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## Best Practices for Public Private Partnerships

North Carolina House Select Committee on Public –

Private Partnerships

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#### Why Create a Statutory Framework?

- Creates a consistent, repeatable, predictable process for alternative project delivery
- Ensures transparency and accountability to the public
- Increases competition and value delivery
- Signals legislative support for the process
- Checks and balances to reduce project delivery problems
- Spur innovation and creative project approaches
- Separate acts for transportation and social infrastructure is desirable because of differences in project scope, cost, delivery and approvals



#### PPP: Dispelling the Myths

- Not a panacea
- Not free money
- Not a finance tool
- Not secret negotiations
- Not privatization
- Not the sole purview of "big business" and "mega-contractors"



#### Why Use the P3 Delivery Method?

- Seeking "best in class" project concepts and delivery
- Limit state financial participation
- Risk transfer
- Single point of responsibility/turnkey delivery
- Staff augmentation without additional bureaucracy
- Integrate alternative funding sources and methods



#### Policy Issues Related to P3

- Amount of legislative oversight
- Creation of a P3 Office
- Interface with Local Government Commission



#### Oversight - Striking the Balance

- Strict controls over accountability, transparency and conflicts should be maintained by the executive branch
- Legislative involvement should come later in the process once the project is more well developed
- Legislative involvement should relate to consultation (perhaps through a standing committee or special commission) and identification of issues that could impact long-term debt/commitments of the state
- Legislature retains ultimate power through appropriations process



#### Ensuring Accountability - A P3 Office

- Establishment of a P3 office can level the playing field in negotiations need to be seen as an "equal" in negotiations
- P3 office should act as an unbiased advocate for the P3 process and work to speed project delivery through state and local bureaucracies
- Help to set priorities among projects
- Not act as a barrier to innovative and creative project development and delivery
- Should be separated from, but linked to, executive branch agencies with regulatory and implementation responsibility



#### Role of the Local Government Commission

- Additional hurdle unique to North Carolina
- Can help advise local governments on complex financial transactions
- May want to consider expedited process for certain financial transactions



#### Keys To Success

- Internal champion for project and process
- Fair and balanced contracts
- Skilled negotiators willing to say "yes" but also willing to resist political pressure and protect the state
- Tangible state participation (financial, land, etc.)
- Inclusive of public and other key stakeholders



#### State Policy Developments

- Virginia seen as the leader (1995 and 2002 acts)
- Texas new law took effect September 1, 2011
- Maryland under consideration for 2012 session
- Georgia adopted in 2011 for water projects
- Florida legislation under consideration for 2012
- Utah adopted for IT only
- California Long Beach Courthouse deal seen as bringing the Canadian model to the US



#### Virginia PPP Success Stories

- Utilities HRSD, Prince William, Augusta, Fredericksburg
- Public Safety Fredericksburg, Frederick, Stafford
- Courts/Municipal Office Spotsylvania, Chesapeake, Manassas Park,
   Fredericksburg
- K-12 Northumberland, Stafford, Falls Church
- Corrections State and regional facilities
- Transportation VDOT mega-projects, local road maintenance and construction
- Parking Winchester, Roanoke City, Fairfax, Fredericksburg



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