

GENERAL ASSEMBLY OF NORTH CAROLINA  
SESSION 2023

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SENATE BILL 802  
PROPOSED COMMITTEE SUBSTITUTE S802-CSTGa-44 [v.8]  
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Short Title: C-PACE Program.

(Public)

Sponsors:

Referred to:

May 6, 2024

1 A BILL TO BE ENTITLED  
2 AN ACT TO ADVANCE BUILDING RESILIENCY AND UTILITY EFFICIENCY IN  
3 NORTH CAROLINA BY AUTHORIZING A STATEWIDE PROGRAM TO UTILIZE  
4 ASSESSMENTS TO REPAY NONPUBLIC FINANCING OF COMMERCIAL  
5 BUILDING IMPROVEMENTS THAT WILL PROMOTE ECONOMIC DEVELOPMENT,  
6 REDUCE UTILITY BILL COSTS, AND HARDEN COMMERCIAL BUILDINGS  
7 AGAINST STORM AND FLOOD DAMAGE.

8 The General Assembly of North Carolina enacts:

9 **SECTION 1.** Chapter 160A of the General Statutes is amended by adding a new  
10 Article to read:

11 "Article 10B.

12 "Commercial Property Assessed Capital Expenditure (C-PACE) Act.

13 **"§ 160A-239.11. Purpose; findings.**

14 This Article shall be known and may be cited as the "Commercial Property Assessed Capital  
15 Expenditure (C-PACE) Act." This Article authorizes the establishment of a statewide C-PACE  
16 Program that local governments may voluntarily join to allow willing owners of commercial,  
17 industrial, agricultural, nonprofit, and multifamily residential properties with five or more  
18 dwelling units to obtain low-cost, long-term financing for qualifying improvements, including  
19 energy efficiency, water conservation, renewable energy, and resilience projects, secured by an  
20 assessment and lien authorized by this Article. The State finds that a valid public purpose exists  
21 because the use of a C-PACE Program creates an additional financing mechanism for property  
22 owners to use private funds to finance improvements to their eligible property, thereby driving  
23 economic development by creating a diversity of jobs in the resilience and clean energy sectors  
24 of the economy. The assessment requires minimal upfront costs and provides a more accessible  
25 financial mechanism to fund improvements that will increase the tax value of the affected  
26 properties at minimal administrative cost to local governments. C-PACE improvements allow  
27 property owners to save on their utility bills because the improvements lead to energy or utility  
28 savings and will result in improved indoor air quality or increased resilience, which will increase  
29 the ability of communities and local governments to respond to natural disasters and improve  
30 public health.

31 **"§ 160A-239.12. Definitions.**

32 The following definitions apply in this Article:

- 33 (1) Capital provider. – A private entity, or the private entity's designee, successor,  
34 and assigns, that makes or funds qualifying improvements under this Article.  
35 (2) Commercial property assessed capital expenditure program (C-PACE  
36 Program). – A program wherein a C-PACE assessment and C-PACE lien are



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- 1 voluntarily imposed by a local government on qualifying commercial property  
2 to pay for the costs of qualifying improvements.
- 3 (3) C-PACE assessment. – A voluntary assessment imposed on a commercial  
4 property by a local government under this Article pursuant to an assessment  
5 agreement for the total amount of the C-PACE financing. The voluntary  
6 C-PACE assessment shall not constitute a tax.
- 7 (4) C-PACE financing. – Direct financing between capital providers and property  
8 owners within the jurisdictional boundaries of a local government  
9 participating in the C-PACE Program to finance qualifying improvements.
- 10 (5) C-PACE lien. – A lien to secure the C-PACE assessment that remains on the  
11 qualifying property until paid in full.
- 12 (6) C-PACE toolkit. – A comprehensive set of documents developed by the  
13 statewide administrator in consultation with stakeholders, and subject to  
14 approval by the program sponsor, that describes the C-PACE Program  
15 guidelines, application approval criteria, and forms consistent with the  
16 administration of the program as provided for in this Article.
- 17 (7) Financing agreement. – The contract in which a property owner agrees to  
18 repay a capital provider for the C-PACE financing provided, including, but  
19 not limited to, any finance charges, fees, debt servicing, accrual of interest and  
20 penalties, and any terms relating to the treatment of prepayment and partial  
21 payment, and the billing, collection, and enforcement of the C-PACE  
22 financing.
- 23 (8) Local government. – Any county or city.
- 24 (9) Program sponsor. – The North Carolina Department of Commerce.
- 25 (10) Project application. – The application submitted to the statewide administrator  
26 by the property owner to demonstrate that a proposed project qualifies for  
27 C-PACE financing under this Article.
- 28 (11) Property owner. – The holder of title in fee simple to a qualifying commercial  
29 property.
- 30 (12) Publicly-owned land. – Property that is owned by a State or local  
31 governmental entity and that is subject to a leasehold.
- 32 (13) Qualifying commercial property. – Privately owned commercial, industrial,  
33 or agricultural real property or privately owned residential real property  
34 consisting of five or more dwelling units. This term includes property owned  
35 by nonprofit, charitable, or religious organizations.
- 36 (14) Qualifying improvement. – A permanent improvement that is affixed to a  
37 qualifying commercial property and that includes one or more of the following  
38 approved by the program sponsor:
- 39 a. Energy efficiency measure. – An equipment, physical component, or  
40 program change implemented that results in less energy used to  
41 perform the same function, including, but not limited to, energy  
42 produced from a combined heat and power system that uses  
43 nonrenewable energy resources.
- 44 b. Resiliency measure. – An equipment, physical component, or program  
45 change implemented that includes, but is not limited to, storm retrofits,  
46 flood mitigation, stormwater management, wind resistance, indoor air  
47 quality improvement, energy storage, and microgrids and other  
48 resilience projects.
- 49 c. Renewable energy measure. – (i) A solar electric, solar thermal, wind,  
50 hydropower, geothermal, electric vehicle charging station, or ocean  
51 current or wave energy resource, (ii) a biomass resource, including

1 agricultural waste, animal waste, wood waste, spent pulping liquors,  
2 combustible residues, combustible liquids, combustible gases, energy  
3 crops, or landfill methane, (iii) waste heat derived from a renewable  
4 energy resource and used to produce electricity or useful, measurable  
5 thermal energy at a retail electric customer's facility, or (iv) hydrogen  
6 derived from a renewable energy resource. For purposes of this  
7 sub-subdivision, the term "renewable energy measure" does not  
8 include peat or a fossil fuel.

9 d. Water conservation measure. – An equipment, physical component, or  
10 program change implemented to decrease water consumption or  
11 demand or to address safe drinking water.

12 (15) Statewide administrator. – The Economic Development Partnership of North  
13 Carolina.

14 **"§ 160A-239.13. Statewide C-PACE Program – authorization.**

15 (a) The State authorizes a statewide C-PACE Program in which any local government  
16 may participate.

17 (b) The program sponsor is hereby authorized under this Article to oversee the C-PACE  
18 Program.

19 **"§ 160A-239.14. Statewide C-PACE Program – administration.**

20 (a) In the administration of the C-PACE Program, the statewide administrator shall do  
21 the following:

22 (1) Prepare a C-PACE toolkit in consultation with local governments and the  
23 program sponsor prior to accepting applications for C-PACE financing, which  
24 shall include, at a minimum, all of the following:

25 a. A form of assessment agreement to be used between a local  
26 government and property owner specifying the terms of the C-PACE  
27 assessment.

28 b. A form of notice of C-PACE assessment that identifies the qualified  
29 commercial property subject to the C-PACE assessment and the  
30 property owner consenting to the C-PACE assessment.

31 c. A form of assignment of the C-PACE lien from the local government  
32 to the capital provider that cross-references the registry book and page  
33 number of the notice C-PACE assessment giving rise to the lien.

34 d. A form of consent to a C-PACE assessment by the holder of a  
35 mortgage, deed of trust, or other lien upon the qualifying commercial  
36 property.

37 e. A form of project application with checklist requirements and  
38 corresponding documentation that will be required by the statewide  
39 administrator to approve a project application.

40 (2) Impose fees to offset the actual and reasonable costs of administering the  
41 C-PACE Program, including:

42 a. An application fee not to exceed seven hundred fifty dollars (\$750.00).

43 b. A processing fee assessed to the property owner whose application for  
44 C-PACE financing is approved, which shall be one percent (1%) of  
45 the total amount financed but shall not be more than twenty-five  
46 thousand dollars (\$25,000).

47 (3) Establish the process for reviewing and evaluating applications, which shall,  
48 at a minimum, require the following to be provided or demonstrated:

49 a. For an existing building: (i) where renewable energy, energy  
50 efficiency, or water conservation measures are proposed, an energy  
51 analysis by a licensed engineering firm or engineer or another

- 1 qualified professional listed in the C-PACE toolkit stating that the  
2 proposed qualifying improvements will result in more efficient use or  
3 conservation of energy or water, the reduction of greenhouse gas  
4 emissions, or the addition of renewable sources of energy or water or  
5 (ii) where resilience measures are proposed, certification by a licensed  
6 engineer stating that the qualifying improvements will result in  
7 improved resilience.
- 8 b. For construction of a new building, certification by a licensed  
9 engineering firm or engineer stating that the proposed qualifying  
10 improvements will allow the proposed project to exceed the energy or  
11 water efficiency requirements of the current State building code, or in  
12 the case of a resiliency measure, achieve compliance with a national  
13 model resiliency standard.
- 14 (4) Accept and approve project applications for C-PACE financing meeting the  
15 requirements of subdivision (3) of this subsection.
- 16 (5) Require any property owner applying for C-PACE financing to certify that the  
17 applicant:
- 18 a. Is the holder of title in fee simple to the qualifying commercial  
19 property and that title to the qualifying commercial property is not in  
20 dispute.
- 21 b. Is current on all mortgage payments and property taxes.
- 22 c. Is not insolvent or in bankruptcy proceedings.
- 23 (6) Upon execution by the local government of (i) a C-PACE assessment and (ii)  
24 a notice of assignment of C-PACE lien related to an approved project  
25 application, record such documents in the office of the register of deeds in the  
26 county in which the approved property is located. The statewide administrator  
27 may delegate recording duties to the property owner and the capital provider.
- 28 (7) Submit a report to the program sponsor annually.
- 29 (b) The provisions of Chapter 150B of the General Statutes shall not apply to the C-PACE  
30 toolkit or any actions of the program sponsor or statewide administrator in the administration of  
31 the program.
- 32 **§ 160A-239.15. Local government participation.**
- 33 (a) A local government seeking to participate in the C-PACE Program shall adopt a  
34 resolution that includes all of the following:
- 35 (1) A grant of authorization for the C-PACE Program to operate within its  
36 jurisdictional boundaries and for the statewide administrator to provide the  
37 administrative services described in G.S. 160A-239.14.
- 38 (2) A statement that the local government intends to (i) authorize C-PACE  
39 financing, (ii) authorize the imposition of C-PACE assessments on qualifying  
40 commercial properties benefitting from qualifying improvements to secure  
41 repayment of C-PACE financing (iii) assign the C-PACE lien to the capital  
42 provider providing C-PACE financing, and (iv) delegate billing, collection,  
43 and enforcement duties for the C-PACE assessment and C-PACE lien to  
44 capital providers.
- 45 (3) A statement that the amount of a C-PACE financing and related assessment  
46 repayment terms shall be pursuant to the related financing agreement.
- 47 (4) A statement identifying the local government department or employee that  
48 shall, upon receipt of an approved project application for C-PACE financing  
49 within its jurisdictional boundaries from the statewide administrator, execute  
50 the documents included in G.S. 160A-239.14(a)(1)a., b., and c. on behalf of  
51 the local government.

1           (5) A statement that the local government shall be reimbursed by the statewide  
2           administrator for the actual and reasonable costs associated with the  
3           performance of the duties described in subdivision (4) of this subsection.

4           (6) A statement of the time and place for a public hearing on the proposed  
5           program.

6           (b) The governing body of the local government may, after conducting a public hearing  
7           on the proposed program, adopt a resolution providing that the local government is joining the  
8           C-PACE Program.

9           (c) Pursuant to G.S. 160A-239.17(4), no funds for repayment of the voluntary C-PACE  
10           assessment should be received by the participating local government. However, if any such funds  
11           are received by the participating local government, such funds shall be custodial funds as  
12           described in G.S. 159-13(a) for the benefit of the capital provider.

13 **"§ 160A-239.16. Immunity and foreclosure process.**

14           (a) Neither the State nor any participating local government, its officers, or employees  
15           shall be liable for any actions taken pursuant to this Article. A local government shall not be  
16           financially or legally liable or responsible for any assessment and lien imposed within its  
17           jurisdiction under the program.

18           (b) The capital provider shall be solely responsible for all billing, collection, and  
19           enforcement of the C-PACE assessment and C-PACE lien.

20           (c) Delinquent C-PACE assessment payments shall incur interest and penalties as  
21           specified in the financing agreement and shall accrue to the C-PACE lien.

22           (d) Enforcement of a delinquent C-PACE assessment payment by the capital provider  
23           shall be in the manner of the foreclosure of a deed of trust as provided in Article 2A of Chapter  
24           45 of the General Statutes, except that C-PACE assessment payments not yet billed or due may  
25           not be accelerated or extinguished by foreclosure of the delinquent assessment payment or  
26           payments. Any outstanding or delinquent State, local, or federal taxes or liens at the time of the  
27           foreclosure proceeding shall be satisfied first, but the C-PACE lien shall be superior to all other  
28           liens on the property from the date on which the notice of the C-PACE assessment was recorded  
29           until the C-PACE assessment, interest, penalties, and charges accrued or accruing are paid.

30 **"§ 160A-239.17. C-PACE assessment and lien.**

31           The following shall apply to the C-PACE assessment and lien:

32           (1) The lien shall be inferior to all prior and subsequent State, local, and federal  
33           taxes or liens and superior to all other liens on the property from the date on  
34           which the notice of the C-PACE assessment is recorded until the C-PACE  
35           assessment, interest, penalties, and charges accrued or accruing are paid.

36           (2) The lien shall run with the land, and that portion of the C-PACE assessment  
37           that is not yet due may not be accelerated or eliminated by foreclosure of a  
38           property tax or other lien.

39           (3) The C-PACE lien may not be contested on the basis that the improvement is  
40           not a qualified improvement or for any procedural or substantive irregularities  
41           related to the financing.

42           (4) For C-PACE assessments for leaseholds, the C-PACE assessment may be  
43           levied on the leasehold or possessory interest, including on publicly-owned  
44           land, subject to the consent of the entity owning the property and shall be  
45           payable by the owner of the leasehold interest.

46 **"§ 160A-239.18. Financing.**

47           (a) The financing for assessments imposed under this Article may include, but is not  
48           limited to:

49           (1) The cost of materials and labor necessary for the installation or modification  
50           of a qualified improvement.

51           (2) Permit fees.

- 1           (3)    Inspection fees.
- 2           (4)    Financing fees.
- 3           (5)    Application and administrative fees.
- 4           (6)    Project development and engineering fees.
- 5           (7)    Interest reserves.
- 6           (8)    Capitalized interest, in an amount determined by the owner of the commercial  
7           property and the capital provider.
- 8           (9)    Any other fees or costs incurred by the property owner incident to the  
9           installation, modification, or improvement on a specific or pro rata basis, as  
10          determined by the local government.

11          (b)    The term of the C-PACE financing may not exceed the weighted average useful life  
12          of qualifying improvements.

13          (c)    The financing agreement between the capital provider and the property owner shall  
14          be negotiated by the parties, including all terms and conditions of repayment, including interest,  
15          penalties, and prepayment.

16          "**§ 160A-239.19. Lender consent.**

17          Prior to entering into an assessment agreement, the property owner must submit to the  
18          statewide administrator a written statement, executed by each holder of a mortgage, deed of trust,  
19          or other lien on the property securing indebtedness, indicating their consent to the C-PACE  
20          assessment and that the C-PACE assessment does not constitute an event of default under the  
21          terms of the mortgage, deed of trust, or other indebtedness secured by lien.

22          "**§ 160A-239.20. Prohibition on use of public funds.**

23          It is the intent of this Article that neither the State nor any local government shall use public  
24          funds to fund or repay any C-PACE assessment. Nothing in this Article shall be interpreted as  
25          authorizing a local government to pledge, offer, or encumber its full faith and credit, and no local  
26          government shall pledge, offer, or encumber its full faith and credit under this Article.

27          "**§ 160A-239.21. Purchases and contracts.**

28          The proposed arrangements for C-PACE financing may authorize the property owner to do  
29          any of the following:

- 30           (1)    Directly purchase the related equipment and materials for the installation or  
31           modification of a qualifying improvement.
- 32           (2)    Contract directly, including through lease, power purchase agreement, or  
33           other service contract, for the related equipment and materials used in the  
34           installation or modification of a qualifying improvement."

35          **SECTION 2.** G.S. 105-375(i) reads as rewritten:

36          "(i)    Issuance of Execution. – At any time after three months and before two years from  
37          the indexing of the judgment as provided in subsection (b) of this section, execution shall be  
38          issued at the request of the tax collector in the same manner as executions are issued upon other  
39          judgments of the superior court, and the real property shall be sold by the sheriff in the same  
40          manner as other real property is sold under execution with the following exceptions:

- 41           (1)    No debtor's exemption shall be allowed.
- 42           (2)    At least 30 days prior to the day fixed for the sale, the sheriff shall send notice  
43           by registered or certified mail, return receipt requested, to the taxpayer at the  
44           taxpayer's last known address, in lieu of personal service, and to all lienholders  
45           of record. If within 10 days following the mailing of a notice, a return receipt  
46           has not been received by the sheriff indicating receipt of the notice, then the  
47           sheriff shall make additional efforts to locate and notify the taxpayer, if not  
48           yet notified, and all unnotified lienholders of record of the sale under  
49           execution in accordance with subdivision (4) of subsection (c) of this section.

1 (3) The sheriff shall add to the amount of the judgment as costs of the sale any  
2 postage expenses incurred by the tax collector and the sheriff in foreclosing  
3 under this section.

4 (4) In any advertisement or posted notice of sale under execution, the sheriff may  
5 (and at the request of the governing body shall) combine the advertisements  
6 or notices for properties to be sold under executions against the properties of  
7 different taxpayers in favor of the same taxing unit or group of units; however,  
8 the property included in each judgment shall be separately described and the  
9 name of the taxpayer specified in connection with each property.

10 The purchaser at the execution sale acquires title to the property in fee simple free and clear  
11 of all claims, rights, interests, and liens except the liens of other taxes or special assessments not  
12 paid from the purchase price and not included in the ~~judgment~~ judgment, liens arising from  
13 C-PACE assessments authorized under Article 10B of Chapter 160A of the General Statutes, and  
14 conservation agreements, as defined in G.S. 121-35(1)."

15 **SECTION 3.** G.S. 105-374(k) reads as rewritten:

16 "(k) Judgment of Sale. – Any judgment in favor of the plaintiff or any defendant taxing  
17 unit in an action brought under this section shall order the sale of the real property or as much as  
18 may be necessary for the satisfaction of all of the following:

19 (1) Taxes adjudged to be liens in favor of the plaintiff, other than taxes the amount  
20 of which has not been definitely determined, together with penalties, interest,  
21 and costs.

22 (2) Taxes adjudged to be liens in favor of other taxing units, other than taxes the  
23 amount of which has not yet been definitely determined, if those taxes have  
24 been alleged in answers filed by the other taxing units, together with penalties,  
25 interest, and costs.

26 The judgment shall appoint a commissioner to conduct the sale and shall order that the property  
27 be sold in fee simple, free and clear of all interests, rights, claims, and liens whatever, except that  
28 the sale shall be subject to (i) taxes the amount of which cannot be definitely determined at the  
29 time of the judgment, (ii) taxes and special assessments of taxing units which are not parties to  
30 the action, ~~(iii)~~ (iii) C-PACE assessments (authorized under Article 10B of Chapter 160A of the  
31 General Statutes, (iv) in the discretion of the court, taxes alleged in other tax foreclosure actions  
32 or proceedings pending against the same real property, and ~~(iv)~~ (v) conservation agreements, as  
33 defined in G.S. 121-35(1).

34 In all cases in which no answer is filed within the time allowed by law, and in cases in which  
35 answers filed do not seek to prevent sale of the property, the clerk of the superior court may enter  
36 the judgment, subject to appeal as provided in G.S. 1-301.1."

37 **SECTION 4.** There is appropriated from the General Fund to the Department of  
38 Commerce the sum of fifty thousand dollars (\$50,000) in nonrecurring funds for the 2024-2025  
39 fiscal year to allocate to the Economic Development Partnership of North Carolina to develop  
40 the C-PACE toolkit pursuant to G.S. 160A-239.14.

41 **SECTION 5.** This act becomes effective July 1, 2024.