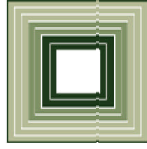


Sales Tax Treatment of Food and Prepared Food

Revenue Laws Study Committee
November 19, 2008

Sandra Johnson – Fiscal Research



FISCAL RESEARCH DIVISION
A Staff Agency of the North Carolina General Assembly

Overview

- The Small Business Protection Act, S.L. 2008-107 (Section 28.16)
- History of the Sales and Use Tax and Food
- Revenue and Recent Challenges
- Options
- Conclusion



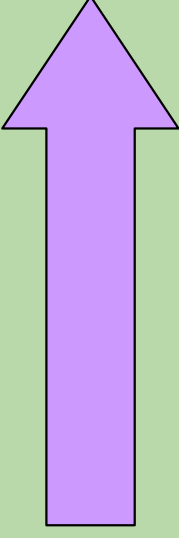
The Small Business Protection Act (SBPA)

- Revenue Laws Study Committee:
 - Taxation of services
 - Differentiation between retailers and performance contractors
 - Distinction between food and prepared food



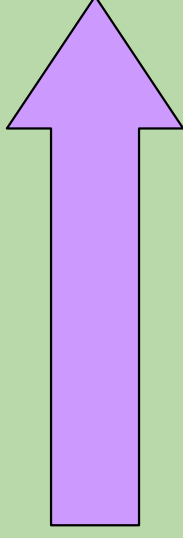
History of the Sales and Use Tax and Food

1933

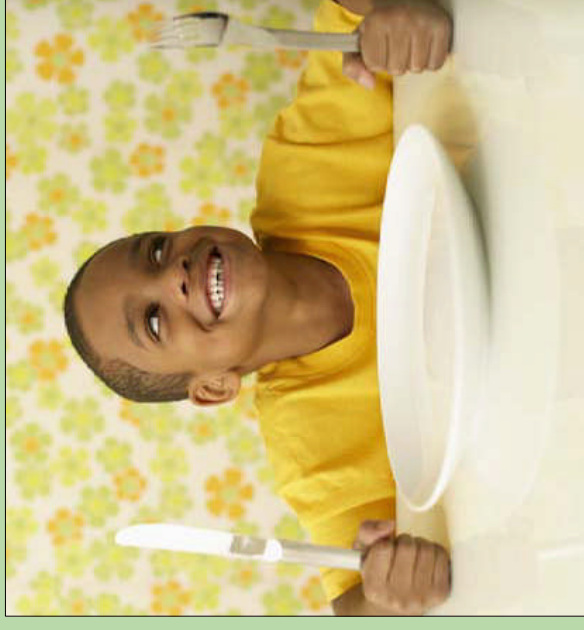


Exempts food for human
consumption

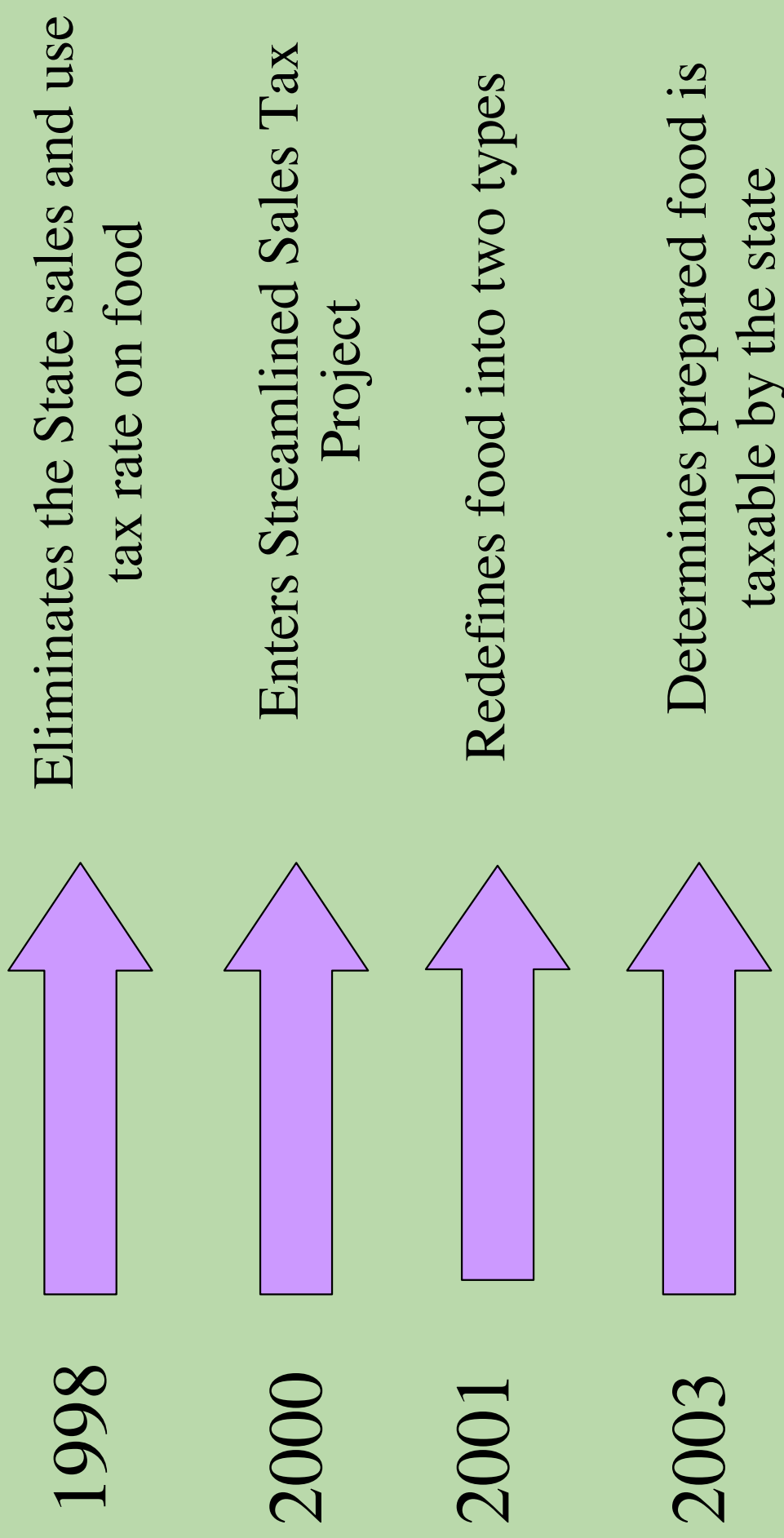
1961



Repeals food exemption



History of the Sales and Use Tax and Food



Food for Home Consumption

- Definition—G.S. 105-164.13B
- Exempt unless it is defined as:
 - Dietary supplements
 - Vending machine items
 - Prepared food
 - Soft drinks
 - Candy



Food for Home Consumption

Fiscal Year 07-08

- Sales and use tax rate
 - State rate 0%
 - Local rate 2%
- Local Revenue \$246 M

Prepared Food

- Definition—G.S. 105-164.3(28)
- Subject to the State and local sales tax if:
 - It is sold in a heated state
 - It consists of two or more foods mixed or combined by retailer
 - It is sold with eating utensils

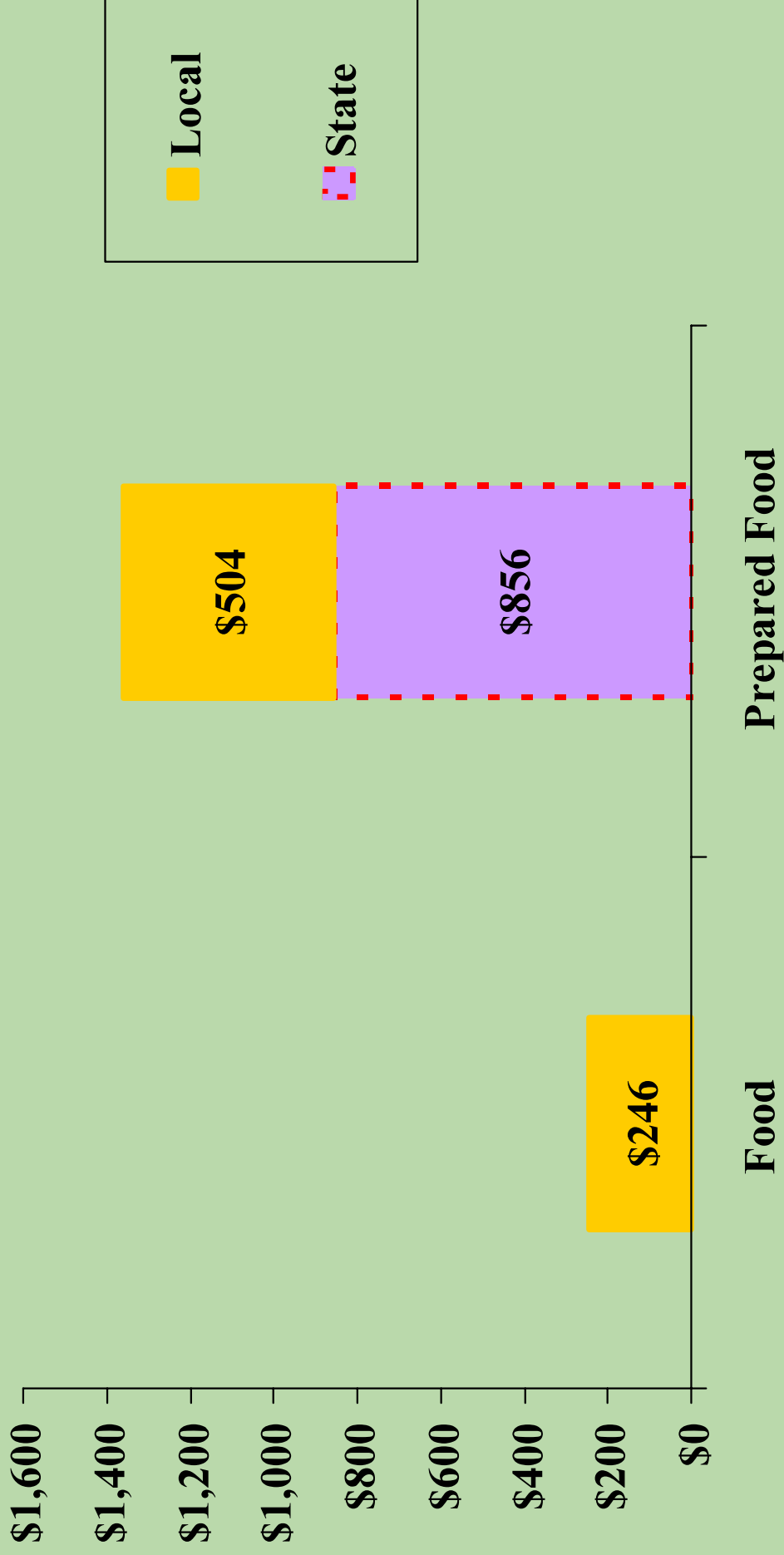


Prepared Food

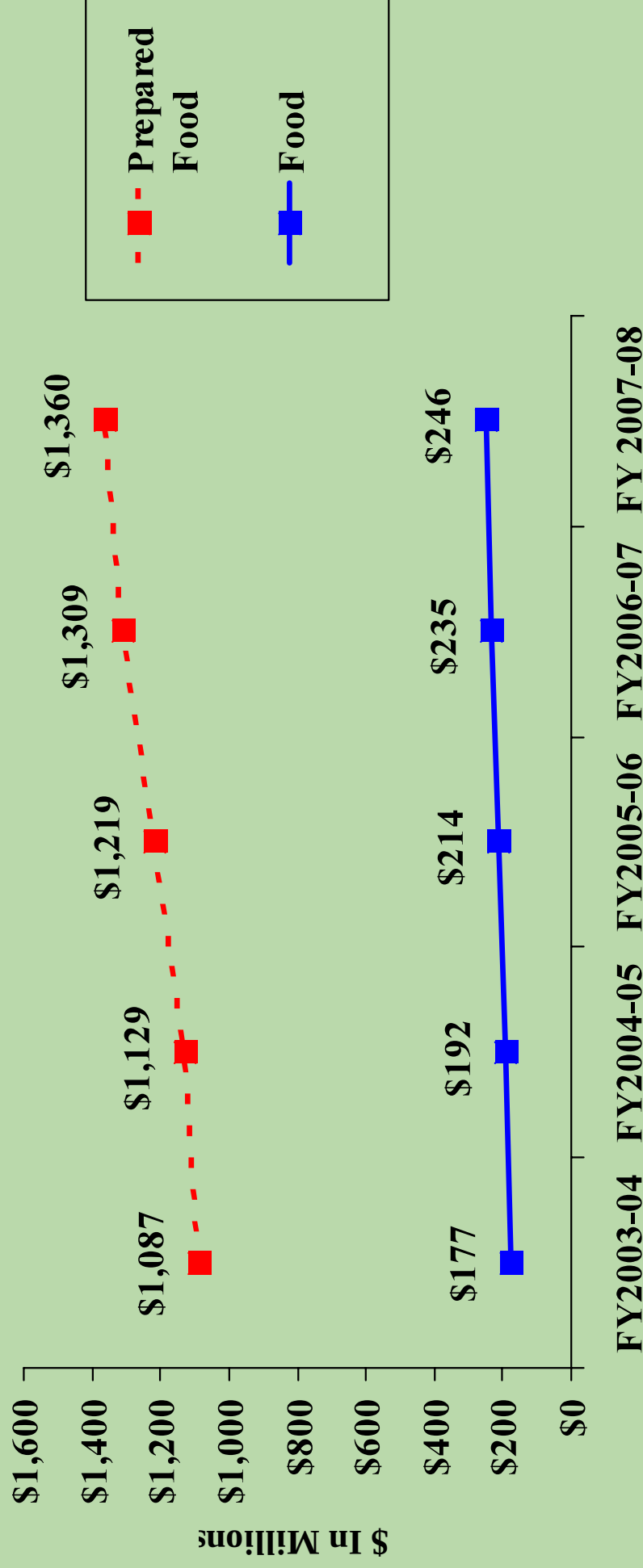
Fiscal Year 07-08

• Sales and use tax rate	6.75%
– State	4.25%
– Local	2.5%
• Revenue	\$1.4 Bill.
– State	\$856 Mill.
– Local	\$504 Mill.

Tax Collections on Food and Prepared Food, FY07-08



Sales Tax Collections on Food and Prepared Food (\$ In Millions)



Source: 2004-2008 Statistical Abstract, North Carolina Department of Revenue, Tables 32, 56 and 57 in most publications

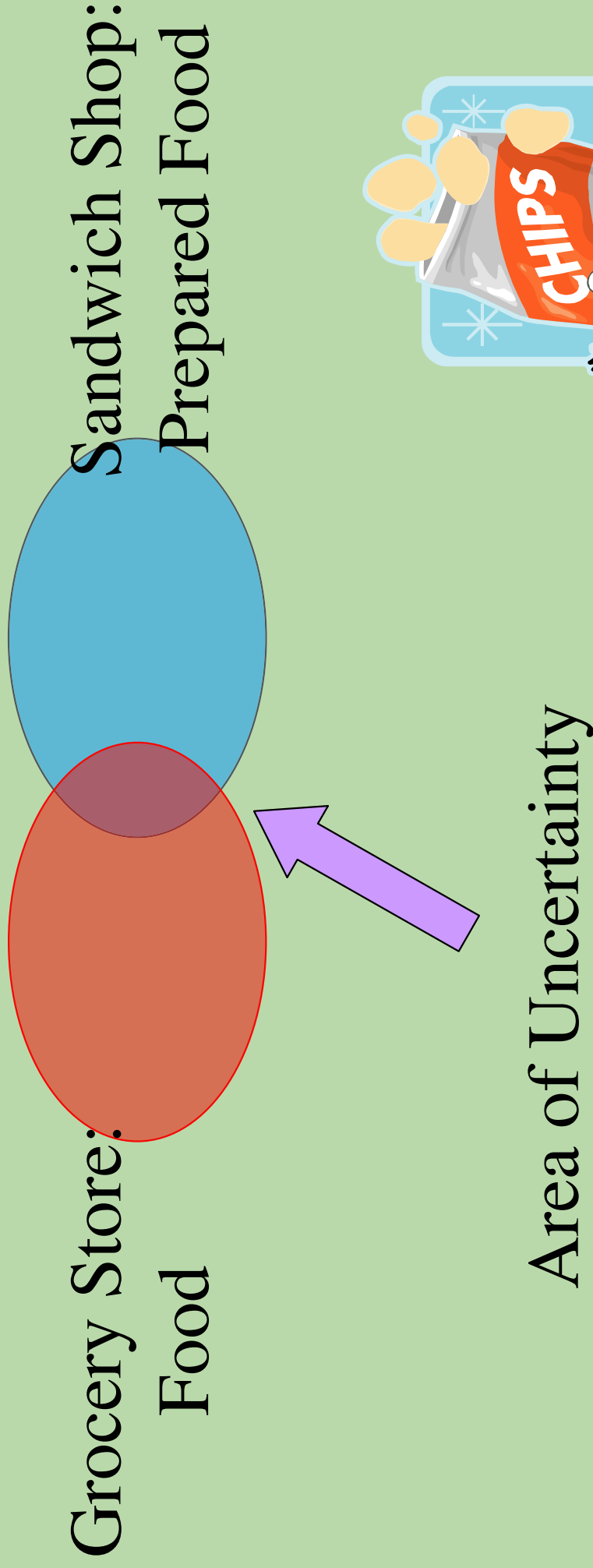
Recent Challenges

- Blurred line between food and prepared food
- Difficulty in administering different rates



A Day in the Life of a Bag of Potato

Chips

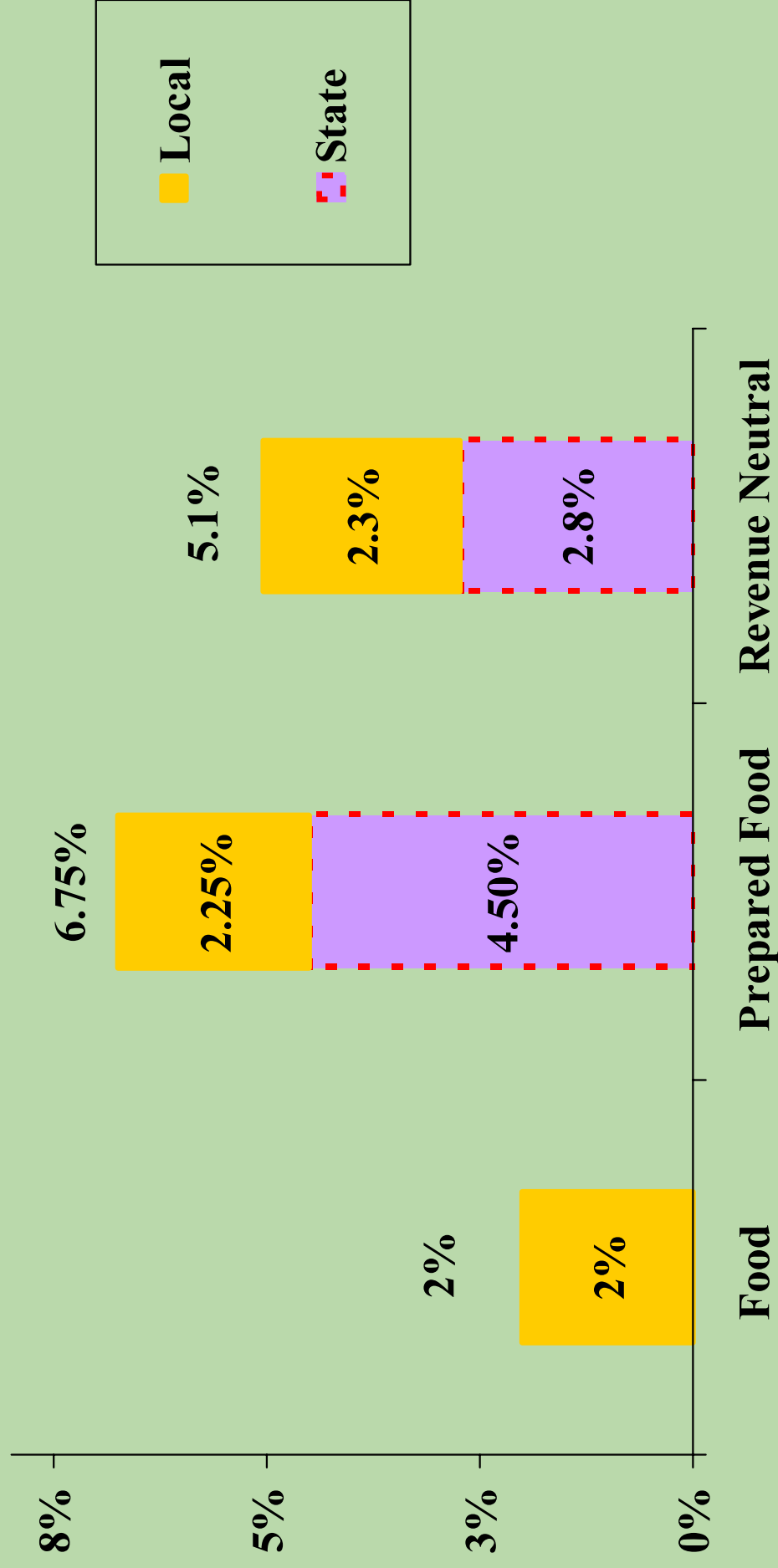


Options?

- Determine differences as they come
- Implement revenue neutral rate
- Other suggestions



Revenue Neutral Rate for Food and Prepared Food



Options?

- How other states tax food
 - U.S.
 - Streamlined Sales and Use Tax Project
- Past recommendations



Other States Tax Treatment

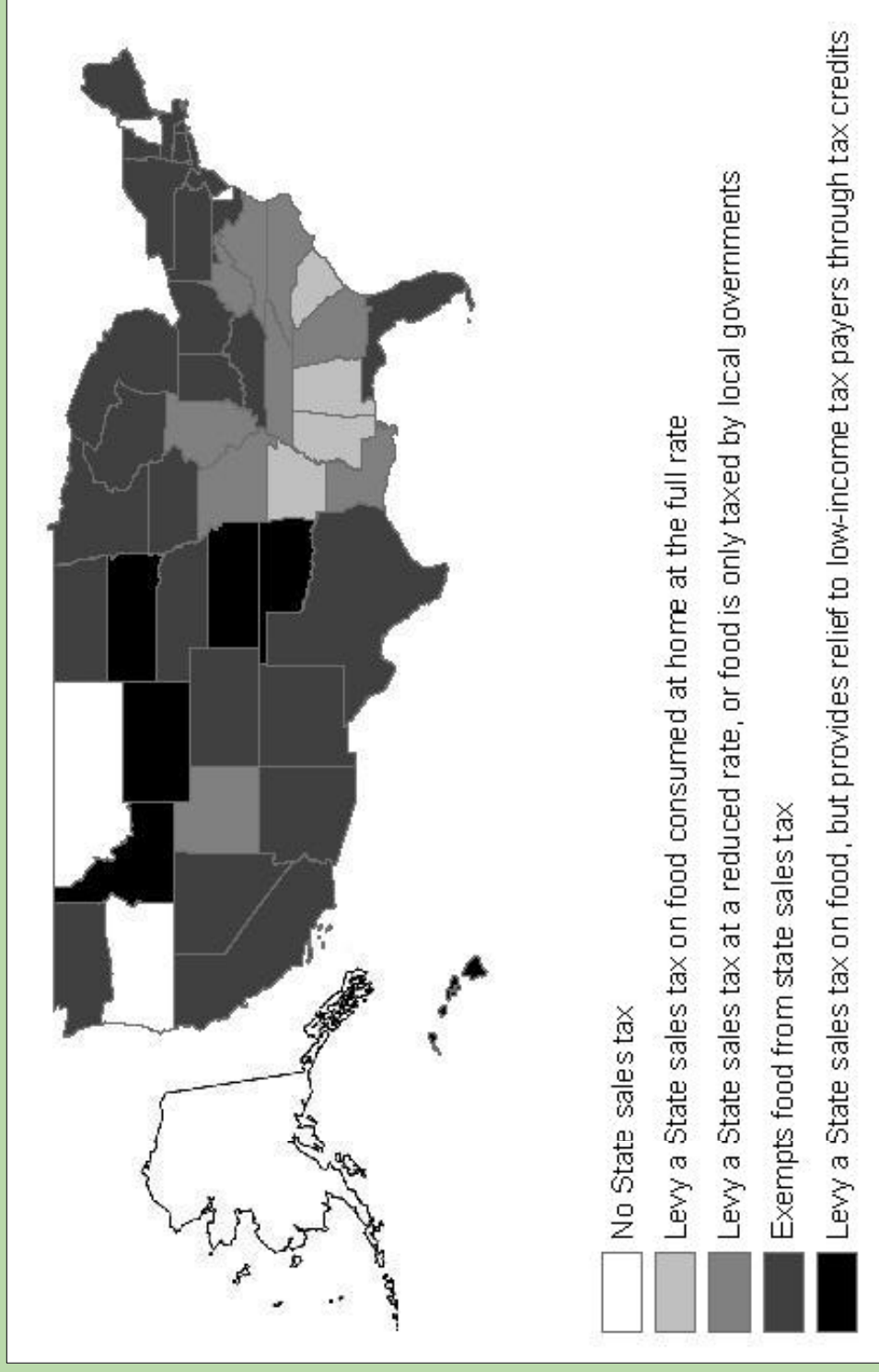
U.S.

- Ten levy the full rate
- Five levy reduced rates
- Three apply local tax
- 27 states exempt food
- Five levy full rate but w/ caveats
- Five no sales tax

Streamlined

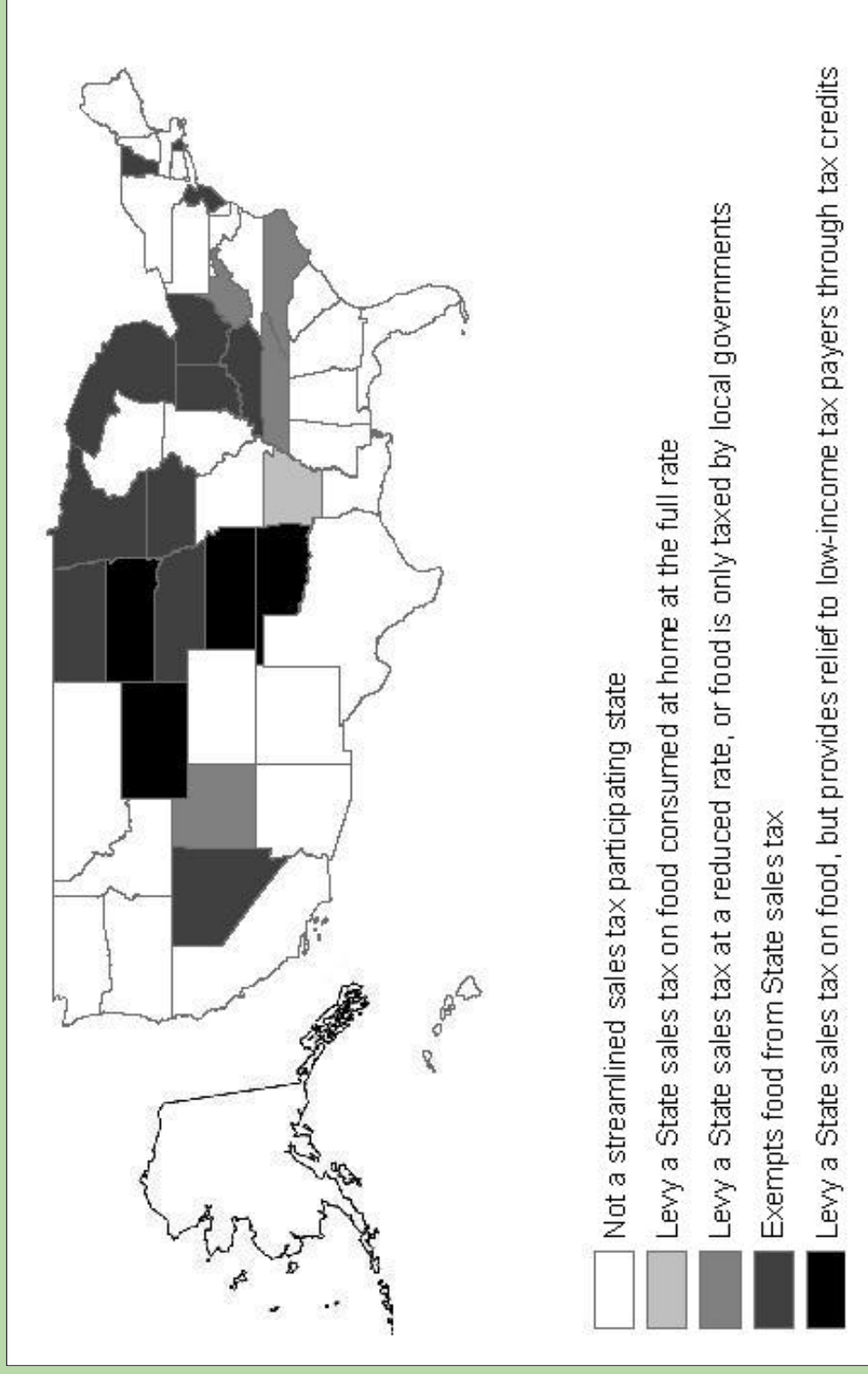
- 21 states
- 12 states exempt food
- One levies the full rate
- Four levy reduced rates or allow locals to tax
- Four levy full rate but w/ caveats

Tax Treatment of Food for Home Consumption, U.S.



Sources: Center on Budget and Policy Priorities and Federation of Tax Administrators

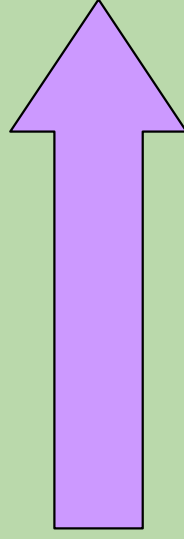
Tax Treatment of Food for Home Consumption, Streamlined States



Sources: Streamlined Sales Tax Governing Board, Inc. and Federation of Tax Administrators

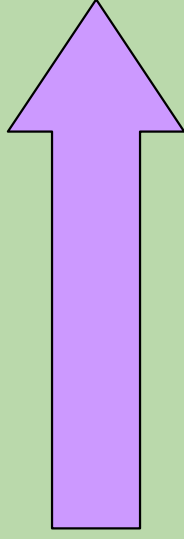
Past Recommendations on the Taxation of Food

1951



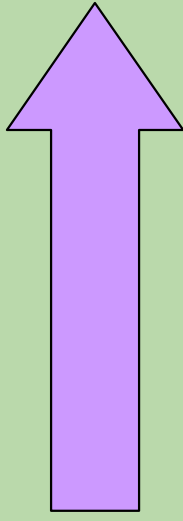
Eliminate food exemption

1984



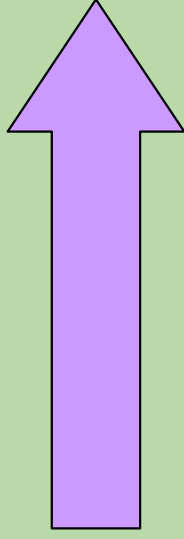
Provide tax credit to low-income families

1991



Maintain tax on food

2008



Eliminate food exemption



Conclusion

- Questions?
- Comments?
- Concerns?

