plan is being used successfully by participating counties and has resulted in an average savings of 52% off the original medical bill. As of June 30, 2015, the Inmate Medical Costs Management Plan has saved the state \$290.267.50 for FY 2014-15.

A subgroup of SMCP inmates are in the program serving a Confinement in Response to Violation (CRV) sentence imposed as a result of a probation violation. A CRV sentence may be up to 90 days and probationers must receive two CRVs before probation can be fully revoked. From July 1, 2014 through June 30, 2015, the SMCP received 318 CRV inmates. The program's CRV population accounted for 8% of the inmates processed through the program from July 2014 through June 2015. Attachment E, CRV Population Report, displays the monthly CRV population during the fiscal year.

Effective January 1, 2015, defendants convicted of misdemeanor DWI offenses began serving their active sentence in the SMCP regardless of sentence length. From January 1, 2015 through June 30, 2015, the SMCP received 716 DWI inmates. The program's DWI

population accounted for 20% of the inmates processed through the program from July 2014 through June 2015. Attachment F, DWI Population Report, displays the monthly DWI population during the fiscal year.

The North Carolina Sheriffs' Association conducts annual training on the Statewide Misdemeanant Confinement Program every year at various locations across the state. All counties that plan to participate or continue to participate as a "receiving" county in the program for the upcoming calendar year must send at least one representative to one of the training classes. Counties participating as a "sending" only county are encouraged to send a representative as well. Conducting annual training classes provides the Association the opportunity to present updated information. The SMCP relies on cooperation between all counties as an inmate may be "sent" or "received" from any county. The NCSA staff conducted the 2014 SMCP annual training classes as follows:

- December 9, 2014 in Haywood County
- December 10, 2014 in Catawba County
- December 16, 2014 in Martin County
- December 17, 2014 in Duplin County
- December 19, 2014 in Wake County

The Statewide Misdemeanant Confinement Program's 6-hour annual training classes included the following materials:

- A SMCP step-by-step training guide
- A detailed training course PowerPoint which included a summary of the legislation
- A copy of <u>House Bill 361</u>, <u>An Act To Make Technical and Clarifying Changes</u>
   <u>To The Justice Reinvestment Act of 2011</u>
- A copy of the Department of Public Safety Division of Prisons Sentence Credits Policy and Procedure
- A copy of the Department of Public Safety Division of Prisons Confinement in Response to Violation (CRV) Policy and Procedure
- A SMCP Frequently Asked Questions (FAQs) sheet

These materials are a resource for participants to use to train additional personnel at their offices who were not able to attend the training classes. There were 217 total participants at the 2014 SMCP annual training classes, a 26% increase in attendance from the previous year.

The SMCP program and staff have a wide range of responsibilities. The staff is responsible for processing new inmate housing requests, coordinating inmate transportation, processing monthly reimbursement statements, denying ineligible inmate housing requests, processing release notices, processing medical billing, auditing records, and maintaining electronic and hard copy files on all inmates and reimbursement payments. Combined with the constant flow of documentation from sheriffs' offices, the program staff is also

responsible for coordinating inmate transfers to and from the Division of Adult Correction. This includes locating space in an appropriate facility for an inmate who must complete a misdemeanor sentence that exceeds the time in custody with the Division of Adult Correction or coordinating with the Division of Adult Correction to house an SMCP inmate who meets the legal requirements to be housed in a state operated facility. In addition to in-processing for inmates, the program staff is also responsible for answering program questions from sheriff's offices, clerks' of court staff, judges, probation officers, county finance personnel, planning and creating course materials for annual SMCP training classes, reviewing and testing database software changes, budget management, and the development of regular and ad-hoc statistical reports and analysis.

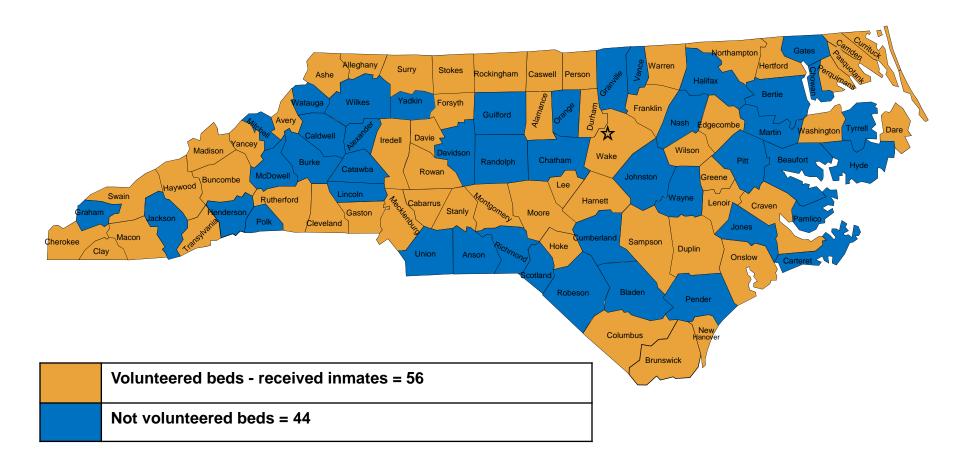
Each quarter of the calendar year, the financial records of the program are internally audited. Both electronic and hard copy records are reviewed and operational policies tested to ensure the program's internal operating and accounting procedures are clearly defined and adhered to by staff. The audits are performed as a risk mitigation tool to detect and resolve any potential errors as soon as possible. Custody records are audited internally biannually. As with the financial audits, the review is designed to test internal operating procedures and verify all documentation is properly filed and maintained.

As the Statewide Misdemeanant Confinement Program heads into its fourth year of operation, the North Carolina Sheriffs' Association will continuously evaluate and manage the operation of the program. The program staff is constantly looking into ways to evolve and expand the capacity of the program that are mutually acceptable among all stakeholders.

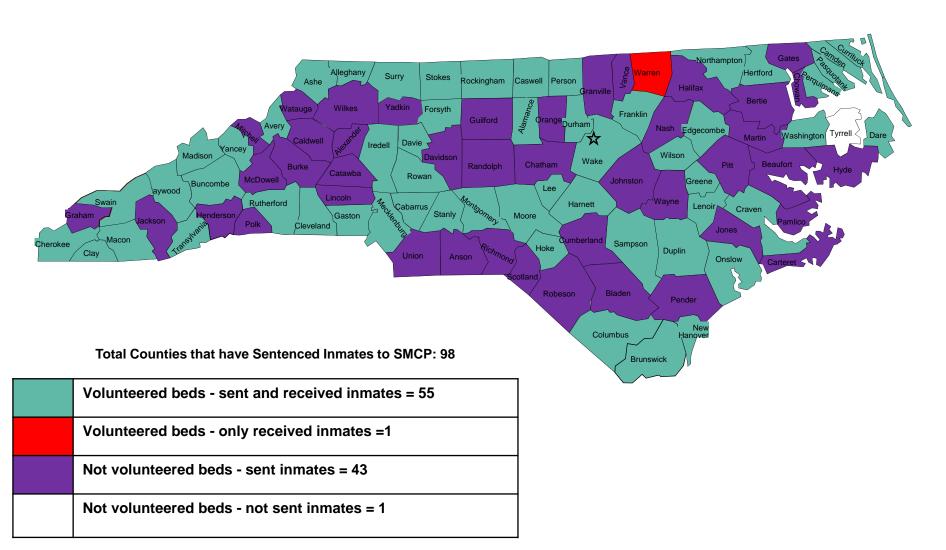
#### For additional information, contact:

Eddie Caldwell
Executive Vice President and General Counsel
North Carolina Sheriffs' Association
919-459-1052
ecaldwell@ncsheriffs.net

### Counties that have Volunteered Beds to the Statewide Misdemeanant Confinement Program (SMCP)



### Counties that have Sentenced Inmates to the Statewide Misdemeanant Confinement Program (SMCP)



## Statewide Misdemeanant Confinement Program Average Daily Population For Fiscal Year (FY) 2014-15

### **Total SMCP**

Month	<b>Adult Males</b>	<b>Adult Females</b>	Youth Males	<b>Youth Females</b>	Inmates
July	528	87	0	0	615
August	543	100	0	0	643
September	543	94	0	0	637
October	530	78	0	0	608
November	529	76	0	0	605
December	560	72	0	0	632
January	543	80	0	0	623
February	663	99	0	0	762
March	792	121	0	0	913
April	898	151	1	0	1050
May	982	174	1	0	1157
June	970	172	0	0	1142

	<b>Adult Males</b>	Adult Females	Youth Males	Youth Females	Total
Average Inmate					
Capacity	1368	378	35	20	1801
FY High	982	174	1	0	1157
FY Low	528	72	0	0	605
FY Average	673	109	0	0	782

Fiscal Year 2014-2015

County	Year to Date Housing Paid	Year to Date Mileage Paid	Year to Date Personnel Paid	Year to Date Total Paid	Year to Date Medical Paid
Alamance	\$ 689,240.00	\$ 241.51	\$ 656.31	\$ 690,137.82	\$ 13,383.17
Alexander	\$ 4,240.00	\$ 411.71	\$ 692.50	\$ 5,344.21	\$ -
Alleghany	\$ 62,280.00	\$ 291.82	\$ 408.50	\$ 62,980.32	\$ 177.90
Anson	\$ 2,680.00	\$ 197.49	\$ 345.00	\$ 3,222.49	\$ -
Ashe	\$ 204,080.00	\$ -	\$ -	\$ 204,080.00	\$ 2,804.09
Avery	\$ 87,320.00	\$ 658.83	\$ 1,194.50	\$ 89,173.33	\$ 3,544.38
Beaufort	\$ 3,920.00	\$ 982.80	\$ 1,710.00	\$ 6,612.80	\$ -
Bertie	\$ 7,080.00	\$ 157.98	\$ 331.50	\$ 7,569.48	\$ -
Bladen	\$ 9,000.00	\$ 373.86	\$ 614.25	\$ 9,988.11	\$ -
Brunswick	\$ 231,840.00	\$ 173.65	\$ 153.25	\$ 232,166.90	\$ -
Buncombe	\$ 384,320.00	\$ 37.95	\$ 55.75	\$ 384,413.70	\$ -
Burke	\$ 16,040.00	\$ 1,565.09	\$ 2,788.25	\$ 20,393.34	\$ -
Cabarrus	\$ 579,720.00	\$ 2.88	\$ 575.00	\$ 580,297.88	\$ 15,821.45
Caldwell	\$ 21,600.00	\$ 1,633.31	\$ 2,775.75	\$ 26,009.06	\$ -
Camden*	\$ -	\$ -	\$ -	\$ -	\$ -
Carteret	\$ 7,160.00	\$ 1,287.33	\$ 2,098.25	\$ 10,545.58	\$ -
Caswell	\$ 124,560.00	\$ 289.34	\$ 2,607.50	\$ 127,456.84	\$ 17,471.81
Catawba	\$ 14,560.00	\$ 3,826.46	\$ 6,111.75	\$ 24,498.21	\$ -
Chatham	\$ 4,120.00	\$ 419.48	\$ 838.75	\$ 5,378.23	\$ -
Cherokee	\$ 31,480.00	\$ 68.88	\$ 137.50	\$ 31,686.38	\$ 96.13
Chowan	\$ 80.00	\$ 49.28	\$ 75.00	\$ 204.28	\$ -
Clay	\$ 42,800.00	\$ -	\$ -	\$ 42,800.00	\$ -
Cleveland	\$ 175,800.00	\$ 853.43	\$ 1,284.75	\$ 177,938.18	\$ 517.88
Columbus	\$ 74,400.00	\$ 250.70	\$ 601.75	\$ 75,252.45	\$ -
Craven	\$ 268,560.00	\$ 764.60	\$ 2,242.00	\$ 271,566.60	\$ 9,213.33
Cumberland	\$ 29,120.00	\$ 2,214.39	\$ 4,348.75	\$ 35,683.14	\$ -
Currituck	\$ -	\$ -	\$ -	\$ -	\$ -
Dare	\$ 19,560.00	\$ -	\$ -	\$ 19,560.00	\$ -
Davidson	\$ 18,560.00	\$ 1,631.37	\$ 2,985.75	\$ 23,177.12	\$ -

Fiscal Year 2014-2015

County	Year to Date Housing Paid Year to Date Mileage Paid Year to Date Personnel Paid Total Paid				ear to Date ledical Paid		
Davie	\$ 91,440.00	\$ 366.85	\$ 1,408.25	\$	93,215.10	\$	6,227.65
Department of							
Public Safety	\$ 242,400.00	\$ -	\$ -	\$	242,400.00	\$	153,502.91
Duplin	\$ 44,800.00	\$ 443.32	\$ 1,028.75	\$	46,272.07	\$	374.00
Durham	\$ 347,000.00	\$ 801.65	\$ 1,801.25	\$	349,602.90	\$	-
Edgecombe	\$ 172,680.00	\$ 568.09	\$ 858.25	\$	174,106.34	\$	1,582.24
Forsyth	\$ 937,240.00	\$ 467.75	\$ 12,851.25	\$	950,559.00	\$	21,355.61
Franklin	\$ 137,360.00	\$ -	\$ -	\$	137,360.00	\$	183.24
Gaston	\$ 213,880.00	\$ 539.06	\$ 994.00	\$	215,413.06	\$	-
Gates	\$ 160.00	\$ -	\$ -	\$	160.00	\$	-
Graham	\$ -	\$ -	\$ -	\$	-	\$	-
Granville	\$ 2,440.00	\$ 504.57	\$ 845.75	\$	3,790.32	\$	-
Greene	\$ 218,299.00	\$ 193.39	\$ 191.50	\$	218,683.89	\$	7,723.56
Guilford	\$ 74,000.00	\$ 5,583.85	\$ 10,750.50	\$	90,334.35	\$	-
Halifax	\$ 16,560.00	\$ 656.36	\$ 1,392.25	\$	18,608.61	\$	-
Harnett	\$ 123,560.00	\$ -	\$ -	\$	123,560.00	\$	-
Haywood	\$ 119,600.00	\$ 637.10	\$ 508.50	\$	120,745.60	\$	-
Henderson	\$ 7,880.00	\$ 275.94	\$ 584.25	\$	8,740.19	\$	-
Hertford	\$ 82,480.00	\$ 235.87	\$ 566.75	\$	83,282.62	\$	4,655.17
Hoke	\$ 46,840.00	\$ 39.10	\$ 65.75	\$	46,944.85	\$	-
Hyde	\$ -	\$ -	\$ -	\$	-	\$	-
Iredell	\$ 85,160.00	\$ 1,967.48	\$ 4,606.75	\$	91,734.23	\$	-
Jackson	\$ 6,400.00	\$ 65.53	\$ 97.75	\$	6,563.28	\$	-
Johnston	\$ 3,720.00	\$ 948.46	\$ 1,808.50	\$	6,476.96	\$	-
Jones	\$ 240.00	\$ 226.71	\$ 340.50	\$	807.21	\$	-
Lee	\$ 75,320.00	\$ 52.21	\$ 101.50	\$	75,473.71	\$	-
Lenoir	\$ 378,280.00	\$ 655.40	\$ 869.75	\$	379,805.15	\$	631.20
Lincoln	\$ 6,770.00	\$ 697.57	\$ 1,204.00	\$	8,671.57	\$	-
Macon	\$ 21,520.00	\$ 62.10	\$ 79.25	\$	21,661.35	\$	-

Fiscal Year 2014-2015

County	Year to Date Housing Paid	Year to Date Mileage Paid	Year to Date Personnel Paid	Year to Date Total Paid	Year to Date Medical Paid
Madison	\$ 28,080.00	\$ -	\$ -	\$ 28,080.00	\$ -
Martin	\$ 10,160.00	\$ 609.53	\$ 1,212.28	\$ 11,981.81	\$ -
McDowell	\$ 23,640.00	\$ 664.87	\$ 973.00	\$ 25,277.87	\$ -
Mecklenburg	\$ 656,480.00	\$ 503.70	\$ 507.75	\$ 657,491.45	\$ 2,874.19
Mitchell	\$ 1,760.00	\$ 130.56	\$ 269.25	\$ 2,159.81	\$ -
Montgomery	\$ 236,280.00	\$ 291.54	\$ 327.75	\$ 236,899.29	\$ 13,688.12
Moore	\$ 217,240.00	\$ 99.15	\$ 135.00	\$ 217,474.15	\$ 1,681.64
Nash	\$ 32,760.00	\$ 1,857.30	\$ 3,932.00	\$ 38,549.30	\$ -
New Hanover	\$ 507,680.00	\$ 1,332.04	\$ 3,823.25	\$ 512,835.29	\$ 6,768.62
Northampton	\$ 167,000.00	\$ 178.04	\$ 2,443.25	\$ 169,621.29	\$ 7,751.96
Onslow	\$ 312,080.00	\$ 434.70	\$ 417.75	\$ 312,932.45	\$ 9,329.73
Orange	\$ 7,560.00	\$ 441.53	\$ 923.00	\$ 8,924.53	\$ -
Pamlico	\$ -	\$ -	\$ -	\$ -	\$ -
Pasquotank*	\$ 39,960.00	\$ 192.64	\$ 185.75	\$ 40,338.39	\$ 1,028.49
Pender	\$ 5,240.00	\$ 746.32	\$ 1,080.75	\$ 7,067.07	\$ -
Perquimans*	\$ 13,120.00	\$ -	\$ 25.00	\$ 13,145.00	\$ -
Person	\$ 124,720.00	\$ 85.78	\$ 130.75	\$ 124,936.53	\$ 141.76
Pitt	\$ 30,200.00	\$ 4,503.64	\$ 9,967.75	\$ 44,671.39	\$ -
Polk	\$ 480.00	\$ 88.55	\$ 166.50	\$ 735.05	\$ -
Randolph	\$ 46,120.00	\$ 2,084.14	\$ 4,232.50	\$ 52,436.64	\$ -
Richmond	\$ 3,040.00	\$ 981.72	\$ 1,542.75	\$ 5,564.47	\$ -
Robeson	\$ 5,240.00	\$ 1,007.65	\$ 1,651.75	\$ 7,899.40	\$ -
Rockingham	\$ 242,720.00	\$ 795.11	\$ 4,484.25	\$ 247,999.36	\$ 25,596.22
Rowan	\$ 270,520.00	\$ 2,420.91	\$ 20,702.50	\$ 293,643.41	\$ 1,604.84
Rutherford	\$ 264,000.00	\$ 552.86	\$ 2,007.00	\$ 266,559.86	\$ 12,052.70
Sampson	\$ 382,640.00	\$ 152.38	\$ 200.00	\$ 382,992.38	\$ 3,127.34
Scotland	\$ 5,960.00	\$ 423.22	\$ 675.75	\$ 7,058.97	\$ -
Stanly	\$ 91,040.00	\$ 151.90	\$ 15,777.50	\$ 106,969.40	\$ 13,749.52
Stokes	\$ 29,360.00	\$ 273.03	\$ 774.50	\$ 30,407.53	\$ 170.33

Fiscal Year 2014-2015

County	Year to Date Housing Paid	Year to Date Mileage Paid	ear to Date	Year to Date Total Paid	ear to Date ledical Paid
Surry	\$ 84,480.00	\$ 430.10	\$ 686.25	\$ 85,596.35	\$ 832.22
Swain	\$ 30,720.00	\$ -	\$ =	\$ 30,720.00	\$ -
Transylvania	\$ 87,920.00	\$ 309.79	\$ 301.75	\$ 88,531.54	\$ -
Tyrrell	\$ -	\$ -	\$ =	\$ -	\$ -
Union	\$ 12,360.00	\$ 583.03	\$ 1,073.50	\$ 14,016.53	\$ -
Vance	\$ 10,640.00	\$ 248.15	\$ 619.50	\$ 11,507.65	\$ -
Wake	\$ 972,000.00	\$ 6.90	\$ 87.75	\$ 972,094.65	\$ -
Warren	\$ 65,520.00	\$ 65.55	\$ 87.50	\$ 65,673.05	\$ -
Washington	\$ 70,120.00	\$ 621.26	\$ 611.25	\$ 71,352.51	\$ -
Watauga	\$ 11,520.00	\$ 753.52	\$ 1,491.75	\$ 13,765.27	\$ -
Wayne	\$ 19,360.00	\$ 2,348.22	\$ 4,454.25	\$ 26,162.47	\$ -
Wilkes	\$ 15,280.00	\$ 731.43	\$ 1,525.75	\$ 17,537.18	\$ -
Wilson	\$ 279,320.00	\$ 226.25	\$ 446.00	\$ 279,992.25	\$ 141.96
Yadkin	\$ 2,800.00	\$ 705.40	\$ 1,027.75	\$ 4,533.15	\$ -
Yancey	\$ 58,040.00	\$ 50.09	\$ 183.25	\$ 58,273.34	\$ 1,039.80
Total	\$ 12,045,309.00	\$ 62,455.00	\$ 169,752.84	\$ 12,277,516.84	\$ 360,845.16

#### **SMCP Fund Analysis as of Report Date**

Funds Collected 7/1/2014 to 6/30/2015	\$25,656,425.29
NCSA Administrative Costs Paid	-\$1,000,000.00
DPS Administrative Costs Paid	-\$258,166.95
County Reimbursements Paid	-\$12,277,516.84
Medical Payments Paid	-\$360,845.16
	\$11,759,896.34

<sup>\*</sup>Housing reimbursements for Camden, Pasquotank, and Perquimans are paid to the Albemarle District Jail on behalf of the respective counties.

Note: There was \$1,750,000.00 in funds transferred out of the SMCP Fund per the 2014 General Assembly. The transferred amount is reflected in the 2014 year-

end balance.

## Statewide Misdemeanant Confinement Program Confinement in Response to Violation (CRV) Population For The Fiscal Year (FY) 2014-15

#### **Total SMCP**

Month	<b>Adult Males</b>	<b>Adult Females</b>	Youth Males	<b>Youth Females</b>	Inmates
July	29	4	0	0	33
August	7	6	0	0	13
September	12	1	0	0	13
October	16	4	0	0	20
November	11	2	0	0	13
December	17	3	0	0	20
January	34	8	0	0	42
February	24	4	0	0	28
March	36	4	0	0	40
April	20	13	0	0	33
May	22	6	0	0	28
June	29	6	0	0	35
Total	257	61	0	0	318

FY High	36	13	0	0	42
FY Low	7	1	0	0	13
FY Average	21	5	0	0	27

## Statewide Misdemeanant Confinement Program Driving While Impaired (DWI) Population For The Fiscal Year (FY) 2014-15

#### **Total SMCP**

Month	Adult Males	Adult Females	Youth Males	Youth Females	Inmates
July	0	0	0	0	0
August	0	0	0	0	0
September	0	0	0	0	0
October	0	0	0	0	0
November	0	0	0	0	0
December	0	0	0	0	0
January	102	13	0 0		115
February	110	10	0	0	120
March	126	19	0	0	145
April	132	29	0	0	161
May	65	14	0	0	79
June	84	12	0	0	96
Total	619	97	0	0	716

FY High	132	29	0	0	161
FY Low	65	10	0	0	79
FY Average	103	16	0	0	119