

## **Public School Funding**

Eric Moore and Amanda Fratrik February 9 and 14, 2023

## Agenda

- Funding Structure and Key Facts
- Generation
  - Average Daily Membership (ADM)
  - Base Allotments Guaranteed Positions
  - Base Allotments Dollars
  - Allotments Addressing Student Characteristics
  - Allotments Addressing District Characteristics
- Distribution
  - Adjustments
  - Charter Schools
- Utilization
  - Transfers
  - Chart of Accounts
- Recent Developments

#### FISCAL RESEARCH DIVISION

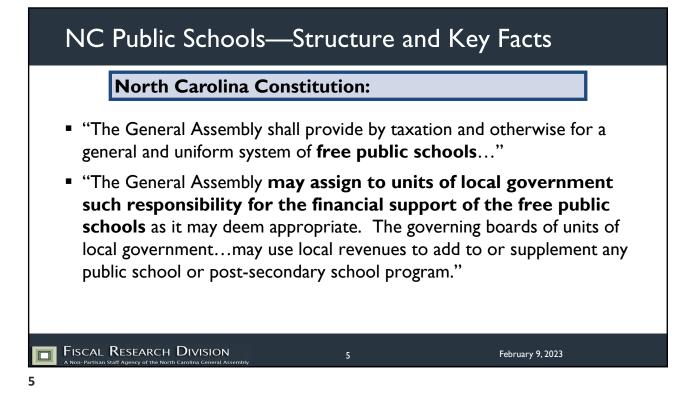
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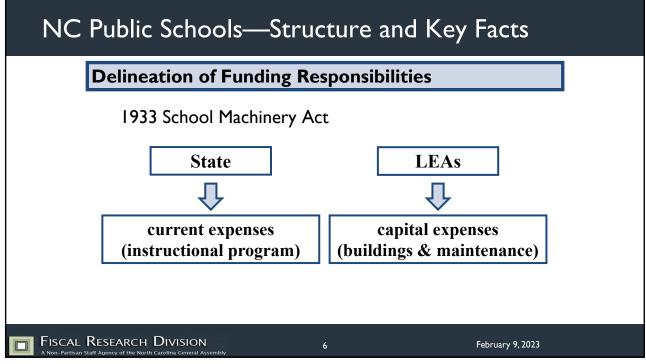
# Funding Structure and Key Facts Generation (Creating the Budget) Distribution (Sending Funds to Public Schools) Utilization (How the Funds are Spent) Recent Developments

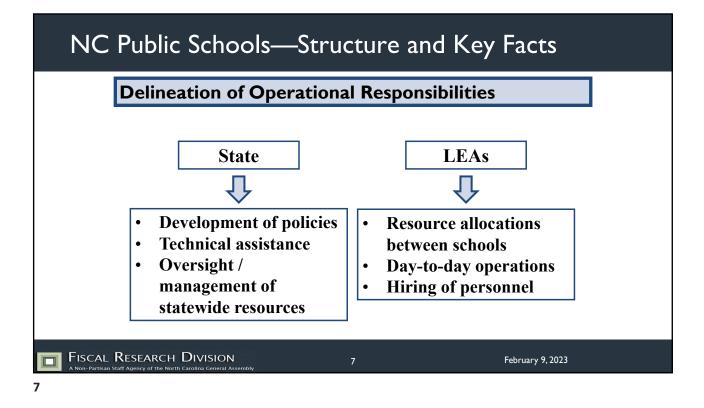
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February 9, 2023

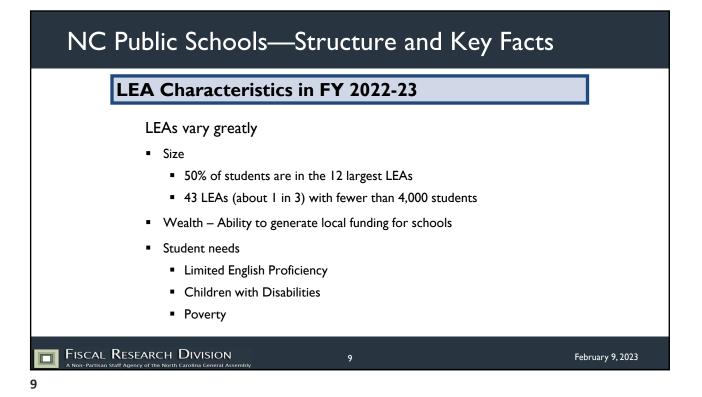


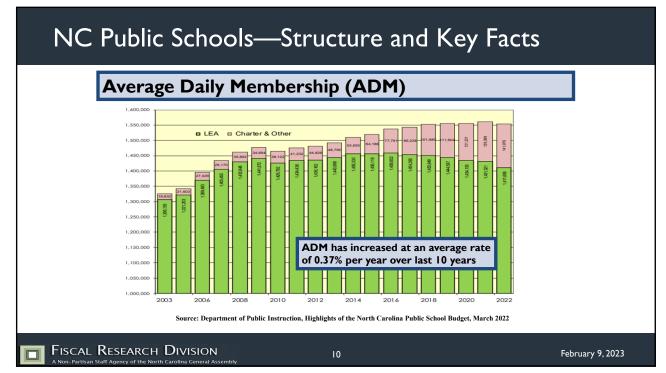


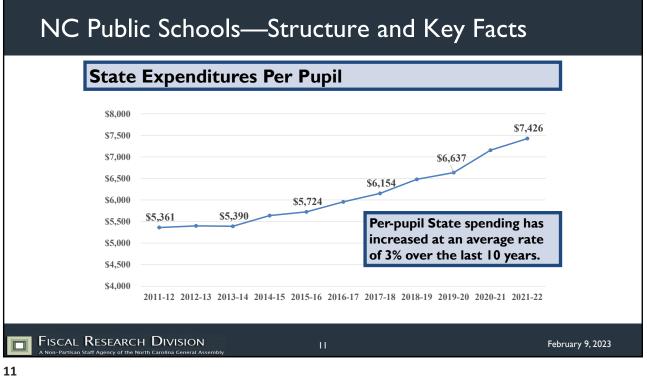


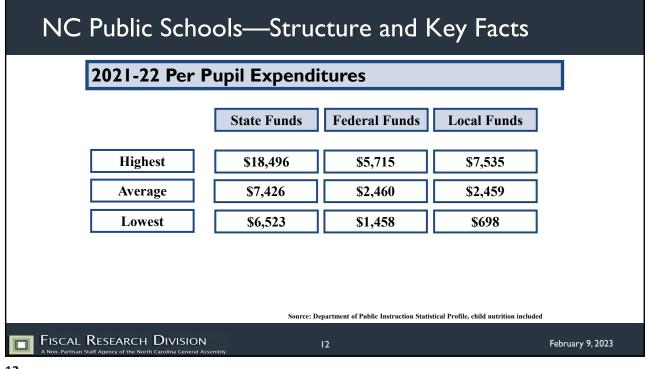
 c Schools—Structure and Key Facts

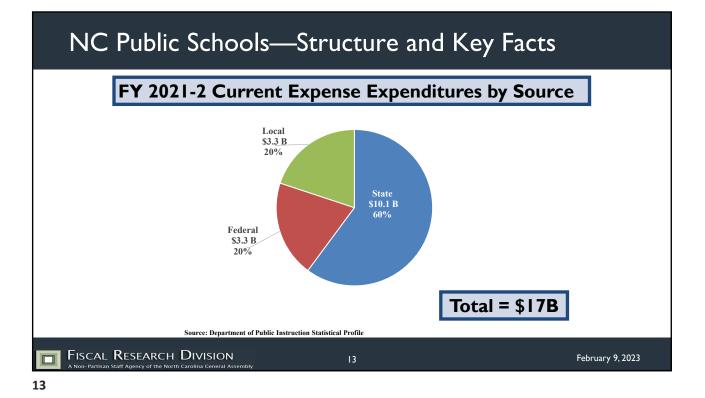
ıblic School Units (	FY 2010-11	FY 2021-22
Traditional	2,425	2,486
Charter	99	204
Regional	-	I
Laboratory	-	6
Innovative School District	-	I
Residential	3	3
Total Schools	2,527	2,701
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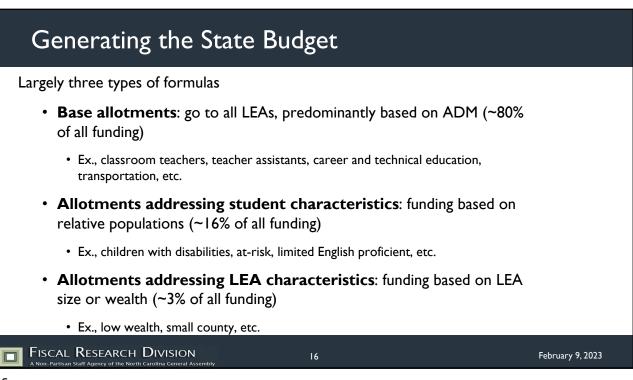


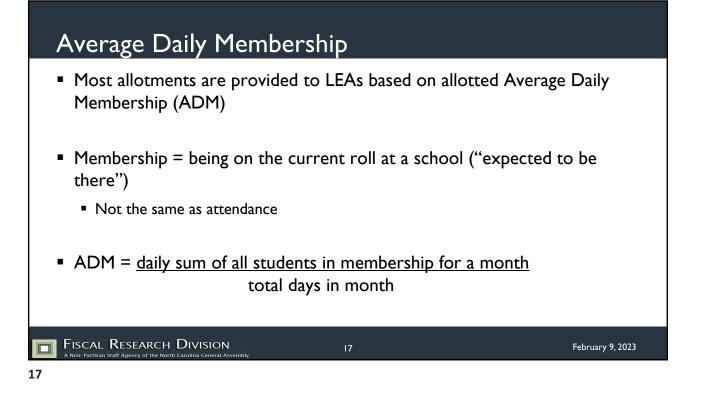
NC Public Schools—Structure and Key Facts							
В	Budget						
	For the current year, State General Fund requirements equal <b>\$13.16 billion</b> , with receipts of <b>\$1.88 billion</b> and a net appropriation of <b>\$11.28 billion</b> .						
		FY 2021-22 Year End Authorized	FY 2022-23 December Authorized				
	Requirements	\$19,302,830,067	\$13,155,871,917				
	Receipts	\$8,700,442,715	\$1,878,030,572				
	Net Appropriation	\$10,602,387,352	\$11,277,841,345				
	SEARCH DIVISION ency of the North Carolina General Assembly	14		February 9, 2023			

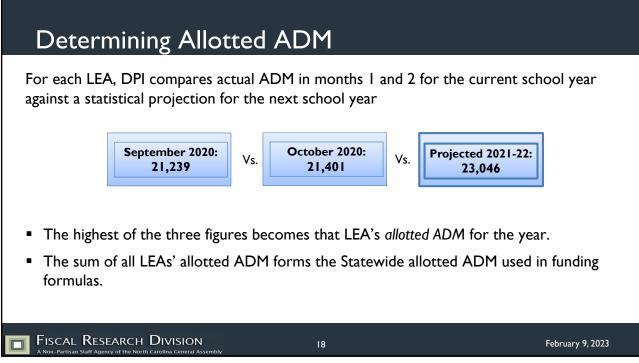
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## Base Allotments—Guaranteed Positions

- Most Base allotments support positions
  - Instead of dollar allocations, LEAs receive months of employment or 10- and 12month positions

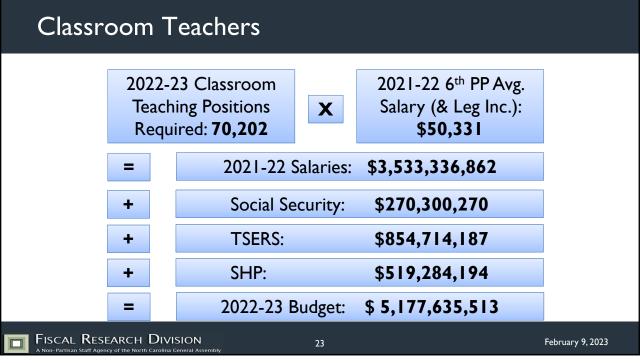
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- State pays the salary and benefits of employee regardless of person's placement on salary schedule
- LEAs can hire best candidate regardless of salary
- Reduces possible incentives to:
  - Move to a "wealthier" district for higher pay
  - Replace more expensive experienced teachers with initially licensed teachers

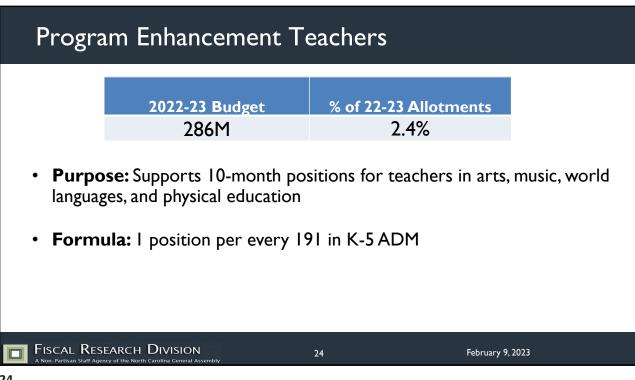
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Classroom Teachers						
cover IC	2022-23 Budget 5.18B e: Provides LEAs guarante 0-month positions for class a: LEAs provided position ans	sroom teachers	penefits) to			
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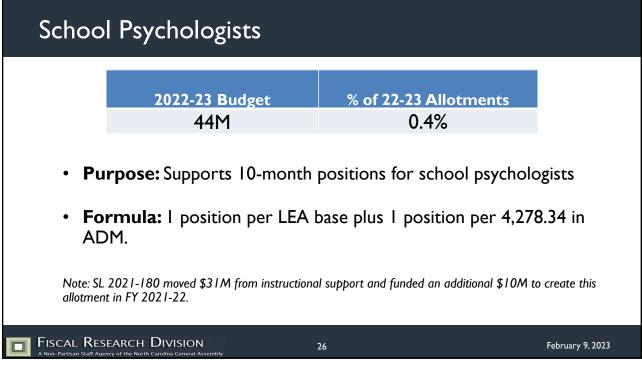
Classroom Teachers							
	Grade Span	Ratio	ADM	Positions*			
	К	1:18	118,445	6,588.0			
	I	1:16	119,677	7,488.0			
	2 - 3	1:17	226,240	3,3 5.5			
	4 - 6 1:24 349,997 14,593.0						
	7 - 8 1:23 244,787 10,650.0						
	9	1:26.5	139,004	5,253.0			
	10 - 12	1:29	350,608	12,096.5			
	Other Teachers			218.0			
	Tota		I,548,758	70,202.0			
	Each LEA is roun	ded to the n	earest half position, ex	cept:			
Per SL 1993-769	, DPI must round to the nearest v	whole numb	er of positions for city	LEAs with fewer than	a 3,000 students.		
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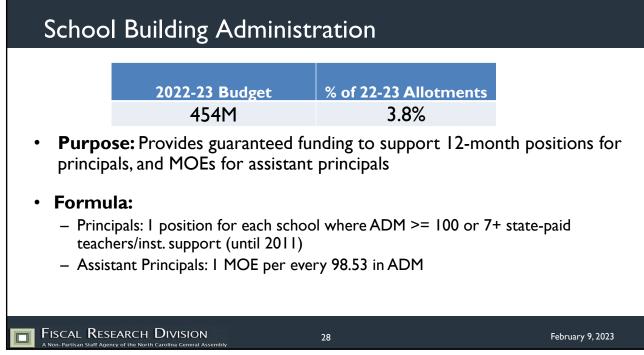
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Instructional Support						
	2022-23 Budget 585M	% of 22-23 Allotments 4.9%				
• <b>Purpose:</b> Supports 10-month positions for counselors, social workers and other instructional support personnel						
<ul> <li>Formula: I position per every 222.36 in ADM</li> </ul>						
	EARCH DIVISION	25	February 9, 2023			



Career and Technical Education (CTE)						
	2022-23 Budget 603M	% of 22-23 Allotments 5.1%				
Months of En	nployment					
• <b>Purpose:</b> Provides guaranteed months of employment (MOEs) to fund CTE teacher salaries, benefits, and program support						
<ul> <li>Formula: 50 months of employment per LEA with remaining funds distributed based on grade 8-12 ADM</li> </ul>						
Program Support						
• Purpose: Provides funding to develop, expand, and improve CTE programs						
<ul> <li>Formula: Base of \$10,000 per LEA with remaining funds distributed based on grade 8-12 ADM (\$38.33 per ADM)</li> </ul>						
FISCAL RESEARCH DIVISION 27 February 9, 2023						
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Funding Structure and Key Facts

#### Generation (Creating the Budget)

- Average Daily Membership (ADM)
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Teacher Assistants							
	202	22-23 Budg 481M	et	% of 22-23 A 4.0'			
<ul> <li>Purpose: Provides funding for teacher assistants' salaries and benefits</li> <li>Formula: Number of TAs determined by a ratio of 1 class for every</li> </ul>							
21 in AD	DM:	Grade	# Classes	#TAs			
		Kindergarten	3	2			
		lst	2	I			
		2nd	2	I			
		3rd	3	I			
FISCAL RESEARCH DIVISION 30 February 9, 2023							

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Central Office Administration						
2022-23 Budget         % of 22-23 Allotments           103M         0.9%						
<ul> <li>Purpose: Provides funding for central office personnel salaries and benefits</li> <li>Formula: Funds frozen at FY 2002 level and adjusted in subsequent</li> </ul>						
years by direct NCGA action Fiscal Research Division A NON-Partisan Staff Agency of the North Carolina General Assembly 31 February 9, 2023						
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 Opened Support Personnel

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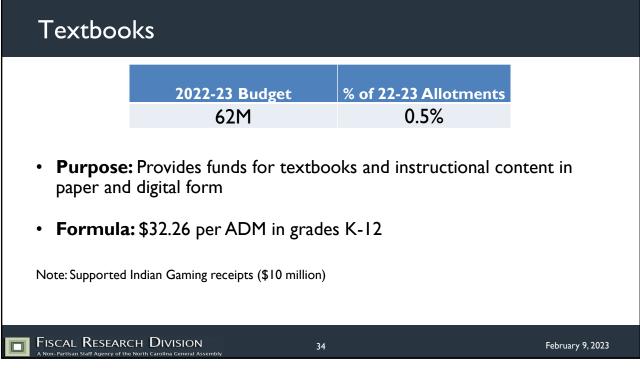
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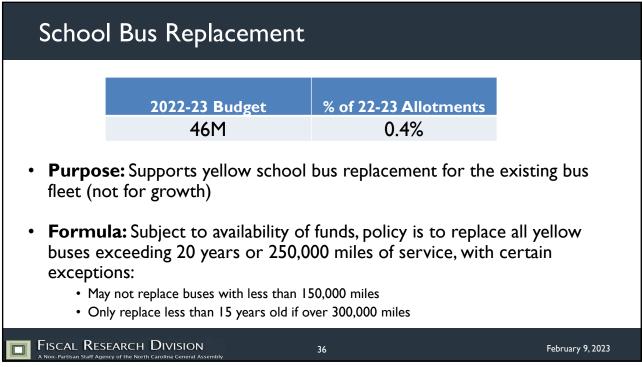
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Instructional Supplies/Classroom Materials							
2022-23 Budget         % of 22-23 Allotments           47M         0.4%							
<ul> <li>Purpose: Provides funds for classroom supplies and materials</li> <li>Formula: \$30.17 per ADM plus \$2.69 per ADM in grades 8 and 9 for PSAT testing</li> </ul>							
FISCAL RESEARCH DIVISION 33 February 9, 2023							



Transportation						
	2022-23 Budget 588M	% of 22-23 Allotments 4.9%				
<ul> <li>Purpose: Provides funds for transportation to and from school: personnel, fuel, maintenance</li> </ul>						
• Formula: Based on pupils transported and "budget rating"						
Note: Supported by Lottery receipts (\$21.4 million); figures exclude \$32M nonrecurring fuel reserve.						
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- These allotments represent 16% of State allocations
- They are intended to enhance service delivery to specific populations of students in addition to general education funds
- Resources are provided solely through dollar allotments

Childrer	with Disabilities—	-School-aged	
	2022-23 Budget 951M	% of 22-23 Allotments 8.0%	
identified	Provides a program of sug disabilities in public school \$5,275.72 per identified s	s from ages 5-21	
identified	student cap 0 lifted cap from 12.75% to 13%		lindin
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## Children with Disabilities—Other Programs

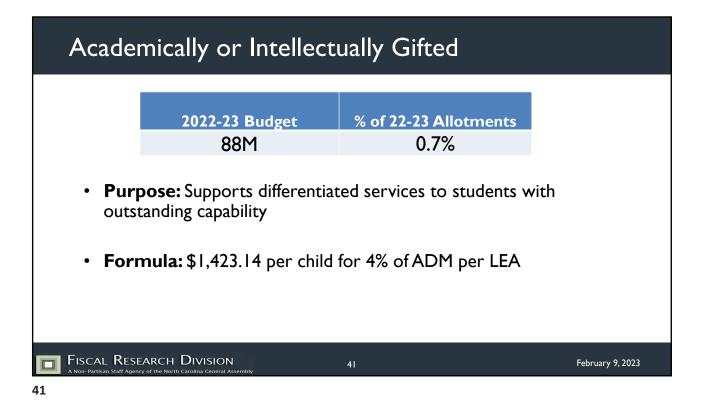
Allotment	2022-23 Budget	% of 22-23 Allotments
Preschool Children	63M	0.5%
Developmental Day Center	23M	0.2%
Behavioral Support	15M	0.1%
Group Homes	5M	<0.1%
Community Residency Centers	5M	<0.1%

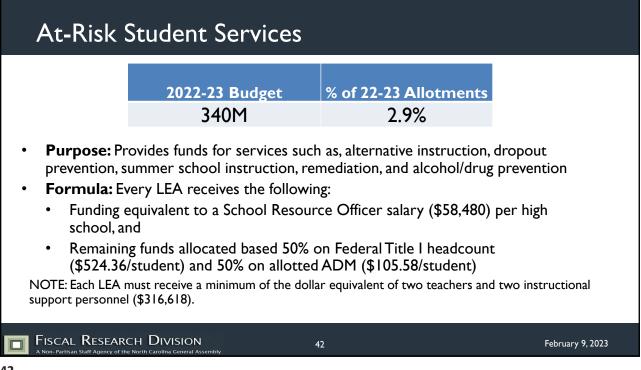
#### **Preschool Children**

- **Purpose:** Supports local programs which address unique needs of this population
- **Formula:** Dollar amount of average salary of a classroom teacher plus benefits; remaining funds distributed based on headcount of children ages 3, 4, and preK-5

#### Other Programs (available by LEA application)

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Disadvar	ntaged Student Su	pplemental Fund	ing
• Purpose	2022-23 Budget 106M : Provides supplemental f	% of 22-23 Allotments 0.9% unding to LEAs to enha	ance capacity
to addres • Formula	ss the needs of disadvanta a: Distributed to all LEAs I teaching positions based	ged students to provide the dollar e	quivalent of
FISCAL RESEAR		43	February 9, 2023
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Limited	English Proficienc	у	
	2022-23 Budget	% of 22-23 Allotments	
	<b>se:</b> Provides funding to PS ts (or 2.5% ADM) not prof		0
PSU re (\$40,56	<b>Ila:</b> Funding provided for uceives dollar equivalent of 57), with remaining funds a LEP headcount and 50% of	a teacher assistant positi llocated 50% on 3-year w	on
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## **Excellent Public Schools Act**

2022-23 Budget	% of 22-23 Allotments
87M	0.7%

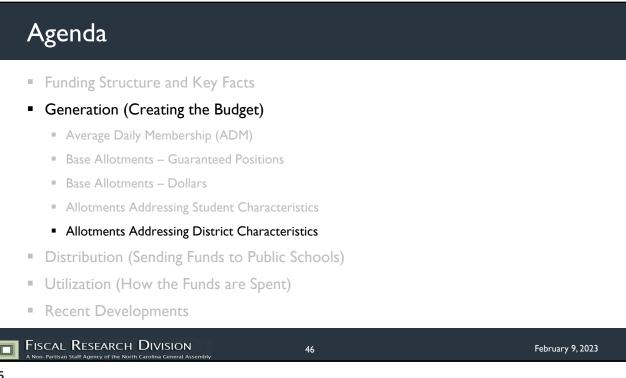
- Purpose: Funds support multiple activities authorized by S.L. 2012-142 (2012 Approps Act) and S.L. 2021-8 (Excellent Public Schools Act of 2021)
- Major Activities Include:
  - **Reading Camps** for students not demonstrating proficiency
  - Formative Diagnostic Assessment for all K-3 students
  - Literacy Materials, Interventions, and Professional Development for K-3 teachers

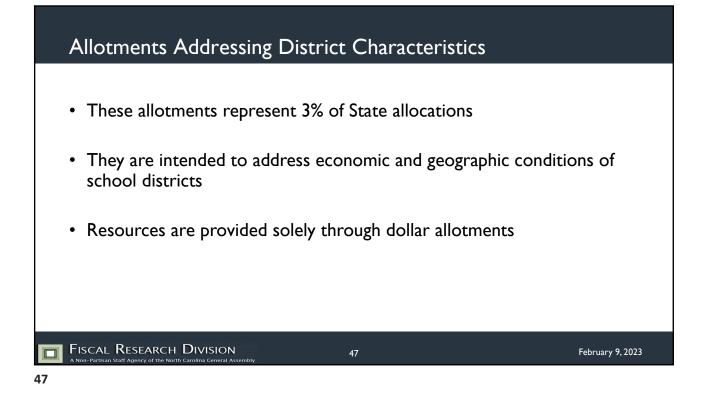
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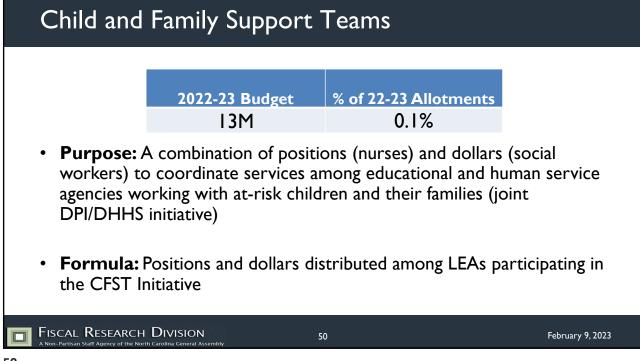
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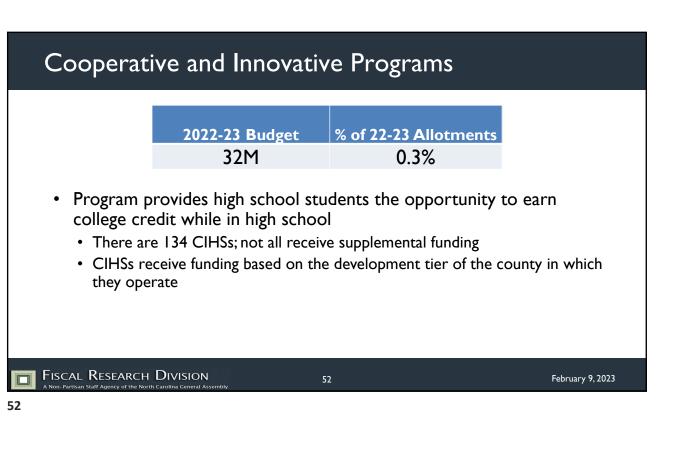


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Small Cou	inty Supplement	al Funding	
	2022-23 Budget 55M	% of 22-23 Allotments 0.5%	
	Provides additional sup nomies of scale	pport for small LEAs to	compensate
than 3,300	)	County LEAs based on	
	A becomes ineligible di out over 5 years	ue to increased ADM, th	e funding is
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Technology Program	าร		
Allotment School Technology Fund Connectivity • School Technology Fund • Allocated on \$/ADM Basis • Funded by Civil Fines and F • Connectivity • Funds support the enhance internet service costs, inclu	ment of school techn	0.2% 0.3%	
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# Miscellaneous Programs

	2022-23	% of 22-23
Allotment	Budget	Allotments
Other Employment Benefits	183M	1.50%
School Safety Grants	80M	0.70%
Performance Bonuses	44M	0.40%
Testing	44M	0.40%
Driver Education*	30M	0.30%
Uniform Education		
Reporting System (UERS)	10M	0.10%
Advanced Teaching Roles	4M	<0.1%

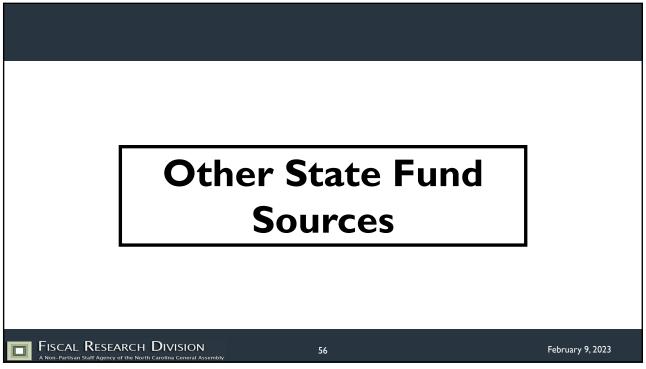
	2022-23	% of 22-23
Allotment	Budget	Allotments
Digital Learning Plan	4M	<0.1%
EVAAS	4M	<0.1%
ADM Contingency Reserve	3M	<0.1%
Transportation for		
Homeless/Foster	3M	<0.1%
School Breakfast	2M	<0.1%
Transportation for Charter		
Schools	2M	<0.1%
TAs to Teachers	IM	<0.1%

Note: Drivers Education funded by Civil Fines and Forfeitures; figure excludes \$2.8M nonrecurring fuel reserve.

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## **Recurring Directed Appropriations**

Allotment	2022-23 Budget
DPI	78M
Residential Schools	28M
NCCAT	4M
Teach for America	6M
Communities in Schools	2M
Beginnings for Parents	IM
Schools That Lead	350K
L RESEARCH DIVISION 55	February



## NC Lottery Proceeds for Education

• G.S. 18C-164(a) mandates that net revenues of the NC State Lottery Fund shall be transferred at least 4 times per year to the Education Lottery Fund

	FY 2022-23
Noninstructional Support Personnel	\$385,914,455
Prekindergarten Program	\$78,252,110
Public School Building Capital Fund	\$100,000,000
Needs-Based Public School Capital Fund	\$208,252,612
Public School Repair & Renovation	\$50,000,000
Scholarships for Public Colleges and Universities	\$41,194,733
LEA Transportation	\$21,386,090
Total Appropriation	\$885,000,000

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## School Capital

- Public School Building Capital Fund
  - Includes annual Lottery (\$100M)
  - While funds are held at county level, proceeds may not support charter school real property acquisition
  - Distributed based on ADM
- Needs-Based Public School Capital Fund
  - Funded via the Education Lottery Fund (\$431M in FY 2022-23)
  - Application-based process
  - Restructured in 2021 budget, including decreasing local match
- Public School Building R&R Fund
  - \$50M in FY 2022-23
  - Distributed equally to all 100 counties (\$50,000 per year)

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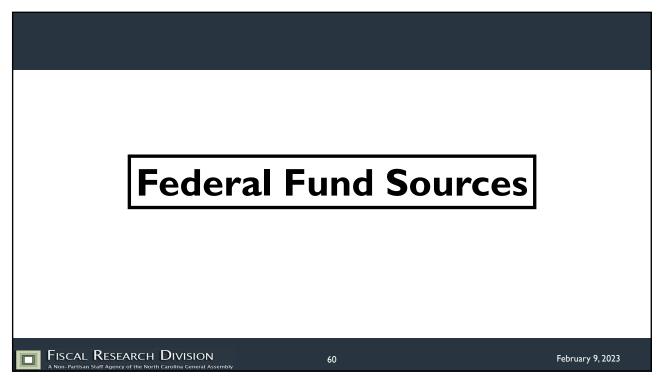
## Other Major State Funding Sources

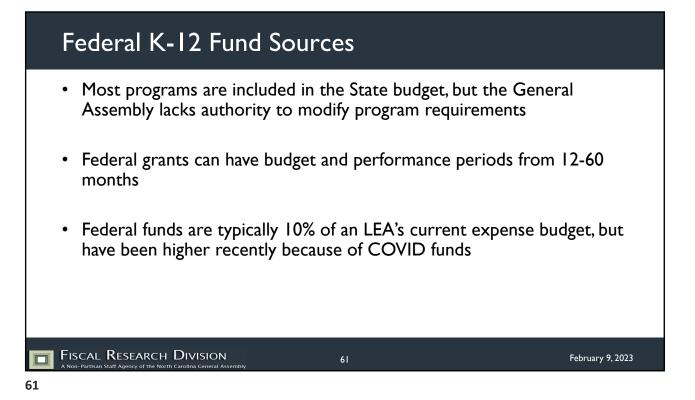
- Fines and Forfeitures
  - Constitutional requirement for Revenue, Transportation, and other penalties to be used to support Public Schools.
  - In FY 2022-23, \$217M for the State Public School Fund
- Department of Revenue Transfer
  - FY 2022-23, \$84M
  - Implemented in FY 2006-07 to offset elimination of LEAs' refund eligibility for the State portion of Sales and Use Tax.
- Indian Gaming Education Revenue Fund
  - FY 2022-23, \$10M for the Textbooks Allotment

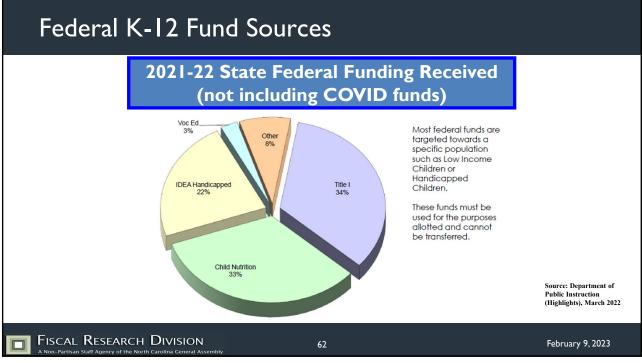
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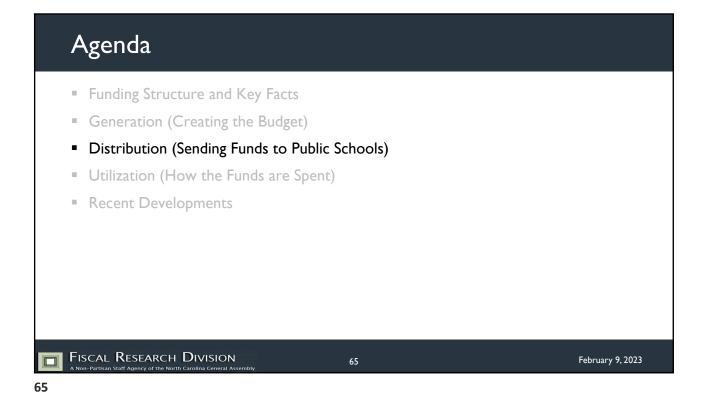


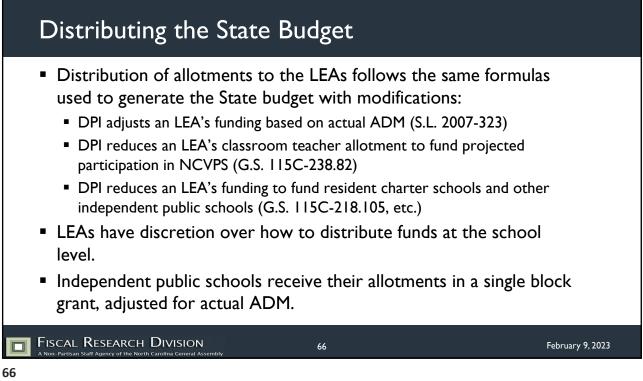




FY 2021-22 Federal K-12 Fund Sou	urces	
Every Student Succeeds Act	State Aid	
College- and Career-Ready Students College- and Career-Ready Students School Improvement ESEA Title I Migrant ESEA Title I Neglected and Delinquent Supporting Effective Instruction English Language Acquisition Student Support and Academic Enrichment 21st Century Community Learning Centers Rural and Low-Income Schools Program Education for Homeless Children and Youth NC Advancing Charter Collaboration and Excellence for Students (NC Access)	\$455,171,690 \$34,561,317 \$4,572,032 \$11,146,035 \$61,165,394 \$14,910,508 \$32,796,477 \$32,977,514 \$3,913,926 \$4,189,920 \$5,233,221 \$650,638,034	
Individuals with Disabilities Education Act	State Aid	
Special Education - Grants to States Special Education - Deaf/Blind Special Education - State Program Improvement Grant Special Education - Preschool	\$347,001,424 \$282,700 \$646,968 \$9,558,398 <b>\$357,489,490</b>	
FISCAL RESEARCH DIVISION 63		February 9, 2023

FY 2021-22 Federal K-12 Fund Sources	
<u>Perkins IV</u>	
Career and Technical Education Basic	\$41,407,149 <b>\$41,407,149</b>
<u>Miscellaneous</u>	<u>State Aid</u>
Substance Abuse and Mental Health Services (SAMHS) Sexual Risk Avoidance Education Child Nutrition - Fresh Fruits and Vegetables Child Nutrition	\$1,408,057 \$1,200,000 \$4,336,456 \$525,000,000 Est.
FISCAL RESEARCH DIVISION 64	<b>\$531,944,513</b> February 9, 2023





## Charter School Funding

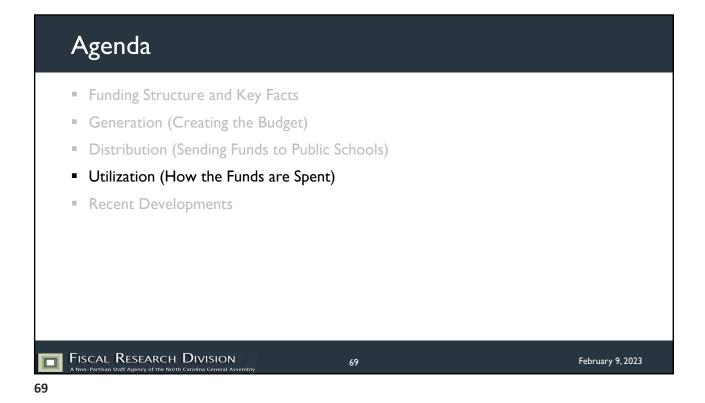
- Charter Schools are entitled to both State and local K-12 funding per G.S. 115C-218.105
- State funding
  - Charter schools receive same per-pupil share of State operational funding as its co-located LEA
- Local funding
  - LEA must provide to the charter, on behalf of each charter school student from the LEA, "an amount equal to the LEA's per pupil local current expense appropriation"

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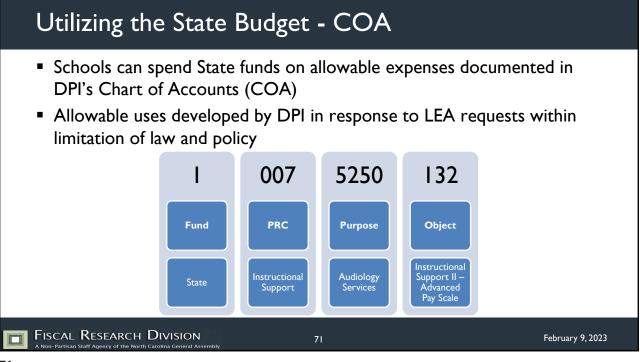
February 9, 2023

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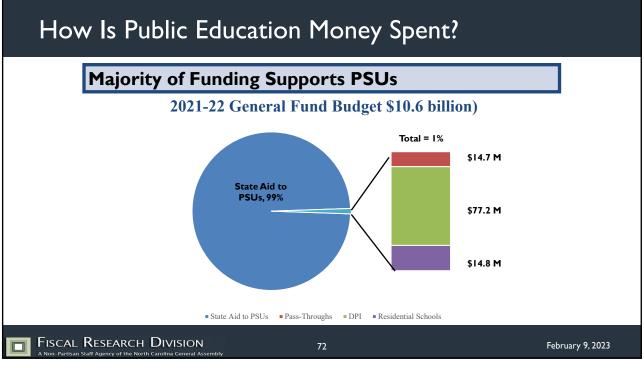
Charte	er Schoo	l Fundiı	ng			
	State	Charter S	School Fun	ding: 20 l	6-2020	
	Fiscal Year	Funded ADM	State Funding	\$/ADM	# Schools	
	2015-16	81,943	\$444,131,335	\$5,420	159	
	2016-17	92,112	\$513,450,126	\$5,574	167	
	2017-18	101,689	\$580,772,383	\$5,711	173	
	2018-19	111,605	\$675,314,240	\$6,05 I	184	
	2019-20	117,264	\$734,721,661	\$6,266	196	
	2020-21	127,496	\$817,976,766	\$6,416	200	
	2021-22	136,163	\$909,998,508	\$6,683	204	
	Source: Department of I	Public Instruction (Highl	ights), 2021-22			
	EARCH DIVISIO		68			February 9, 2023

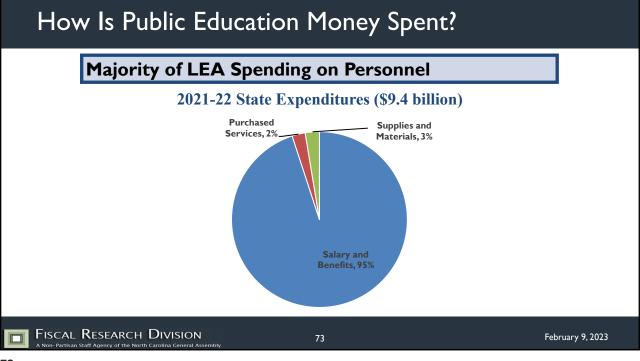


Utilizing the State Budget - Transfers LEAs can transfer State funds between allotments subject to restrictions in G.S. 115C-105.25 Transfers Allowed PRC Allotment Out Notes May be converted at average for Visiting 001 **Classroom Teachers** No Yes International Faculty. Central Office 002 Administration Yes No Noninstructional 003 Yes Support Personnel Yes Driver Training 012 No No Career and Technical Transfers out limited to compliance with federal 013/014 Education Yes Yes requirements. Small County Generally transfer is not required since funding Yes can be used for nearly everything. Supplemental Funding 016 Yes **Excellent Public Schools** 016/085 Act No Yes FISCAL RESEARCH DIVISION February 9, 2023 70









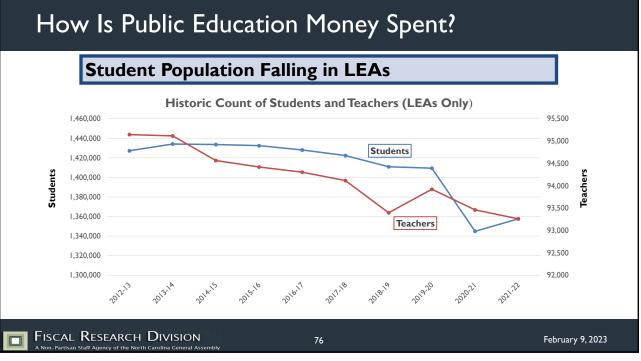
## How Is Public Education Money Spent?

Changes in Full-Time Employees Differ Across Categories
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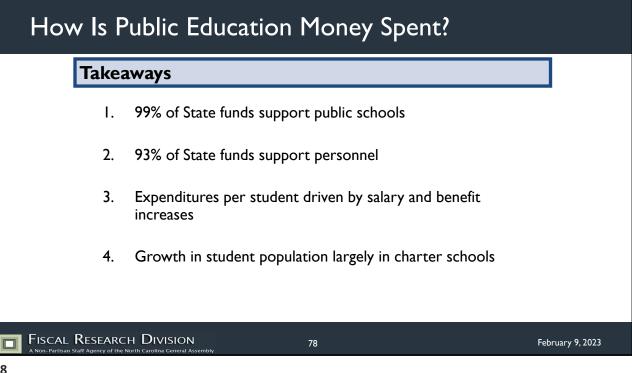
Personnel Type	2017-18	2018-19	2019-20	2020-21	2021-22	# Change: FY18 v FY22	% Change: FY18 v FY22
Central Office	1,945	1,992	2,026	2,044	2,123	178	9.2%
Principals	2,451	2,450	2,433	2,446	2,463	12	0.5%
Assistant Principals	2,894	2,943	3,005	3,03 I	3,095	201	6.9%
Teachers	94,117	93,397	93,923	93,461	93,262	(855)	-0.9%
Instructional Support	15,570	16,511	16,693	17,113	17,694	2,124	13.6%
Teacher Assistants	21,521	21,418	21,344	20,532	20,590	(931)	-4.3%
Clerical/Secretarial	10,193	9,931	9,811	9,796	9,708	(485)	-4.8%
Other Non-Certified	24,907	24,603	24,884	24,141	24,883	(24)	-0.1%
Total	173,598	173,245	174,119	172,564	173,818	220	0.1%

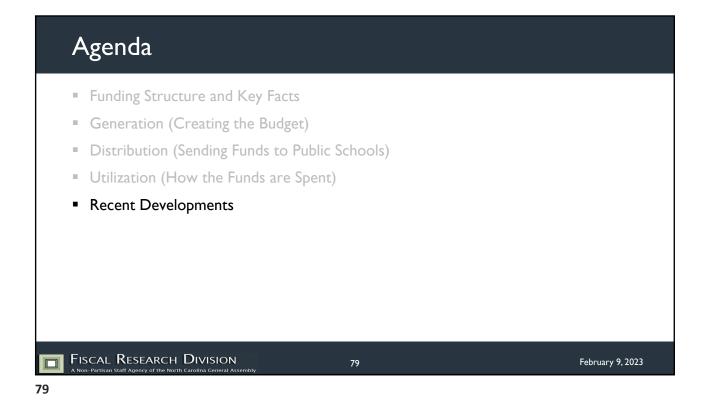
Fiscal Research Division

			Changes in FTE Vary by Funding Source					
	Full-Time Personnel All Funding Sources							
Fund Source	2017-18	2018-19	2019-20	2020-21	2021-22	# Change: FY18 v FY22	% Change: FY18 v FY22	
State	133,427	133,328	134,049	133,619	132,756	(671)	-0.05%	
Federal	11,865	11,906	11,598	12,113	14,463	2,598	21.9%	
Local	28,306	28,011	28,472	26,832	26,599	(1,707)	-6.0%	
Total	173,598	173,245	174,119	172,564	173,818	220	0.1%	



Historical	Changes in Teacher	Salaries		
Fiscal Year	Teachers	State Employees	Consumer Price Index	
2012-13	1.2%	1.2%	2.1%	
2013-14	0.0%	0.0%	1.5%	
2014-15	7.0%	1.86%	1.6%	
2015-16	3.8%	\$750 bonus	0.1%	
2016-17	4.7%	1.5% + 0.5% bonus	2.1%	
2017-18	3.3%	2.2%	2.1%	
2018-19	6.5%	2.0%	1.5%	
2019-20	1.2%	2.5%; 0% for noncertified	2.5%	
2020-21	1.2%	2.5%; 0% for noncertified	1.4%	
2021-22	2.5%+1.4% in teacher supplement +\$2,800 bonus	2.5%+\$1,000-\$1,500 bonus	7.5%	



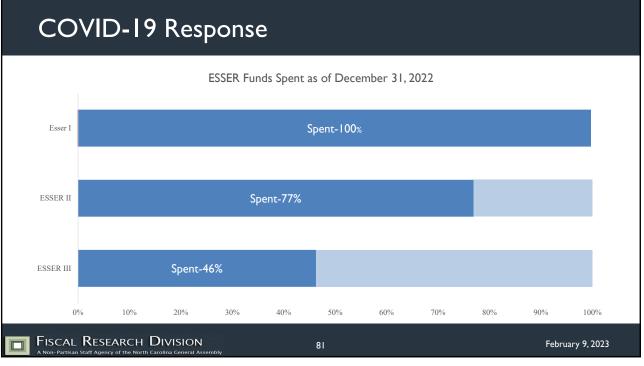


## COVID-19 Response

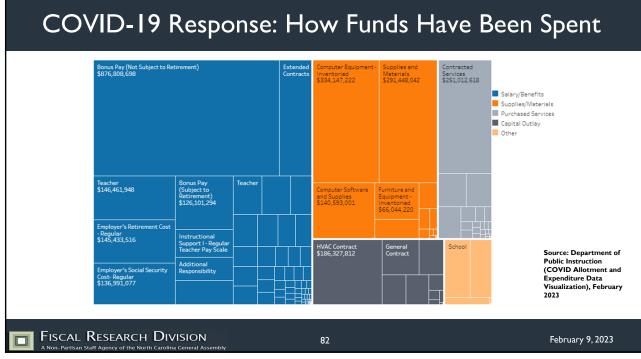
 The U.S. Congress appropriated funds in the Elementary and Secondary School Emergency Relief (ESSER) Fund as part of three major COVID relief Acts. 90% of these funds went directly to PSUs.

	90% Amount	Expiration*
ESSER I	\$358M	September 30, 2022
ESSER II	\$1.44B	September 30, 2023
ESSER III	\$3.22B	September 30, 2024

\*Funds must be obligated by this date. There will be an additional liquidation period.







Item	Amount
Children with Disabilities	An additional \$13.2M; raised cap to 13%
School Psychologists Allotment	An additional \$9M
School Safety Grants	\$9.7M NR in FY 2021-22; \$41.7M NR in FY 2022-23
At-Risk Funding	An additional \$26M starting in FY 2022-23
School Resource Officer Grant Program	An additional \$15M starting in FY 2022-23
Science of Reading	\$6.5M NR in FY 2021-22 and \$5.5M NR in FY 2022- 23
CTE, AB, and IB Test Fees	An additional \$8M for CTE test fees and \$5M for AB/IB test fees starting in FY 2022-23
School Business System Modernization	\$48.8M NR in FY 2021-22 and \$37.9M NR in FY 2022-23
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# Questions? Eric Moore (Public Schools) - eric.moore@ncleg.gov Amanda Fratrik (Public Schools) - amanda.fratrik@ncleg.gov Stephen Bailey (UNC/CC) - stephen.bailey@ncleg.gov Room 619 LOB (919) 733-4910 FISCAL RESEARCH DIVISION February 9, 2023 84