2019

HOUSE ENERGY & PUBLIC UTILITIES

MINUTES



North Carolina General Assembly

Energy and Public Utilities

2019-20 Session

Co- Chairs

Representative Szoka Representative Arp

Bev Slagle & Katie Stanley, Committee Clerks

ENERGY AND PUBLIC UTILITIES

House Standing Committee

DO NOT REMOVE FROM FOLDER

Chairs



Rep. Arr



Rep. Szoka

Vice Chair



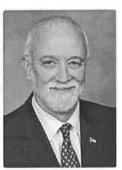
Rep. Jones

Members





Rep. Brisson



Rep. Autry



Rep. Brockman



Rep. Bell



Rep. Conrad



Rep. Black



Rep. Cunningham



Pursuant to House Rules 26(e) and 26(f), the Chair of the Committee on Rules, Calendar and Operations of the House, the Speaker Pro Tempore, the Majority Leader, and the Deputy Majority Leader are ex officio members of each standing committee and permanent subcommittee with the right to vote. The previous

HOUSE COMMITTEE ON ENERGY AND PUBLIC UTILITIES 2019-2020 Session

DO NOT REMOVE FROM FOLDER

| MEMBER | ASSISTANT | PHONE | OFFICE |
|------------------------|---------------------|--------------|-----------------|
| Rep. Arp, Chair | Katie Stanley | 919-715-3007 | 307A LOB |
| Rep. Szoka, Chair | Bev Slagle | 919-733-9892 | 2207 LB |
| Rep. Jones, Vice Chair | Andrew Bailey | 919-733-5821 | 1227 LB |
| Rep. Alexander | Ann Raeford | 919-733-5778 | 404 LOB |
| Rep. Autry | Tina Riley-Humphrey | 919-715-0706 | 1019 LB |
| Rep. J. Bell | Susan Horne | 919-715-3017 | 301F LOB |
| Rep. Black | Mimi Wilson | 919-733-5872 | 501 LOB |
| Rep. Brisson | Caroline Stirling | 919-733-5772 | 405 LOB |
| Rep. Brockman | Grady O'Brien | 919-733-5825 | 2119 LB |
| Rep. Conrad | Ginny Taylor | 919-733-5787 | 635 LOB |
| Rep. Cunningham | Sherrie Burnette | 919-733-5807 | 609 LOB |
| Rep. Dixon | Michael Wiggins | 919-715-3021 | 2226 LB |
| Rep. Goodman | Judy Veorse | 919-733-5823 | 542 LOB |
| Rep. D. Hall | David Cobb | 919-733-5931 | 530 LOB |
| Rep. Hanig | Wes Householder | 919-733-5906 | 604 LOB |
| Rep. Harrison | Mary Lee | 919-733-5771 | 1218 LB |
| Rep. Hastings | James Jenkins | 919-715-2002 | 2208 LB |
| Rep. Hawkins | Anita Wilder | 919-715-2528 | 1307 LB |
| Rep. Holley | Lee Lewis | 919-733-5758 | 1219 LB |
| Rep. Howard | Cody Huneycutt | 919-733-5904 | 302 LOB |

| Rep. Humphrey | Wanda Benson | 919-733-5995 | 632 LOB |
|--------------------------|------------------|--------------|----------|
| Rep. Montgomery | Carol Brooks | 919-733-5829 | 1006 LB |
| Rep. Richardson | Leigh Lawrence | 919-733-5601 | 1021 LB |
| Rep. Riddell | Polly Riddell | 919-733-5905 | 416A LOB |
| Rep. Saine | Elise Yost | 919-733-5782 | 1326 LB |
| Rep. Sauls | Karen Rosser | 919-715-3026 | 408 LOB |
| Rep. Setzer | Margaret Herring | 919-733-4948 | 2204 LB |
| Rep. Strickland | Kermit Stancil | 919-733-5849 | 533 LOB |
| Rep. Wray | Susan Burleson | 919-733-5662 | 2123 LB |
| Rep. Lewis, Ex-Officio | Grace Rogers | 919-715-3015 | 2301 LB |
| Rep. Stevens, Ex-Officio | Lisa Brown | 919-715-1883 | 419 LOB |

†B

ATTENDANCE

House Committee on Energy and Public Utilities (Name of Committee)

| DATES | 2/19/19 | 2/19 | 3/19/19 | 3/26/19 | 2/19 | 9/19 | 25/19 | 02/19 | 5/22/19 | 6-25-19 | 7-9-19 | | | |
|------------------------|---------|------|---------|---------|------|------|-------|-------|---------|---------|--------|---|---|----------|
| A FRANCED C | 2/1 | 3/1 | 3/1 | 3/2 | 4/ | 4 | 4/2 | 2/(| 5/2 | 7-9 | 7- | | | |
| MEMBERS | 77 | 77 | 77 | | | 37 | 37 | v | v | v | X | | | |
| Rep. Arp, Chair | X | X | X | | | X | X | X | X | X | | | | |
| Rep. Szoka, Chair | | X | X | X | X | X | X | X | X | X | X | | | |
| Rep. Jones, Vice Chair | X | X | | X | X | X | | | | X | X | | | |
| Rep. Alexander | X | | | | | X | X | | | X | X | | | _ |
| Rep. Autry | X | X | X | X | X | X | X | X | X | X | X | | - | |
| Rep. Bell | | | | | | | | | X | X | | | - | |
| Rep. Black | | X | X | X | X | X | X | X | X | | | | | |
| Rep. Brisson | X | | | | | | | | X | X | | | | |
| Rep. Brockman | | X | X | | | X | X | | | X | | | | |
| Rep. Conrad | X | X | | X | X | X | X | X | | X | | | | |
| Rep. Cunningham | X | | X | X | | X | | | X | X | X | | | |
| Rep. Dixon | | X | X | X | X | X | X | | | X | | | | _ |
| Rep. Goodman | | X | X | X | | | | | | | | | | _ |
| Rep. Hall | | | | | X | | X | X | | | | | | - |
| Rep. Hanig | X | X | X | X | | X | X | | X | X | | | | <u> </u> |
| Rep. Harrison | X | X | X | X | X | X | X | X | X | X | X | | | |
| Rep. Hastings | X | | X | | | | X | X | X | X | | | | |
| Rep. Hawkins | X | | X | X | X | X | X | X | | X | | | | |
| Rep. Holley | X | X | X | X | | X | X | | X | X | X | | | |
| Rep. Howard | | | X | | | X | X | | | X | | | | |
| Rep. Humphrey | X | X | X | X | X | X | X | | X | X | X | | | |
| Rep. Montgomery | X | X | | X | X | X | X | | X | X | | | | |
| Rep. Richardson | | | X | | X | X | X | | X | X | | _ | | <u> </u> |
| Rep. Riddell | X | X | X | X | X | X | X | | X | X | | _ | | _ |
| Rep. Saine | X | X | | X | | | | | | X | X | | | |
| Rep. Sauls | X | X | | X | | | X | | | | X | | | |

| Rep. Setzer | | | | | | | | | | X | | | , |
|---|---|---|---|---|---|---|---|---|---|---|---|--|---|
| Rep. Strickland | X | | X | X | | | X | X | X | X | X | | |
| Rep. Wray | X | X | X | X | X | X | | | | X | | | |
| Rep. Lewis, Ex-Officio | | | | | | | X | X | | X | | | |
| Rep. Stevens, Ex-Officio | | | | | | | | | | | | | |
| STAFF | | | | | | | | | | | | | |
| Bev Slagle, Committee Assistant | X | X | X | X | X | X | X | X | X | X | X | | |
| Katie Stanley, Committee Assistant | X | X | X | X | X | X | X | X | X | X | | | |
| Kyle Evans, Committee Counsel | X | X | X | X | X | X | X | X | X | X | X | | |
| Jennifer McGinnis, Committee Counsel | X | X | X | X | X | X | X | X | X | X | X | | |
| Chris Saunders, Committee Counsel | X | X | X | X | X | X | X | X | X | X | X | | |
| Erika Churchill, Committee Counsel | | | | | | X | | | | | | | |
| | | | | | | | | | | | | | |

House Committee on Energy and Public Utilities Tuesday, February 19, 2019 at 3:00 pm Room 643

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 pm on February 19, 2019 in Room 643 of the Legislative Office Building. Representatives Alexander, Arp, Autry, Brisson, Conrad, Cunningham, Hanig, Harrison, Hastings, Hawkins, Holley, Humphrey, Jones, Montgomery, Riddell, Saine, Sauls, Strickland, and Wray attended.

Representative Dean Arp presided. Representative Arp called the meeting to order and introduced the Pages and Sergeant At Arms who would be assisting with the Committee. Copies of the attendance and visitor registration are attached.

Edward Finley, Jr., Chairman of the North Carolina Utilities Commission, gave a presentation on the "Overview of the North Carolina Utilities Commission and Utility Regulation in North Carolina". (Attachment 1)

Christopher Ayers, Executive Director of Public Staff for the North Carolina Utilities Commission, gave a presentation on the "Structure and Function of Public Staff and Primer on Rate Making for Utilities". (Attach ment 2)

Following these presentations, Representative Arp opened the floor for questions.

Being no further business, the meeting adjourned at 3:47 pm.

Rep. Dean Arp

Presiding

Katie Stanley, Committee Clerk



AGENDA

House Committee on Energy and Public Utilities

Tuesday, February 19, 2019

3:00 P.M.

Room 643 LOB

I. Welcome and Opening Remarks

Representative Dean Arp, Presiding

- II. Introduction of Pages/Sergeant-At-Arms
- III. Presentations

Overview of the North Carolina Utilities Commission and Utility Regulation in North Carolina

Edward S. Finley, Jr., Chairman North Carolina Utilities Commission (Attach ment)

Structure and Function of Public Staff and Primer on Rate Making for Utilities Christopher Ayers, Executive Director Public Staff, North Carolina Utilities Commission (Attachment 2)

- IV. Questions/Comments
- V. Adjournment



Overview of the North Carolina Utilities Commission and Utility Regulation in North Carolina

Presentation to the N.C. House Committee on Energy and Public Utilities

February 19, 2019



NORTH CAROLINA UTILITIES COMMISSION

Dobbs Building, 430 North Salisbury Street 27603-5918

4325 Mail Service Center, Raleigh, North Carolina 27699-4300

www.ncuc.net

Phone: 919-733-4249 Fax: 919-733-7300

Commissioners

Edward S. Finley, Jr., Chairman

ToNola D. Brown-Bland Jerry C. Dockham James G. Patterson

Lyons Gray Daniel G. Clodfelter Charlotte A. Mitchell





Chairman Finley



Commissioner Brown-Bland



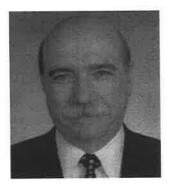
Commissioner Dockham



Commissioner Patterson



Commissioner Gray



Commissioner Clodfelter



Commissioner Mitchell



Regulation of Public Utilities

- Purpose: protect the public's interest in receiving adequate service at reasonable rates
- Traditional regulatory bargain: utilities exchange benefit of monopoly franchised service territory for obligation to provide adequate service at reasonable rates
- Commission's regulatory obligation: to be fair and reasonable to public utilities and their customers
- Commission's regulatory tools:
 - certification of new facilities
 - rate establishment or review
 - service quality oversight



History of NC Utilities Commission

- Oldest regulatory body in state government: evolved from Railroad Commission (1891) to Corporation Commission (1899) to Utilities Commission (1933)
- History of significant legislative grants of, or limitation on, regulatory authority:
 - Railroad 1891
 - Telephone 1893
 - Electric, Gas, & Water 1913
 - Wastewater 1917
 - Housing 1935
 - Hospitals 1943
 - Buses/Brokers 1949
 - Motor Carriers & Ferries 1963
 - Electric Generation 1965
 - Electric Membership Cooperatives 1965
 - Payphone Service Providers 1985
 - Long Distance Telephone Competition 1985

- Telephone Shared Tenant Service 1987
- Local Telephone Competition 1995
- Motor Carriers of Property, except Household Goods,
 Deregulation 1995
- Railroad Transferred to Dept. of Transportation 1996
- Water/Wastewater Resale 1996
- Charter Bus Deregulation 1998
- Long Distance Telephone Rate Deregulation 2003
- Electric Resale 2011
- Natural Gas Resale 2017
- Leasing of Solar Energy Facilities 2017



NCUC Organization

- Administrative agency of General Assembly (N.C. Gen. Stat. § 62-23); legislative oversight by House Committee on Energy and Public Utilities, Senate Committee on Commerce and Insurance, and Joint Legislative Commission on Governmental Operations
- Seven members: appointed by Governor, subject to confirmation by General Assembly, serving staggered six-year terms (N.C. Gen. Stat. § 62-10)
- Chairman: appointed by Governor, four-year term, organizes Commission's work. Ex officio member of Geographic Information Coordinating Council. Membership responsibilities currently shared among Commissioners (N.C. Gen. Stat. § 62-12,13)



NCUC Organization cont.

- Commissioners are subject to standards of judicial conduct and prohibited by law from engaging in any other employment, business or profession while in office (N.C. Gen. Stat. § 62-10[i])
- Commission employs up to 62 people, current staffing is 60, organized among four divisions: Legal, Operations, Fiscal Management, and Clerk and IT Services
- Certified FY 2018-2019 annual budget: \$8,107,898

NCUC budget: \$7,353,599

Gas Pipeline Safety budget: \$ 754,299

- NCUC is a fee-funded agency, supported by regulatory fee percentage applied to the jurisdictional revenues of public utilities (N.C. Gen. Stat. § 62 -302).
- The Public Staff maintains its own budget which is separate from the Commission's budget but it is funded by the same regulatory fee



NCUC's Responsibilities & Procedures

- For the 12-Month Period Ending 6/30/18:
 - 5,084 formal proceedings instituted before NCUC
- NCUC18, Responsibilities & Procedures
 - 3,133 orders issued
 - 708 open dockets as of 6/30/18
- Appeals from general rate case decisions to NC Supreme Court; all others to NC Court of Appeals (absent federal jurisdiction)
- NCUC conducts proceedings pursuant to federal law and participates in proceedings before federal courts and regulatory agencies (N.C. Gen. Stat. § 62-48)



Regulated Entities

(As of 6/30/18)

| | <u>QTY</u> |
|--|------------|
| BUS / BROKER | 11 |
| ELECTRIC | 5 |
| ELECTRIC COOPERATIVES | 31 |
| ELECTRIC MERCHANT PLANTS | 10 |
| ELECTRIC RESELLER | 47 |
| FERRIES | 9 |
| MOTOR CARRIERS OF HOUSEHOLD GOODS | 316 |
| NATURAL GAS: | |
| - LOCAL DISTRIBUTION COMPANIES | 4 |
| - INTRASTATE PIPELINE | 1 |
| SMALL POWER PRODUCERS | 1,082 |
| TELEPHONE: | , |
| COMPETING LOCAL PROVIDERS | 165 |
| - INCUMBENT LOCAL EXCHANGE COMPANIES | 16 |
| - LONG DISTANCE CARRIERS | 232 |
| PAYPHONE SERVICE PROVIDERS | 31 |
| - SHARED TENANT SERVICES | 16 |
| WATER / WASTEWATER | 101 |
| WATER / WASTEWATER RESELLERS | 1,379 |
| VYATER / VVASTEVVATER NEOLLELINO | 1,010 |
| TOTAL | 3,456 |



Industry Revenue Profile

- FY 2017-2018 Jurisdictional Revenues: \$11.58 billion
 - Electric: \$8.703 billion
 - Telecommunications: \$1.118 billion
 - Includes Local and Long Distance Telephone Companies, Payphone Service Providers, and Shared Tenant Service Providers
 - Natural Gas: \$1.45 billion
 - Water and Wastewater: \$219.0 million
 - Includes Water/Wastewater Resale Companies
 - Transportation: \$91.5 million
 - Includes Brokers, Buses, Ferries, and Household Goods (HHG)
 Carriers



Filings & Orders by Industry Group (For the 12-Month Period Ending 6/30/18)

| | | <u>Filings</u> | <u>Orders</u> |
|---|--|----------------|---------------|
| • | Electric | 3,112 | 630 |
| • | Telephone | 735 | 131 |
| • | Natural Gas | 674 | 94 |
| • | Water/Wastewater | 3,479 | 1,409 |
| • | Household Goods Carriers | 1,233 | 284 |
| • | Small Power Producers | 5,346 | 458 |
| • | Other (Bus/Broker, Electric Merchant Plant, EMC, Ferry, Payphone Provider, Renewable Energy Facilities, & Misc.) | <u>1,084</u> | <u>127</u> |
| | TOTAL | 15,663 | 3,133 |



Limited Jurisdiction to Regulate "Other Utilities"

- The Commission has limited authority to regulate municipal electric utilities and electric cooperatives.
- The Commission has no authority to regulate:
 - Publicly-owned water and sewer utilities
 - Broadband
 - Cell phone
 - Cable
 - Internet services
 - Interstate Gas Pipelines



Emerging Issues in Utility Regulation

- Era of more frequent general rate cases
 - Electric: coal ash spending is key driver
 - Water: capital spending is key driver
- Staffing challenges in a tight employment market
- Distributed generation revolution
 - North Carolina a leader in solar and renewables
 - Continued Implementation of HB 589 (presentation topic for next meeting)



Questions/Contact

NORTH CAROLINA UTILITIES COMMISSION

Dobbs Building, 430 North Salisbury Street 27603-5918

4325 Mail Service Center, Raleigh, North Carolina 27699-4300

www.ncuc.net Phone: 919-733-4249 Fax: 919-733-7300

North Carolina Utilities Commission Public Staff

Christopher J. Ayers Executive Director



Public Staff

- Established in 1977 by N.C. Gen. Stat. § 62-15
- Represents the using and consuming public in North Carolina Utilities Commission proceedings
 - Not the public at-large
 - Economic regulator and advocate
- Eighty staff members organized into nine divisions
 - Electric, Natural Gas, Water/Sewer/Communications, Transportation
 - Accounting
 - Legal
 - Economic research
 - Executive
 - Consumer Services

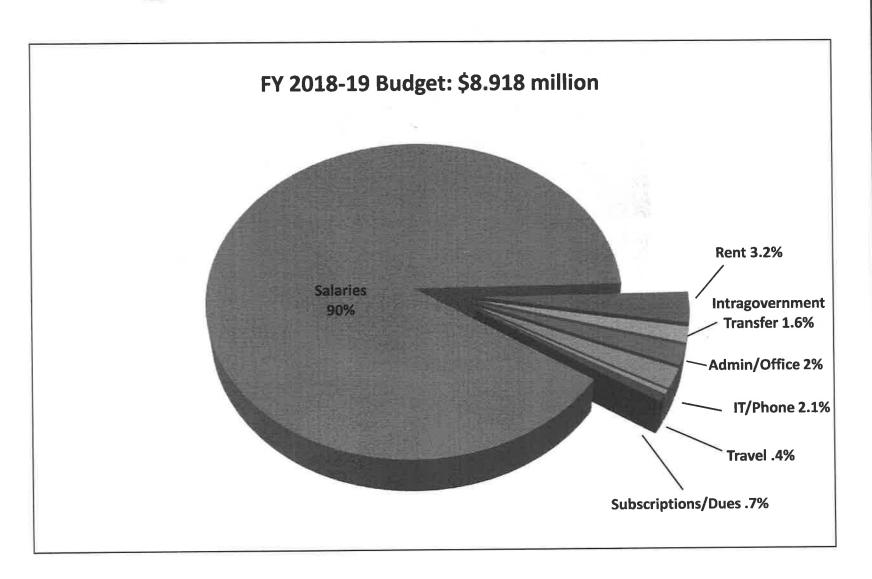
Key Functions

- Present testimony and recommendations to NCUC on behalf of utility customers
- Investigate customer complaints
- Audit public utilities in NCUC proceedings
- Assist legislative staff and legislators regarding proposed legislation and constituent service
- Work with other State agencies (e.g., DEQ), counties and municipalities on regulated utility matters
- Undertake studies and investigations as requested by NCUC

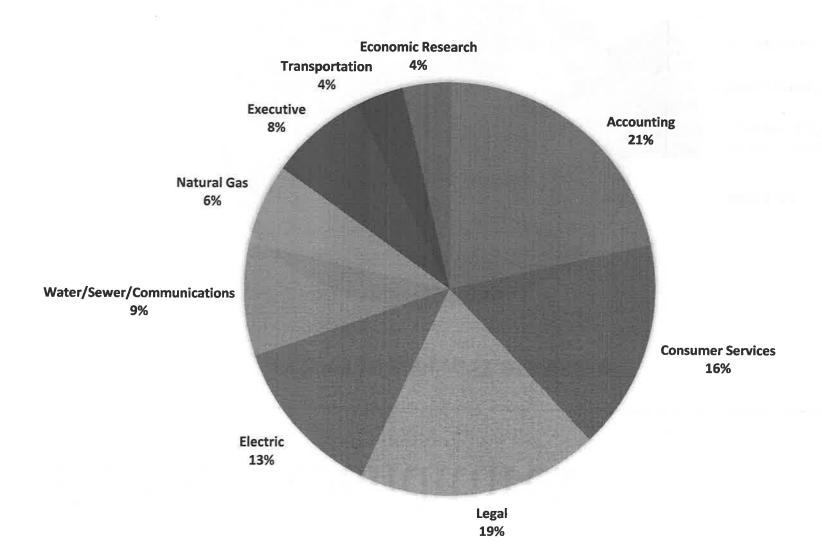
Differences Between NCUC and Public Staff

- Independent agencies
 - Separate staffs, leadership and budgets
- NCUC does not direct or oversee the Public Staff's operations
- Public Staff appears as a party before the NCUC
 - Public Staff may appeal decisions to appellate courts
 - Public Staff <u>subject to ex parte rules</u> and cannot independently communicate with NCUC on pending matters
 - Public Staff does not participate in NCUC decision-making
- Staff roles
 - NCUC staff is an advisory staff
 - Public Staff is an audit/advocacy staff

Budget Expenditures

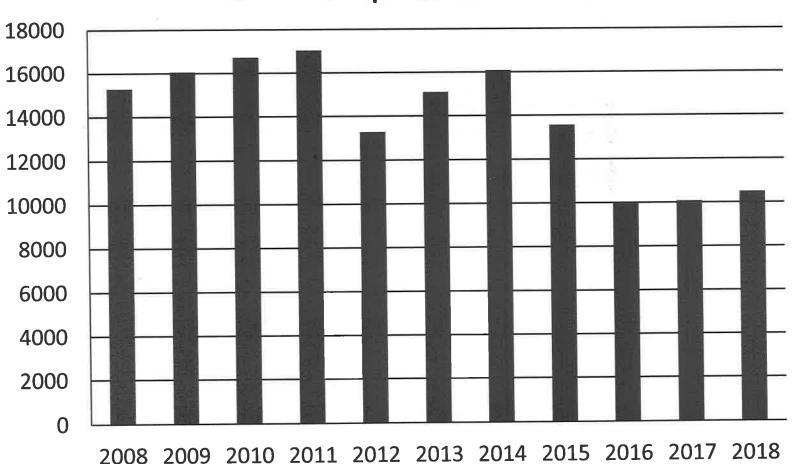


Staff Organization



Complaint Investigation

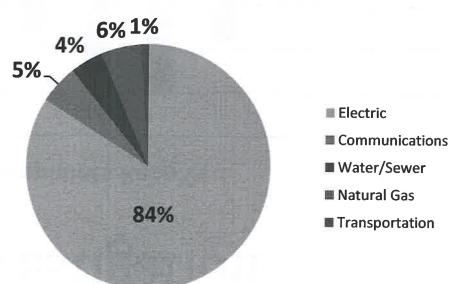
Annual Complaints Received



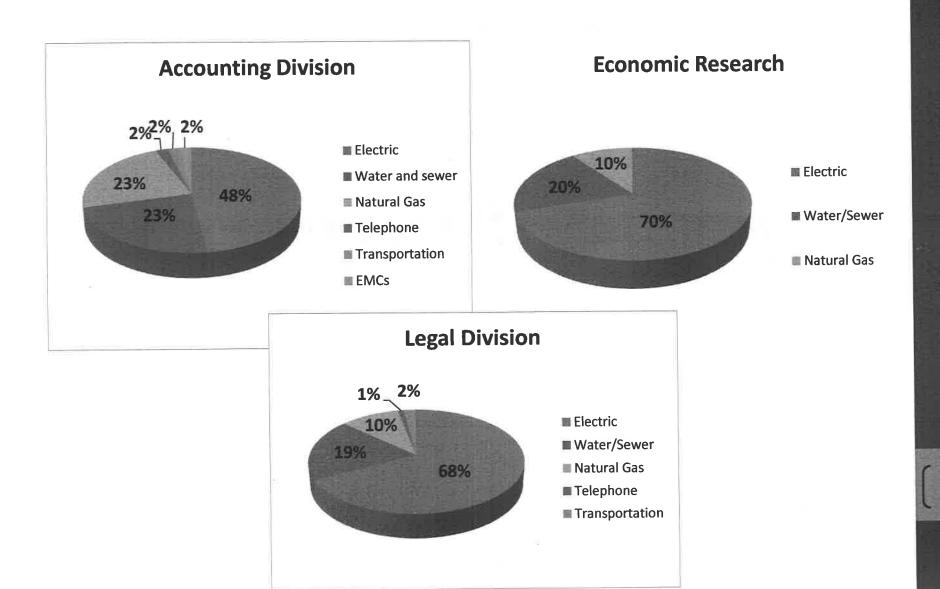
Complaint Investigation

- Complaints by industry in 2018
 - Electric 8,282
 - Telephone 508
 - Natural Gas 527
 - Water/Sewer 425
 - Transportation 63

Industry Percentages



Allocation of Division Resources



Ratemaking Overview

Rate Case Process – 270 Days N.C.G.S. § 62-134

- Utility files rate case application, exhibits, testimony and proposed rates
- NCUC suspends rates and schedules customer and evidentiary hearings
- Public Staff engages in discovery, audits/investigates, files testimony
- 4) Intervenors engage in discovery and file testimony
- 5) Settlement discussions may occur between parties
- 6) Customer and evidentiary hearings
- 7) Parties file proposed orders
- 8) NCUC reviews all evidence and issues order
- 9) Utility puts new rates into effect

Ratemaking Overview

- Based on the cost of service in the test period
 - Test year Financial data from a historical 12-month period
 - Serves as a proxy for the anticipated level of costs for the period of time the rates will be in effect
- Rates are prospective, but are established based on what the utility has already spent
 - Utilities typically do not recover expenses and capital costs in advance
- N.C. Gen. Stat. § 62-2(3a) requires "...energy planning and fixing of rates in a manner to result in the least cost mix of generation and demand side reduction measures which is achievable..."
- Rates must be just and reasonable

General Ratemaking Formula

- Revenue Requirement is determined as (Rate Base x Rate of Return (grossed up for income taxes)) + Expenses
- Rate Base value of the property (net of depreciation) on which a utility may earn a rate of return.
 - Must be "used and useful" Power plants, transmission and distribution lines, etc. actually used in providing service to customers
- Rate of Return % return that utility may earn on invested capital, including debt and equity investments.
- Expenses can recover reasonable and prudent expenses based on an historical test year.

Rate Base

- Rate base is the value of reasonable and prudent property on which a public utility is authorized to earn its rate of return
- Rate base calculation:

Original cost of the utility assets (prudent capital investment) (minus)

Accumulated Depreciation

- Investment costs include:
 - Power plants
 - Transmission lines
 - Distribution lines
 - Transformers
 - Computer systems
 - Vehicles

Rate of Return

- Percentage return that the utility is allowed to earn on its invested capital
- Designed to compensate investors for the use of their capital and associated risk
- Rate of return composed of three components:
 - Cost of equity
 - Cost of debt
 - Capital structure (debt and equity ratios)
- Rate of return is not a guaranteed return → it is the return the utility is authorized to earn
 - Rates are calculated using the rate of return

Expenses

- Utilities are authorized to recover reasonable and prudent expenses
 - Maintenance expense
 - Operating expense
 - Depreciation
 - Salaries
 - Fuel
 - Transportation
 - Customer service
 - General taxes
 - Administrative
 - Uncollectibles
 - Testing
 - Legal
 - Rate case expenses
 - Purchased power costs

Cost Allocation

- Attribute costs to different customer classes based on the cost incurred to serve those classes
 - Residential, commercial and industrial classes
 - Capital requirements vary by customer class
 - Residential customers require significant distribution facilities
 - Economies of scale
 - Municipalities and industrial customers are cheaper to serve on a per kWh basis
 - Time differentiation
 - Contribution to peak vs. non-peak demand
 - Retail vs. wholesale
 - Municipalities and electric cooperatives
 - System costs across multiple state jurisdictions
 - North Carolina/South Carolina allocate costs approximately 65:35

Cost Allocation Methodologies

- Summer coincident peak
 - Customer's share of the system load at the system's summer peak
- Winter/summer coincident peak and average demand
- Non-coincident peak and average demand
- Twelve month average peaks
- North Carolina allocates based on load demand at <u>summer</u> <u>coincident peak</u>

Rate Design

- Rates established to meet the revenue requirement
 - Customer rate classes
 - Residential
 - Commercial
 - Industrial
 - Designed to mirror the cost of service to each class
 - Various rate schedules in each customer class
- Average NC retail price of electricity per customer class
 - Residential: 11.29 cents/kWh (National average: 12.95 cents/kWh)
 - Commercial: 8.43 cents/kWh (National average: 10.56 cents/kWh)
 - Industrial: 5.75 cents/kWh (National average: 6.88 cents/kWh)

Fuel Rider

- Cost of fuel burned
 - Coal, gas, nuclear, biomass
- Cost of reagents used to treat emissions
- Certain purchased power costs*
 - Replacement power costs
 - Peak power purchases
 - Transmission charges
- Costs of energy and capacity purchased from qualifying facilities (QFs)*
- Net gains/losses from sale of fuel or by-products*
- Renewable energy procurement non-administrative costs*

^{*}Limited to 2.5% annual increase in the aggregate amount of costs

Renewable Energy/Energy Efficiency Portfolio Standard Rider

- Incremental costs to comply with Renewable Energy Portfolio Standard (bundled costs minus avoided costs)
- Costs of Renewable Energy Certificates (RECs)
- Costs recoverable are capped by General Assembly
 - Residential rates: \$27/year
 - Commercial rates: \$150/year
 - Industrial rates: \$1,000/year

Demand Side Management (DSM)/Energy Efficiency (EE) Rider

- Costs of DSM/EE programs
 - LED bulbs
 - Refrigerator recycling program
 - Home energy audits
 - Load control
- Net lost revenues
 - First three years of program
- Utility incentives
 - Receive a percentage of savings achieved for customers from energy efficiency
- Must be cost effective

Joint Agency Asset Acquisition Rider

- Recovers the costs associated with Duke Energy Progress' purchase of generation assets from the North Carolina Eastern Municipal Power Agency in 2015
- Adjusted annually to reflect savings/expense associated with changes in the fuel cost

Avoided Cost Rates

- Incremental cost a utility would incur to generate or purchase the next kilowatt or kilowatt-hour of electricity
 - Cost of building the capacity
 - Cost of generating the energy
- "Avoided" because the utility has procured the electricity from another source rather than incurring the cost to produce the electricity itself
- Established for regulated electric utilities by the NCUC not less than every two years

How is Avoided Cost Calculated?

- North Carolina uses the Peaker Method
 - Capacity calculation based on the cost (per kW) of building a new peaking unit
 - Natural gas combustion turbine (peaking unit)
 - Energy calculation based on marginal system energy cost
 - Avoided cost elements must be "known and quantifiable"
- Variable and long-term fixed rate options
- Capacity payments are paid only for peak hours during which the unit is producing electricity

Purchased Power Tariff

Energy Credits - Applicable to All Generation

| | Interconnected to Distribution | | Interconnected to Transmission | |
|--|-----------------------------------|--|-----------------------------------|--|
| | <u>Variable</u> <u>Rate</u> | Fixed Long- Term Rate (10 years) | Variable Rote | Fixed Long- Term Rate (10 years) |
| I. Option A ¹ Energy Credit (#/kWh) | | | | |
| a. On-peak kWh | 3.54 | 3.66 | 3.48 | 3.59 |
| b. Off-peak kWh | 3.25 | 3.36 | 3.22 | 3.32 |
| II. Option B1 Energy Credit (#/kWh) | J. | | | I |
| a. On-peak kWh | 3.63 | 3.67 | 3.55 | 3.59 |
| b. Off-peak kWh | 3.28 | 3.41 | 3.24 | 3.37 |

Capacity Rates Based Upon Generation Resource:

1. Applicable to All But Hydroelectric Generation without Storage

I. Option A¹ Capacity Credits (e/kWh)

- a. On-Peak kWh Summer
- b. On-Peak kWh Non-Summer
- II. Option B1 Capacity Credits (c/kWh)
 - a. On-peak kWh Summer
 - b. On-peak kWh Non-Summer

| 0.00 | 0.55 | 0.00 | 0.54 |
|------|------|------|------|
| 0.00 | 1.12 | 0.00 | 1,10 |

0.00 0.83 0.00 0.82 0.00 1.93 0.00 1.89

2. Applicable to Hydroelectric Generation without Storage

I. Option A¹ Capacity Credits (¢/kWh)

- a. On-Peak kWh Summer
- b. On-Peak kWh Non-Summer
- II. Option B¹ Capacity Credit (¢/kWh)

a. On-peak kWh -- Summer

 $b.\ On\text{-peak }kWh-Non\text{-Summer}$

| 0.00 | 1.05 | 0.00 | 1.04 |
|------|------|------|------|
| 0.00 | 2.14 | 0.00 | 2.10 |

 0.00
 1.58
 0.00
 1.55

 0.00
 3.68
 0.00
 3.61

Summer months under both Options A and B are defined as the calendar months of June through September. All other months are Non-Summer for purposes of applying the capacity credits.

How is Avoided Cost Used?

- Rates for purchases from Qualifying Facilities
- Integrated Resource Plans
 - Allows utilities to assign dollar value to their options
- Determining savings from Demand Side Management/Energy Efficiency Programs
 - What did the utility save by avoiding the demand?
- Determining incremental costs of Renewable Energy Portfolio Standards compliance
 - What additional cost did the utility incur above the cost of the energy/capacity?

Contact Information

Christopher J. Ayers, Executive Director

Dobbs Building, 430 North Salisbury Street 27603-5918 4326 Mail Service Center 27699-4326 (919) 733-2435

http://publicstaff.nc.gov

VISITOR REGISTRATION SHEET

House Committee on Energy and Public Utilities

2/19/19

Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS |
|----------------------------------|----------------------------|
| Valon Grang | 5P |
| Day Miskin | P86 |
| PRESTON HONAND | NCMA |
| Susanvica | Dulle Energy |
| //affer | MEMC |
| Montem | NMRS |
| Paul a Mar | NUEMC |
| Scat CASTA | KGANC |
| Spran McChrum | KGANC |
| Biee Mcaulany | PSNC Energy |
| Biel Mcallary Sarah Parserson | |
| | |

VISITOR REGISTRATION SHEET

House Committee on Energy and Public Utilities

2/19/19

Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS |
|-------------------|----------------------------|
| Bookton Aller | NCTCC |
| Sharon Miller | CUCA |
| Ben Stockdale | NOFA |
| Ahmad Amero | Ref. Messander |
| Henry M Lancaster | D LGA |
| TOMBERN | EDP, NLSEN |
| Tulie Robinszi | NCSEA |
| JOHN LUCCY | nea |
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VISITOR REGISTRATION SHEET

House Committee on Energy and Public Utilities 2/19/19

Name of Committee Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS | |
|---------------|----------------------------|--|
| Kara Weishoar | SA | |
| Frances Liles | NKREA | |
| Defra Dew | 1 Chamber | |
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House Pages Assignments Tuesday, February 19, 2019 Session: 4:45 PM

| Committee | Room | Time | Staff | Comments | Member |
|------------------|------|---------|--------------------|----------|---------------------|
| Public Utilities | 643 | 3:00 PM | Jacob Baker | | Rep. Mark Brody |
| | | | Matthew Musilek | | Rep. David R. Lewis |
| | | | Anastasia Schrader | | Rep. John Sauls |

Page: 1 of 1

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Committee Sergeants at Arms

| NAME OF COMMITTEE | Eneregy and Public Utilities |
|-----------------------|------------------------------|
| DATE: 2-19-19 | 0.40 0.70 |
| ž. | |
| · v | House Sgt-At Arms: |
| 1. Name: Marvin Lee | |
| 2. Name: Reggie Sills | |
| Name: David Leighton | |
| 4. Name: John Gilbert | |
| 5. Name: Rex Foster | ** |
| | |
| У п | Senate Sgt-At Arms: |
| I. Name: | () |
| % Name: | |
| l. Name: | |
| l. Name: | |
| Name: | |

Cancelled Notice

NORTH CAROLINA HOUSE OF REPRESENTATIVES **COMMITTEE MEETING NOTICE** AND **BILL SPONSOR NOTIFICATION** 2019-2020 SESSION

| You are hereby notified that the House Committee on | Energy and Public Utilities will NOT meet as |
|---|--|
| follows: | |

DAY & DATE: Tuesday, March 5, 2019

TIME:

3:00 PM

LOCATION:

643 LOB

COMMENTS: This meeting is cancelled

Rep. Szoka, Presiding Chair

Respectfully,

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

| I hereby certify this notice was filed by the | committee assistant at the following offices at 1:06 PM on |
|---|--|
| Monday, November 18, 2019. | |
| Principal Clerk | |
| Reading Clerk – House | Chamber |

Ann Luck (Committee Assistant)

House Committee on Energy and Public Utilities Tuesday, March 12, 2019 at 3:00 PM Room 643 of the Legislative Office Building

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 PM on March 12, 2019 in Room 643 of the Legislative Office Building. Representatives Arp, Autry, Black, Brockman, Conrad, Cunningham, Dixon, Goodman, Hanig, Harrison, Holley, Humphrey, Jones, Montgomery, Riddell, Saine, Sauls, Szoka, and Wray attended.

Representative John Szoka, Chair, presided.

The following bills were considered: NO Bills Considered

Presentations:

Overview of S.L. 2017 – 192: Competitive Energy Solutions for NC, NCGA Staff Attorneys: Jennifer McGinnis & Chris Saunders (ATTACHMENT 1)

NC Utilities Commission's Implementation of H.B. 589, Chairman Edward S. Finley (ATTACHMENT 2)

Chairman Szoka opened the floor for questions.

The meeting adjourned at 4 PM.

Representative John Stoka, Chair

residing

Beverly Slade, Committee Clerk

*

House Committee on Energy and Public Utilities Tuesday, March 12, 2019, 3:00 PM 643 Legislative Office Building

AGENDA

Welcome and Opening Remarks: Chairman John Szoka, presiding

Introduction of Pages (& All Girl Scouts: Moira Kelly & Jevan Lyle)

Introduction of Sergeant-At-Arms:

- Glen Wall
- Marvin Lee
- Reggie Sills

Presentations

Overview of S.L. 2017 - 192: Competitive Energy Solutions for NC Staff Attorneys, Legislative Analysis Division. Jennifer McGinnis & Chris Saunders

North Carolina Utilities Commission's Implementation of H.B.589 Chairman Edward S. Finley, Jr

Other Business

Adjournment

ATTACHMENT 1

Overview of S.L. 2017-192 Competitive Energy Solutions for North Carolina

JENNIFER MCGINNIS CHRIS SAUNDERS

STAFF ATTORNEYS, LEGISLATIVE ANALYSIS DIVISION

Process and Development

- Product of extensive stakeholder process involving:
 - Legislators
 - Legislative staff
 - Utilities Commission
 - Public Staff
 - Utilities
 - Renewable energy industry representatives
 - Environmental interests

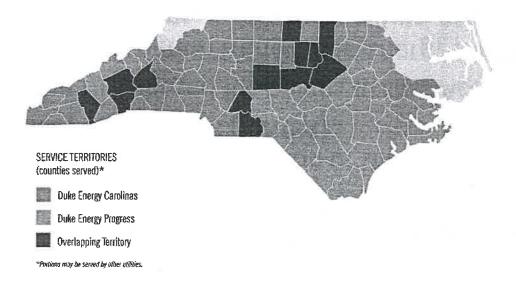


Key Elements of Legislation

- Reform of the State's implementation of the Public Utilities
 Regulatory Policy Act of 1978 (PURPA)
- Enactment of the Distributed Resources Access Act
- Green Source Rider Program (renewable energy procurement for major military installations, public universities, and other large customers)
- Solar Rebate Program

Parts I and II Standard Contracts for Small Power Producers and Competitive Procurement of Renewable Energy

Transitions the State's utility-scale solar development model, driven historically by the Public Utility Regulatory Policies Act of 1978 (PURPA), to competitive procurement in the Duke Energy Carolinas LLC (Duke) and Duke Energy Progress LLC (Progress) service territories.



PURPA

PURPA and Qualifying Facilities: PURPA was enacted by Congress as part of a package of energy legislation to combat the 'energy crisis' of the late 1970s to reduce dependence on foreign oil and promote renewable energy. Pursuant to PURPA and federal regulations, utilities are required to buy energy generated by "qualifying facilities" (QF) at the utility's "avoided cost."





PURPA Implementation in NC

The Federal Energy Regulatory Commission (FERC) delegated PURPA implementation authority to the states.

The North Carolina Utilities Commission (Commission) was given jurisdiction to set standards for QFs including the avoided cost calculation and the terms and conditions of contracts and capacity thresholds for those facilities.







NC's "Pre-589" PURPA terms relative to other states

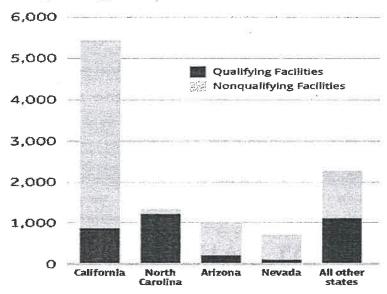
| State | Pay Rate | Maximum Contract Term | Fixed or Variable Rates | Size Limits | REPS Mandate |
|----------------|---|-----------------------------|--------------------------------|-------------|------------------------|
| North Carolina | Duke Energy Carolinas = \$56.20 per MWh; Duke Energy Progress = \$55.30 per MWh | 15 years | Fixed | 5 MWs | Yes — 12.5% by 2021 |
| South Carolina | Duke Energy Carolinas = \$51.20 per MWh; Duke Energy Progress = \$45.96 per MWh | 10 years | Fixed | 2 MWs | No |
| Georgia | Solar avoided cost rate = \$40.10 | 5 yeara | Fixed | 100 kWs | No |
| Mississippi | Highest on-peak rate = \$36,20 July-October | 5 years | Fixed | 100 kWs | No |
| Alabama | All schedule rates < \$40 per MWH | >=1 year | Variable, updated annually | 100 kWs | No |
| West Virginia | Peak = \$34.30 per MWh; off-peak = \$22.20 per MWh | > =1 year | Variable, subject to revisions | 100 kVVs | No |
| Kentucky | <=100 kWs = \$30.78 per MWh; >100 kWs = PJM Interconnection location marginal price | No standard term | Variable | 20 MWs | No |
| Florida | Actual avoided cost ex-post 2015 average was ~\$26/MWh | Annual renewai | Variable | 80 MWs | No |
| Virginia | Based on the PJM interconnection location marginal price | > =1 year | Variable | 20 MWs | No |
| Tennessee | All schedule rates < \$30 per MWH | > =1 year | Variable, updated annually | 100 MWs | No |
| Maryland | PJM Interconnection location marginal price | No standard term | Variable | 100 kWs | Yes — 20% by 2022 |
| Louisiana | Based on Midcontinent Independent System Operator (MISO) location marginal price | Negotiated term | Variable | 20 MWs | No |
| Arkansas | Based on Midcontinent Independent System Operator (MISO) location marginal price | >100 kWs minimum 5 years | Variable | 20 MWs | No |

NC had longest fixed rate contract term of 15 years among these states

Source: Kendel Bowman, Darke Energy Carolinas, presentation before the North Carolina House Energy and Public Utilities Committee, 3/8/17

North Carolina PURPA-qualifying solar facilities relative to other states

Utility-Scale Solar Photovoltaic Capacity in Megawatts





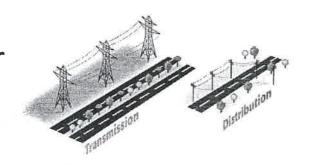
Source: U.S. Energy Information Administration

North Carolina #2 among states for installed solar capacity



Part I – Standard Contracts for Small Power Producers

- Lowered the threshold for eligibility for standard offer contracts for QFs under PURPA to projects of 1 MW or less, from the previous 5 MW.
- ■Shortened the length of standard offer QF contracts to 10 years from 15 years.*



Part II Competitive Procurement of Renewable Energy

Establishes a competitive procurement process for larger new renewable energy facilities that requires electric public utilities with more than 150,000 customers to issue a request for proposals (RFP) for a total of 2,660 MW of capacity from renewable energy facilities over a 45-month term.

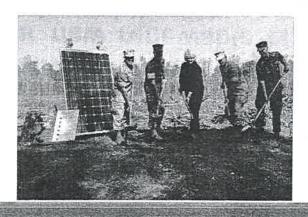
- Pro forma contract, with a term of 20 years (subject to adjustment by the Commission).
- Cost of energy procured capped at the forecasted avoided cost for the term of the agreement.
- Bidding process overseen by an independent administrator.

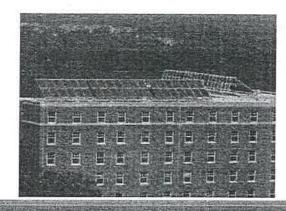
| Carolina | Trible Letter |
|--------------------|---------------|
| Connected | 1,800 MW |
| Under Construction | 700 MW |
| Transition | 1,000 MW |
| Sub-Total | 3,500 MW |

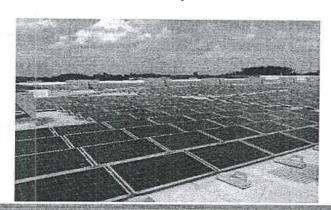
| Competitive Procurement* | | | | |
|--------------------------|----------|--|--|--|
| 2018 | 665 MW | | | |
| 2019 | 665 MW | | | |
| 2020 | 665 MW | | | |
| 2021 | 665 MW | | | |
| Sub-Total | 2,660 MW | | | |

Part III Renewable Energy Procurement for Major Military Installations, Public Universities, and Other Large Customers (Green Source Rider Program)

Establishes a new renewable energy procurement program for large energy users, the military, and the University of North Carolina system -- much like the now-expired "Green Source Rider" (GSR) program initiated in 2013 – that allows them the option of offsetting some or all of their energy consumption with renewable energy resources in the Duke Energy Carolinas service territory.

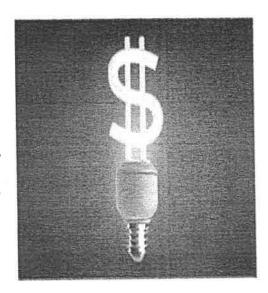






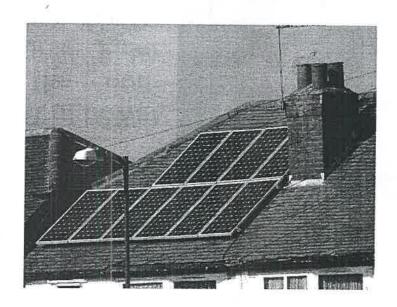
Part IV Cost Recovery for Certain Small Power Producer Purchases

Allows each public utility to recover the cost of power purchased from PURPA QFs, and the non-administrative costs of the Green Source Rider program, through the utility's existing Fuel Clause Rider.

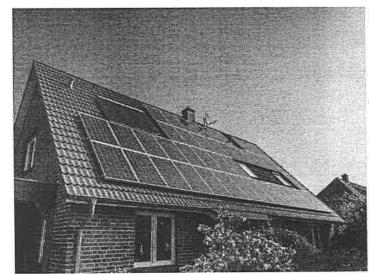




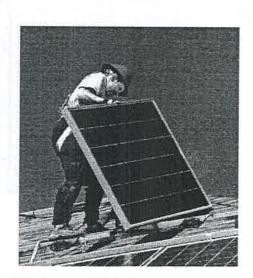
- Electric public utilities in North Carolina have the exclusive rights to sell electricity to consumers in a designated franchise area.
- Prior to S.L. 2017-192, utility customers could own renewable energy systems for their own use and were compensated via bill credits at a net metering rate established by the Commission.



Section 6.(a) allows third parties to offer leasing of solar energy facilities in the service area of an "offering utility" or municipality that offers electric service, and requires offering utilities to implement community solar programs.



- ■Under Section 6.(a), the offering utility's retail electric customers may contract with solar developers or the utility for the lease of eligible solar facilities.
- •The facility must meet several requirements:
 - ■Solar PV system.
 - Capacity limitations, and must not be intended to offset more than 100% of the customer's consumption.
 - Interconnect with the utility.
 - Safety, performance, reliability standards.



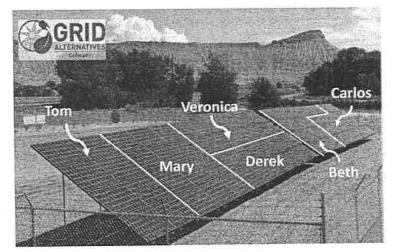
• Net Metering – A billing arrangement between the customer and the utility wherein the customer receives credit for excess renewable energy delivered to the grid.



- **Section 6.(a)** directed offering utilities to file a docket with the Commission for revised new net metering rates.
- Existing retail customers who owned a renewable energy system were grandfathered.

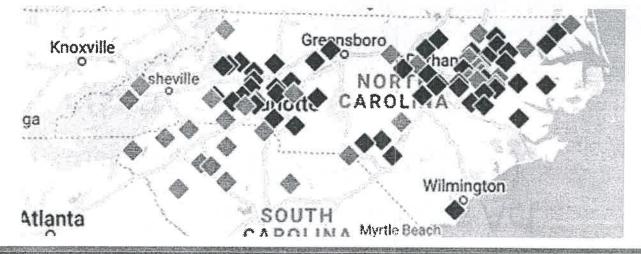
Community Solar (Section 6.(a))

Required offering utilities to develop a community solar program to allow customers to buy subscriptions for a certain amount of electricity produced by the solar energy facility.



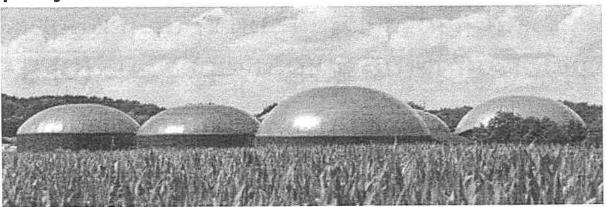
■Municipal Solar Leasing (Section 6.(a)) — A municipality that sells electric power may offer leases to solar energy facilities in the municipality's service

territory.



Part VII – Expedited Review of Interconnection of Swine & Poultry Waste

•Section 7 directed the Commission to establish interconnection standards that include an expedited review process for small swine and poultry waste to energy projects.

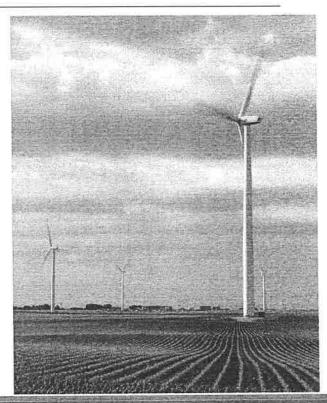


Part VIII – Solar Rebate Program

- ■Section 8.(a) created a rebate program applicable to small residential and commercial solar installations, to provide incentives to customers that install or lease solar energy facilities and are subject to the utility's net metering tariff.
- **Section 8.(b)** allowed the utilities to recover the cost of the rebate program.

Part XIII – Moratorium on Permits for Wind Energy Facilities

■Section 13 established a moratorium on the consideration of applications and the issuance of permits for wind energy facilities and wind energy expansions in the State from January 1, 2017 to December 31, 2018. The moratorium has now expired.



Part XIII – Moratorium on Permits for Wind Energy Facilities

- ■Section 13 also directed the General Assembly to study the extent and scope of military operations in the State to identify areas where wind energy infrastructure and development poses a threat to or encroaches upon military uses.
- ■The study, conducted by AECOM, was submitted to the Legislative Services Officer in May of 2018.

Questions?



North Carolina Utilities Commission's Implementation of H.B. 589

Presentation to the N.C. House Committee on Energy and Public Utilities

Chairman Edward S. Finley, Jr.

March 12, 2019



The Commission's Role in Energy Policy

- The Commission is a creature of statute, and exercises only that authority delegated to it by the General Assembly.
- The Commission is a quasi-judicial, quasi-legislative agency. It functions like a court, but also exercises delegated legislative authority.
- The Commission's orders reflect the Commission's efforts to implement the law consistent with the intent of the General Assembly.



Implementation of HB 589

- Rule-Making: The Commission initiated rulemaking proceedings on an expedited basis to adopt the following rules implementing these House Bill 589 programs:
 - <u>Commission Rule R8-71</u>: Competitive Procurement of Renewable Energy
 - Commission Rule R8-72: Community Solar Program
 - Commission Rule R8-73: Applications for Certificate of Authority to Engage in Business as an Electric Generator Lessor
- Avoided Cost: The Commission's avoided cost proceeding was pending when House Bill 589 became law. On October 11, 2017, the Commission issued an avoided cost order implementing the changes to N.C.G.S. § 62-156 that were made in Section 1 of House Bill 589.



Overview of Implementation Status

| Program | Rule Adopted | Program Plan Approved (with modifications) | Status/ Notes |
|-----------------|--------------|--|--|
| CPRE PROGRAM | | | Second Program Plan pending. First round of winning bids to be notified end of March. |
| GSA PROGRAM | 100 H | SI CO / IDA S | Compliance filing pending. Program will open after final approval. |
| Community Solar | | Filed, Pending Approval | n/a |
| Solar Leasing | | ing ing n/a belang | Two certificates issued (one to Duke Energy Clean Energy Resources, LLC) |
| Solar Rebate | n/a | n/a | Two rounds of rebates claimed at full capacity available. |
| Net Metering | Pe | ending | Duke Energy is planning to host a stakeholder process with the goal of reaching consensus on a proposal related to net metering. |



Competitive Procurement of Renewable Energy (CPRE Program) (N.C.G.S. § 62-110.8)

Timeline and Progress:

- July 28, 2017 (the day after House Bill 589 became law): the Commission issued an order establishing a rulemaking proceeding to implement the CPRE Program. (Docket No. E-100, Sub 150).
- November 6, 2017: the Commission adopted Commission Rule R8-71, implementing the requirements of the CPRE Program.
- November 27, 2017: Duke filed its proposed CPRE Program and Program
 Guidelines, as required by H.B. 589, § 2(c). (Docket Nos. E-2, Sub 1159, and E-7,
 Sub 1156).
- January 9, 2017: the Commission approved Accion Group, LLC, as the Independent Administrator of the CPRE Program.
- February 21, 2018: the Commission issued an Order requiring Duke to make modifications to the CPRE Program plan, and approving the CPRE Program plan, as modified.



CPRE Program (cont.)

- In its Order approving the CPRE Program, the Commission discussed its view that the CPRE Program is a market-based program, and that it is appropriate to make adjustments to the Program based on the results of the RFP Solicitations.
- The initial CPRE Program plans called for four RFP Solicitations, or "tranches," to procure 2,660 MW of renewable supplied generating capacity.
 - Cost effectiveness requires that the price be below the avoided cost rates established by the Commission.
- Tranche 1 sought a total of 680 MW: 600 MW in DEC and 80 MW in DEP
- Bids were submitted based on decrements from current avoided cost rates to ensure cost effectiveness.
- Bids incorporating energy storage accepted, subject to energy storage protocol
- Duke is required to provide periodic updates to the Commission on Tranche 1.



CPRE Program (cont.)

Update on Tranche 1

- Submission Window:
 - From July 10, 2018, to October 9, 2018, bidders ("market participants") gained access to view, complete, and submit RFP proposal forms.
- Number of Bids: 78 total proposals (some by the same market participant)
- Generating Capacity Submitted: Total 3,966 MW approx. 5 times the 680 MW sought in the Tranche 1 RFP.
- Pricing:
 - Initial median price decrement was \$(6.73)/MWh below the avoided cost rates used for bid evaluation, for both DEP and DEC.
 - In the competitive tier, the decrement was \$(10.2)/MWh (DEP) and \$(7.63) (DEC).
 - Approximately 10-20% below the Commission-approved avoided cost rates
- Winning bids:
 - Notified March 25, 2019
 - Contracting period to be completed May 24, 2019



CPRE Program (cont.)

Potential Revisions to CPRE Program Plans:

- The Commission is waiting to take "lessons learned" from the Tranche 1 RFP Solicitation.
- On September 1, 2018, the Duke utilities submitted their Integrated Resource Plans, including revised CPRE Program plans.
- Proposed revisions include:
 - Recognition that "legacy PURPA projects" will exceed 3,550 MW. This reduces the total 2,660 MW required under CPRE, pursuant to G.S. 62-110.8(b)(3).
 - Reduced number of RFP tranches from 4 to 3.
 - Revised schedule.
 - Commission directed ongoing discussions among the stakeholders.



Green Source Advantage Program (GSA Program) (N.C.G.S. § 62-159.2)

- The GSA Program offers large commercial customers, major military installations, and the UNC system customers of Duke Energy the opportunity to direct the utility procure renewable resource-supplied power on the customer's behalf.
- The Commission received voluminous comments from a large number of parties, and held an oral argument with most of the parties choosing to participate.
- On February 1, 2019, the Commission issued an Order requiring modifications to the GSA Program and approving the Program, as modified.
- Final approval of the modified Program is pending, and the GSA Program should open shortly after Commission approval.



Community Solar Program (N.C.G.S. § 62-126.8)

- The Community Solar Program allows the Duke utilities' customers to offset a portion of their energy usage by subscribing to a community solar energy facility.
 - Available until the total capacity of all community solar energy facilities is 20 MW.
 - Each facility must be 5 MW or less.
 - No subscriber may have more than 40% interest in a community solar facility.
 - Subscribers may not offset more than 100% of their maximum annual demand for electricity.
- Duke filed its Community Solar Program and the Commission has received numerous comments from a number of parties. Duke filed a substantially revised program in response to comments.
- The Commission is deliberating on the approval of the Community Solar Program.



Solar Leasing Program (N.C.G.S. § 62-126.5)

- The Solar Leasing Program allows the Duke utilities' and third party solar facility developers to offer for lease to Duke's customers solar PV facilities that are located at the customer's premises.
- To engage in business of solar leasing, Duke or the third party solar facility developer must obtain a certificate from the Commission.
- Commission adopted Rule R8-73 detailing the requirements for applications for these certificates.
- To date, the Commission has issued two such certificates:
 - 1. Eagle Solar & Light, LLC
 - 2. Duke Energy Clean Energy Resources, LLC



Solar Rebate Program (N.C.G.S. § 62-155(f))

- The Solar Rebate Program allows the Duke utilities' to offer financial incentives to residential and non-residential customers for the installation of small customer-owned or –leased solar PV facilities.
- The Commission approved the Solar Rebate Program in April 2018.
- Update on Program Implementation:
 - Rebate Amount:
 - Residential Customers: \$0.60 / watt; Maximum: \$6,000
 - Nonresidential Customers \$0.50 / watt; Maximum \$50,000
 - Availability limited to 10,000 kW per year:
 - Nonresidential customers limited to 5,000 kW per year
 - 2,500 kW reserved for nonprofit organizations, with 50 kW reserved for NC Green Power Solar Schools Pilot program.
 - Results:
 - July 2018 Offering: All rebates available for residential class were claimed within 2 weeks.
 - January 2019 Offering: All rebates available for residential class were claimed within 2 days.
- Note: customer-owned facilities must be under net-metering arrangement...



Net-Metering Rates (N.C.G.S. § 62-126.4)

- "Net-Metering" allows a utility customer to offset all or a portion of the customer's energy consumption by selling electric power to the utility.
 - What rate is the customer paid for generating power?
 - Full Retail Rate "the meter spins backward"
 - Avoided Cost Rate Similar to a QF generator
 - Something else? Approaches vary, and the debates are often contentions.
- Historically, the Commission allowed small facilities to participate in net metering arrangements at the full retail rate.
 - N.C.G.S. § 62-126.4(c) provides that these customers can continue under current rates until January 1, 2027.
- Duke is planning to host a stakeholder process with the goal of reaching consensus on a proposal related to net-metering.



Questions/Contact

NORTH CAROLINA UTILITIES COMMISSION

Dobbs Building, 430 North Salisbury Street 27603-5918

4325 Mail Service Center, Raleigh, North Carolina 27699-4300

www.ncuc.net Phone: 919-733-4249 Fax: 919-733-7300



HOUSE BILL 589: Competitive Energy Solutions for NC.

2017-2018 General Assembly

Committee:

Introduced by:

Analysis of:

S.L. 2017-192

Date:

August 8, 2017

Prepared by:

Jennifer McGinnis

Staff Attorney

OVERVIEW: S.L. 2017-192 amends various laws related to energy policy, including reform of the State implementation of PURPA, the creation of a competitive bidding process for new renewable energy facilities, and the enactment of the Distributed Resources Access Act to authorize leasing of third-party owned solar development.

This act has various effective dates. Please see the full summary for more detail.

CURRENT LAW, BACKGROUND, AND BILL ANALYSIS:

PART I: STANDARD CONTRACTS FOR SMALL POWER PRODUCERS

PURPA and Qualifying Facilities: The Public Utilities Regulatory Policy Act of 1978 (PURPA)¹ was enacted by Congress to reduce dependence on foreign oil and promote renewable energy. PURPA requires utilities to purchase energy generated by qualified facilities at a rate based on "avoided cost." The avoided cost is "the incremental costs to an electric utility of electric energy or capacity or both which, but for the purchase from the qualifying facility (QF) or qualifying facilities, such utility would generate itself or purchase from another source."²

Implementation of PURPA in NC: The Federal Energy Regulatory Commission has delegated PURPA implementation authority to the States. The North Carolina Utilities Commission (Commission) has jurisdiction to set standards for QFs including the avoided cost calculation and the terms and conditions of contracts and capacity thresholds for those facilities. The Commission currently requires publicly owned electric utilities to offer standard 5-, 10-, and 15-year long term power purchase agreements for small power production facilities 5 MW and under.

The Commission establishes the avoided cost rate and terms and conditions of the standard contract biennially and there is currently an open docket to establish the avoided cost rate.³ The Commission has not yet issued an order in the docket reestablishing the rate or terms and conditions of the contract.

In their avoided cost docket filing, Duke has stated that 60% of all PURPA projects in the country are in North Carolina. As of September 2016, 1,300 MW of utility scale solar has been interconnected in the service territories of Duke Energy Progress and Duke Energy Carolinas.⁴

³ Biennial Determination of Avoided Cost Rates for Electric Utility Purchases from Qualifying Facilities-2016, NCUC Docket No.E-100, Sub 148.





Legislative Analysis Division 919-733-2578

¹ Pub. L. No. 95-617, 92 Stat. 3117.

² 18 C.F.R. 292.101(b)(6).

Page 2

Legally Enforceable Obligation: Pursuant to PURPA and federal regulations, a QF has the right to sell energy and capacity under a legally enforceable obligation (LEO).⁵ The LEO sets the point in time the QF has committed to sell energy or capacity to the utility and obligated the utility to purchase from the QF at the utility's avoided cost rates calculated when the LEO commitment is made.

Section 1.(a) aligns the definition of small power producer in State law with the federal definition of a small power production facility. A small power production facility is a generating facility of 80 MW or less whose primary energy source is renewable, biomass, waste, or geothermal resources.

Section 1.(b) requires utilities to offer standard contracts to small power production facilities for up to 10-year terms for facilities that have a capacity up to 1 MW. The standard contract for 1 MW facilities is capped to a total aggregate of 100 MW per public utility. Once the 100 MW cap is reached, the standard contract minimum capacity threshold is reduced from 1 MW to 100 kW.

For small power producers over 1 MW, or 100 kW once the 100 MW cap is reached, the rates will be negotiated between the small power producer and the utility for a fixed five-year term. Swine and poultry waste, small hydropower, and biogas facilities may negotiate, however, for a term beyond five years.

The act also requires that capacity payments be made only when capacity is needed by the utility based on need for that resource as established by the utility's statutorily required integrated resource plan. The limitation on capacity payments does not apply to swine and poultry waste for which a need is established by the renewable energy portfolio standards.

Section 1.(c) provides for a grandfathering of small power production facilities that are currently eligible for the avoided cost rates in Commission Docket E-100, Sub 140 (the "Sub 140 tariffs" are the avoided cost rates determined in 2014). Facilities currently eligible for those rates have a 30-month deadline to be placed into service (that deadline is September 10, 2018).

This section provides for an extension of the 30-month deadline and continued eligibility for the Sub 140 tariff for facilities that are otherwise qualified if they had met the deadline. These facilities, which are eligible for a 15-year contract under the Sub 140 tariff, will have the duration of the term begin on September 10, 2018.

Under this section, the utility has the option not to interconnect a solar facility to its distribution system with a nameplate capacity of ten megawatts (10 MW) or greater that had not executed an interconnection agreement prior to July 1, 2017, and may require such facility to interconnect to the utility's transmission system.

Section 1.(d) provides that this section is effective when it becomes law. Section 1.2 applies to standard contract offers made on or after that date and Section 1.3 applies to small power production facilities that have established a legally enforceable obligation by November 15, 2016.

PART II. COMPETITIVE PROCUREMENT OF RENEWABLE ENERGY

Section 2.(a) creates a competitive procurement process for new renewable energy facilities by requiring electric public utilities with more than 150,000 customers (Duke Energy, including Duke Energy Carolinas and Duke Energy Progress) to issue a request for proposals (RFP). The RFP must be issued over a 45-month term for a total procurement of 2,660 MW of capacity from renewable energy

⁴ Joint Initial Statement and Proposed Standard Avoided Cost Rate Tariffs of Duke Energy Carolinas, LLC and Duke Energy Progress, LLC, NCUC Docket No. E-100, Sub-148 (filed Nov 15, 2016).

⁵ 18 CFR 292.304(d).

Page 3

facilities. Any amount of renewable energy resources not contracted for during the competitive procurement is subject to rollover into a new competitive procurement. The Commission must determine whether any additional competitive procurement will be offered at the expiration of the initial 45-month competitive procurement based on a showing of need as evidenced by the utility's most recent biennial integrated resource plan or updates to the plan as approved by the Commission.

| Existing and Transitional Solar C | Capacity in North Carolina |
|-----------------------------------|----------------------------|
| Connected | 1,800 MW |
| Under Construction | 700 MW |
| Transition | 1,000 MW |
| Sub-Total | 3,500 MW |

| Competitive | Procurement* |
|-------------|--------------|
| 2018 | 665 MW |
| 2019 | 665 MW |
| 2020 | 665 MW |
| 2021 | 665 MW |
| Sub-total | 2,660 MW |

^{*}The competitive procurement is required to be reasonably allocated over 45 months - the capacity stated in each year is an estimate.

| Green Source Rider (see Part III) | 600 MW |
|-----------------------------------|----------|
| Community Solar (see Part VI) | 40 MW |
| Total | 6,800 MW |

The amount of capacity from renewable energy facilities not procured during the 45-month competitive procurement period is subject to rollover and would be procured in a new competitive procurement (should an additional competitive procurement be offered at the expiration of the initial 45-month competitive procurement based on a showing of need as determined by the Commission).

This section places the following limitations on the procurement of renewable energy resources:

• The total amount of energy in the competitive procurement will be adjusted up or down by any amount in which the public utility's renewable energy procurement outside of the competitive procurement and the green source rider program (see Part III below) is more or less than 3500 MW. Current estimates by the utility are that 3,500 MW is the total amount of solar energy

Page 4

capacity in the State that is either connected, under construction, or will be developed prior to the first competitive procurement solicitation.

- The cost of the energy procured will be capped at the forecasted avoided cost for the term of the agreement.
- The utility will be required to release a pro forma contract prior to the solicitation for bids on a renewable energy project. The pro forma contract will establish terms and conditions for resource dispatch and curtailment. The pro forma contract will be for a term of 20 years; that term, however, could be adjusted in the discretion of the Commission.
- The public utility will be able to participate as a developer of renewable energy facilities but will be limited to a maximum of 30% of the procurement amount.

The act provides that the utility has the authority to determine the location and allocated amounts of renewable energy resource projects within its service area. It will also have rights to dispatch, operate, and control third-party operated renewable energy facilities as it does its own generating facilities.

The competitive bidding process will be overseen by an independent administrator that is required to publish the methodology used to choose the projects. The public utility is required to disclose any non-publicly available information concerning its own system in preparing its bid to other bidders.

The costs to procure energy in the competitive procurement are eligible to be recovered through an annual rider. The annual costs recoverable, however, are not allowed to exceed one percent of total revenues of the utility in the State for the prior calendar year.

The Utilities Commission is required to adopt rules to provide oversight of the competitive procurement program and to establish a procedure to modify or delay the competitive procurement program if it determines it is in the public interest to do so. The Commission is further required to adopt rules to:

- Provide for a waiver of regulatory conditions or code of conduct requirements that would unreasonably restrict a public utility or its affiliates from participating in the competitive procurement process, unless the Commission finds that such a waiver would not hold the public utility's customers harmless.
- Establish a procedure for expedited review and approval of certificates of public convenience and necessity for renewable energy facilities owned by the public utility.
- Establish a methodology to allow an electric public utility to recover its costs pursuant to the annual rider created in this section.

Section 2.(b) makes a conforming change to Chapter 62 to exempt power purchase agreements entered into pursuant to the competitive procurement from Commission filing and approval requirements.

Section 2.(c) provides that this section is effective when it becomes law and specifies that the utilities must file the competitive procurement program with the Commission within 120 days of the effective date and the Commission must issue an order to approve, modify, or deny the program within 90 days of the filing.

PART III. RENEWABLE ENERGY PROCUREMENT FOR MAJOR MILITARY INSTALLATIONS, PUBLIC UNIVERSITIES, AND OTHER LARGE CUSTOMERS (GREEN SOURCE RIDER PROGRAM CONTINUED)

Background: In December of 2013, the Commission approved a three-year Green Source Rider pilot program designed to give large energy customers the option of offsetting some or all of their energy

Page 5

consumption with renewable energy resources in the Duke Energy Carolinas service territory.⁶ The pilot program has expired.

Section 3 provides for a new renewable energy procurement program for large energy users, the military, and the University of North Carolina (UNC) system. Large energy users are defined as those with a contract demand for 1 MW or more, or 5 MWs or more at multiple service locations when combined in aggregate.

The public utility is required to file for Commission approval of the new program within 180 days of the effective date of the section. It will provide for standard contract terms and conditions that allows the customer to choose the renewable energy facility and for a term ranging from 2 to 20 years.

The customer program participants are limited to contract for 125% of their maximum annual peak demand. The program participants are required to establish reasonable financial assurance requirements; however, the military and UNC are exempt from the requirements.

The program will expire in five years or on December 31, 2022, whichever is later. The program has a cap of 600 MW of total capacity, with 100 MW set aside for the military and 250 MW set aside for UNC. If the set-asides are not used by December 31, 2020 or three years after the start of the program, whichever is later, the capacity can be used by any eligible program participant. If any capacity is not contracted for by the expiration of the program, it will rollover into the competitive procurement program.

Under the program, the utility pays the contract price to the renewable energy developer. The avoided cost portion of the contract price is recovered through the fuel clause rider (see Part IV below). The program participant will receive a bill credit as determined by the Commission but not to exceed the utility's avoided cost. In determining the bill credit, the Commission will ensure that all other customers are held harmless from the impact of the renewable electricity procured on behalf of the program customer.

PART IV. COST RECOVERY FOR CERTAIN SMALL POWER PRODUCER PURCHASES

Section 4 enables the public utility to recover the cost of PURPA QF purchased power and the non-administrative costs of the green source rider program through the existing fuel clause rider.

This section also adds those costs to the annual cap on cost increases for other parts of the fuel clause rider and raise the cap on those costs from 2.0% to 2.5% of total revenues of the utility for the prior calendar year.

PART V. AMEND COST CAPS FOR REPS COMPLIANCE

In 2007, the General Assembly enacted a Renewable Energy Portfolio Standard (REPS) requirement for electric power suppliers. REPS requires electric power suppliers to provide a designated amount or percentage of power from renewable energy resources as a portion of their overall provision of electricity.

⁶ NCUC Docket E-7, Sub 1043.

⁷ S.L. 2007-397, also known as "Senate Bill 3."

Page 6

Cost Cap: Electric power suppliers are allowed to recover costs of compliance with the REPS requirements through an annual rider proceeding. The recovery of costs may not exceed an amount equal to the per-customer annual charges in the following schedule:

| Customer Class | 2008-2011 | 2012-2014 | 2015 and thereafter |
|-----------------------|-----------|-----------|---------------------|
| Residential, per acct | \$10 | \$12 | \$34 |
| Commercial, per acct | \$50 | \$150 | |
| Industrial, per acct | \$500 | \$1000 | |

Section 5.1 reduces the cost caps for residential customers under REPS from \$34 per account per year to \$27 per account per year. Section 5.2 holds the public utility harmless for contracts entered into for REPS compliance prior to July 1, 2017.

PART VI. DISTRIBUTED RESOURCES ACCESS ACT

Third Party Financing and Net Metering: In many states, the development of residential and commercial rooftop and on-site solar facilities involves third party financing options such as power purchase agreements (PPA) and leasing arrangements with third party solar developers. Under a PPA, the customer agrees to purchase all the energy produced by the system. With a leasing arrangement, the customer agrees to pay a fixed monthly fee to the third-party for the equipment that is not directly based on the amount of on-site electricity generation. Under either financing model, any excess generation not used on-site is typically subject to a net metering arrangement between the customer and the utility.

Under current law, electric public utilities in the State have the exclusive rights to sell electricity in a designated franchise area. Third-party financing models are not available because solar developers are not authorized to sell power back to the consumer in the State unless they are the regulated public utility serving that franchise area.

Retail customers, however, can own a renewable energy system for their own primary use and are compensated through bill credits under a net metering rate. The Commission established net metering rules for investor-owned utilities in 2005 and last revised those rules in 2009. Under the current net metering rates, retail customers that own their own renewable energy systems receive a bill credit at the retail rate for net excess power generation. Those credits carry forward to the next month's bill and rollover month to month if not used. The credits expire annually at the beginning of the summer billing season.

Section 6.(a) enacts the Distributed Resources Access Act to allow third parties to offer leasing of solar energy facilities in the service area of an offering utility or a municipality that offers electric service and to create a community solar energy program to be implemented by the offering utility. The offering utility is any electric public utility as defined in G.S. 62-3(23) serving at least 150,000 North Carolina retail jurisdictional customers as of January 1, 2017, but does not include any other electric public utility, electric membership corporation, or municipal electric supplier.

⁸ NCUC Docket No. E-100, Sub 83 (March 31, 2009).

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The section allows retail electric customers of an offering utility to enter into contracts with solar developers or the electric public utility for the lease of eligible solar facilities. The solar energy facility will have to meet the following requirements to be eligible:

- Generates electricity from a solar photovoltaic system.
- Is limited to a capacity of:
 - Nonresidential customers: 1MW or 100% of contract demand.
 - Residential customers: 20 kW or 100% of estimated demand.
- Is located on the premises of the customer being served.
- Is interconnected with the public utility.
- Is intended to offset no more than 100% of the customer's own consumption.
- Meets all applicable safety, performance, interconnection, and reliability standards.

The total installed capacity of all leased solar energy facilities on an offering utility's system is capped at 1% of the previous five year average of the North Carolina retail contribution to the offering utility's coincident retail peak demand.

Net Metering: Section 6 requires the electric public utility to file a docket with the Commission for revised net metering rates. The rates will be established after an investigation of the costs and benefits of customer-sited generation. The Commission is directed to establish rates that ensure net metering customers pay their full fixed cost of service and the rates may include fixed monthly charges. Retail customers that own their own renewable energy system and are on an approved net metering rate, prior to the approval of the revised net metering rates, are grandfathered in at the rate at the time of interconnection until January 1, 2027.

Consumer Protection: Section 6 requires that the lease agreement provided by a lessor, including the utility or a third party developer, must comply with the following requirements:

- Be signed and dated and in at least 12 point font.
- Include the right to rescind the agreement for three business days.
- Provide a description of the solar energy facility.
- List the cost, fees, payments, interest, etc. over the life of the agreement.
- Identify State and federal tax incentives that are included in the lease payments.
- Provide a disclosure if a transfer of the lease is subject to any restrictions.
- Provide a disclosure if a transfer of ownership of the real property to which the solar energy facility is affixed is subject to any restrictions.
- Provide a summary of total costs for maintaining and operating the solar energy facility.
- If the agreement contains an estimate of the customer's future utility charges, provide an estimate of the retail electric customer's estimated utility charges during the same period as impacted by potential utility rate changes ranging from at least a five percent (5%) annual decrease to at least a five percent (5%) annual increase from current utility costs.
- Provide a standard disclaimer that utility rates and tax incentives are subject to change.

This section further requires that if the maintenance or warranty for the solar energy facility is transferred, the person who is currently obligated to maintain or warrant the solar energy facility must disclose the contact information of the person who will be assuming the maintenance or warranty obligations of the solar energy facility.

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With regard to marketing materials, this section requires that if those materials contain an estimate of the customer's future utility charges, it must provide an estimate of the retail electric customer's estimated utility charges during the same period as impacted by potential utility rate changes ranging from at least a five percent (5%) annual decrease to at least a five percent (5%) annual increase from current utility costs.

Commission Authority over Lessors: Section 6 requires lessors to obtain a certificate from the Commission before beginning operations. To be certified an applicant must comply with the following requirements:

- Register each solar energy facility that the applicant leases to a customer.
- Certify that each lease of a solar energy facility that the applicant offers or accepts will comply with the requirements set out in the act.
- Consent to the auditing of its books and records by the Public Staff.
- Conduct its business in compliance with all federal and State laws, regulations, and rules for the protection of the environment and conservation of natural resources, the provision of electric service, and the protection of consumers.

This section creates a civil penalty of up to \$10,000 for any person to operate in violation of the terms of the Act or to engage in unfair or deceptive practices in the leasing of solar energy facilities.

Community Solar: Section 6 requires the development of a community solar program that will require the offering utilities to file a program with the Commission to construct up to 20 MWs of solar facilities per public utility that will allow customers to participate by buying subscriptions for a certain amount of output of the electricity produced by the facility. Each community solar energy facility will be required to offset the electric needs of at least five subscribers and no single subscriber will be allowed to subscribe to more than 40% of the output of the facility. The facility will be limited to 5 MW in size and each subscription will represent at least 200 W of generating capacity and no more than 100% of the maximum annual peak demand of electricity at the subscriber's premises.

The program will be capped at 20 MW per public utility, for a total of 40 MW between Duke Energy Carolinas and Duke Energy Progress. Subscribers to the program will be required to be in the same county or a county contiguous to the facility. If the subscriber does not meet the location requirements, the Commission may approve requests from the electric public utility to allow a subscriber to be up to 75 miles from the facility. Subscribers to the facility will receive a bill credit at the utility's avoided cost rate.

The public utility is required to file for Commission approval of the program within 180 days of the effective date of the section. The Commission may approve, disapprove, or modify the design of the community solar energy program submitted by the utility to ensure that customers who do not subscribe to a community solar energy facility are held harmless, among other requirements.

Leasing Program by Municipalities: Section 6 provides that a municipality that sells electric power to retail customers may offer leases to solar energy facilities located within the municipality's service territory at the election of its governing council or commission. It prohibits the costs a municipality incurs in marketing, installing, owning, or maintaining leases through its own leasing programs as a lessor to be recovered from other nonparticipating municipality retail customers through rates.

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If the municipality offers a leasing program, a third party lessor may lease a solar energy facility within the municipality's service territory if they have received a certificate issued by the Commission and comply with terms and conditions approved by the municipality. The Commission's net metering rates will not apply in the municipality's service territory: any net metering tariffs offered in a leasing arrangement under this section will be adopted by the municipality's governing council or commission.

Section 6.(b) makes a conforming change to provide that lessors of solar energy facilities are not regulated public utilities under Chapter 62 of the General Statutes.

Section 6.(c) makes a conforming change to G.S. 62-110.1(g) to exempt leased solar energy facilities from the certification requirements Chapter 62 (the certificate of public necessity and convenience). This section also requires the exempt facilities to report the proposed construction and completion of the facility to the Commission and the interconnecting public utility.

PART VII. EXPEDITED REVIEW OF INTERCONNECTION OF SWINE AND POULTRY WASTE

Under current law, the Commission has the authority to adopt rules to establish standards for interconnection of renewable energy facilities with a capacity of 10 MW or less to an electric public utility's distribution system.

Section 7 directs the Commission in its rule adoption authority under REPS, to establish interconnection standards that include an expedited review process for swine and poultry waste to energy projects of two megawatts (2 MW) or less, and other measures to help achieve compliance with the swine and poultry waste set-asides under REPS.

PART VIII. SOLAR REBATE PROGRAM

Section 8.(a) creates a solar rebate program to provide incentives to customers that install or lease solar energy facilities and are subject to the public utility's net metering tariff. The incentives are limited to facilities as follows: (i) residential: 10 kW alternating current; and (ii) non-residential: 100 kW alternating current. The program shall meet the following requirements:

- Limited to 10 MW annually of total installed capacity over five years from 2018 through 2022. There are two utilities subject to this section, Duke Energy Carolinas and Duke Energy Progress, thus a total 100 MW of total installed capacity is eligible for the rebates program.
- Non-residential installations must not exceed half of the capacity of the program, which is 5 MW. 2.5 MW must be set aside for non-residential installations by non-profits, with 50 kW set aside for NC Greenpower Solar Schools Pilot or a similar program.
- Any set-asides or any portion of the incentives that goes unsubscribed will rollover to subsequent years.

Section 8.(b) amends the REPS rider to allow cost recovery by the public utility for the cost of the rebates program.

Section 8.(c) requires the public utilities to file the application for the rebates program within 180 days after the section becomes effective. The section becomes effective when it becomes law.

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PART IX. DEMAND-SIDE MANAGEMENT FOR STATE OWNED FACILITIES PILOT PROJECT

Section 9 establishes a pilot program in the Department of Public Safety to enroll in a demand-side management program rate or tariff with the public utility if available. The program allows load to be curtailed or shifted onto the generator when called upon for energy efficiency or emergency purposes and qualifies the agency to enroll in a potentially cost saving rate or tariff. The Department is required to report on the pilot program to the Joint Legislative Commission on Energy Policy by January 31 of each year and the program expires on January 1, 2020.

PART X. UPDATE UTILITIES COMMISSION CHARGES AND FEES

The Commission and the Public Staff issued a recommendation to the General Assembly in 2016 to consider changes to fees and charges of the Commission, pursuant to a direction to review fees and charges included in the 2015 Appropriations Act.

The costs of the activities of the Commission and the Public Staff are supported by the fees and charges imposed under G.S. 62-300 and the utility regulatory fee imposed under G.S. 62-302. The fees and charges imposed under G.S. 62-300 are intended to defray the administrative costs of processing filings.

Section 10.(a) codifies a required filing at the Commission for a renewable energy registration statement pursuant to Commission Rule R8-66 and reference a new associated fee for renewable energy facilities seeking a renewable energy certificate (REC). G.S. 62-133.8(k) currently requires the Commission to track RECs but has no associated fee required to register and process facilities applying for the RECs under Commission rules adopted to implement the online tracking database.

Section 10.(b) amends the fees under G.S. 62-300. It creates a \$250 fee for (i) an application for a certificate of authority to engage in business as a solar generator lessor (see Part VI of the act); and (ii) the processing of the registration statement for a REC (see Section 10.1 of the act). This section also creates a \$50 fee for the processing of Reports of Proposed Construction that are required to be filed with the Utilities Commission for facilities exempt from the requirement to obtain a certificate of public convenience and necessity.

PART XI. UTILITIES COMMISSION/PUBLIC STAFF POSITIONS

Section 11 authorizes the Utilities Commission and the Public Staff to create two positions in order to meet the requirements created by the act.

PART XII. ENERGY STORAGE STUDY

Section 12 requires the North Carolina Policy Collaboratory at UNC to conduct a study on energy storage including how energy storage may or may not provide value to North Carolina consumers based on capital investments, value to the grid, net customer savings, net job creation, impact to rates and service quality, and other factors. The study must address the feasibility of energy storage in North Carolina, what services energy storage can provide that are not being performed currently, the economic potential or impact of energy storage in North Carolina, and the policies needed or impacted by coordinated energy storage policy. The Collaboratory is required to report the results of the study to the Energy Policy Council and the Joint Legislative Commission on Energy Policy by December 1, 2018.

PART XIII. MORATORIUM ON PERMITS FOR WIND ENERGY FACILITIES

In 2013, the General Assembly enacted Article 21C of Chapter 143 of the General Statutes, which established a permitting program for the siting and operation of wind energy facilities in the State (S.L. 2013-51). No person may undertake construction, operation, or expansion activities associated with a wind energy facility without first obtaining a permit from the Department of Environmental Quality.

Section 13 establishes a moratorium on the consideration of applications and on the issuance of permits for wind energy facilities and wind energy expansions in the State from January 1, 2017, to December 31, 2018. The moratorium does not apply to:

- Facilities that received a "Determination of No Hazard to Air Navigation" issued by the Federal Aviation Administration on or before May 17, 2013; or
- Applicants who can show a completed application was submitted on or before January 1, 2017.

The act also directs the General Assembly to study the extent and scope of military operations in the State in order to create maps and data to be used to communicate the temporal and spatial use of land, air-, and water-based military operations and identify areas where energy infrastructure and development pose a threat to, encroaches upon, or otherwise reduces operations, training capabilities, or readiness. The act provides the following timeline for the study:

- The Legislative Services Officer is required to issue an RFP for collection of data and creation of maps by September 1, 2017.
- A contract must be executed by November 1, 2017.
- The study, including maps and data, and findings and recommendations, must be submitted on or before May 31, 2018.

EFFECTIVE DATE: Except as otherwise provided, the act would become effective when it becomes law.

Layla Cummings, former staff attorney, substantially contributed to this summary.

#1

House Ages Assignments Tuesday, March 12, 2019

Hirl Scouts

Session: 4:45 PM

| Committee | Room | Time | Staff | Comments | Member |
|-------------------------|------|---------|-------------|----------|-------------------|
| Public Utilities/Energy | 643 | 3:00 PM | Moira Kelly | | Speaker Tim Moore |
| V/ | | | Jevan Lyle | | Speaker Tim Moore |

House Committee on Energy and Public Utilities

3-12-19

Name of Committee

Date

| NAME | FIRM OR AGENCY AND ADDRESS |
|-----------------|---------------------------------|
| Sarah McQuillan | Karros Gov Affairs |
| Betsy McCorkle | Karros Gas Affairs |
| Alex Miller | AMGA |
| Steven Leutos | cypress Credh |
| Ty Ford | · MWC |
| Ryan Miller | NC Bulding Performance Associat |
| Sarah Patterson | ww |
| Ben Stockdale | NS S-stainable Energy Assoc. |
| Paul Mott | NC Assect of Electric Corps |
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| Elmbeth Rolers | NELMI |



House Committee on Energy and Public Utilities

3-12-19

Name of Committee

Date

| NAME | FIRM OR AGENCY AND ADDRESS |
|-----------------|----------------------------|
| Chis Well | PG |
| Midulle Frazier | NP |
| Stophen De May | Duke Energy |
| Kathy Haulis | Duke aneys |
| Sysan Mile | Duke Ensy |
| Kordal Donna | Duke Energy |
| Ru Kaylan | Kay be Lon |
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House Committee on Energy and Public Utilities

3-12-19

Name of Committee

Date

| NAME | FIRM OR AGENCY AND ADDRESS |
|----------------------|----------------------------|
| Juli Robinson | NCSEA |
| Tom FREAN | NCSER, EDF |
| Brooks Rancy Pearson | SELC |
| JOHN LUCEY | DEQ |
| Henry M Laucaster | . LCA |
| Sontega | NM125 |
| 5A lla | NCAEL |
| Carsidy Robertson | AMGA |
| Will Scott | Ne Conservation Network |
| Alfre Windney | NCCN |
| Y. | |
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House Committee on Energy and Public Utilities

3-12-19

Name of Committee

Date

| | NAME | FIRM OR AGENCY AND ADDRESS |
|---|------------------|----------------------------|
| | Britton Allan | Netec |
| | Brudy Allen | NCTCC |
| | Dwight Allew | Allew Law |
| | Bo Sonors | Duke Enegy |
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3:House Committee on Energy and Public Utilities Tuesday, March 19, 2019 at 3:00 PM Room 643 of the Legislative Office Building

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 PM on March 19, 2019 in Room 643 of the Legislative Office Building. Representatives Arp, Autry, Black, Brockman, Cunningham, Dixon, Goodman, Hanig, Harrison, Hastings, Hawkins, Holley, Howard, Humphrey, Richardson, Riddell, Szoka, and Wray attended.

Representative John Szoka, Chair, presided.

The following bills were considered:

HB 235 Utilities Commission Technical & Admin Changes.-AB (Representatives Arp, Szoka)

AMENDMENT: Rep. Hanig explained and moved for the adoption of an amendment (H235-148-1 [v-2]), Rep. Arp seconded the motion and the amendment was adopted.

PRESENTATIONS:

ElectriCities Presentation: Understanding Public Power, ElectriCities of NC, Inc. / Roy Jones, CEO (ATTACHMENT 1)

How Electric Cooperatives Are Structured / Lee Ragsdale, Sr. VP, NC Electric Cooperatives/ S. Lee Ragsdale, Jr., PE (ATTACHMENT 2)

The floor was open for remarks and questions.

The meeting adjourned at 3:57 PM.

Representative John Szoka, Chair

Presiding

Beverly Slagle, Committee Clerk

House Committee on Energy and Public Utilities Tuesday, March 19, 2019, 3:00 PM 643 Legislative Office Building

AGENDA

Welcome and Opening Remarks: Chairman John D. Szoka, presiding

Introduction of Pages & Sergeant-At-Arms

Bills

BILL NO. SHORT TITLE

SPONSOR

HB 235

Utilities Commission Technical

Representative Arp

&Admin Changes.-AB

Representative Szoka

Please find attached a Proposed Committee Substitute (PCS) for HB 235

Amendment H235-ARI-1 [v.2] presented by Rep. Hanig

Presentations

ElectriCities Presentation: Understanding Public Power

Presenter: Roy Jones, CEO

How Electric Cooperatives Are Structured

Presenter: Lee Ragsdale, Sr. VP, Grid Infrastructure & Compliance / NC Electric Cooperatives

Other Business

Adjournment



NORTH CAROLINA GENERAL ASSEMBLY AMENDMENT House Bill 235

AMENDMENT NO.

| | H235-ARI-1 [v. | .21 | | e filled in by cipal Clerk) | |
|--|------------------------------------|--|--|--|--|
| | | 1 | 11111 | ipai Cicik) | Page 1 of 1 |
| | Amends Title [1 H235-CSRIf-1 | NO] | Date Max | uh 19, | ,2019 |
| | Representative 1 | Hanig | | | |
| 1 2 | moves to amend by rewriting tha | d the bill on page 1, line 31, at line to read: | | | |
| 3 4 5 6 7 8 9 0 1 2 3 4 | "(1) | "Broadband service" means high-speed access capability to per second in either the up threshold for broadband service Commission and either (i) is provides computer processing protocol conversion, including provided over such high-speed include intrastate service that of the effective date of this sufficient in the sufficient of the service that the service tha | o transmit at a rate of estream or downstrice established by the used to provide act, information storage any service applicated access service. "But was tariffed by the Control of the C | of not less than ream direction to Federal Composes to the Intege, information tions or informations or inform | 200 kilobits the current amunications ernet, or (ii) content, or ation service ce" does not |
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| | ADOPTED | FAILED | | TABLED | |
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GENERAL ASSEMBLY OF NORTH CAROLINA **SESSION 2019**

H

HOUSE BILL 235 PROPOSED COMMITTEE SUBSTITUTE H235-PCS30193-RIf-1

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| Short Title: | Utilities Comm'n Tech. and Add'l ChangesAB | (Public) |
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| Sponsors: | | |
| Referred to: | | |
| | March 4, 2019 | |
| ADMINIST INCREASE CONVENT MULTI-UN COMMISS JOB CLAS CAROLIN | A BILL TO BE ENTITLED TO MAKE TECHNICAL, CLARIFYING, CONFORMING, FRATIVE CHANGES TO THE LAWS RELATED TO PUBLIC UTILIT E THE NONUTILITY FILING FEE FOR A CERTIFICATE OF I ENCE AND NECESSITY; TO ALLOW THE USE OF MASTER MET NIT APARTMENT BUILDINGS; AND TO GRANT THE UT JON AND PUBLIC STAFF ADMINISTRATIVE FLEXIBILITY REGA SSIFICATIONS AND SALARIES, AS RECOMMENDED BY THE A UTILITIES COMMISSION. SSEEMBLY OF North Carolina enacts: | TIES; TO PUBLIC TERS IN TILITIES ARDING |
| TO THE LAV SEC "§ 20-398. Ho (a) No public street, of for compensaticarrier by the N and figures not shall also be pl than three inch and the rear ma | CLARIFYING, CONFORMING, AND ADMINISTRATIVE CHOWS RELATED TO PUBLIC UTILITIES CTION 1. G.S. 20-398 reads as rewritten: usehold goods carrier; marking or identification of vehicles. carrier shall operate or attempt to operate any motor vehicle upon a large public vehicular area within the State in the transportation of househo on unless the name or trade name and the North Carolina number assign North Carolina Utilities Commission appear on each side of the vehicle at less than three inches high. The North Carolina number assigned to the laced on the rear left upper quadrant of the vehicle in letters and figures are high. In case of a tractor-trailer unit, the side markings must be on the trailer. The markings required may be printed on the placards securely fastened on the vehicle. | highway, old goods ned to the in letters ne carrier s not less ne tractor |

Notwithstanding the provisions of G.S. 20-383 to the contrary, any law enforcement (e) officer with territorial jurisdiction is authorized to enforce the provisions of this section."

SECTION 2. G.S. 62-3 reads as rewritten:

"§ 62-3. Definitions. As used in this Chapter, unless the context otherwise requires, the term:

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per second in either the upstream or downstream direction the current threshold for broadband service established by the Federal Communications Commission and either (i) is used to provide access to the Internet, or (ii) provides computer processing, information storage, information content, or

"Broadband service" means any service that consists of or includes a

high-speed access capability to transmit at a rate of not less than 200 kilobits



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protocol conversion, including any service applications or information service provided over such high-speed access service. "Broadband service" does not include intrastate service that was tariffed by the Commission and in effect as of the effective date of this subdivision.

- (2) "Certificate" means a certificate of public convenience and necessity issued by the Commission to a <u>person or public utility</u> or a certificate of authority issued by the Commission to a bus company.
- (23) a. "Public utility" means a person, whether organized under the laws of this State or under the laws of any other state or country, now or hereafter owning or operating in this State equipment or facilities for:
 - 2. Diverting, developing, pumping, impounding, distributing or furnishing water to or for the public for compensation, or operating a public sewerage system for compensation; provided, however, that the term "public utility" shall not include any person or company whose sole operation consists of selling water or sewer service to less than 15 residential customers, except that any person or company which constructs a water or sewer system in a subdivision with plans for 15 or more lots and which holds itself out by contracts or other means at the time of said construction to serve an area containing more than 15 residential building lots shall be a public utility at the time of such planning or holding out to serve such 15 or more building lots, without regard to the number of actual customers connected;
 - c. The term "public utility" shall include all persons affiliated through stock ownership with a public utility doing business in this State as parent corporation or subsidiary corporation as defined in G.S. 55-2 to such an extent that the Commission shall find that such affiliation has an effect on the rates or service of such public utility.
 - d. The term "public utility," except as otherwise expressly provided in this Chapter, shall not include the following:
 - 1. a municipality, A municipality.
 - 2. an-An authority organized under the North Carolina Water and Sewer Authorities Act, Act.
 - <u>An</u> electric or telephone membership eorporation; corporation.
 - 4. or any Any person not otherwise a public utility who furnishes such service or commodity only to himself, his employees or tenants when such service or commodity is not resold to or used by others; provided, however, that any others.
 - <u>Any</u> person other than a nonprofit organization serving only its members, who distributes or provides utility service to his employees or tenants by individual meters or by other coin-operated devices with a charge for metered or coin-operated utility service shall be a public utility within the definition and meaning of this Chapter with respect to the regulation of rates and provisions of service rendered through such meter or coin-operated device imposing such separate metered utility charge.

SECTION 4. G.S. 62-20 reads as rewritten:

"§ 62-20. Participation by Attorney General in Commission proceedings.

The Attorney General may intervene, when he deems it to be advisable in the public interest, in proceedings before the Commission on behalf of the using and consuming public, including utility users generally and agencies of the State. The Attorney General may institute and originate proceedings before the Commission in the name of the State, its agencies or citizens, in matters within the jurisdiction of the Commission. The Attorney General may appear before such State and federal courts and agencies as he deems it advisable in matters affecting public utility services. In the performance of his responsibilities under this section, the Attorney General shall have the right to employ expert witnesses, and the compensation and expenses therefor shall be paid from the Contingency and Emergency Fund. The Upon request, the Commission shall furnish the Attorney General with copies of all applications, petitions, pleadings, order and

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decisions filed with or entered by the Commission. The Attorney General shall have access to all books, papers, studies, reports and other documents filed with the Commission."

SECTION 5. G.S. 62-34 reads as rewritten:

"§ 62-34. To investigate companies under its control; visitation and inspection.

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(c) The Public Staff shall have the right to examine confidential information as defined in G.S. 132-1.2 in exercising any power or performing any duty authorized by this Chapter. The Public Staff shall not disclose confidential information except as authorized by (i) the person or entity having the right to assert confidentiality, (ii) the Commission, or (iii) a court of competent jurisdiction. Any information not designated in writing as confidential by the person or entity disclosing it to the Public Staff is subject to disclosure. Any dispute about whether information has been properly designated as confidential shall be determined by the Commission upon motion and response of interested parties. Information shall be considered confidential only to the extent provided by law."

SECTION 6. G.S. 62-39 reads as rewritten:

"§ 62-39. To regulate crossings of telephone, telegraph, electric power lines and pipelines and rights-of-way of railroads and other utilities by another utility.

(d) This section shall not be construed to limit the right of eminent domain conferred upon public utilities and electric membership corporations by the laws of this State or to limit the right and duty conferred by law with respect to crossing of railroads and highways or railroads erossing railroads, highways, but the duty imposed and the remedy given by this section shall be in addition to other duties and remedies now prescribed by law. Any party shall have the right of appeal from any final order or decision or determination of the Commission as provided by law for appeals from orders or decisions or final determinations of the Commission."

SECTION 7. G.S. 62-49 reads as rewritten:

"§ 62-49. Publication of utilities laws.

The Commission is authorized and directed to secure publication of all North Carolina laws affecting public utilities, together with the Commission rules and regulations, in an annotated edition, and the Commission may adopt rules for distribution of said publication, and shall publish biennial supplements to said utilities laws containing all amendments and additions thereto, publication and may republish said laws at such times as may be reasonable and necessary."

SECTION 8. G.S. 62-74 reads as rewritten:

"§ 62-74. Complaints by public utilities.

Any public utility shall have the right to complain file a complaint against any other public utility or any person on any of the grounds upon which complaints are allowed to be filed by other parties, and the same procedure shall be adopted and followed as in other cases, except that the complaint and notice of hearing shall be served by the Commission upon such interested persons as it may designate."

SECTION 9. G.S. 62-79 reads as rewritten:

"§ 62-79. Final orders and decisions; findings; service; compliance.

(b) A copy of every final order or decision under the seal of the Commission shall be served by registered or certified mail—in the manner prescribed by the Commission upon the person against whom it runs or his attorney and notice thereof shall be given to the other parties to the proceeding or their attorney. Such order shall take effect and become operative when issued unless otherwise designated therein and shall continue in force either for a period which may be designated therein or until changed or revoked by the Commission. If an order cannot, in the judgment of the Commission, be complied with within the time designated therein, the Commission may grant and prescribe such additional time as in its judgment is reasonably

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necessary to comply with the order, and may, on application and for good cause shown, extend the time for compliance fixed in its order."

SECTION 10. G.S. 62-81 reads as rewritten:

"§ 62-81. Special procedure in hearing and deciding rate cases.

- (a) All cases or proceedings, declared to be or properly classified as general rate cases under G.S. 62-137, or any proceedings which will substantially affect any utility's overall level of earnings or rate of return, shall be set for trial or hearing by the Commission, which trial or hearing shall be set to commence within six months—180 days of the institution or filing thereof, and all such cases or proceedings shall be tried or heard and decided, with the issuance of a final order, by the Commission within nine months of the institution or filing thereof. All such cases or proceedings shall be tried or heard and decided in accordance with the rate-making procedure set forth in G.S. 62-133 and such cases shall be given priority over all other cases or proceedings pending before the Commission. In all such cases the Commission shall make a transcript of the evidence and testimony presented and received by it and shall furnish a copy thereof to any party so requesting by the third business day after the taking of such evidence and testimony.
- (b) Any public utility filing or applying for an increase in rates for electric, telephone, natural gas or water gas, water, or sewer service shall notify its customers proposed to be affected by such increase of such filing by regular mail or by newspaper publications, as directed by the Commission, within 30 days of such filing, which notice shall state that the Commission shall set and shall conduct a trial or hearing with respect to such filing or application within six months 180 days of said filing date. All other public utilities shall give such notice in such manner as shall be prescribed by the Commission.
- (d) In all proceedings for an increase in rates and all other proceedings declared to be general rate cases under G.S. 62-137, the Commission shall conduct the hearing or portions of the hearing within the area of the State served by the public utility whose rates are under consideration, provided this subsection shall not apply to proceedings held pursuant to G.S. 62-134(e) and 62-133(f).G.S. 62-133.2 and G.S. 62-133.4.
- (e) Notwithstanding the provisions of this section, application by any public utility for permission and authority to adjust its rates and charges based solely upon the cost of fuel used in the generation or production of electric power shall be determined in accordance with the provisions of G.S. 62-134(e).

SECTION 11. G.S. 62-110.1 reads as rewritten:

"§ 62-110.1. Certificate for construction of generating facility; analysis of long-range needs for expansion of facilities; ongoing review of construction costs; inclusion of approved construction costs in rates.

(c) The Commission shall develop, publicize, and keep current an analysis of the long-range needs for expansion of facilities for the generation of electricity in North Carolina, including its estimate of the probable future growth of the use of electricity, the probable needed generating reserves, the extent, size, mix and general location of generating plants and arrangements for pooling power to the extent not regulated by the Federal Energy Regulatory Commission and other arrangements with other utilities and energy suppliers to achieve maximum efficiencies for the benefit of the people of North Carolina, and shall consider such analysis in acting upon any petition by any utility for construction. In developing such analysis, the Commission shall-shall, as it deems necessary, confer and consult with the public utilities in North Carolina, the utilities commissions or comparable agencies of neighboring states, the Federal Energy Regulatory Commission and other agencies having relevant information and may participate as it deems useful in any joint boards investigating generating plant sites or the

probable need for future generating facilities. In addition to such reports as public utilities may be required by statute or rule of the Commission to file with the Commission, any such utility in North Carolina may submit to the Commission its proposals as to the future needs for electricity to serve the people of the State or the area served by such utility, and insofar as practicable, each such utility utility, the Public Staff, intervenors, and the Attorney General may attend or be represented at any formal conference conducted by the Commission in developing a plan for the future requirements of electricity for North Carolina or this region. In the course of making the analysis and developing the plan, the Commission shall conduct a public hearing on such plan in the year a biennial integrated resource plan is filed, and may hold a public hearing on such plan in a year that an annual update of an integrated resource plan is filed, conduct one or more public hearings. Each year, the Commission shall submit to the Governor and to the appropriate committees of the Joint Legislative Oversight Committee on Agriculture and Natural and Economic Resources, the chairs of the Senate Appropriations Committee on Agriculture, Natural, and Economic Resources, and the chairs of the House of Representatives Appropriations Committee on Agriculture and Natural and Economic Resources a report of its analysis and plan, the progress to date in carrying out such plan, and the program of the Commission for the ensuing year in connection with such plan.

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SECTION 12. G.S. 62-111 reads as rewritten:

"§ 62-111. Transfers of franchises; mergers, consolidations and combinations of public utilities.

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(d) No person shall obtain a franchise <u>or certificate</u> for the purpose of transferring the same to another, and an offer of such transfer within one year after the same was obtained shall be prima facie evidence that such <u>franchise or certificate</u> was obtained for the purpose of sale.

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SECTION 13. G.S. 62-130(c) is repealed. **SECTION 14.** G.S. 62-133.4 reads as rewritten:

"§ 62-133.4. Gas cost adjustment for natural gas local distribution companies.

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(c) Each natural gas local distribution company shall submit to the Commission information and data for an historical 12-month test period concerning the utility's actual cost of gas, volumes of purchased gas, sales volumes, negotiated sales volumes, and transportation volumes. This information and data shall be filed on an annual basis in the form and detail and at the time required by the Commission. The Commission, upon notice and hearing, shall compare the utility's prudently incurred costs with costs recovered from all the utility's customers that it served during the test period. If those prudently incurred costs are greater or less than the recovered costs, the Commission shall, subject to G.S. 62-158, require the utility to refund any overrecovery by credit to bill or through a decrement in its rates and shall permit the utility to recover any deficiency through an increment in its rates. If the Commission finds the overrecovery or deficiency has been or is likely to be substantially reduced, negated, or reversed before or during the period in which it would be credited or recovered, the Commission, in its discretion, may order the utility to make an appropriate adjustment or no adjustment to its rates, consistent with the public interest.

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SECTION 15. G.S. 62-133.10 is repealed. **SECTION 16.** G.S. 62-140 reads as rewritten:

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"§ 62-140. Discrimination prohibited.

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(c) No public utility shall offer or pay any compensation or consideration or furnish any equipment to secure the installation or adoption of the use of such utility service except upon

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filing of a schedule of such compensation or consideration or equipment to be furnished and approved thereof by the Commission, and offering such compensation, consideration or equipment to all persons within the same classification using or applying for such public utility service; provided, in considering the reasonableness of any such schedule filed by a public utility the Commission shall consider, among other things, evidence of consideration or compensation paid by any competitor, regulated or nonregulated, of the public utility to secure the installation or adoption of the use of such competitor's service. Provided, further, that nothing herein shall prohibit a public utility from carrying out any contractual commitment in existence at the time of the enactment hereof, so long as such program does not extend beyond December 31, 1963. For the purpose of this subsection, "public utility" shall include any electric membership corporation operating within this State, and the terms "utility service" and "public utility service" shall include the service rendered by any such electric membership corporation."

SECTION 17. G.S. 62-280.1 reads as rewritten:

"§ 62-280.1. False representation of household goods carrier certificate unlawful.

- (b) Any person who violates subsection (a) of this section or who knowingly aids and abets another person in violating subsection (a) of this section shall be guilty of a Class 3 misdemeanor and punished only by a fine of not more than five hundred dollars (\$500.00) for the first offense and not more than two thousand dollars (\$2,000) for any subsequent offense.
- (d) Notwithstanding the provisions of G.S. 20-383 to the contrary, any law enforcement officer with territorial jurisdiction is authorized to enforce the provisions of this section."

SECTION 18. G.S. 143-166.13 reads as rewritten:

"§ 143-166.13. Persons entitled to benefits under Article.

- (a) The following persons who are subject to the Criminal Justice Training and Standards Act are entitled to benefits under this Article:
 - (14) Utilities Commission Transportation Inspectors and Special Investigators;

SECTION 19. G.S. 143B-963 reads as rewritten:

"§ 143B-963. Criminal history record checks of applicants for and current holders of certificate to transport household goods.

- The Department of Public Safety may provide to the Utilities Commission from the (a) State and National Repositories of Criminal Histories the criminal history of any applicant for or current holder of a certificate to transport household goods. Along with the request, the Commission shall provide to the Department of Public Safety the fingerprints of the applicant or current holder, a form signed by the applicant or current holder consenting to the criminal history record check and use of fingerprints and other identifying information required by the State and National Repositories of Criminal Histories, and any additional information required by the Department of Public Safety. The applicant's or current holder's fingerprints shall be forwarded to the State Bureau of Investigation for a search of the State's criminal history record file, and the State Bureau of Investigation shall forward a set of fingerprints to the Federal Bureau of Investigation for a national criminal history record check. The Utilities Commission shall keep all information obtained pursuant to this section confidential. The Department of Public Safety may charge a fee to offset the cost incurred by it to conduct a criminal history record check under this section. The fee shall not exceed the actual cost of locating, editing, researching, and retrieving the information. The Department of Public Safety shall send a copy of the results of the criminal history record checks directly to the Utilities Commission Chief Clerk.
- (b) The Utilities Commission may provide the information obtained pursuant to subsection (a) of this section to the Public Staff for use in proceedings before the Commission.

The Public Staff shall keep all information obtained pursuant to subsection (a) of this section confidential."

SECTION 20. G.S. 156-91 reads as rewritten:

"§ 156-91. Manner of construction across railroad.

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(b) Utilities Commission to Settle. If the superintendent of construction and the railroad company shall not be able to agree as to the exact time at which such work can be done, including

the time of beginning and the time to be consumed in such work, either party may give written notice thereof to the chairman of the Utilities Commission of the State, and thereupon the Utilities Commission shall cause an investigation to be made, and, after hearing both parties, shall fix the time of beginning such work and the time to be consumed in the work of construction, and the final determination of the Utilities Commission thereon shall be binding upon the superintendent of construction representing the district and the railroad company, and the work shall be done in such time as may be fixed by the Utilities Commission. !!

SECTION 21. The Revisor of Statutes is authorized to substitute the term "Public Staff" for the term "public staff" wherever the term appears in Chapter 62 of the General Statutes.

SECTION 22. The Revisor of Statutes is authorized to substitute the term "ratemaking" for the terms "rate-making" or "rate making" wherever the term appears in Chapter 62 of the General Statutes.

INCREASE THE NONUTILITY FILING FEE FOR A CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY

SECTION 23.(a) G.S. 62-300 reads as rewritten:

"§ 62-300. Particular fees and charges fixed; payment.

- The Commission shall receive and collect the following fees and charges in accordance with the classification of utilities as provided in rules and regulations of the Commission, and no others:
 - With each application for a certificate of public convenience and necessity or (5) for any amendment thereto so as to extend or enlarge the scope of operations thereunder, the fee shall be two hundred fifty dollars (\$250.00) for Class A utilities, one hundred dollars (\$100.00) for Class B utilities, and twenty-five dollars (\$25.00) for Class C and D utilities and twenty-five dollars (\$25.00) two hundred fifty dollars (\$250.00) for any other person seeking a certificate of public convenience and necessity.

SECTION 23.(b) This section becomes effective July 1, 2019.

ALLOW THE USE OF MASTER METERS IN MULTI-UNIT APARTMENT **BUILDINGS**

SECTION 24.(a) G.S. 42-42.1 reads as rewritten:

"§ 42-42.1. Water, electricity, and natural gas conservation.

- For the purpose of encouraging water, electricity, and natural gas conservation, pursuant to a written rental agreement, a lessor may charge for the cost of providing water or sewer service to lessees pursuant to G.S. 62-110(g), electric service pursuant to G.S. 62-110(h), or-natural gas service pursuant to G.S. 62-110(i), G.S. 62-110(i); or for electricity or natural gas used by a central system pursuant to G.S. 62-110(j).
- The lessor may not disconnect or terminate the lessee's electric service, water or sewer services, or natural gas service service, nor may the landlord terminate the lessee's receipt of the

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benefits of the use of a central system, due to the lessee's nonpayment of the amount due for electric service, water or sewer services, or natural gas service." **SECTION 24.(b)** G.S. 62-110 is amended by adding a new subsection to read:

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In addition to the authority to issue a certificate of public convenience and necessity "(j) and establish rates otherwise granted in this Chapter, the Commission may, consistent with the public interest, allow a lessor of a multi-unit apartment building who has obtained the approval of the Commission for the use of a master meter pursuant to G.S. 143-151.42 to charge each tenant for the electricity or natural gas used by a central system based on each tenant's metered or measured share of the electricity or natural gas used by the central system. In the case of electricity used by a central system, the provisions of subdivisions (2) through (8) of subsection (h) of this section shall apply. In the case of natural gas used by a central system, the provisions of subdivisions (2) through (8) of subsection (i) of this section shall apply."

SECTION 24.(c) G.S. 143-151.42 reads as rewritten:

"§ 143-151.42. Prohibition of master meters for electric and natural gas service.

- From and after September 1, 1977, in order that each occupant of an apartment or other individual dwelling unit may be responsible for his own conservation of electricity and gas, it shall be unlawful for any new residential building, as hereinafter defined, to be served by a master meter for electric service or natural gas service. Each individual dwelling unit shall have individual electric service with a separate electric meter and, if it has natural gas, individual natural gas service with a separate natural gas meter, which service and meters shall be in the name of the tenant or other occupant of said apartment or other dwelling unit. No electric supplier or natural gas supplier, whether regulated public utility or municipal corporation or electric membership corporation supplying said utility service, shall connect any residential building for electric service or natural gas service through a master meter, and said electric or natural gas supplier shall serve each said apartment or dwelling unit by separate service and separate meter and shall bill and charge each individual occupant of said separate apartment or dwelling unit for said electric or natural gas service. A new residential building is hereby defined for the purposes of this section as any building for which a building permit is issued on or after September 1, 1977, which includes two or more apartments or other family dwelling units. Provided, however, that any owner or builder of a multi-unit residential building who desires to provide central heat or air conditioning or central hot water from a central furnace, air conditioner or hot water heater which incorporates solar assistance or other designs which accomplish greater energy conservation than separate heat, hot water, or air conditioning for each dwelling unit, may apply to the North Carolina Utilities Commission for approval of said central heat, air conditioning or hot water system, which may include a central meter for electricity or gas used in said central system, and the Utilities Commission shall promptly consider said application and approve it for such central meters if energy is conserved by said design. This section shall apply to any dwelling unit normally rented or leased for a minimum period of one month or longer, including apartments, condominiums and townhouses, but shall not apply to hotels, motels, hotels or motels that have been converted into condominiums, dormitories, rooming houses or nursing homes, or homes for the elderly elderly, or to a multi-unit residential building or building complex where natural gas service is delivered to a master meter for use by the occupants of the units for use only in cooking, ventless fireplaces, or other ancillary purposes.
- The provisions of this section requiring that service and meters for each individual (b) dwelling unit be in the name of the tenant or other occupant of the apartment or other dwelling unit shall not apply in either of the following circumstances:
 - The Utilities Commission has approved an application under G.S. 62-110(h). (1) subdivisions (h) through (j) of G.S. 62-110.
 - The tenant and landlord have agreed in the lease that the cost of the electric (2) service or natural gas service or both shall be included in the rental payments and the service shall be in the name of the landlord."

SECTION 24.(d) This section becomes effective October 1, 2019.

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GRANT THE UTILITIES COMMISSION AND PUBLIC STAFF ADMINISTRATIVE FLEXIBILITY REGARDING JOB CLASSIFICATIONS AND SALARIES

SECTION 25. (a) Notwithstanding G.S. 126-4(1), G.S. 126-4(2), or any other provision of law, for the 2019-2020 fiscal year, the Utilities Commission and Public Staff shall have the sole authority and discretion to take the following actions concerning the classification of positions of and the salaries for employees of the Utilities Commission and Public Staff:

- (1) Classify new positions or reclassify existing positions, including vacant positions, within the classification system adopted by the State Human Resources Commission or as otherwise provided by law.
- (2) Determine the appropriate salary for employees, provided funding is available and the salary remains within the minimum and maximum range of the salary range associated with the position classification or as otherwise provided by law.
- (3) Make hiring decisions based on the flexibility authorized by this section.
- (b) Upon request, the Office of State Human Resources and the Human Resources Director of the Department of Commerce shall assist the Commission and Public Staff in taking the actions authorized in subsection (a) of this section.
- (c) The Commission may use available funds to contract with a qualified consultant to study the appropriate job classifications and salaries for employees of the Commission and Public Staff, including an analysis of market rates for employees with utility regulatory experience to determine whether current employees are classified and compensated appropriately. The study shall be completed no later than October 1, 2019. The Commission and Public Staff shall implement the recommendations of the study consistent with the flexibility granted in subsection (a) of this section.
- (d) By March 1, 2020, the Commission and Public Staff shall report to the House Committee on Energy and Public Utilities and the Fiscal Research Division on the following:
 - (1) The results of the study authorized under subsection (c) of this section.
 - (2) The number of classification actions and salary adjustments made under subsection (a) of this section.
 - (3) The need to continue the flexibility authorized under this section, the length of any proposed flexibility continuation, and any recommendations on changes that should be made to the proposed flexibility continuation.

EFFECTIVE DATE

SECTION 26. Except as otherwise provided, this act is effective when it becomes

NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE COM SUB , UNFAVORABLE ORIGINAL BİLL AND RE-REFERRED

HB **235**

Utilities Commission Technical & Admin Changes.-AB

Draft Number:

H235-PCS30193-RIf-1

Serial Referral: Recommended Referral: None

Yes

FINANCE

Long Title Amended: Floor Manager:

Arp

TOTAL REPORTED: 1





UNDERSTANDING PUBLIC POWER

A Focus on People, Not Profit

NC House Energy & Public Utilities Committee March 19, 2019 Roy Jones, CEO

3 TYPES OF **ELECTRIC UTILITIES**



PUBLIC POWER

UTILITIES

Not for profit, Community-owned

Only for interstate

REGULATED BY STATE PUBLIC UTILITY COMMISSION

BUSINESS

FEDERAL ENERGY

JURISDICTIONS

REGULATORY COMMISSION

MODEL

GOVERNED BY Elected/appointed boards,

FINANCIAL CONTRIBUTION TO LOCAL GOVERNMENT

> CAN RAISE **FUNDS THROUGH**

transmission

Very limited instances

mayors, city council members and citizens

Exempt from most taxes; instead make payments in lieu of taxes or transfers to the general fund

Tax-exempt municipal bonds



RURAL ELECTRIC **COOPERATIVES**

Not for profit, Member-owned

Only for interstate transmission

Some

Member-elected boards

May neither pay taxes nor other contributions to local government

Loans from the Dept of Agriculture's Rural Utilities Service or cooperative or private lenders



INVESTOR-OWNED UTILITIES

For profit, Shareholder owned

For wholesale rates

All

Private boards

Pay taxes to local government

Stock issue or corporate debt

WHO DOES PUBLIC POWER SERVE?

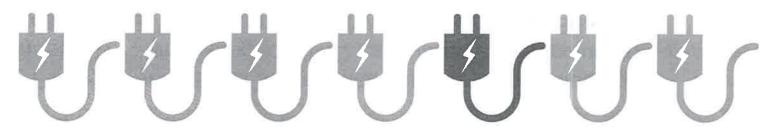
- More than 2,000 community-owned electric utilities serve more than 49 million people.¹
- Public power utilities serve small communities, including Bostic, N.C. and Hobgood, N.C., and large cities, including Los Angeles, San Antonio, Nashville, Orlando and Seattle.
- Public power serves customers in 49 states
 —all but Hawaii—and five U.S. territories.
- Three million businesses receive their power from a publicly owned electric utility.



¹ Based on U.S. Census Bureau statistics of 2.43 people per household/meter

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ELECTRICITY CUSTOMERS IN THE U.S. ARE SERVED BY PUBLIC POWER

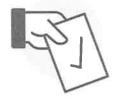


FIVE ELEMENTS OF PUBLIC POWER BUSINESS MODEL

While each community-owned utility is unique, all public power utilities share five characteristics that define the public power business model:



PUBLIC OWNERSHIP



LOCAL CONTROL



NONPROFIT OPERATIONS



LOW-COST STRUCTURE

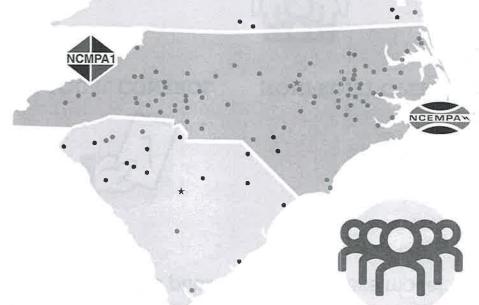


CUSTOMER-FOCUSED



PURPOSE

Delivering value to public power communities through collective strength, wisdom and action while promoting a more successful future for our citizens.



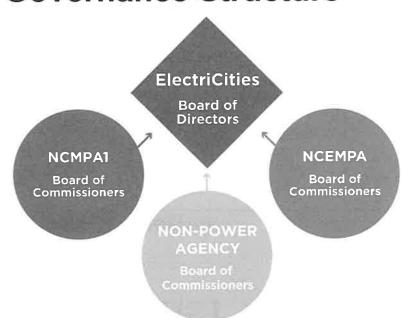
1.2 MILLION PEOPLE

NC Public Power illuminates the homes and workplaces of more than 1.2 million people

ABOUT ELECTRICITIES

ElectriCities, the energy behind public power, is a not-for-profit membership organization that consolidates many of the administrative, technical, legal and legislative services needed by municipally owned electric utilities.

Governance Structure



16

Governed by a 16-member board of directors

MEMBER LIST

NCMPA1

Albemarle, N.C. Bostic, N.C. Cherryville, N.C. Cornelius, N.C. Drexel, N.C. Gastonia, N.C. Granite Falls, N.C. High Point, N.C. Huntersville, N.C. Landis, N.C. Lexington, N.C. Lincolnton, N.C. Maiden, N.C. Молгое, N.C. Morganton, N.C. Newton, N.C. Pineville, N.C. Shelby, N.C. Statesville, N.C.

NCEMPA

Apex, N.C. Laurinburg, N.C. Ayden, N.C. Louisburg, N.C. Belhaven, N.C. Lumberton, N.C. Benson, N.C. New Bern, N.C. Clayton, N.C. Pikeville, N.C. Edenton, N.C. Red Springs, N.C. Elizabeth City, N.C. Robersonville, N.C. Farmville, N.C. Rocky Mount, N.C. Fremont, N.C. Scotland Neck, N.C. Greenville, N.C. Selma, N.C. Hamilton, N.C. Smithfield, N.C. Hertford, N.C. Southport, N.C. Hobgood, N.C. Tarboro, N.C. Hookerton, N.C. Wake Forest, N.C. Kinston, N.C. Washington, N.C. La Grange, N.C. Wilson, N.C.

NON-POWER AGENCY

Concord, N.C. Dallas, N.C. **East Carolina University Elizabeth City State University** Enfield, N.C. Fayetteville, N.C. Forest City, N.C. Fountain, N.C. Kings Mountain, N.C. Macclesfield, N.C. New River Light and Power North Carolina State University Pinetops, N.C. Sharpsburg, N.C. Stantonsburg, N.C. **UNC-Chapel Hill** Windsor, N.C. Winterville, N.C.

ASSOCIATE MEMBERS

Abbeville, S.C. Bamberg, S.C. Bedford, V.A. Bennettsville, S.C. Camden, S.C. Clinton, S.C. Danville, V.A. Easley, S.C. Front Royal, V.A. Gaffney, S.C. Greer, S.C. Laurens, S.C. Martinsville, V.A. Newberry, S.C. Rock Hill, S.C. Union, S.C. Western Carolina University Westminster, S.C.

A BIT OF HISTORY

1965



ELECTRIC ACT OF 1965

Proposed legislation sparks the state's public power communities to form the North Carolina Municipally Owned Electric Systems Association. Three years later, the association becomes ElectriCities.

1975 & 1977



Amendments to the North Carolina Constitution help establish the Power Agencies, enabling public power communities to jointly build generation and partner with private utilities. 1976



POWER AGENCIES
North Carolina Municipal
Power Agencies 1, 2 and
3 form.

1978



Power Agencies enter into agreements with Duke and CP&L to purchase power plant ownership shares.

1979



\$\$\$

Three Mile Island nuclear accident prompts regulations that lead to significantly higher-than-projected prices for nuclear energy. Ownership costs skyrocket for Catawba Nuclear Station in the west and Shearon Harris Nuclear Power Plant in the east.

1981



NCMPA2 and NCMPA3 combine to form North Carolina Eastern Municipal Power Agency (NCEMPA). 1984



- · ElectriCities is incorporated.
- Emergency Assistance Program begins, creating a way for members to assist each other in emergencies.

RECENT HISTORY

1990s (



Federal Power Act provides opportunities for NCMPA1 and NCEMPA to reduce wholesale power supply costs.

2015





THE POWER AGENCIES

NCEMPA

North Carolina Eastern Municipal Power Agency (NCEMPA) = 32 cities and towns in eastern NC



RESOURCE MIX



31% NATURAL GAS & OIL



\$ 6% PURCHASED



.3% HYDRO

NCMPA1



RESOURCE MIX



90% NUCLEAR



4% NATURAL GA & OIL



North Carolina Municipal Power Agency Number 1

(NCMPA1) = 19 cities and towns in piedmont & western NC

5% RENEWABLE



1% HYDRO

North Carolina Municipal Power Agency 1 (NCMPA1) – Catawba Nuclear Station

- 859 MW (75 percent) ownership in Catawba Nuclear Station Unit 2
- Located in York County, SC
- Operated by Duke Energy



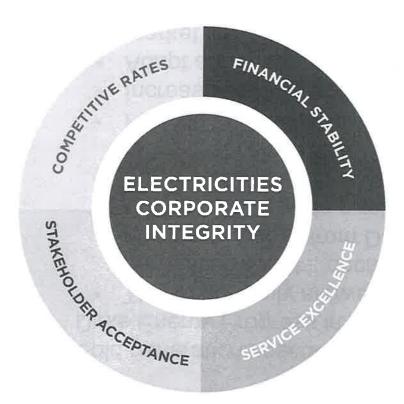
North Carolina Eastern Municipal Power Agency (NCEMPA)

- Sold generation assets (ownership in 4 power plants) to Duke Energy Progress in 2015
 - This opportunity allowed NCEMPA to sell power generation assets, decrease debt and purchase wholesale power from Duke Energy Progress
 - Continue to provide a reliable power supply
 - Lower rates and become more cost competitive
 - Provide long-term economic benefits
 - Increase stability and reduce risk
 - Adapt and respond to changing market conditions



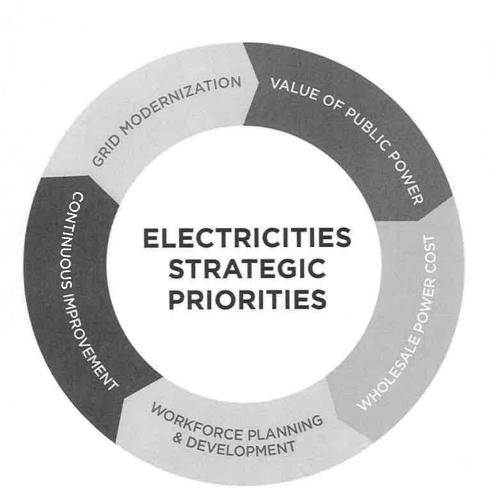
STRATEGIC PLAN

Guiding Principles

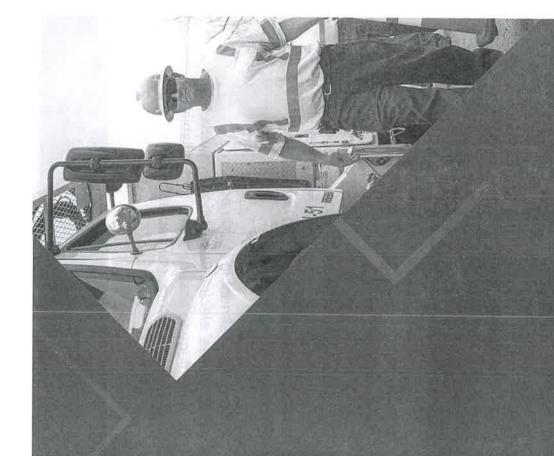


These guiding principles keep the organization focused as we address industry issues over time.

STRATEGIC PRIORITIES



- Communicate the value of electric system ownership to key stakeholders
 - Provide competitive and stable wholesale electric rates that meet the power supply needs of Power Agency members
 - Promote a workforce plan to attract, develop, and retain the necessary human talent to provide safe, reliable power and lead public power forward
- Constantly review and enhance all aspects of public power; focus on cost reduction and increased efficiencies in current and future operations
- Promote investment in public power communities' electric distribution systems and in technology to ensure safety and reliability, and exceed customer expectations



ELECTRICITIES of NORTH CAROLINA, INC. The energy behind public power

www.electricities.com

STAY CONNECTED

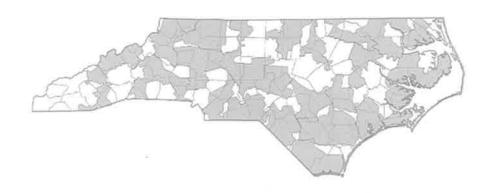
- @ @ncpublicpower
- F) @Electricities
- ElectriCities of NC
- NC Public Power Channel

NC Electric Cooperatives

March 19, 2019

S. Lee Ragsdale, Jr., PE Senior VP, Grid Infrastructure & Compliance





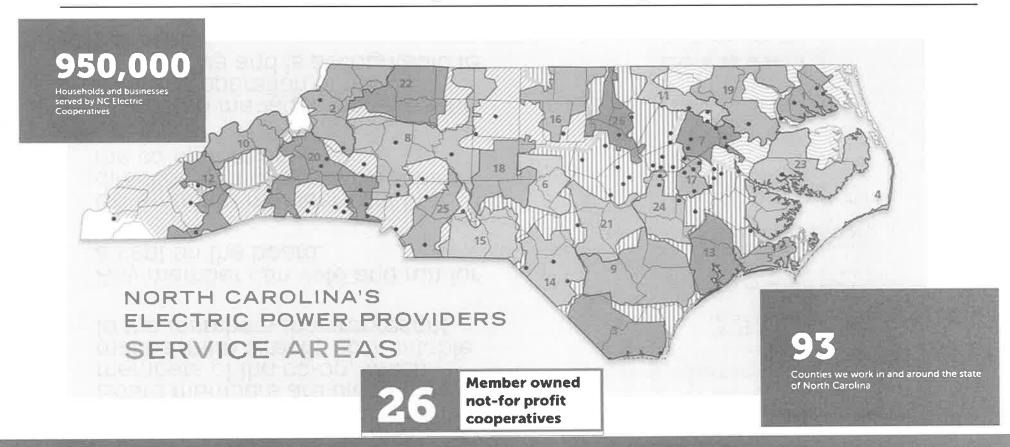


versus an average of 22.9 on investor-owned lines,

and 44.3 on municipal lines



NC Electric Co-op Territory



Local Accountability

- Board members are elected by the members of the co-op, which makes them directly accountable to the members they represent.
- Any member can vote and run for a seat on the board.
- Co-op board members set the direction of a cooperative & hire the co-op manager
- The co-op manager manages the staff and operation of the cooperative and is accountable to the board





Sample Electric Cooperative Board

Halifax EMC



Morell Jones
District 1



Basil Williams
District 2



Barbara Brayboy
District 3



Leon Williams
District 4



Robert F. Harris
District 5



Stan Brothers
District 6



Robin Williams
District 7



Beverly Walker
District 8



Robert Edwards
District 8



Charles Guerry
Executive Vice President and General Manager

A Brighter Energy Future

For electric cooperatives and the people and communities they serve.



Low Carbon

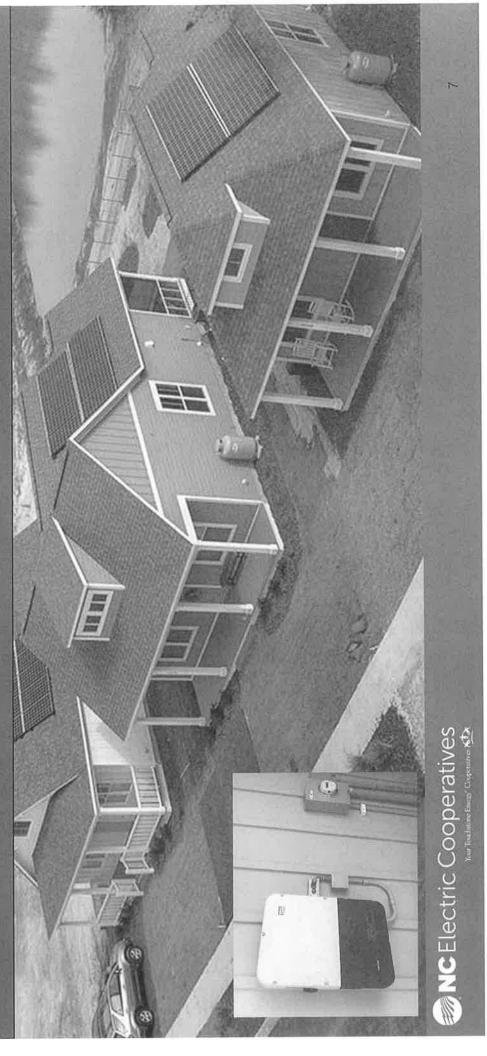


Grid Flexibility



Beneficial Electrification

Pilots and Programs

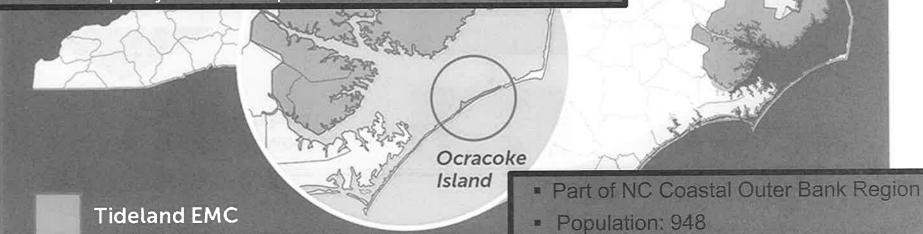


Microgrids. Macro-Benefits



NCEMC System Microgrid Project

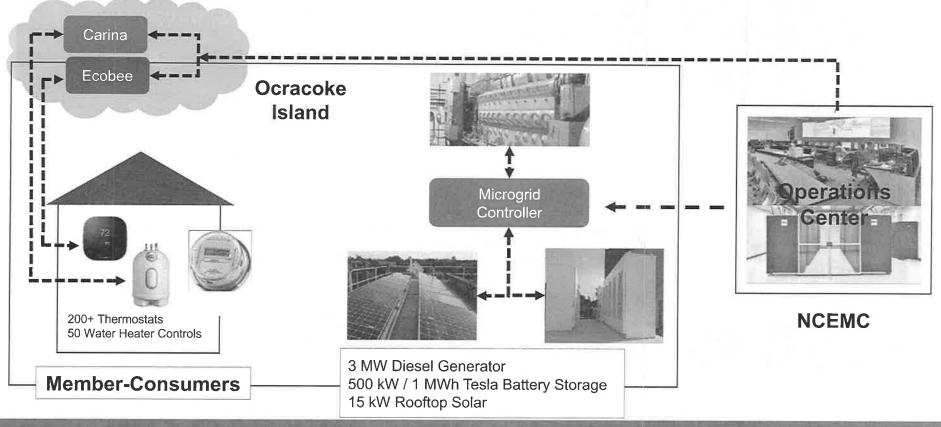
- Long, exposed distribution feeder serving the area under normal conditions
- Marine environmental conditions, high wind and storms
- Peak seasonal load coincides with costly demand peaks
- Generation capacity well below peak loads





Area: 9.614 square miles

NCEMC System Microgrid



NCEMC Consumer Microgrid Project





Resources owned by the farm:



20kW solar panels



100kW diesel generator



185kW biogas generator

NCEMC-owned:

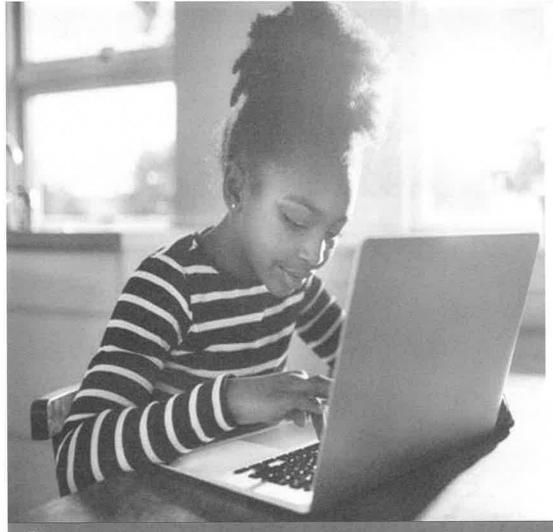


250kW/735kWh battery system



Controller to integrate and manage all components





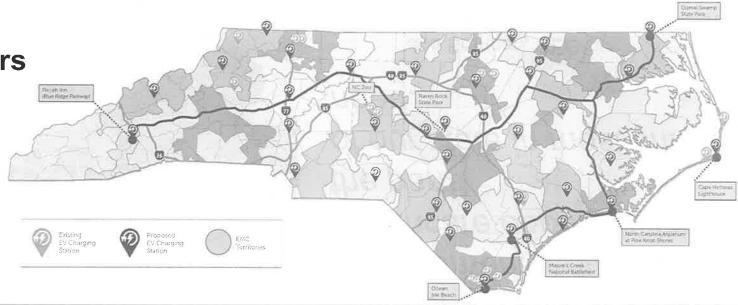
Technology is an Enabler

"Broadband technologies could bring economic development, education and healthcare opportunities to the parts of our state in most critical need."

Joe Brannan, CEO North Carolina's Electric Cooperatives

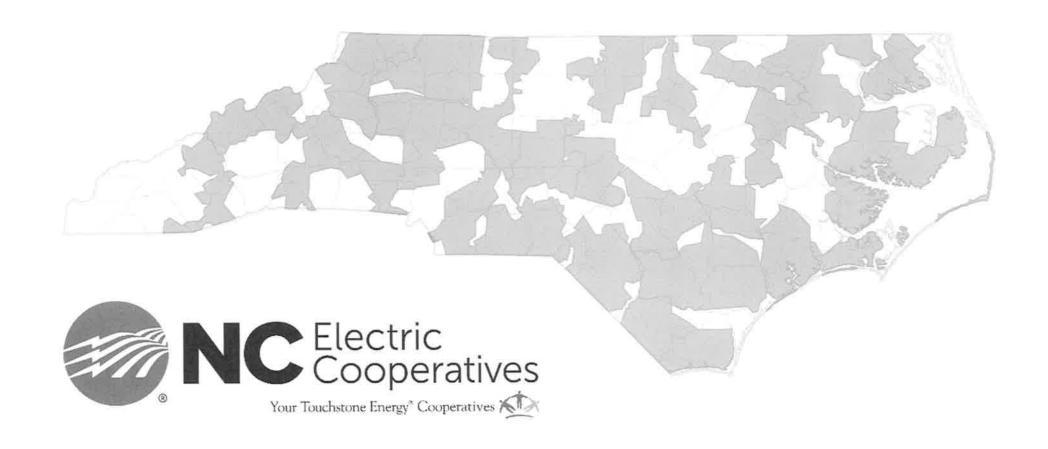
Rural EV Charging Network

Level 2 and DC Fast Chargers



- Charging patterns
- Demographics

- Infrastructure impacts
- Impacts of different rate/billing structures



Committee Sergeants at Arms

| NAME OF COMMITTEE HOL | ise Committee on Energy & | <u>Public Utili</u> ties |
|-----------------------------|---------------------------------------|--------------------------|
| DATE: 3/19/2019 | Room: 643 LOB | (V) |
| | | |
| (*) | House Sgt-At Arms: | |
| 1. Name: Warren Hawkins | | |
| 2. Name: Doug Harris | | |
| 3. Name: Malachi McCullough | | |
| 4. Name: | | |
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SPEAKER REGISTRATION SHEET

House Committee ON Energyand Public Utilities 3/19/2019 Name of Committee Date

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House Committee on Energy & Public Utilities

3/19/2019

Name of Committee

Date

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House Committee on Energy & Public Utilities

3/19/2019

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| House Committee on Energy & Public Utilities | 3/19/2019 |
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House Committee on Energy and Public Utilities Tuesday, March 26, 2019 at 3:00 p.m. Room 643

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 pm on March 26th in Room 643 LOB. Representatives Autry, Black, Conrad, Cunningham, Dixon, Goodman, Hanig, Harrison, Hawkins, Holley, Humphrey, Jones, Montgomery, Riddell, Saine, Sauls, Strickland, Szoka, and Wray attended.

Rep. Brenden Jones, Vice Chair, presided.

House Bill 329, Exempt EV Stations/Public Utilities Regs was explained by Rep. Szoka. The committee passed the bill, with a motion by Rep. Dixon for a favorable report, with a referral to the House Committee on Rules, Calendar, and Operations.

House Bill 330, Efficient Government Buildings & Savings Act was explained by Rep. Szoka. A Proposed Committee Substitute was properly brought before the committee. Representative Saine and Representative Strickland introduced amendments to the bill. The committee passed the bill, with a motion by Rep. Harrison for a favorable report to a new PCS with Amendments rolled in, unfavorable to the original bill, with a referral to the House Committee on Rules, Calendar, and Operations.

House Bill 331, Small Hydro Amends, was explained by Rep. Szoka. A Proposed Committee Substitute was properly brought before the committee. The committee passed the bill, with a motion by Rep. Harrison for a report favorable to the PCS, unfavorable to the original, with a referral to the House Committee on Rules, Calendar, and Operations.

Being no further business, the meeting adjourned at 3:24 p.m.

Rep. Brenden Jones

Presiding

Katie Stanley, Committee Clerk

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House Committee on Energy and Public Utilities Tuesday, March 26, 2019, 3:00 PM 643 Legislative Office Building

AGENDA

Welcome and Opening Remarks

Rep. Brenden Jones, Vice Chair, presiding

Introduction of Pages and Sergeant-At-Arms

Bills:

| HB 329 | Exempt EV Stations/Public Utilities Regs. | Representative Szoka Representative Arp Representative Hanig Representative Warren |
|--------|---|--|
| HB 330 | Efficient Government Buildings & Savings Act. | Representative Szoka Representative Arp Representative Humphrey Representative Ross |
| HB 331 | Small Hydro Amends. | Representative Szoka Representative Arp |

Please find attached a Proposed Committee Substitute (PCS) for HB 330 and HB 331.

Other Business

Adjournment



GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 329 Mar 11, 2019 HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH10156-TQ-3

(Public) Exempt EV Stations/Public Utilities Regs. Short Title: Representatives Szoka, Arp, Hanig, and Warren (Primary Sponsors). Sponsors: Referred to: A BILL TO BE ENTITLED 1 AN ACT TO EXEMPT ELECTRIC VEHICLE CHARGING STATIONS FROM 2 REGULATION AS PUBLIC UTILITIES. 3 The General Assembly of North Carolina enacts: 4 SECTION 1. G.S. 62-3(23) is amended by adding a new sub-subdivision to read: 5 The term "public utility" shall not include a person who uses an electric 6 vehicle charging station to resell electricity to the public for 7 compensation, provided that all of the following apply: 8 The reseller has procured the electricity from an electric power 1. 9 supplier, as defined in G.S. 62-133.8(a)(3), that is authorized 10 to engage in the retail sale of electricity within the territory in 11 which the electric vehicle charging service is provided. 12 All resales are exclusively for the charging of plug-in electric 13 <u>2.</u> vehicles, as defined in G.S. 20-4.01(28a). 14 The charging station is immobile. <u>3.</u> 15 Utility service to an electric vehicle charging station shall be 4. 16 provided subject to the electric power supplier's terms and 17 conditions. 18 Nothing in this sub-subdivision shall be construed to limit the ability 19 of an electric power supplier to use electric vehicle charging stations 20 to furnish electricity for charging electric vehicles. Any increases in 21 customer demand or energy consumption associated with 22 transportation electrification shall not constitute found revenues for an 23 electric public utility." 24 **SECTION 2.** This act is effective when it becomes law. 25







HOUSE BILL 329: Exempt EV Stations/Public Utilities Regs.

2019-2020 General Assembly

Committee: House Energy and Public Utilities. If Date:

March 26, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Reps. Szoka, Arp, Hanig, Warren

Prepared by: Chris Saunders

Analysis of:

First Edition

Committee Counsel

OVERVIEW: House Bill 329 would amend the definition of "public utility" to provide that a person who uses an electric vehicle charging station to resell electricity to the public is not a public utility if certain conditions apply.

CURRENT LAW: A "public utility" as defined in Chapter 62 of the General Statutes is any entity which owns and operates "equipment and facilities" that provides electricity "to or for the public for compensation." State law precludes retail electric competition and establishes regional monopolies on the sale of electricity, but there are some exceptions. The retail resale of electricity is generally prohibited, except for a narrow exception for campgrounds operated primarily to serve transient occupants, and marinas.

BILL ANALYSIS: House Bill 329 would provide that the term "public utility" does not include a person who uses an electric vehicle charging station to resell electricity to the public for compensation, provided that:

- The reseller procured the energy from an electric power supplier (a public utility, an electric membership corporation, or a municipality that sells electric power to retail electric power customers in the State) authorized to sell electricity in the territory where the service is provided.
- The resale of electricity is exclusively for charging plug-in electric vehicles.
- The charging station is immobile.
- Utility service to the charging station is provided subject to the electric power supplier's terms and conditions.

The bill would not limit an electric power supplier's ability to use electric vehicle charging stations to furnish electricity for charging electric vehicles. Increases in customer demand or energy consumption associated with transportation electrification would not constitute found revenues for an electric public utility.

EFFECTIVE DATE: This act would be effective when it becomes law.

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 330 Mar 11, 2019 HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH40128-TQ-2A

| Short Title: | Efficient Government Buildings & Savings Act. | (Public) |
|--------------|--|----------|
| Sponsors: | Representatives Szoka, Arp, Humphrey, and Ross (Primary Sponsors). | |
| Referred to: | | |

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A BILL TO BE ENTITLED

AN ACT TO SAVE NORTH CAROLINA TAXPAYER DOLLARS BY REQUIRING REDUCTIONS IN ENERGY AND WATER CONSUMPTION IN PUBLIC BUILDINGS BY 2025.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 143-64.12 reads as rewritten:

"§ 143-64.12. Authority and duties of the Department; State agencies and State institutions of higher learning.

The Department of Environmental Quality through the State Energy Office shall (a) develop a comprehensive program to manage energy, water, and other utility use for State agencies and State institutions of higher learning and shall update this program annually. Each State agency and State institution of higher learning shall develop and implement a management plan that is consistent with the State's comprehensive program under this subsection to manage energy, water, and other utility use, and that addresses any findings or recommendations resulting from the energy audit required by subsection (b1) of this section. The energy consumption per gross square foot for all State buildings in total shall be reduced by twenty percent (20%) by 2010 and 2010, thirty percent (30%) by 2015-2015, and forty percent (40%) by 2025 based on energy consumption for the 2002-2003 fiscal year. Each State agency and State institution of higher learning shall update its management plan biennially annually and include strategies for supporting the energy consumption reduction requirements under this subsection. Each community college shall submit to the State Energy Office a biennial an annual written report of utility consumption and costs. Management plans submitted biennially annually by State institutions of higher learning shall include all of the following:

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(j) The State Energy Office shall submit a report by December 1 of every odd-numbered year to the Joint Legislative Energy Policy Commission, the Joint Legislative Oversight Committee on Agriculture and Natural and Economic Resources, and the Fiscal Research Division describing the comprehensive program to manage energy, water, and other utility use for State agencies and State institutions of higher learning required by subsection (a) of this section. The report shall also contain the following:

30 31 32

1) A comprehensive overview of how State agencies and State institutions of higher learning are managing energy, water, and other utility use and achieving efficiency gains.

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(2) Any new measures that could be taken by State agencies and State institutions of higher learning to achieve greater efficiency gains, including any changes in general law that might be needed.

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- i. Faucets with automatic or metered shut-off valves, leak detection equipment, water meters, water recycling equipment, and wastewater recovery systems.
- j. Other energy conservation measures that conserve energy, water, or other utilities.
- <u>k.</u> Building analytics systems that allow for advanced software utilizing statistical modeling and machine learning, whether supervised or unsupervised, to establish data-driven benchmarks, predict future energy performance, and find additional energy savings opportunities.
- (2) "Energy savings" means a measured reduction in fuel costs, energy costs, water costs, stormwater fees, other utility costs, or operating costs, including

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environmental discharge fees, water and sewer maintenance fees, and increased meter accuracy, created from the implementation of one or more energy conservation measures when compared with an established baseline of previous costs, including eaptured lost generated revenues, developed by the governmental unit.

SECTION 3. G.S. 143-135.37 reads as rewritten:

"§ 143-135.37. Energy and water use standards for public major facility construction and renovation projects; verification and reporting of energy and water use.

- (b) Energy-Efficiency Standard. For every major facility construction project of a public agency, the building shall be designed and constructed so that the calculated energy consumption is at least thirty percent (30%) forty percent (40%) less than the energy consumption for the same building as calculated using the energy-efficiency standard in ASHRAE 90.1-2004. For every major facility renovation project of a public agency, the renovated building shall be designed and constructed so that the calculated energy consumption is at least twenty percent (20%) thirty percent (30%) less than the energy consumption for the same renovated building as calculated using the energy-efficiency standard in ASHRAE 90.1-2004. For the purposes of this subsection, any exception or special standard for a specific type of building found in ASHRAE 90.1-2004 is included in the ASHRAE 90.1-2004 standard.
- (c) Indoor Potable Water Use Standard. For every major facility construction or renovation project of a public agency, the water system shall be designed and constructed so that the calculated indoor potable water use is at least twenty percent (20%) thirty percent (30%) less than the indoor potable water use for the same building as calculated using the fixture performance requirements related to plumbing under the 2006 North Carolina State Building Code.

SECTION 4.(a) Each State agency and State institution of higher learning shall, no later than May 31, 2020, conduct a preliminary practicality and economic feasibility analysis of implementing energy conservation measures for all buildings greater than 20,000 square feet in size and that have been in use for more than 10 years. Energy conservation measures are deemed to be economically feasible if the resulting energy savings will cover the cost of implementing the measures within 10 years. Each State agency and State institution of higher learning shall submit its findings to the State Energy Office. If the agency or institution of higher learning determines that it is not practical or economically feasible to implement energy conservation measures, the agency or institution of higher learning shall include findings of fact supporting that determination in the findings it submits to the State Energy Office. If the State agency or State institution of higher learning determines that it is practical and economically feasible to implement energy conservation measures, the agency or institution of higher learning shall do so. The energy conservation measures may be achieved by issuing a request for proposal for a guaranteed energy savings contract for all covered buildings owned by the agency or institution of higher learning. If the agency or institution of higher learning issues a request for proposal for a guaranteed energy savings contract for one or more buildings, the agency or institution of higher learning shall issue the request for proposal no later than December 31, 2020. The agency or institution of higher learning shall follow the process provided in Part 2 of Article 3B of Chapter 143 of the General Statutes. The definitions provided in G.S. 143-64.17 shall apply for purposes of this section.

SECTION 4.(b) No later than May 31, 2025, each State agency and State institution of higher learning shall repeat the process set forth in subsection (a) of this section for all buildings greater than 10,000 square feet in size and that have been in use for more than 10 years. If the agency or institution of higher learning issues a request for proposal for a guaranteed energy

Page 3

DRH40128-TQ-2A

savings contract for one or more buildings, the agency or institution of higher learning shall issue the request for proposal no later than December 31, 2025.

SECTION 4.(c) This section shall not apply to any building for which a practicality and economic feasibility analysis of implementing energy conservation measures has been conducted within three years prior to the effective date of this section.

6 7 **SECTION 4.(d)** This section is effective when it becomes law. This section shall not be interpreted to prohibit any State agency or State institution of higher learning from issuing any request for proposal for a guaranteed energy savings contract.

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SECTION 5. Sections 4.2.(a) and 4.2.(b) of S.L. 2017-10 are repealed.

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SECTION 6. Except as otherwise provided, this act is effective when it becomes

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1 law.



HOUSE BILL 330: Efficient Government Buildings & Savings Act.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date:

March 26, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Analysis of:

Reps. Szoka, Arp, Humphrey, Ross

PCS to First Edition

H330-CSTQ-2

Prepared by: Chris Saunders

Committee Counsel

OVERVIEW: The Proposed Committee Substitute (PCS) for House Bill 330 would:

Increase energy conservation requirements for all State buildings.

• Eliminate the requirement for the Department of Administration to conduct energy audits every five years.

• Increase energy efficiency standards for major facility construction projects and renovations by State agencies.

• Require a practicality and economic feasibility analysis for implementing energy conservation measures in certain State buildings.

The PCS makes the following changes from the first edition of the bill:

- Maintains the current frequency for State agencies to update management plans for energy, water, and other utility use.
- Eliminates the reinstatement of an annual Department of Administration report on the Sustainable Energy-Efficient Buildings Program.
- Amends the definitions of "energy conservation measure" and "energy savings" to allow consideration of generated revenues, and adjusts deadlines for the practicality and economic feasibility analysis for certain State buildings.

CURRENT LAW:

The State Energy Office Comprehensive Program.

The Department of Environmental Quality through the State Energy Office (SEO) administers a comprehensive program to manage energy, water, and other utility use for State agencies and State institutions of higher learning. State agencies and institutions of higher learning are required to have an energy, water, and utility use management plan that is updated biennially. All State buildings must have cumulatively reduced their total gross energy consumption by twenty percent (20%) by 2010 and thirty percent (30%) by 2015. The SEO must submit a report describing the energy management program by December 1 each odd-numbered year to the Joint Legislative Energy Policy Commission, the Joint Legislative Oversight Committee on Agriculture and Natural and Economic Resources, and the Fiscal Research Division.

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

House PCS 330

Page 2

The Sustainable Energy Efficient Buildings Program.

The Department of Administration administers the Sustainable Energy Efficient Buildings Program applicable to any new construction or major renovation project by a public agency of a building larger than 20,000 gross square feet. For these projects, energy consumption must be reduced, based on a nationally accepted engineering standard, at least thirty percent (30%) for new construction and twenty percent (20%) for major renovation. Indoor potable water uses must be reduced by twenty percent (20%) for both new construction and major renovation projects of buildings larger than 20,000 gross square feet.

BILL ANALYSIS:

Section 1 of the PCS would require an additional 10% reduction in the gross energy consumption for all State buildings in total by 2025. It would also change from biennially to annually the frequency of reports of utility consumption and costs submitted by each community college to the SEO.

Section 2 would expand the definition of "energy conservation measure" to include building analytics systems that are capable of establishing data-driven benchmarks, predicting future energy performance, and finding additional energy savings opportunities. It would also amend the definitions of "energy conservation measure" and "energy savings" to allow generated revenue to be considered.

Section 3 would require an additional 10% savings in energy consumption and potable water usage for new construction and major renovation projects by public agencies involving buildings greater than 20,000 square feet. This section would apply to major facility construction and renovation projects that have not entered the schematic design phase prior to the effective date of the act.

Section 4 would do all of the following:

- For all State buildings greater than 20,000 square feet that have been in use more than 10 years, require each State agency and institution of higher learning to complete, by October 1, 2020, a practicality and economic feasibility analysis of implementing energy conservation measures and submit those findings to the SEO.
- For all State buildings greater than 10,000 square feet that have been in use more than 10 years, require each State agency and institution of higher learning to complete, by October 1, 2025, a practicality and economic feasibility analysis of implementing energy conservation measures and submit those findings to the SEO.
- Require the State agency or institution of higher learning to implement any energy conservation
 measures it finds practically and economically feasible and to support, through findings of fact, its
 determination that implementation of energy conservation measures are not practically and
 economically feasible.
- Exempt from the feasibility study any buildings for which a practicality and economic feasibility analysis has been conducted within three years of the effective date of this act.

EFFECTIVE DATE: Except as otherwise provided, this act would become effective when it became law.

Nick Giddings and Billy Godwin, counsel to House State and Local Government, substantially contributed to this summary.

GENERAL ASSEMBLY OF NORTH CAROLINA **SESSION 2019**

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HOUSE BILL 330

PROPOSED COMMITTEE SUBSTITUTE H330-CSTQ-2 [v.4]

03/25/2019 02:22:59 PM

Short Title:

Efficient Government Buildings & Savings Act.

(Public)

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Sponsors:

Referred to:

March 12, 2019

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A BILL TO BE ENTITLED

AN ACT TO SAVE NORTH CAROLINA TAXPAYER DOLLARS BY REQUIRING REDUCTIONS IN ENERGY AND WATER CONSUMPTION IN PUBLIC BUILDINGS BY 2025.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 143-64.12 reads as rewritten:

"§ 143-64.12. Authority and duties of the Department; State agencies and State institutions of higher learning.

The Department of Environmental Quality through the State Energy Office shall (a) develop a comprehensive program to manage energy, water, and other utility use for State agencies and State institutions of higher learning and shall update this program annually. Each State agency and State institution of higher learning shall develop and implement a management plan that is consistent with the State's comprehensive program under this subsection to manage energy, water, and other utility use, and that addresses any findings or recommendations resulting from the energy audit required by subsection (b1) of this section.use. The energy consumption per gross square foot for all State buildings in total shall be reduced by twenty percent (20%) by 2010 and 2010, thirty percent (30%) by 2015 2015, and forty percent (40%) by 2025 based on energy consumption for the 2002-2003 fiscal year. Each State agency and State institution of higher learning shall update its management plan biennially and include strategies for supporting the energy consumption reduction requirements under this subsection. Each community college shall submit to the State Energy Office a biennial an annual written report of utility consumption and costs. Management plans submitted biennially by State institutions of higher learning shall include all of the following:

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(b1) The Department of Administration, as part of the Facilities Condition and Assessment Program, shall identify and recommend energy conservation maintenance and operating procedures that are designed to reduce energy consumption within the facility of a State agency or a State institution of higher learning and that require no significant expenditure of funds. Every State agency or State institution of higher learning shall implement these recommendations. Where energy management equipment is proposed for any facility of a State agency or of a State institution of higher learning, the maximum interchangeability and compatibility of equipment components shall be required. As part of the Facilities Condition and Assessment Program under this section, the Department of Administration, in consultation with the State Energy Office, shall develop an energy audit and a procedure for conducting energy audits. Every five years the Department shall conduct an energy audit for each State agency or State institution of higher



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48 49 50 learning, and the energy audits conducted shall serve as a preliminary energy survey. The State Energy Office shall be responsible for system-level detailed surveys.

(b2) The Department of Administration shall submit a report of the energy audit required by subsection (b1) of this section to the affected State agency or State institution of higher learning and to the State Energy Office. The State Energy Office shall review each audit and, in consultation with the affected State agency or State institution of higher learning, incorporate the audit findings and recommendations into the management plan required by subsection (a) of this section.

SECTION 2. G.S. 143-64.17 reads as rewritten:

"§ 143-64.17. Definitions.

As used in this Part:

- "Energy conservation measure" means a facility or meter alteration, training, or services related to the operation of the facility or meter, when the alteration, training, or services provide anticipated energy savings savings, generate revenue, or capture lost revenue. Energy conservation measure includes any of the following:
 - Insulation of the building structure and systems within the a. building, building, including proper building envelope and duct sealing of all applicable areas in the building.
 - b. Storm windows or doors, caulking, weatherstripping, multiglazed windows or doors, heat-absorbing or heat-reflective glazed or coated window or door systems, additional glazing, reductions in glass area. or other window or door system modifications that reduce energy consumption.
 - Automatic energy control systems. c.
 - d. Heating, ventilating, or air-conditioning system modifications or replacements.
 - Replacement or modification of lighting fixtures to increase the energy e. efficiency of a lighting system without increasing the overall illumination of a facility, unless an increase in illumination is necessary to conform to the applicable State or local building code or is required by the light system after the proposed modifications are made.
 - f. Energy recovery systems.
 - Cogeneration systems that produce steam or forms of energy such as g. heat, as well as electricity, for use primarily within a building or complex of buildings.
 - Repealed by Session Laws 2006-190, s. 2, effective August 3, 2006, h. and applicable to contracts entered into or renewed on or after that date.
 - i. Faucets with automatic or metered shut-off valves, leak detection equipment, water meters, water recycling equipment, and wastewater recovery systems.
 - Other energy conservation measures that conserve energy, water, or j. other utilities.
 - <u>k.</u> Building analytics systems that allow for advanced software utilizing statistical modeling and machine learning, whether supervised or unsupervised, to establish data-driven benchmarks, predict future energy performance, and find additional energy savings opportunities.

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"Energy savings" means a measured reduction in fuel costs, energy costs, (2) water costs, stormwater fees, other utility costs, or operating costs, including environmental discharge fees, water and sewer maintenance fees, and increased meter accuracy, created from the implementation of one or more energy conservation measures when compared with an established baseline of previous costs, including captured lost revenues or generated revenues, developed by the governmental unit.

SECTION 3. G.S. 143-135.37 reads as rewritten:

"§ 143-135.37. Energy and water use standards for public major facility construction and renovation projects; verification and reporting of energy and water use.

- Energy-Efficiency Standard. For every major facility construction project of a (b) public agency, the building shall be designed and constructed so that the calculated energy consumption is at least thirty percent (30%) forty percent (40%) less than the energy consumption for the same building as calculated using the energy-efficiency standard in ASHRAE 90.1-2004. For every major facility renovation project of a public agency, the renovated building shall be designed and constructed so that the calculated energy consumption is at least twenty percent (20%) thirty percent (30%) less than the energy consumption for the same renovated building as calculated using the energy-efficiency standard in ASHRAE 90.1-2004. For the purposes of this subsection, any exception or special standard for a specific type of building found in ASHRAE 90.1-2004 is included in the ASHRAE 90.1-2004 standard.
- Indoor Potable Water Use Standard. For every major facility construction or renovation project of a public agency, the water system shall be designed and constructed so that the calculated indoor potable water use is at least twenty percent (20%) thirty percent (30%) less than the indoor potable water use for the same building as calculated using the fixture performance requirements related to plumbing under the 2006 North Carolina State Building Code.

...." SECTION 4.(a) Each State agency and State institution of higher learning shall, no later than October 1, 2020, conduct a preliminary practicality and economic feasibility analysis of implementing energy conservation measures for all buildings greater than 20,000 square feet in size and that have been in use for more than 10 years. Energy conservation measures are deemed to be economically feasible if the resulting energy savings will cover the cost of implementing the measures within 10 years. Each State agency and State institution of higher learning shall submit its findings to the State Energy Office. If the agency or institution of higher learning determines that it is not practical or economically feasible to implement energy conservation measures, the agency or institution of higher learning shall include findings of fact supporting that determination in the findings it submits to the State Energy Office. If the State agency or State institution of higher learning determines that it is practical and economically feasible to implement energy conservation measures, the agency or institution of higher learning shall do so. The energy conservation measures may be achieved by issuing a request for proposal for a guaranteed energy savings contract for all covered buildings owned by the agency or institution of higher learning. If the agency or institution of higher learning issues a request for proposal for a guaranteed energy savings contract for one or more buildings, the agency or institution of higher learning shall issue the request for proposal no later than April 1, 2021. The agency or institution of higher learning shall follow the process provided in Part 2 of Article 3B of Chapter 143 of the General Statutes. The definitions provided in G.S. 143-64.17 shall apply for purposes of this section.

SECTION 4.(b) No later than October 1, 2025, each State agency and State institution of higher learning shall repeat the process set forth in subsection (a) of this section for

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| all buildings greater than 10,000 square feet in size and that have been in use for more than 10 |
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| years. If the agency or institution of higher learning issues a request for proposal for a guaranteed |
| energy savings contract for one or more buildings, the agency or institution of higher learning |
| shall issue the request for proposal no later than April 1, 2026. |
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SECTION 4.(c) This section shall not apply to any building for which a practicality and economic feasibility analysis of implementing energy conservation measures has been conducted within three years prior to the effective date of this section.

SECTION 4.(d) This section is effective when it becomes law. This section shall not be interpreted to prohibit any State agency or State institution of higher learning from issuing any request for proposal for a guaranteed energy savings contract.

SECTION 5. Except as otherwise provided, this act is effective when it becomes law. Section 3 of this act applies to every major facility construction project and every major facility renovation project of a public agency, as those terms are defined in G.S. 143-135.36, that has not entered the schematic design phase prior to the effective date of this act.



NORTH CAROLINA GENERAL ASSEMBLY AMENDMENT House Bill 330

| H220 ATO 6 (v. 6) | AMENDMENT NO | | | |
|--|------------------------------|--|--|--|
| H330-ATQ-6 [v.6] | Principal Clerk) Page 1 of 1 | | | |
| Amends Title [NO] H330-CSTQ-2 [v.4] | Date March 26, ,2019 | | | |
| Representative Saine | | | | |
| moves to amend the bill on page 2, lines 9 and 10, by inserting between those lines: | | | | |
| "SECTION 1.1 Article 3B of Chapter 143 of the General Statutes is amended by adding a new section to read: "§ 143-64.12A. Responsible lights out. All State agencies and institutions of higher learning shall ensure that lighting in unoccupied interior spaces and upward-directed flood lighting is turned off on the premises of all buildings owned or leased by the State agency or institution of higher learning from midnight until 6:00 A.M., unless required for safety, emergency, or insurance purposes. The building manager or property manager of each premises owned or leased by a State agency or institution of higher learning, or an appropriate designee, shall be responsible for ensuring compliance with this section." | | | | |
| SIGNED Amendment Sponsor SIGNED | | | | |
| Committee Chair if Senate Committee | Amendment | | | |
| ADOPTED FAILED | TABLED | | | |





NORTH CAROLINA GENERAL ASSEMBLY AMENDMENT House Bill 330

| H330-ATQ-7 [v.1] | AMENDMENT NO (to be filled in by Principal Clerk) | 2 |
|--|---|-------------|
| | | Page 1 of 1 |
| Amends Title [NO] H330-CSTQ-2 [v.4] | Date March 26, | ,2019 |
| Representative | | |
| moves to amend the bill on page 1, lines 2: | 5 through 32, by rewriting the lines to read | d: |
| "(b1) The Department of Administration, as part of the Facilities Condition and Assessment Program, shall identify and recommend energy conservation maintenance and operating procedures that are designed to reduce energy consumption within the facility of a State agency or a State institution of higher learning and that require no significant expenditure of funds. Every State agency or State institution of higher learning shall implement these recommendations. Where energy management equipment is proposed for any facility of a State agency or of a State institution of higher learning, the maximum interchangeability and compatibility of equipment components shall be required. As part of the Facilities Condition and Assessment Program under". | | |
| SIGNED Sarry C. St. Amendment S | trickfand Sponsor | |
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| Committee Chair if Senate C | ommittee Amendment | |
| ADOPTED FAILED | TABLED | |
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HOUSE BILL 329: Exempt EV Stations/Public Utilities Regs.

2019-2020 General Assembly

Committee: House Energy and Public Utilities. If Date:

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Reps. Szoka, Arp, Hanig, Warren

Analysis of: Fi

First Edition

Prepared by: Chris Saunders

Committee Counsel

March 26, 2019

OVERVIEW: House Bill 329 would amend the definition of "public utility" to provide that a person who uses an electric vehicle charging station to resell electricity to the public is not a public utility if certain conditions apply.

CURRENT LAW: A "public utility" as defined in Chapter 62 of the General Statutes is any entity which owns and operates "equipment and facilities" that provides electricity "to or for the public for compensation." State law precludes retail electric competition and establishes regional monopolies on the sale of electricity, but there are some exceptions. The retail resale of electricity is generally prohibited, except for a narrow exception for campgrounds operated primarily to serve transient occupants, and marinas.

BILL ANALYSIS: House Bill 329 would provide that the term "public utility" does not include a person who uses an electric vehicle charging station to resell electricity to the public for compensation, provided that:

- The reseller procured the energy from an electric power supplier (a public utility, an electric membership corporation, or a municipality that sells electric power to retail electric power customers in the State) authorized to sell electricity in the territory where the service is provided.
- The resale of electricity is exclusively for charging plug-in electric vehicles.
- The charging station is immobile.
- Utility service to the charging station is provided subject to the electric power supplier's terms and conditions.

The bill would not limit an electric power supplier's ability to use electric vehicle charging stations to furnish electricity for charging electric vehicles. Increases in customer demand or energy consumption associated with transportation electrification would not constitute found revenues for an electric public utility.

EFFECTIVE DATE: This act would be effective when it becomes law.

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

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GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 331 Mar 11, 2019 HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH10144-RI-7

| Short Title: | Small Hydro Amends. | (Public) |
|--------------|---|----------|
| Sponsors: | Representatives Szoka and Arp (Primary Sponsors). | |
| Referred to: | | |

A BILL TO BE ENTITLED

AN ACT TO PROVIDE SMALL HYDROELECTRIC POWER FACILITIES CERTAIN TREATMENT SIMILAR TO THAT GIVEN TO SMALL POWER PRODUCERS THAT PRODUCE ENERGY FROM SWINE AND POULTRY WASTE.

The General Assembly of North Carolina enacts:

SECTION 1.(a) G.S. 62-156(b)(3) reads as rewritten:

- "(b) At least every two years, the Commission shall determine the standard contract avoided cost rates to be included within the tariffs of each electric public utility and paid by electric public utilities for power purchased from small power producers, according to the following standards:
 - (3) Availability and Reliability of Power. The rates to be paid by electric public utilities for capacity purchased from a small power producer shall be established with consideration of the reliability and availability of the power. A future capacity need shall only be avoided in a year where the utility's most recent biennial integrated resource plan filed with the Commission pursuant to G.S. 62-110.1(c) has identified a projected capacity need to serve system load and the identified need can be met by the type of small power producer resource based upon its availability and reliability of power, other than hydropower, if the hydroelectric power facility total capacity is equal to or less than five megawatts (MW), or swine or poultry waste for which a need is established consistent with G.S. 62-133.8(e) and (f)."

SECTION 1.(b) G.S. 62-133.8(i)(4) reads as rewritten:

- "(i) Adoption of Rules. The Commission shall adopt rules to implement the provisions of this section. In developing rules, the Commission shall:
 - (4) Establish standards for interconnection of renewable energy facilities and other nonutility-owned generation with a generation capacity of 10 megawatts or less to an electric public utility's distribution system; provided, however, that the Commission shall adopt, if appropriate, federal interconnection standards. The standards adopted pursuant to this subdivision shall include an expedited review process for <a href="https://www.nydroelectric.com/hydroe

SECTION 2. This act is effective when it becomes law.





HOUSE BILL 331: Small Hydro Amends.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date:

March 26, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Analysis of:

PCS to First Edition

Reps. Szoka, Arp

Prepared by: Jennifer McGinnis

Committee Counsel

H331-CSRI-2

OVERVIEW: The Proposed Committee Substitute (PCS) for H331 would extend certain treatment given to small power producers that produce energy from swine and poultry waste to certain small hydroelectric power facilities, with respect to an exemption concerning capacity payments to small power producers under standard contracts.

CURRENT LAW/ BACKGROUND:

S.L. 2017-192 (H589) amended various laws related to energy policy, including a provision that required rates for small power producers over 1 MW to be negotiated between a small power producer and a utility for a fixed five-year term. Swine and poultry waste, small hydropower, and biogas facilities were allowed to negotiate, however, for a term beyond five years.

H589 also required that capacity payments be made only when capacity is needed by a utility based on need for that resource as established by the utility's statutorily required integrated resource plan. The limitation on capacity payments does not apply, however, to swine and poultry waste for which a need is established by the State's Renewable Energy and Energy Efficiency Portfolio Standard (REPS)ii.

BILL ANALYSIS: The PCS for H331 would extend the exemption from the limitation established by H589 applicable to small power producers under standard contracts that capacity payments be made only when capacity is needed by a utility based on need for that resource as established by the utility's statutorily required integrated resource plan to hydropower small power producers with power purchase agreements with an electric public utility in effect as of July 27, 2017, and renewals of such power purchase agreements, if the hydroelectric small power producer's facility total capacity is equal to or less than five megawatts (along with swine and poultry waste for which a need is established by REPS).

EFFECTIVE DATE: The PCS would be effective when it becomes law.

[&]quot;The State's REPS, established by Senate Bill 3 in 2007, requires all investor-owned utilities in the State to supply 12.5% of 2020 retail electricity sales in the State from eligible energy resources by 2021. Eligible energy resources include solar, wind, hydropower, geothermal, or ocean current or wave energy resource; a biomass resource, including animal waste; and other resources. The overall target for renewable energy includes technology-specific targets, including targets for swine and poultry waste. Per Commission order, 0.20% from swine waste and 900,000 MWh from poultry waste is required by 2021.





Legislative Analysis Division 919-733-2578

Or 100 kW once 100 MW of energy is purchased by a utility from such small producers.

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

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HOUSE BILL 331

PROPOSED COMMITTEE SUBSTITUTE H331-CSRI-2 [v.3]

03/25/2019 01:37:37 PM

| Short Title: | Small Hydro Amends. | (Public) |
|--------------|---------------------|----------|
| Sponsors: | | |
| Referred to: | | |

March 12, 2019

A BILL TO BE ENTITLED
AN ACT TO PROVIDE SMALL HYDROELECTRIC POWER FACILITIES CERTAIN
TREATMENT SIMILAR TO THAT GIVEN TO SMALL POWER PRODUCERS THAT

PRODUCE ENERGY FROM SWINE AND POULTRY WASTE. The General Assembly of North Carolina enacts:

SECTION 1. G.S. 62-156(b)(3) reads as rewritten:

 "(b) At least every two years, the Commission shall determine the standard contract avoided cost rates to be included within the tariffs of each electric public utility and paid by electric public utilities for power purchased from small power prodeers, according to the following standards:

Availability and Reliability of Power. – The rates to be paid by electric public utilities for capacity purchased from a small power producer shall be established with consideration of the reliability and availability of the power. A future capacity need shall only be avoided in a year where the utility's most recent biennial integrated resource plan filed with the Commission pursuant to G.S. 62-110.1(c) has identified a projected capacity need to serve system load and the identified need can be met by the type of small power producer resource based upon its availability and reliability of power, other—thanthan for: (i) swine or poultry waste for which a need is established consistent with G.S. 62-133.8(e) and (f). (f); and (ii) hydropower small power producers with power purchase agreements with an electric public utility in effect as of July 27, 2017, and the renewal of such a power purchase agreement, if the hydroelectric small power producer's facility total capacity is equal to or less than five megawatts (MW). "

SECTION 2. This act is effective when it becomes law.



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NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE COM SUB, UNFAVORABLE ORIGINAL BILL AND RE-REFERRED

HB 330 Efficient Government Buildings & Savings Act.

Draft Number:

H330-PCS10265-TQ-2

Serial Referral:

RULES, CALENDAR, AND OPERATIONS OF THE HOUSE

Recommended Referral: None

Long Title Amended: Floor Manager:

No Szoka

HB 331

Small Hydro Amends.

Draft Number:

H331-PCS40230-RI-2

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral: None

Long Title Amended:

No

Floor Manager:

Szoka

TOTAL REPORTED: 2



NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE AND RE-REFERRED

HB329 Exempt EV Stations/Public Utilities Regs.

Draft Number:

None

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral: None Long Title Amended:

No

Floor Manager:

Szoka

TOTAL REPORTED: 1



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House Committee on Energy and Public Utilities

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| Kevin Edwards | NC Small Hydro Group |
| Michile Frazier | |
| Ryan miller | NCBPA |
| Cassidy Robertson | AMGA |
| Serah McQuillan | KGANC |
| David Schatz | Marge Point |
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House Committee on Energy and Public Utilities

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House Committee on Energy and Public Utilities

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Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

NAME

FIRM OR AGENCY AND ADDRESS

| David Ne Gowan | NCPC |
|----------------|----------------------|
| Chris Well | PG |
| DAVID BARNES | Elech. Cifies |
| Jill Palmer | Medderbu. Audubon NC |
| Paul Doyer | Audubon NC |
| Anne Dayer | Audubon NC |
| LENA GALLITANO | Audubon NC |
| CREGORY BECK | AUDUBON NC |
| DABBIE FOSTER | AUDUBON NC |
| Scor CASTER | KGAK |
| BERY Magne | KGNC |
| | |

House Committee on Energy and Public Utilities

3-26-19

FIRM OR AGENCY AND ADDRESS

Name of Committee

NAME

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

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House Committee on Energy and Public Utilities Tuesday, April 2, 2019 at 3:00 PM Room 643 of the Legislative Office Building

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 PM on April 2, 2019 in Room 643 of the Legislative Office Building. Representatives Autry, Black, Conrad, Dixon, D. Hall, Harrison, Hawkins, Humphrey, B. Jones, Montgomery, Richardson, Riddell, Szoka, and Wray attended.

Representative John Szoka, Chair, presided.

Jeffrey Merrifield, Chairman, E4 Carolinas (Partner/Pillsbury Law & former Commissioner of the Nuclear Regulatory Commission) gave a presentation (attachment A) on NC's Energy Economy and E4 position in that Economy. Following his presentation, an invitation was extended to committee members to attend an upcoming meeting on May 20-21, 2019 which will focus on the Southern States Energy on Clean Coal Energy Policies and Technologies.

No bills were considered/

The meeting adjourned at 3:45 pm.

Rep (sentative John Soka, Chair

Presiding

Beverly Slagle, Committee Clerk

House Committee on Energy and Public Utilities Tuesday, April 2, 3:00 PM 643 LOB

AGENDA

Welcome and Opening Remarks: Chair. John Szoka presiding.

Introduction of Pages and Sergeant-At-Arms

Presentations: North Carolina's Energy Economy

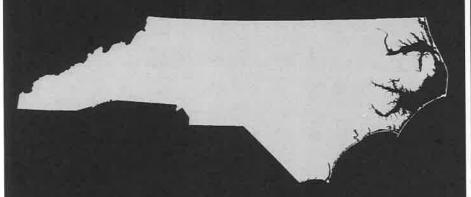
→ Jeffrey Merrifield, Chairman, E4 Carolinas
Partner/Pillsbury Law and former Commissioner of the Nuclear Regulatory
Commission

Other Business

Adjournment

Attachment A





Believed to be the largest and most diverse in the Eastern United States:

An Innovation Leader

North Carolina's Energy Economy



E4 Carolinas

- Trade association for ALL Carolina energy
- 140+ full members/118 associate members
 - All North Carolina utilities are members
- Creating value for Carolina Energy Economy
 - Economic Development
 - Innovation
 - Policy
 - Networking
 - Workforce

Energy • Economy • Environment • Efficiency •



Economic Development



Innovation



Policy

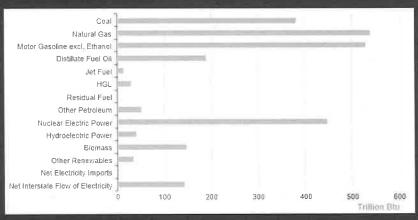


Networking

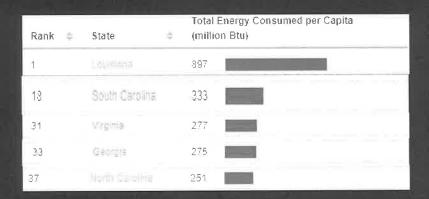


Workforce

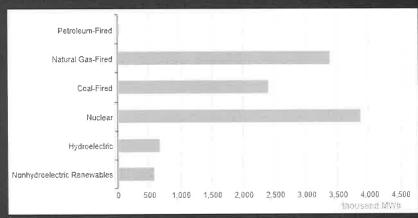
North Carolina Energy Profile



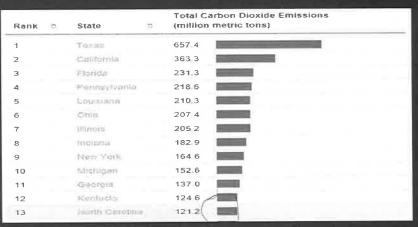
Consumption



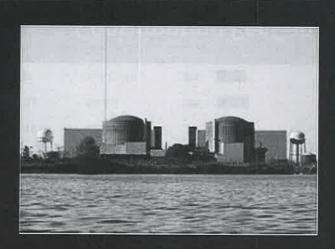
Consumption Per Capita



Fuel for Electricity



Carbon Production



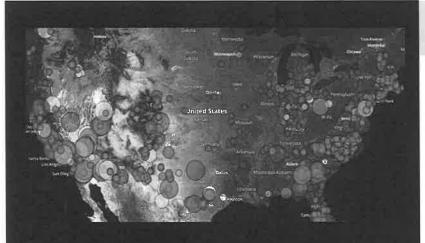
A national and global nuclear energy leader

- Policy built an industry
- Sixth in U.S. nuclear generating capacity
- 3,875,000 MWh consumed (35.4% of NC supply)
- 7,424 MW generating capacity (~92% load factor)
- 4 plants with 7 reactors
- Leading nuclear workforce and service industry

Nuclear Energy Leadership



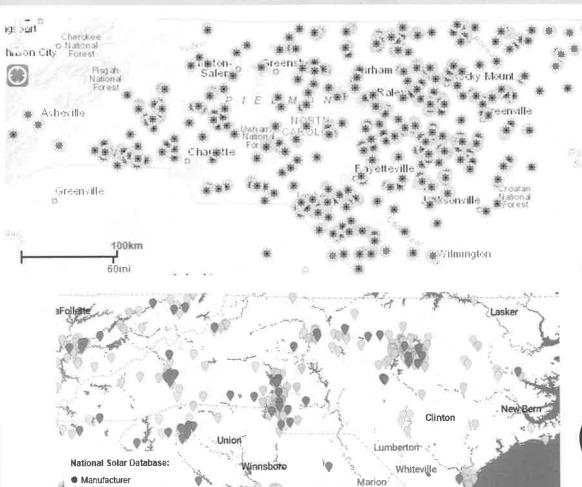
| State | Dec. 2018 MW Capacity | % of US Total Nuclear MW | % of State Power MW |
|----------------|--------------------------|-----------------------------|------------------------|
| Illinois | 8,855 | 12.4% | 57% |
| Pennsylvania | 7,626 | 10.6% | 39% |
| South Carolina | 4,510 | 6.3% | 56% |
| New York | 3,988 | 5.6% | 35% |
| Alabama | 3,952 | 5.5% | 33% |
| North Carolina | 3,875 | 5.4% | 35% |

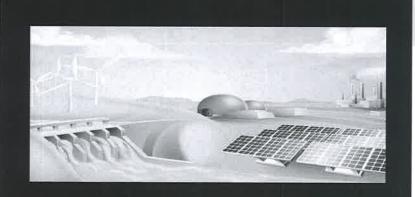


A national and global solar energy leader

- Policy built an industry
- Second in U.S. solar generating capacity
- 589,000 MWh consumed (5.4% of NC supply)
- 5,220 MW generating capacity (~31% load factor)
- 512 grid scale solar installations (1 MW+ 12/31/17)
- 3,357 MWh of grid scale solar
- 1,843 MWh smaller/most "behind the meter"

Solar Energy Leadership

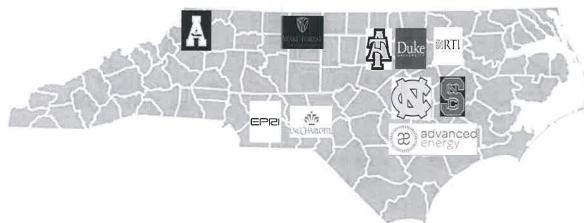


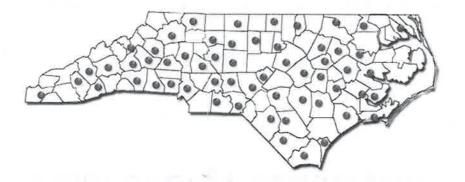


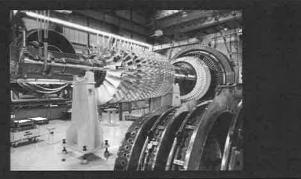
Energy Research & Education

- U.S. leading energy research universities
 - NC investments in energy research
 - Emerging research areas
- Community College industry support

Energy Research Leadership









Manufacturing & Engineering

- Global leading manufacturers
- Global leading EPC companies

Energy Manufacturing & Engineering Leadership



SIEMENS WOOD.





framatome













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FLUOR.



Energy Innovation & Policy Fuel Economic Development

- Increased products & services sold
- Job growth
- New ventures created
- New companies attracted to NC

Energy Innovation Leadership Examples of Solving Critical World Energy Problems













Net Power (Durham) – Developer of revolutionary carbon-capture power generation technology, based on the Allum Cycle

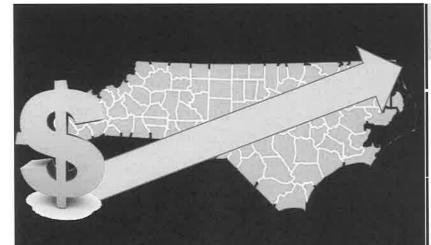
Albemarle (Charlotte) – A world leader in the development and distribution the lithium chemicals and products essential for devices and EVs

Atom Power (Charlotte) – Developer of the world's first solid state circuit breaker, which makes structure's electrically safe and programmable

NuScale Power (Wilmington/Charlotte) – recipient of over \$50 million in DOE funding for a leading SMR design.

Tokai Carbon (Charlotte) – The nation's leader in developing and distributing of carbon and graphite products essential for steel and Li-on batteries

Ingersoll Rand (Davidson) – A global leader in building efficiency and energy storage technologies



Economic Opportunity

- Energy Storage
- Grid Technology
- Advanced/Next Generation Nuclear
- Advanced EPC
- Transportation Electrification

Creating Value with Development Clusters

Energy Storage – North Carolina is a leader with 25+ companies and organization in the national/global supply chain (E4 Carolinas, 2018)

Grid Technology – North Carolina is THE leader with 100+ companies and organizations in the national/global supply chain. (RTI International, 2017)

Advanced/Next Generation Nuclear — North Carolina is a leader with 100+companies and organizations in the national/global supply chain (E4 Carolinas & Nuclear Energy Institute, 2016)

Advanced Engineering, Procurement & Construction – More than a dozen Global caliber and nearly 100 national/regional firms.

Transportation Electrification – Similar to solar energy opportunity a decade ago.



Energy Innovation Initiative

- 2 year collaboration with NC DOC Office of Science, Technology & Innovation
- 50+ energy innovation professionals
- All energy sectors/supply chain members
- Issues/solutions summits + work groups
- Produced Energy Innovation Plan

Essential to Expanding our Energy Economy

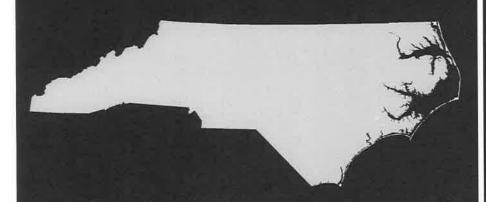
First Step to Energy Innovation Leadership

- Complete the energy industry inventory
 - Confirm/identify clusters of opportunity
 - Determine our national/global leadership opportunities
- Foster increased collaboration/value creation
 - Connect research, technology, innovators and capital
 - o Increase entrepreneurship and commercialization
- Develop our energy brand
- Promote our energy industry based on fact

E4 Carolinas Starting "First Step"

- Inventory started 1,000+ Carolina companies/organizations
- Staff added
- Additional funding needed to execute





Believed to be the largest and most diverse in the Eastern United States:

An Innovation Leader

North Carolina's Energy Economy



Jeff Merrifield Chairman, E4 Carolinas Partner, Pillsbury Law



David Doctor CEO, E4 Carolinas

Beverly Slagle (Rep. John Szoka)

rom:

Subject:

Southern States Energy Board <sseb@sseb.org>

Wednesday, April 03, 2019 08:50 AM

To:

Rep. John Szoka

Register today for the 2019 Clean Coal Energy Policies and Technologies Meeting

Meeting Update



Transcending Boundaries

Registration Now Open for the 2019 Committee on Clean Coal Energy Policies and Technologies Meeting

May 20-21 | Kingsport, TN

Please plan to join us soon at the Southern States Energy Board's Committee on Clean Coal Energy Policies and Technologies meeting where we will discuss ways to promote the development and implementation of programs and projects that stimulate the use of the region's clean coal resources for American energy security.

The committee's goal is to utilize coal for energy, power, and transportation fuels while advancing workforce development, education, and training in the coal industry.

This event is held in conjunction with the Virginia Coal and Energy Alliance's Annual Meeting. Please note that SSEB has reserved a block of guest rooms for this event. To ensure a room at the conference rate of \$94 per night you must provide government ID or the rate will be \$126 per night + taxes. Click the blue button below to register.



MeadowView Conference Resort & Convention Center

Register

Connect with us



Southern States Energy Board | 6325 Amherst Court, Peachtree Corners, GA 30092

<u>Unsubscribe John.Szoka@ncleg.net</u>

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VISITOR REGISTRATION SHEET

| House Commit | tee on Energy | / & Public | Utilities |
|--------------|---------------|------------|-----------|
|--------------|---------------|------------|-----------|

4-2-19

Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS |
|------------------|-----------------------------|
| Davidhe Cowan | Nefc |
| 1-25, TOU HOWARD | NCMA |
| (Jo Roe | KEM |
| Susanvien | DUKE ENERGY |
| Kara Weishear | .5A |
| Frances Liles | MEA |
| Den Stockdale | NC Sustainable Energy Assoc |
| Ann milens | W. T. |
| Gran | • |
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VISITOR REGISTRATION SHEET

| House | Committee | on | Energy | & | Public | Utilities |
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4-2-19

Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

NAME

FIRM OR AGENCY AND ADDRESS

| Hory Kijns | MRMA |
|-----------------|--------------------------|
| John Hordin | Ne Dept of Commerce |
| TOM BEAL | EDB, NESER, NEWS |
| TOAVID BARKES | Eluck Cityes |
| Midulle Frazier | NP |
| Afric Winhall | NCen. |
| Erwert Onk | SE Engy Mas |
| Will 500H | NC Conservation Ne month |
| Tyler Ford | MWC. |
| Sysanua Dris | NCDPS |
| RA | C85 |
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House Committee on Energy and Public Utilities Tuesday, April 9, 2019 at 3:00 PM Room 643 of the Legislative Office Building

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 PM on April 9, 2019 in Room 643 of the Legislative Office Building. Representatives Alexander, Arp, Autry, Black, Brockman, Conrad, Cunningham, Dixon, Hanig, Harrison, Hawkins, Holley, Howard, Humphrey, Montgomery, Richardson, Riddell, Strickland, Szoka, and Wray attended.

Representative John Szoka, Chair, presided.

Rep. Szoka referred the committee to the Agenda, announcing that HB 387 Electric Co-op Rural Broadband has been withdrawn by the primary sponsor, Rep. Arp.

The following bills were considered:

HB 529 Utilities/Water and Wastewater Consumption. (Representatives Arp, Riddell, Conrad, Holley) was explained by Rep. Arp. The committee passed the bill, with a motion by Rep. Dixon for a favorable report with a referral to the House Committee on Rules, Calendar, and Operations.

HB 398 Info. Tech. Budget/2019-2021 Fiscal Biennium. (Representatives Arp, Szoka, Saine, Barnes) was explained by Rep. Arp. A Proposed Committee Substitute was properly brought before the committee. Rep. Chris Humphrey introduced a technical amendment to HB 398 to rewrite line 36, on page 2, (Attachment A). Without objections, Rep. Szoka (Chair) called for a vote on the amendment and it passed.

Rep. Dixon made a motion for a favorable report as amended through H398-PCS40321-TQa-9 with a referral to the Committee on Appropriations, Information Technology. Rep. Szoka presented the motion for a committee vote favorable committee substitute, unfavorable original bill and received a favorable report. The motion passed, with a referral to the House Committee on Appropriation, Information Technology

With no further business, the meeting adjourned at 3:31 pm.

Representative John Szoka Chair

Beverly Slagle, Committee Clerk

House Committee on Energy and Public Utilities Tuesday, April 9, 2019, 3:00 PM 643 Legislative Office Building

AGENDA

Welcome and Opening Remarks

Introduction of Pages & Sergeant-At-Arms

Bills

| BILL NO. | SHORT TITLE | SPONSOR |
|----------|----------------------------------|------------------------|
| HB 529 | Utilities/Water and Wastewater | Representative Arp |
| | Consumption. | Representative Riddell |
| | • | Representative Conrad |
| | | Representative Holley |
| HB 387 | Electric Co-Op Rural Broadband | Representative Arp |
| | (HB 387 was removed from agenda) | Representative Szoka |
| | | Representative Lewis |
| | | Representative Hunter |
| HB 398 | Growing GREAT-Rural Broadband | Representative Arp |
| | Funding | Representative Szoka |
| | | Representative Saine |
| | | Representative Barnes |

Presentations

None

Other Business

Adjournment

NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE AND RE-REFERRED

HB **529**

Utilities/Water and Wastewater Consumption.

Draft Number:

None

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral:

None

Long Title Amended:

No

Floor Manager:

Arp

FAVORABLE COM SUB, UNFAVORABLE ORIGINAL BILL AND RE-REFERRED

HB 398

Growing GREAT-Rural Broadband Funding.

Draft Number:

H398-PCS40321-TQa-9

Serial Referral:

APPROPRIATIONS,

INFORMATION TECHNOLOGY

Recommended Referral:

None

Long Title Amended: Floor Manager:

No Arp

TOTAL REPORTED: 2





attachment A

TABLED BBS

NORTH CAROLINA GENERAL ASSEMBLY AMENDMENT House Bill 398

AMENDMENT NO. (to be filled in by H398-ATQ-9 [v.1] Principal Clerk) Page 1 of 1 ,2019 Amends Title [NO] First Edition Representative Hunt Wey moves to amend the bill on page 2, line 36, by rewriting the line to read: 1 2 "households that have a minimum download and upload speed of 10:1, as measured using 3 4 Federal". 5 6 **SIGNED** Committee Chair if Senate Committee Amendment

FAILED

ADOPTED



Ol Holy

1

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H

HOUSE BILL 529

| Short Title: | Utilities/Water and Wastewater Consumption. | (Public) |
|--------------|--|------------|
| Sponsors: | Representatives Arp, Riddell, Conrad, and Holley (Primary Sponsors). For a complete list of sponsors, refer to the North Carolina General Assembly we | eb site. |
| Referred to: | Energy and Public Utilities, if favorable, Rules, Calendar, and Operation House | ons of the |

April 1, 2019

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A BILL TO BE ENTITLED

AN ACT PROVIDING THAT THE UTILITIES COMMISSION MAY ADOPT, IMPLEMENT, MODIFY, OR ELIMINATE A RATE ADJUSTMENT MECHANISM FOR WATER OR 3 WASTEWATER PUBLIC UTILITIES TO TRACK AND TRUE-UP VARIATIONS IN 4 AVERAGE PER CUSTOMER USAGE FROM LEVELS APPROVED IN THE GENERAL 5 RATE CASE PROCEEDING. 6 7

The General Assembly of North Carolina enacts:

SECTION 1. Article 7 of Chapter 62 of the General Statutes is amended by adding a new section to read as follows:

"§ 62-133.12A. Customer usage tracking rate adjustment mechanisms for water and wastewater rates.

In setting rates for a water and wastewater utility in a general rate proceeding under G.S. 62-133, the Commission may adopt, implement, modify, or eliminate a rate adjustment mechanism for one or more of the company's rate schedules to track and true-up variations in average per customer usage from levels approved in the general rate case proceeding. The Commission may adopt a rate adjustment mechanism only upon a finding by the Commission that the mechanism is appropriate to track and true-up variations in average per customer usage by rate schedule from levels adopted in the general rate case proceeding and the mechanism is in the public interest."

SECTION 2. This act is effective when it becomes law.



GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H

HOUSE BILL 398 PROPOSED COMMITTEE SUBSTITUTE H398-PCS40321-TQa-9

| | Pl | ROPOSED COMMITTEE SUBSTITUTE H398-PCS40321- | 1 Qa-9 |
|---|---|--|--|
| | Short Title: | Growing GREAT-Rural Broadband Funding. | (Public) |
| i | Sponsors: | | |
| | Referred to: | | |
| | | March 21, 2019 | |
| | WITH AC The General A SE adding a new "(p) Th (\$15,000,000) with Access to GREAT prog SI SI "§ 143B-1373 | A BILL TO BE ENTITLED MAKE VARIOUS CHANGES TO THE GROWING RURE CCESS TO TECHNOLOGY (GREAT) PROGRAM. Assembly of North Carolina enacts: CCTION 1.(a) Notwithstanding G.S. 143C-5-2, G.S. 143B-13 subsection to read: ere is hereby appropriated each fiscal year the sum of fifter from the State Capital and Infrastructure Fund to the Growing Technology Fund established pursuant to this section to be use fram." CCTION 1.(b) This section shall expire on June 30, 2029. CCTION 2. G.S. 143B-1373 reads as rewritten: B. Growing Rural Economies with Access to Technology (Growing and in this section, the following definitions apply: Eligible project. – An eligible project is a discrete and specting an unserved area of an economically distressed county broadband service to homes, businesses, and community | sen million dollars Rural Economies and to administer the REAT) program. |
| | | currently served. Eligible projects do not include middle of other similar projects not directed at broadband service project area is located within more than one county, for the section, the project shall be deemed to be located in the greatest number of unserved households will be served. | to end users. If a he purposes of this |
| | broadband pr scalable broa is essential for these areas so matching fun effective date comprising e | oject areas comprised of census blocks, or portions thereovider is receiving State or federal matching funds to deploy tech dband service within the next 18 months are ineligible for the Or the Office to know the location of census blocks, or portions of it can determine project eligibility. A private provider received to deploy broadband service within such an area shall, with of this section, submit only a listing of the census blocks, and of its federally funded project areas meeting this requirement. | nnologically neutra GREAT program. I thereof, comprising ing State or federa thin 60 days of the portions thereof and nothing more |



be May 15. This will enable the office to update maps and advise applicants as to the unserved

areas of the State that are eligible for consideration in that program year. The Office shall only

utilize this data to update maps of census blocks to reflect these census blocks, or portions thereof,

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as being served. Failure on the part of a provider to submit the listing of census blocks by the cutoff date shall result in those areas being eligible for inclusion under this program during the upcoming program year. The Office shall use the census block data provided only for mapping of unserved areas. Upon expiration of the 18-month period described in this subsection, a private provider receiving State or federal matching funds to deploy broadband service shall submit written documentation that broadband deployment has begun or been completed in the census blocks, or portions thereof, that have been deemed ineligible by the Office due to the existence of a federally funded project area. Information provided to the Office pursuant to this subsection is not a public record, as that term is defined in G.S. 132-1.

- Applications for grants will be submitted at times designated by the Secretary and will include, at a minimum, the following information:
 - (5)An illustration or description of the area to be served and the number of homes, businesses, community anchor points, agricultural operations, or agricultural processing facilities that will have access to broadband as a result of the project, project, including any publicly available addresses for the foregoing.
- A wireless provider submitting an application pursuant to this section shall bear the (d1)burden of proof that the proposed area to be served can, in fact, be served using wireless technology. The burden of proof may be satisfied by the submission of data, maps, and any other information satisfactory to the Office, demonstrating that the area and number of households proposed to be served can be provided the minimum upload and download speeds indicated in the application.
- Applications shall be made publicly available by posting on the Web site of the (e) Department of Information Technology for a period of at least 30 days prior to award. During the 30-day period, any interested party may submit comments to the Secretary concerning any pending application. A provider of broadband services may submit a protest of any application on the grounds the proposed project covers an area that is not an eligible area under this section. Protests shall be submitted in writing, accompanied by all relevant supporting documentation, and shall be considered by the Office in connection with the review of the application. Upon submission of evidence satisfactory to the Office that the proposed project area includes households that have a minimum download and upload speed of 10:1, as measured using Federal Communications Commission technology, the Office may amend an application to reduce the number of unserved households in the project area to reflect an accurate level of current broadband service. For applications with filed protests, the Secretary shall issue a written decision to the protesting party at least 15 days prior to the approval of that application.
- The Office may consult with the Department of Commerce to determine if a (f) broadband project proposed under this section will benefit a potential economic development project relevant to the proposed area outlined in the broadband project.
- Applications shall be scored based upon a system that awards a single point for criteria considered to be the minimum level for the provision of broadband service with additional points awarded to criteria that exceed minimum levels. The Office shall score project applications in accordance with the following:
 - (6) Base speed multiplier. - Projects that will provide minimum download and minimum upload speeds shall have the aggregate points given under subdivisions (1) through (5) of this subsection multiplied by a factor at the level indicated in the table below:

Minimum Download: Minimum Upload

Score Multiplier

| General A | Assembly Of North Carolina | Session 201 |
|---------------|--|----------------------------|
| S | 10:1 Mbps. 0.95 | |
| | 25:3 Mbps. or greater> 100:10 Mbps. 1.35 | Ti . |
| | 100:10 Mbps. or greater <u>1.55</u> | |
| (h) | The Office shall score applications based upon the metrics | provided in subsection (g |
| of this sec | tion. In awarding grants based upon the scoring metrics, the | Office shall also award a |
| additional | point to projects where a county has a Community Broadbar | nd Planning Playbook tha |
| | guidelines established by the Office. | 242 |
| " | | |
| | SECTION 3. G.S. 143C-4-3.1 reads as rewritten: | |
| "§ 143C- | 4-3.1. State Capital and Infrastructure Fund. | |
| | | |
| (e) | Use of Funds Monies in the Fund shall first be used | to meet the debt service |
| | as of the State. In addition to meeting the State's debt service | obligations, monies in the |
| Fund may | be used for the following purposes: | |
| | (1) New State and The University of North Carolina | capital projects governe |
| | pursuant to Article 8 of Chapter 143C of the Gener | al Statutes. |
| | (2) Repair and renovation of existing capital | assets, as provided |
| | G.S. 143C-8-13. | |
| | (3) Broadband infrastructure projects funded through | gn appropriations to u |
| | Growing Rural Economies with Access to Technology | ology rund established |
| | G.S. 143B-1373(b). | med to the Fund shall 1 |
| (f) | Funds Available Only Upon Appropriation. – Funds rese | arel Agembly " |
| available | for expenditure only upon an act of appropriation by the Ger | iletat Assembly. |
| | SECTION 4. This act is effective when it becomes law. | |

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H

HOUSE BILL 398

| Short Title: | Growing GREAT-Rural Broadband Funding. (Publi | (c) |
|--------------|---|----------|
| Sponsors: | Representatives Arp, Szoka, Saine, and Barnes (Primary Sponsors). For a complete list of sponsors, refer to the North Carolina General Assembly web site. | |
| Referred to: | Energy and Public Utilities, if favorable, Appropriations, Information Technology, if favorable, Appropriations, if favorable, Rules, Calendar, and Operations of the House | on nd |

March 21, 2019

A BILL TO BE ENTITLED

AN ACT TO MAKE VARIOUS CHANGES TO THE GROWING RURAL ECONOMIES WITH ACCESS TO TECHNOLOGY (GREAT) PROGRAM.

The General Assembly of North Carolina enacts:

SECTION 1.(a) Notwithstanding G.S. 143C-5-2, G.S. 143B-1373 is amended by adding a new subsection to read:

"(p) There is hereby appropriated each fiscal year the sum of fifteen million dollars (\$15,000,000) from the State Capital and Infrastructure Fund to the Growing Rural Economies with Access to Technology Fund established pursuant to this section to be used to administer the GREAT program."

SECTION 1.(b) This section shall expire on June 30, 2029.

SECTION 2. G.S. 143B-1373 reads as rewritten:

"§ 143B-1373. Growing Rural Economies with Access to Technology (GREAT) program.

- (a) As used in this section, the following definitions apply:
 - (6) Eligible project. An eligible project is a discrete and specific project located in an unserved area of an economically distressed county seeking to provide broadband service to homes, businesses, and community anchor points not currently served. Eligible projects do not include middle mile, backhaul, and other similar projects not directed at broadband service to end users. If a project area is located within more than one county, for the purposes of this section, the project shall be deemed to be located in the county where the greatest number of unserved households will be served.
- (c) Project areas comprised of census blocks, or portions thereof, within which a broadband provider is receiving State or federal matching funds to deploy technologically neutral scalable broadband service within the next 18 months are ineligible for the GREAT program. It is essential for the Office to know the location of census blocks, or portions thereof, comprising these areas so it can determine project eligibility. A private provider receiving State or federal matching funds to deploy broadband service within such an area shall, within 60 days of the effective date of this section, submit only a listing of the census blocks, or portions thereof, comprising each of its federally funded project areas meeting this requirement and nothing more to the Office. In future program years, the cutoff date for submitting this census block data shall



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be May 15. This will enable the office to update maps and advise applicants as to the unserved areas of the State that are eligible for consideration in that program year. The Office shall only utilize this data to update maps of census blocks to reflect these census blocks, or portions thereof, as being served. Failure on the part of a provider to submit the listing of census blocks by the cutoff date shall result in those areas being eligible for inclusion under this program during the upcoming program year. The Office shall use the census block data provided only for mapping of unserved areas. Upon expiration of the 18-month period described in this subsection, a private provider receiving State or federal matching funds to deploy broadband service shall submit written documentation that broadband deployment has begun or been completed in the census blocks, or portions thereof, that have been deemed ineligible by the Office due to the existence of a federally funded project area. Information provided to the Office pursuant to this subsection is not a public record, as that term is defined in G.S. 132-1.

- Applications for grants will be submitted at times designated by the Secretary and will include, at a minimum, the following information:
 - An illustration or description of the area to be served and the number of homes, businesses, community anchor points, agricultural operations, or agricultural processing facilities that will have access to broadband as a result of the project project, including any publicly available addresses for the foregoing.
- A wireless provider submitting an application pursuant to this section shall bear the (d1)burden of proof that the proposed area to be served can, in fact, be served using wireless technology. The burden of proof may be satisfied by the submission of data, maps, and any other information satisfactory to the Office, demonstrating that the area and number of households proposed to be served can be provided the minimum upload and download speeds indicated in the application.
- Applications shall be made publicly available by posting on the Web site of the Department of Information Technology for a period of at least 30 days prior to award. During the 30-day period, any interested party may submit comments to the Secretary concerning any pending application. A provider of broadband services may submit a protest of any application on the grounds the proposed project covers an area that is not an eligible area under this section. Protests shall be submitted in writing, accompanied by all relevant supporting documentation, and shall be considered by the Office in connection with the review of the application. Upon submission of evidence satisfactory to the Office that the proposed project area includes households that have a minimum upload and download speed of 10:1, as measured using Federal Communications Commission technology, the Office may amend an application to reduce the number of unserved households in the project area to reflect an accurate level of current broadband service. For applications with filed protests, the Secretary shall issue a written decision to the protesting party at least 15 days prior to the approval of that application.
- The Office may consult with the Department of Commerce to determine if a broadband project proposed under this section will benefit a potential economic development project relevant to the proposed area outlined in the broadband project.
- Applications shall be scored based upon a system that awards a single point for criteria considered to be the minimum level for the provision of broadband service with additional points awarded to criteria that exceed minimum levels. The Office shall score project applications in accordance with the following:
 - (6)Base speed multiplier. - Projects that will provide minimum download and minimum upload speeds shall have the aggregate points given under

Funds Available Only Upon Appropriation. - Funds reserved to the Fund shall be

Broadband infrastructure projects funded through appropriations to the

Growing Rural Economies with Access to Technology Fund established in

G.S. 143B-1373(b).

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HOUSE BILL 398: Growing GREAT-Rural Broadband Funding.

2019-2020 General Assembly

Committee:

Public Utilities. If Date: House Energy and

April 9, 2019

favorable.

re-refer

Appropriations, to

Information Technology. If favorable, re-refer to Appropriations. If favorable, re-refer to

Rules, Calendar, and Operations of the House

Introduced by: Reps. Arp, Szoka, Saine, Barnes

Prepared by: Chris Saunders

Committee Counsel

Analysis of:

First Edition

OVERVIEW: House Bill 398 would appropriate \$15,000,000 per year, until the 2028-29 fiscal year, from the State Capital and Infrastructure Fund to the Growing Rural Economies with Access to

Technology (GREAT) program, and make various changes to the program's application process.

CURRENT LAW: The Growing Rural Economies with Access to Technology (GREAT) program was established in the 2018 Appropriations Act to increase the availability of terrestrially deployed broadband at connection speeds exceeding 10 megabits per second (Mbps) download and one Mbps upload (10:1). Through the program, the Broadband Infrastructure Office (Office) of the Department of Information Technology (DIT) provides grants to broadband providers and cooperatives for projects designed to extend broadband service to unserved areas in economically distressed counties of the State.

Grant applicants must submit an application that provides certain information about the proposed project, including, among other things, the total project cost and duration, an estimate of the number of end users, a description of the services to be provided, a plan to encourage connection by end users, and evidence of support from the community. Project areas comprised of census blocks within which a broadband provider is receiving federal funds to deploy technologically neutral scalable broadband service within the next 18 months are ineligible for the program.

Applications are scored by the Office based on certain established criteria. Projects receive higher scores for:

- Utilizing partnerships or affiliations with other entities that will lower costs and facilitate broadband deployment;
- Locating the project in counties with higher numbers of unserved households;
- Providing service to greater numbers of unserved households and businesses;
- Minimizing deployment costs per household; and
- Providing faster connection speeds to end users.

BILL ANALYSIS:

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

This bill analysis was prepared by the nonpartisan legislative staff for the use of legislators in their deliberations and does not constitute an official statement of legislative intent.

House Bill 398

Page 2

Section 1 of House Bill 398 would appropriate \$15,000,000 annually, until the 2028-29 fiscal year, from the State Capital and Infrastructure Fund to the Growing Rural Economies with Access to Technology Fund in DIT to be used for administration of the GREAT program.

Section 2 would do all of the following:

- Clarify that if a project area for an eligible project is located in more than one county, it is deemed to be located in the county where the greatest number of unserved households will be served.
- Require private providers receiving State or federal matching funds to deploy broadband service, at the end of the 18 month period in which the project area is ineligible for the GREAT program, to submit to the Office written documentation that broadband deployment has begun or been completed in the census blocks that have been deemed ineligible for the program due to the existence of a federally funded project area.
- Require grant applications to provide publicly available addressees for homes, businesses, or other customers who will have access to broadband at the end of the project.
- Require wireless providers submitting a grant application to prove that the proposed area to be served can be served using wireless technology while meeting the minimum upload and download speeds indicated in the application.
- Allow the Office to amend an application to reduce the number of unserved households in a proposed project area if it finds that the proposed project area includes households with a minimum upload and download speed of 10:1.
- Add a new score multiplier of 1.55x for projects with a minimum download and upload speed of 100:10. Under current law, the maximum score multiplier is 1.35x for projects with a minimum download and upload speed of 25:3.

Section 3 would allow money in the State Capital and Infrastructure Fund to be used for broadband infrastructure projects funded through appropriations to the GREAT program.

EFFECTIVE DATE: This act would be effective when it becomes law.



HOUSE BILL 529: — Favorable Utilities/Water and Wastewater Consumption.

2019-2020 General Assembly

Analysis of:

Committee: House Energy

House Energy and Public Utilities. If Date:

April 9, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Reps. Arp, Riddell, Conrad, Holley

Prepared by: Kyle Evans

First Edition Staff Attorney

OVERVIEW: House Bill 529 authorizes the Utilities Commission (Commission) to adopt, implement, modify, or eliminate a rate adjustment mechanism for regulated water and wastewater utilities to reflect changes in customer usage in a general rate case.

[As introduced, this bill was identical to S429, as introduced by Sen. Newton, which is currently in Senate Commerce and Insurance.]

CURRENT LAW: The rates for regulated water and wastewater public utilities are fixed by the Commission in a general rate case pursuant to G.S. 62-133.

BILL ANALYSIS: House Bill 529 would allow the Commission to adopt a rate adjustment mechanism to track and true-up variations in customer usage, provided it finds the mechanism in the public interest. This would allow regulated water and wastewater utilities to have their rates adjusted to accurately reflect sales volume of water between general rate cases. The Commission may also modify or eliminate the rate adjustment mechanism in a general rate case.

EFFECTIVE DATE: The bill would become effective when it becomes law.

Layla Cummings, former Staff Attorney, contributed significantly to this summary.

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Committee Sergeants at Arms

| NAME OF COMMITTEE Hou | se Committee on Energy and Public Utilities |
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| 2. Name: Doug Harris | |
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House Lages Assignments Tuesday, April 09, 2019 Session: 4:45 PM

| Committee | Room | Time | (Roger) | Staff | Comments | Member |
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| Public Utilities | 643 | 3:00 PM | Érin B | embridge | | Rep. Bobby Hanig |
| Energy | | | Chloe | Schubert | | Rep. Bobby Hanig |
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House Committee on Energy and Public Utilities

04-09-2019

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House Committee on Energy and Public Utilities

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House Committee on Energy and Public Utilities Thursday, April 25, 2019 at 11:15 a.m. Room 643

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 pm on March 26th in Room 643 LOB. Representatives Alexander, Arp, Autry, Black, Brockman, Conrad, Dixon, Hall, Hanig, Harrison, Hastings, Hawkins, Holley, Howard, Humphrey, Lewis, Montgomery, Richardson, Riddell, Sauls, Strickland, Szoka, and Wray were in attendance.

Rep. Dean Arp, Chair, presided.

House Bill 387, Electric Co-Op Rural Broadband Services, was explained by Rep. Arp. A Proposed Committee Substitute was properly brought before the committee. The committee passed the bill, with a motion by Rep. Dixon for a favorable report to the PCS with a referral to the House Committee on Judiciary, and if favorable, to the Committee on Rules, Calendar, and Operations of the House.

House Bill 432, Water/Sewer to Contiguous Dwelling Units, was explained by Rep. Grange. A Proposed Committee Substitute was properly brought before the committee. The committee passed the bill, with a motion by Rep. Dixon for a favorable report to the PCS with a referral to the Committee on Rules, Calendar, and Operations of the House.

House Bill 522, Study Outside Water Rates, was explained by Rep. Szoka. The committee passed the bill, with a motion by Rep. Dixon for a favorable report with a referral to Committee on Rules, Calendar, and Operations of the House.

Being no further business, the meeting adjourned at 11:35 a.m.

Rep. Dean Arp, Presiding

Katie Stanley, Committee Clerk

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House Committee on Energy and Public Utilities Thursday, April 25, 2019, 11:15 a.m. 643 Legislative Office Building

AGENDA

Welcome and Opening Remarks

Rep. Dean Arp, presiding

Introduction of Pages and Sergeant-At-Arms

Bills:

| <u>HB</u> : | 387 | Electric Co-Op Rural Broadband | Representative Arp |
|-------------|------------|------------------------------------|--------------------------|
| | | Services. | Representative Szoka |
| | | | Representative Lewis |
| | | | Representative Hunter |
| HB 4 | 432 | Water/Sewer to Contiguous Dwelling | Representative Shepard |
| | | Units. | Representative Grange |
| | | | Representative Hurley |
| | | | Representative Hardister |
| <u>HB</u> : | <u>522</u> | Study Outside Water Rates. | Representative Szoka |
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Please find attached a Proposed Committee Substitute (PCS) for HB 387 and HB 432.

Other Business

Adjournment

House Committee on Energy and Public Utilities Thursday, April 25, 2019, 11:15 a.m. 643 Legislative Office Building

AGENDA

Welcome and Opening Remarks

Rep. Dean Arp, presiding

Introduction of Pages and Sergeant-At-Arms

Bills:

| HB 387 | Electric Co-Op Rural Broadband | Representative Arp |
|--------|------------------------------------|--------------------------|
| | Services. | Representative Szoka |
| 39 | | Representative Lewis |
| | | Representative Hunter |
| HB 432 | Water/Sewer to Contiguous Dwelling | Representative Shepard |
| | Units. | Representative Grange |
| | | Representative Hurley |
| | | Representative Hardister |
| HB 522 | Study Outside Water Rates. | Representative Szoka |
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Please find attached a Proposed Committee Substitute (PCS) for HB 387 and HB 432.

Other Business

Adjournment

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 387 Mar 19, 2019 HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH30173-LM-30*

Short Title: Electric Co-Op Rural Broadband Services. (Public)

Sponsors: Representatives Arp, Szoka, Lewis, and Hunter (Primary Sponsors).

Referred to:

A BILL TO BE ENTITLED

AN ACT REMOVING RESTRICTIONS PROHIBITING ELECTRIC MEMBERSHIP CORPORATIONS AND THEIR SUBSIDIARIES FROM SEEKING FEDERAL GRANT FUNDS TO PROVIDE TELECOMMUNICATIONS AND BROADBAND SERVICES, AUTHORIZING SUCH CORPORATIONS TO USE EASEMENTS HELD BY THE CORPORATIONS TO SUPPLY TELECOMMUNICATIONS AND BROADBAND SERVICES, AND PROVIDING FOR THE MANNER IN WHICH CLAIMS RELATED TO THE EXPANDED USE OF EASEMENTS BY SUCH CORPORATIONS SHALL BE RESOLVED.

Whereas, electric membership corporations were created for the purpose of extending electric service to rural communities in the State, and they have effectively achieved this necessary goal for many years; and

Whereas, telephone service is also a necessity for all North Carolinians and has been successfully extended throughout the State; and

Whereas, broadband service has emerged as a necessity for all rural communities in the State; and

Whereas, the General Assembly finds that electric membership corporations and their subsidiaries, where they so choose, are uniquely positioned to pursue federal broadband funds and to leverage their right-of-way corridors and existing broadband fiber networks to provide, individually or in partnership, broadband services which will enable more rural communities to connect to broadband services; and

Whereas, broadband infrastructure deployed by electric membership corporations and their subsidiaries can coexist with electric infrastructure in right-of-ways owned or held by electric membership corporations; and

Whereas, it has been recognized that in order for electric membership corporations to effectively pursue federal funds and leverage their unique position, the General Assembly must amend certain statutes regulating the operations and rights of electric membership corporations; Now, therefore,

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 117-18.1 reads as rewritten:

"§ 117-18.1. Subsidiary business activities.

(a) Electric membership corporations may form, organize, acquire, hold, dispose of, and operate any interest up to and including full controlling interest in separate business entities that provide energy services and products, telecommunications services and products, water, and wastewater collection and treatment, so long as those other business entities meet all of the following conditions:



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(d) The provisions of subdivisions (1) and (3) of subsection (a) of this section do not apply to the separate business activities of an electric membership corporation that forms, organizes, acquires, holds, disposes of, or operates any interest up to and including full controlling interest in a separate business entity that provides or supports high-speed broadband services to one or more households, businesses, or community anchor points. For purposes of this subsection, the term "anchor points" includes schools, libraries, community colleges, community centers, and other similar places, and the term "high-speed broadband services" means Internet transmission speeds of a minimum of 25 megabits per second (Mbps) downstream and 3 Mbps upstream."

SECTION 2. Article 3 of Chapter 117 of the General Statutes is amended by adding a new section to read as follows:

"§ 117-28.1. Electric membership corporations; easements.

- (a) Any easement owned, held, or otherwise used by an electric membership corporation for the purpose stated in G.S. 117-10 may also be used by the corporation, or its subsidiary, for the purpose of supplying telecommunications and broadband service.
- (b) Notwithstanding G.S. 1A-1, Rule 23, a class action may not be maintained against an electric membership corporation or its subsidiary in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement. If, in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement, an individual property owner prevails over a corporation or its subsidiary, the trespass shall be deemed permanent and the actual damages awarded shall be the fair market value which, notwithstanding any other provision of law, shall always be greater than zero but shall not exceed the difference between the fair market value of the property owner's entire property immediately before the taking and the fair market value of the property owner's property immediately after the taking. Evidence of revenues or profits derived or the rental value of an assembled communications corridor shall not be admissible in determining fair market value. A property owner's actual damages shall be fixed at the time of the initial trespass and shall not be deemed to continue, accumulate, or accrue. Upon payment of damages, the corporation or its subsidiary shall be granted a permanent easement for the trespass that was the subject of the claim."

SECTION 3. This act is effective when it becomes law and applies to all claims filed on or after that date.

GENERAL ASSEMBLY OF NORTH CAROLINA **SESSION 2019**

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HOUSE BILL 387

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PROPOSED COMMITTEE SUBSTITUTE H387-CSRI-8 [v.1]

4/23/2019 6:19:34 PM

| Short Title: | Electric Co-Op Rural Broadband Services. | (Public |
|--------------|--|---------|
| Sponsors: | | |
| Referred to: | | |

March 20, 2019

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AN ACT REMOVING RESTRICTIONS PROHIBITING ELECTRIC MEMBERSHIP CORPORATIONS AND THEIR SUBSIDIARIES FROM SEEKING FEDERAL GRANT FUNDS TO PROVIDE TELECOMMUNICATIONS AND BROADBAND SERVICES, AUTHORIZING SUCH CORPORATIONS AND THEIR WHOLLY OWNED SUBSIDIARIES TO USE EASEMENTS HELD BY THE CORPORATIONS TO SUPPLY TELECOMMUNICATIONS AND BROADBAND SERVICES, AND PROVIDING FOR THE MANNER IN WHICH CLAIMS RELATED TO THE EXPANDED USE OF EASEMENTS BY SUCH CORPORATIONS SHALL BE RESOLVED.

Whereas, electric membership corporations were created for the purpose of extending electric service to rural communities in the State, and they have effectively achieved this necessary goal for many years; and

Whereas, telephone service is also a necessity for all North Carolinians and has been successfully extended throughout the State; and

Whereas, broadband service has emerged as a necessity for all rural communities in the State; and

Whereas, the General Assembly finds that electric membership corporations and their wholly owned subsidiaries created by electric membership corporations as required by applicable State law, where they so choose, are uniquely positioned to pursue federal broadband funds and to leverage their right-of-way corridors and existing broadband fiber networks to provide, individually or in partnership, broadband services which will enable more rural communities to connect to broadband services; and

Whereas, existing or future communications infrastructure deployed by electric membership corporations for electrification purposes can simultaneously be used by electric membership corporations or their wholly owned subsidiaries for the ancillary purpose of facilitating broadband extension into rural areas of North Carolina without need for additional construction; and

Whereas, it has been recognized that in order for electric membership corporations to effectively pursue federal funds and leverage their unique position, the General Assembly must amend certain statutes regulating the operations and rights of electric membership corporations; Now, therefore,

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 117-18.1 reads as rewritten:

"§ 117-18.1. Subsidiary business activities.

Electric membership corporations may form, organize, acquire, hold, dispose of, and operate any interest up to and including full controlling interest in separate business entities that



provide energy services and products, telecommunications services and products, water, and wastewater collection and treatment, so long as those other business entities meet all of the following conditions:

(d) The provisions of subdivisions (1) and (3) of subsection (a) of this section do not apply to the separate business activities of an electric membership corporation that forms, organizes, acquires, holds, disposes of, or operates any interest up to and including full controlling interest in a separate business entity that provides or supports high-speed broadband services to one or more households, businesses, or community anchor points in an unserved area. For purposes of this subsection, the following definitions shall apply:

(1) "Anchor points." – The term shall include schools, libraries, community colleges, community centers, and other similar places.

(2) "High-speed broadband services." – Internet transmission speeds of a minimum of 25 megabits per second (Mbps) downstream and 3 Mbps upstream.

(3) "Unserved area." – A location where inhabitants or businesses do not have access to high-speed broadband services."

SECTION 2. Article 3 of Chapter 117 of the General Statutes is amended by adding a new section to read as follows:

"§ 117-28.1. Electric membership corporations; easements.

(a) Any easement owned, held, or otherwise used by an electric membership corporation for the purpose of electrification, as stated in G.S. 117-10 may also be used by the corporation, or its wholly owned subsidiary, for the ancillary purpose of supplying high-speed broadband service, where such use does not require additional construction and is ancillary to the electrification purposes for which broadband fiber is or was installed.

(b) Notwithstanding G.S. 1A-1, Rule 23, a class action may not be maintained against an electric membership corporation or its wholly owned subsidiary in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement. If, in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement, an individual property owner prevails over a corporation or its wholly owned subsidiary, the trespass shall be deemed permanent and the actual damages awarded shall be the fair market value which, notwithstanding any other provision of law, shall always be greater than zero but shall not exceed the difference between the fair market value of the property owner's entire property immediately before the taking and the fair market value of the property owner's property immediately after the taking. Evidence of revenues or profits derived or the rental value of an assembled communications corridor shall not be admissible in determining fair market value. A property owner's actual damages shall be fixed at the time of the initial trespass and shall not be deemed to continue, accumulate, or accrue. Upon payment of damages, the corporation or its wholly owned subsidiary shall be granted a permanent easement for the trespass that was the subject of the claim."

SECTION 3. This act is effective when it becomes law and applies to all claims filed on or after that date.



HOUSE BILL 387: Electric Co-Op Rural Broadband Services.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date:

April 25, 2019

favorable, re-refer to Judiciary. If favorable, re-refer to Rules, Calendar, and Operations of

the House

Introduced by:

Reps. Arp, Szoka, Lewis, Hunter

Prepared by: Jennifer McGinnis

Analysis of:

PCS to First Edition

H387-CSRI-8

ion Committee Counsel

OVERVIEW: The Proposed Committee Substitute (PCS) for H387 would do all of the following:

- Eliminate certain restrictions on the formation and operation of separate business entities (subsidiaries) by Electric Membership Corporations (EMCs) that provide or support high speed broadband services.
- Provide that the terms of any easement held or otherwise used by an EMC for the provision of electrification may be expanded to allow use by the EMC or a subsidiary of the EMC for the purpose of supplying high-speed broadband service.
- Prohibit class action suits against an EMC or a wholly-owned subsidiary of the EMC in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement.
- Establish a measure of damages to be paid to a landowner, if, in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement, the landowner prevails over an EMC or a wholly-owned subsidiary of the EMC. Among other limitations, the damages could not exceed the difference between the fair market value of the property owner's entire property immediately before the taking and the fair market value of the property owner's property immediately after the taking. Upon payment of damages, the EMC or a wholly-owned subsidiary of the EMC would be granted a permanent easement for the trespass that was the subject of the claim.

[As introduced, this bill was identical to H387, as introduced by Reps. Arp, Szoka, Lewis, Hunter, which is currently in House Energy and Public Utilities.]

SECTION 1

CURRENT LAW:

Under current law, EMCs are non-profit organizations and are tax exempt. The EMCs are authorized, but not required, to form, organize, acquire, hold, dispose of, and operate any interest, up to and including full controlling interest, in separate business entities that provide energy services and products, telecommunications services and products, water, and wastewater collection and treatment. These are referred to as a subsidiary of the EMC, even though under the statutes these subsidiaries must be separate

Karen Cochrane-Brown
Director



Legislative Analysis Division 919-733-2578

House PCS 387

Page 2

for-profit corporations, subject to all taxes (including income taxes), and must comply with the following additional conditions:

- The subsidiary is not financed with loans or grants from the Rural Utilities Service of the United States Department of Agriculture (USDA).
- The subsidiary fully compensates the EMC for the use of personnel, services, equipment, or tangible and intangible property.
- The subsidiary does not receive from an EMC any investment, loan, guarantee, or pledge of assets in an amount that, in the aggregate, exceeds 10% of the assets of that EMC.

BILL ANALYSIS:

Section 1 of the PCS would authorize subsidiary business entities of EMC's that provide or support "high speed broadband services to one or more households, businesses, or community anchor points in an unserved area" to do both of the following:

- o Finance with loans or grants from the Rural Utilities Service of the United States Department of Agriculture (USDA).
- Compensate the EMC at less than full compensation for the use of personnel, services, equipment, or tangible and intangible property.

For purposes of the subsection:

- The term "anchor points" includes schools, libraries, community colleges, community centers, and other similar places.
- The term "high speed broadband services" means Internet transmission speeds of a minimum of 25 megabits per second (Mbps) downstream and 3 Mbps upstream.
- The term "unserved area" means a location where inhabitants or businesses do not have access to high-speed broadband services.

BACKGROUND:

The Rural Utilities Service at the USDA houses three ongoing assistance programs exclusively created and dedicated to financing broadband deployment: the Rural Broadband Access Loan and Loan Guarantee Program, the Community Connect Grant Program, and the ReConnect Program.

SECTION 2

CURRENT LAW

Article 2 of Chapter 117 of the General Statutes authorizes formation of EMCs "for the purpose of promoting and encouraging the fullest possible use of electric energy in the rural section of the State by making electric energy available to inhabitants of the State at the lowest cost consistent with sound economy and prudent management of the business of such corporations." The statutes currently authorize EMCs to "exercise the right of eminent domain for the purposes of constructing, operating and maintaining electric generating, transmission, distribution and related facilities, individually and solely in their own names, pursuant to the provisions of Chapter 40A of the General Statutes...."

House PCS 387

Page 3

BILL ANALYSIS:

Section 2 of the PCS would:

- Provide that any easement held or otherwise used by an EMC for the purpose of electrification may also be used by the EMC or a wholly-owned subsidiary of the EMC for the purpose of supplying high-speed broadband service where that use does not require additional construction and is ancillary to the electrification purposes.
- Prohibit class action suits against an EMC or a wholly-owned subsidiary of the EMC in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement.
- Provide that if, in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement, an individual property owner prevails over an EMC or a wholly-owned subsidiary of the EMC, the trespass would be deemed permanent and the actual damages awarded would be the fair market value, which would always be greater than zero but must not exceed the difference between the fair market value of the property owner's entire property immediately before the taking and the fair market value of the property owner's property immediately after the taking. In addition, calculation of the damages would be subject to the following conditions:
 - o Evidence of revenues or profits derived or the rental value of an assembled communications corridor would not be admissible in determining fair market value.
 - O A property owner's actual damages would be fixed at the time of the initial trespass and could not be deemed to continue, accumulate, or accrue.

Upon payment of damages, the EMC or a wholly-owned subsidiary of the EMC would be granted a permanent easement for the trespass that was the subject of the claim.

BACKGROUND:

Easements are typically created by conveyance in a deed or other written document and are generally considered contracts in North Carolina. In limited circumstances, a court will imply an easement as a matter of law. Easements may be acquired through the power of eminent domain under the statutes. The terms of the easement are considered the terms of the contract once entered into.

The transferability of an easement from one individual or entity to another is dependent on the nature of the easement – whether the easement is considered "appurtenant" or "in gross." "Easements appendant and appurtenant are always owned in connection with other real estate and as incidents to such ownership, while easements in gross are purely personal and usually end with the death of the grantee. However, an easement in gross designated as a profit à prendre, by which the right to take something from the land does not end with the death of the grantee necessarily, but may pass to his heirs or assigns." *Davis v. Robinson*, 189 N.C. 589, 127 S.E. 697 (1925). "If an easement is in gross there is no dominant tenement; an easement is in gross and personal to the grantee because it is not appurtenant to other premises. ibid., pp. 626-7. An easement in gross attaches to the person and not to land." *Shingleton v. State*, 260 N.C. 451 (1963), citing 17A Am. Jur., Easements, ss. 9, 11, pp. 624, 625, 627.

With regard to changes in the parties to an easement, courts in North Carolina have held:

Grimes v. Virginia Elec. & Power Co., 245 N.C. 583, 96 S.E.2d 713 (1957). In Grimes, the plaintiff granted an express easement by contract to the defendant for power lines. Id. at 583, 96 S.E.2d at 713-14. The defendant later granted a license to the City of Washington to add additional lines on the same poles. Id. at 584, 96 S.E.2d at 714. The plaintiff sued for compensation for the additional

House PCS 387

Page 4

servitude on his land, while the defendant contended that "the plaintiff's grant was to the Virginia Electric & Power Company [("VEPC")] and to its -25- successors and assigns, and permitted it to make the assignment to the City of Washington." Id. (emphasis in original). The Supreme Court rejected the defendant's argument stating:

The answer to the defendant's contention is that the Virginia Electric & Power Company has not assigned anything. It still retains its right to maintain its full complement of wires and other facilities and to transmit electricity within the full limits of its grant. The contract between the defendants permits the power company to retain all its facilities and, in addition, permits the City of Washington to transmit its own current by means of its own wires attached to the power company's poles. The plaintiff was not a party to the contract between the defendants. The additional lines of the city, with the right to enter upon the lands for maintenance purposes, place an additional burden on plaintiff's land without his consent. Two power companies enjoy an easement over his land. He granted only one.

City of Charlotte v. BMJ of Charlotte, 196 N.C. App. 1 (2009), citing Grimes v. Virginia Elec. & Power Co., 245 N.C. 583, 96 S.E.2d 713 (1957)

With regard to changes in the scope or purpose of an easement, the North Carolina courts have stated the following with respect to evaluating whether an undue burden exists:

"The following rules apply when overburdening or misuse of an easement is at issue:

First, the scope of an express easement is controlled by the terms of the conveyance if the conveyance is precise as to this issue. Second, if the conveyance speaks to the scope of the easement in less than precise terms (i.e., it is ambiguous), the scope may be determined by reference to the attendant circumstances, the situation of the parties, and by the acts of the parties in the use of the easement immediately following the grant. Third, if the conveyance is silent as to the scope of the easement, extrinsic evidence is inadmissible as to the scope or extent of the easement. However, in this latter situation, a reasonable use is implied." *City of Charlotte v. BMJ of Charlotte*, 196 N.C. App. 1 (2009)

As easements are generally considered contracts, legislation that alters the existing terms of that real property contract, including legislation that changes the purpose for which the easement may be exercised or the parties that may use the easement, may give rise to constitutional considerations, including:

- Article I, Section 10, Clause 1 of the United States Constitution, which provides that "No State shall . . . pass any . . . Law impairing the Obligation of Contracts "
- The 5th Amendment to the United States Constitution, which states that private property shall not "be taken for public use without just compensation."
- Section 1 of the 14th amendment to the United States Constitution, which provides that no state may "deprive any person of life, liberty, or property, without due process of law."
- Article I, Section 19 of the State's Constitution, which provides "No person shall be...in any manner deprived of his ... property, but by the law of the land."

EFFECTIVE DATE: The PCS would be effective when it becomes law and apply to all claims filed on or after that date.

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 432 Mar 21, 2019 HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH40198-LM-14A

Short Title: Water/Sewer to Contiguous Dwelling Units. (Public)

Sponsors: Representatives Shepard, Grange, Hurley, and Hardister (Primary Sponsors).

Referred to:

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A BILL TO BE ENTITLED

AN ACT PROVIDING THAT IF THE UTILITIES COMMISSION APPROVES A FLAT RATE FOR WATER OR SEWER SERVICES FOR CONTIGUOUS DWELLING UNITS, THE LESSOR OF THE UNITS MAY PASS THROUGH AND CHARGE THE TENANTS THAT SAME FLAT RATE.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 62-110 reads as rewritten:

"§ 62-110. Certificate of convenience and necessity.

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(g) In addition to the authority to issue a certificate of public convenience and necessity and establish rates otherwise granted in this Chapter, for the purpose of encouraging water conservation, the Commission may, consistent with the public interest, adopt procedures that allow a lessor to charge for the costs of providing water or sewer service to persons who occupy the leased premises. The following provisions shall apply:

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(1b) Notwithstanding the provisions of subdivisions (1) and (1a) of this section, if the Commission approves a flat rate for water or sewer services for contiguous dwelling units rather than a rate based on metered consumption, the lessor may pass through and charge the tenants of the contiguous dwelling units the same flat rate for water or sewer services and an administrative fee as authorized in subdivision (2) of this subsection. Bills for water and sewer service sent by the lessor to the lessee shall contain all the information required by sub-sub-subdivisions e.2. through e.5. of subdivision (1a) of this section.

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SECTION 2. This act is effective when it becomes law.



GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

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HOUSE BILL 432

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PROPOSED COMMITTEE SUBSTITUTE H432-CSRI-4 [v.3]

04/15/2019 05:36:10 PM

| Short Title: Water/Sewer to Contiguous Dwelling Units. | | (Public | |
|--|--|---------|--|
| Sponsors: | | | |
| Referred to: | | | |

March 25, 2019

A BILL TO BE ENTITLED

AN ACT PROVIDING THAT IF THE UTILITIES COMMISSION APPROVES A FLAT RATE TO BE CHARGED BY A WATER OR SEWER UTILITY FOR WATER OR SEWER SERVICES TO CONTIGUOUS DWELLING UNITS, THE LESSOR OF THE UNITS MAY PASS THROUGH AND CHARGE THE TENANTS THAT SAME FLAT RATE.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 62-110 reads as rewritten: "§ 62-110. Certificate of convenience and necessity.

....

(g) In addition to the authority to issue a certificate of public convenience and necessity and establish rates otherwise granted in this Chapter, for the purpose of encouraging water conservation, the Commission may, consistent with the public interest, adopt procedures that allow a lessor to charge for the costs of providing water or sewer service to persons who occupy the leased premises. The following provisions shall apply:

(1b) Notwithstanding the provisions of subdivisions (1) and (1a) of this subsection, if the Commission approves a flat rate to be charged by a water or sewer utility for the provision of water or sewer services to contiguous dwelling units, the lessor may pass through and charge the tenants of the contiguous dwelling units the same flat rate for water or sewer services, rather than a rate based on metered consumption, and an administrative fee as authorized in subdivision (2) of this subsection. Bills for water and sewer service sent by the lessor to the lessee shall contain all the information required by sub-sub-subdivisions e.2. through e.5. of subdivision (1a) of this subsection.

SECTION 2. This act is effective when it becomes law.





HOUSE BILL 432: Water/Sewer to Contiguous Dwelling Units.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date:

April 15, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Analysis of:

Reps. Shepard, Grange, Hurley, Hardister

PCS to First Edition H432-CSRI-4

Prepared by: Jennifer McGinnis

Committee Counsel

OVERVIEW: House Bill 432 would provide that if the Utilities Commission (Commission) approves a flat rate to be charged by a water or sewer utility for the provision of water or sewer services to contiguous dwelling units of leased premises, the lessor may pass through and charge the tenants of the contiguous dwelling units the same flat rate for water or sewer services, rather than a rate based on metered consumption.

CURRENT LAW:

The Commission is authorized by statute to adopt procedures that, for the purpose of encouraging water conservation, allow a lessor of leased premises to charge for the costs of providing water or sewer service to persons who occupy the leased premises subject to certain requirements, including the following;

- All charges for water or sewer service must be based on the user's metered consumption of water, and the rate charged by the lessor must not exceed the unit consumption rate charged by the supplier of the service.
- If the leased premises are contiguous dwelling units built prior to 1989, and the lessor determines that the measurement of the lessee's total water usage is impractical or not economical, the lessor may allocate the cost for water and sewer service to the lessee using equipment that measures the lessee's hot water usage.

Lessors are authorized to charge a reasonable administrative fee for providing water or sewer service not to exceed a maximum administrative fee established by the Commission.

BILL ANALYSIS: House Bill 432 would provide that (notwithstanding the requirement under current law that charges for water or service to persons who occupy a leased premise be based on the user's metered consumption of water) if the Commission approves a flat rate to be charged by a water or sewer utility for the provision of water or sewer services to contiguous dwelling units of leased premises, the lessor may pass through and charge the tenants of the contiguous dwelling units the same flat rate for water or sewer services, rather than a rate based on metered consumption.

EFFECTIVE DATE: This bill would be effective when it becomes law.





Legislative Analysis Division 919-733-2578

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

H.B. 522 Mar 28, 2019 HOUSE PRINCIPAL CLERK

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HOUSE BILL DRH30237-BR-1

Short Title: Study Outside Water Rates. (Public)

Sponsors: Representative Szoka.

Referred to:

A BILL TO BE ENTITLED

AN ACT TO DIRECT THE LEGISLATIVE RESEARCH COMMISSION TO STUDY RATES CHARGED BY MUNICIPALITIES FOR WATER AND WASTEWATER SERVICE TO CUSTOMERS SERVED INSIDE AND OUTSIDE OF THE MUNICIPALITIES' BOUNDARIES.

The General Assembly of North Carolina enacts:

SECTION 1.(a) The Legislative Research Commission shall study fee and charge setting by municipalities in the operation of a water or sewer system. The Commission shall focus on the disparity in fees between customers of the municipal system inside the boundaries of the municipality and customers of the municipal system outside of those boundaries.

SECTION 1.(b) The Legislative Research Commission shall complete the study required by subsection (a) of this section and report its findings and recommendations, including any legislative proposals, to the General Assembly by May 1, 2020.

SECTION 2. This act is effective when it becomes law.





HOUSE BILL 522: **Study Outside Water Rates.**

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date:

April 25, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Analysis of:

Rep. Szoka First Edition

Prepared by: Kyle Evans

Committee Counsel

OVERVIEW: House Bill 522 would direct the Legislative Research Commission to study fee and charge setting by municipalities in the operation of a water or sewer system.

BILL ANALYSIS: House Bill 522 would direct the Legislative Research Commission to study fee and charge setting by municipalities in the operation of a water or sewer system. The study would focus on the disparity in fees between customers of the municipal system inside the boundaries of the municipality and customers of the municipal system outside of those boundaries. The Commission would be directed to report its findings, including legislative proposals, to the General Assembly by May 1, 2020.

EFFECTIVE DATE: This act would be effective when it becomes law.

BACKGROUND: Municipal water and sewer utilities often serve customers who live outside of city limits, and other utilities specify geographical boundaries within their service areas and identify their customers as residing "inside" and "outside" those boundaries. In many cases, utilities charge different rates for customers living inside or outside those boundaries.





NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE AND RE-REFERRED

HB **522**

Study Outside Water Rates.

Draft Number:

None

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral: None Long Title Amended:

No

Floor Manager:

Szoka

TOTAL REPORTED: 1



NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE COM SUB, UNFAVORABLE ORIGINAL BILL AND RE-REFERRED

387 HB

Electric Co-Op Rural Broadband Services.

Draft Number:

H387-PCS10579-RI-8

Serial Referral:

JUDICIARY

Recommended Referral: None Long Title Amended:

Yes

Floor Manager:

Arp

HB 432

Water/Sewer to Contiguous Dwelling Units.

Draft Number:

H432-PCS30420-RI-4

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral: None

Long Title Amended:

Yes

Floor Manager:

Shepard

TOTAL REPORTED: 2



House Committee on Energy and Public Utilities

04-25-2019

Name of Committee

Date

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House Committee on Energy and Public Utilities

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House Committee on Energy and Public Utilities

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| Jarrol James | Intern / |

Committee Sergeants at Arms

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House Committee on Energy and Public Utilities Thursday, May 2, 2019 at 9:00 AM Room 1228/1327 of the Legislative Building

MINUTES

The House Committee on Energy and Public Utilities met at 9:00 AM on May 2, 2019 in Room 1228/1327 of the Legislative Building. Representatives Arp, Autry, Conrad, D. Hall, Harrison, Hastings, Hawkins, Strickland, and Szoka attended.

Representative John Szoka, Chair, presided.

The following bills were considered:

HB 828 Energy Savings Incentives/State Agencies. (Representatives Harrison, McGrady, Warren, Hardister) (PCS): Tabled

HB 872 Underground Utility Safety Act/Changes. (Representatives Arp, Riddell, Holley) Favorable Com Sub, Unfavorable Original Bill. Serial Referral: Rules.

Recommended Referral: FINANCE

With no further business before the committee, the meeting was adjourned at 9:31 pm.

Representative John Szoka, Chair

Beverly Slagle, Committee Clerk

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

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HOUSE BILL 872 PROPOSED COMMITTEE SUBSTITUTE H872-PCS30441-RIf-7

| | Short Tit | le: Ur | derground Utility Safety Act/Changes. | (Public) |
|----------|-----------|----------|---|-------------------|
| | Sponsors | | | |
| | Referred | to: | | |
| | | | April 22, 2019 | |
| 1 | | | A BILL TO BE ENTITLED | |
| 1 2 | ANIACT | TOMA | KE VARIOUS CHANGES TO THE UNDERGROUND UTI | LITY SAFETY |
| 3 | AN ACT | | IAGE PREVENTION ACT, INCLUDING AUTHOR | RIZING THE |
| | | | UND DAMAGE PREVENTION REVIEW BOARD T | |
| 4 | TDA | DING (| COURSES AND TO IMPOSE A FEE ON OPERATORS T | O FUND THE |
| 5 | | | OF THE BOARD. | O TOND THE |
| 6 7 | | | embly of North Carolina enacts: | |
| 8 | The Gene | CECT | TON 1. Article 8A of Chapter 87 of the General Statutes reads | as rewritten: |
| 9 | | SECI | "Article 8A. | us ie wiittein |
| 10 | | | "Underground Utility Safety and Damage Prevention Act. | |
| | | | Onderground Othicy Salety and Damage 1 revention 7 tot. | |
| 11 12 | "§ 87-11 | 7 Dofin | itions | |
| 13 | | | definitions apply in this Article: | |
| 14 | 1116 1 | | g definitions apply in this Article. | |
| 15 | | (18a) | Parcel An extended area of land with fixed boundaries. | |
| 16 | | | Tarcel All extended area of land with fixed counterares. | |
| 17 | "87_121 | Facility | operator responsibilities. | |
| 18 | (a) | | erator shall provide to the excavator the following: | |
| 19 | (a) | (1) | The horizontal location and description of all of the operator's | facilities in the |
| 20 | | (1) | area where the proposed excavation or demolition is to occu | ir. The location |
| 21 | | • | shall be marked by stakes, soluble paint, flags, or any combin | ation thereof, as |
| 22 | | | appropriate, depending upon the conditions in the area of | of the proposed |
| 23 | | | excavation or demolition. The operator shall, when marking as | |
| 24 | | | this subdivision, use the APWA Uniform Color Code. If the di | |
| 25 | | | of the facility is greater than four inches, the dimension of the | facility shall be |
| 26 | | | indicated at least every 25–50 feet in the area of the propose | d excavation or |
| 27 | | | demolition. An operator who operates multiple facilities in | the area of the |
| 28 | | | proposed excavation or demolition shall locate each facility. | |
| 29 | | (1a) | The operator's identity, marked as provided in subdivisi | ion (1) of this |
| 30 | | (14) | subsection, in the area where the proposed excavation or or | demolition is to |
| 31 | | | occur. At a minimum, the operator's identity shall be marked | at the beginning |
| 32 | | | point, at intervals of 200 linear feet, and at the end point | of the proposed |
| 33 | | | excavation or demolition. | |
| 34 | | | | |
| 35 | "8 87-12 | | vator responsibilities. | |
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- (b) The notice required by subsection (a) of this section shall, at a minimum, contain all of the following:
 - (5) The location of the proposed excavation or demolition, not to exceed one-quarter mile in geographical length, or five adjoining addresses, not to exceed one-quarter mile in geographical length.demolition by one of the following:
 - a. A single parcel that may exceed 1/4 mile in linear length identified by a single address.
 - b. The lesser of five adjoining parcels identified by addresses, not to exceed 1/4 mile in linear length or an area not to exceed 1/4 mile in linear length.
 - (c) An excavator shall comply with the following:
 - (6) If an operator fails to respond to the positive response system, the excavator may proceed if there are no visible indications of a facility at the proposed excavation or demolition area, such as a pole, marker, pedestal, meter, or valve. However, if the excavator is aware of or observes indications of an unmarked facility at the proposed excavation or demolition area, the excavator shall not begin excavation or demolition until an additional eall-notice is made to the Notification Center detailing the facility and an arrangement is made for the facility to be marked by the operator within three hours from the time the additional eall-notice is received by the Notification Center.
 - (10) The excavator shall not use mechanized equipment within 24 inches of a facility that is a gas, oil, petroleum, or an oil, petroleum products, or highly volatile liquid pipeline system, a gas transmission line, or an electric transmission line unless the facility operator has consented to the use in writing and the operator's representative is on site during the use of the mechanized equipment. For purposes of this subdivision, the term "oil, petroleum products, or highly volatile liquid pipeline system" has the same meaning as the term "pipeline system" in Title 49 C.F.R. § 195.2, the term "gas, oil, petroleum transmission line" "gas transmission line" has the same meaning as the term "transmission line" in Title 49 C.F.R. § 192.3, and the term "electric transmission line" has the same meaning as the term "transmission line" has the same meaning as the term "transmission line" in G.S. 62-100(7).

"§ 87-124. Exemptions.

The notice requirements in G.S. 87-122(a) and G.S. 87-122(b) do not apply to the following:

An excavation or demolition performed when those responsible for routine maintenance of a right-of-way or any other governmental entity are conducting performing, with labor on their permanent payroll, maintenance activities within the right-of-way. Maintenance activities shall include resurfacing, milling, emergency replacement of signs critical for maintaining safety, safety or the reshaping of shoulders and ditches to the original road profile. Maintenance activities do not include the initial installation of traffic signs, traffic control equipment, or guardrails guardrails, or drainage structures. The provisions of this subdivision do not apply when the excavation or demolition is performed by a contractor acting on behalf of a

1 2 person or entity responsible for routine maintenance of a right-of-way or on behalf of any other governmental entity.

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Pavement milling and pavement resurfacing. (9)

"§ 87-125. Notice in case of emergency excavation or demolition.

- An excavator performing an emergency excavation or demolition is not required to give notice to the Notification Center as provided in G.S. 87-122. However, the excavator shall, as soon as practicable, give oral written notice to the Notification Center which shall include a description of the circumstances justifying the emergency. The excavator may request emergency assistance from each affected operator in locating and providing immediate protection to the facilities in the affected area.
- Any person who falsely claims that an emergency exists requiring an excavation or (c) demolition shall have violated the provisions of this Article and shall be guilty of a Class 3 misdemeanor.
- Any person who falsely claims an emergency exists requiring an excavation or (d) demolition under G.S. 87-122 shall have violated the provisions of this Article.

"§ 87-129. Underground Damage Prevention Review Board; enforcement; civil penalties.

- There is hereby established the Underground Damage Prevention Review Board to review reports of alleged violations of this Article. The members of the Board shall be appointed by the Governor. The Board shall consist of 15 members as follows:
 - A representative from a rural water system; system, who shall be (12)recommended by the North Carolina Rural Water Association;
- The Board shall review all reports of alleged violations of this Article and (b1) accompanying information. If the Board determines that a person has violated any provision of this Article, the Board shall determine the appropriate action or penalty to impose for each such violation. Actions and penalties may include training, education, and a civil penalty not to exceed two thousand five hundred dollars (\$2,500). The Board shall approve training courses and the sponsors of those training courses under this subsection. Any fees for training courses approved by the Board shall be paid by the person determined to have violated this Article. The Board shall notify each person who is determined to have violated this Article in writing of the Board's determination and the Board's recommended action or penalty. A person determined to be in violation of this Article may request a hearing before the Board, after which the Board may reverse or uphold its original finding. If the Board recommends a penalty, the Board shall notify the Utilities Commission of the recommended penalty, and the Utilities Commission shall issue an order imposing the penalty.

"§ 87-129A. Regulatory fee.

- Fee Imposed. In addition to any costs that may be apportioned to operators to maintain the Notification Center pursuant to G.S. 87-120(b), the Board is authorized to impose a fee on operators in order to provide sufficient moneys to fund the activities and operations of the Board in reviewing reports of alleged violations of this Article. Such fee shall be based on the jurisdictional revenues of an operator and shall be set at a rate that the total proceeds of all fees collected shall not exceed two hundred thousand dollars (\$200,000) annually to fund the activities and operations of the Board.
- Use of Proceeds. A special fund in the office of State Treasurer, the Underground Damage Prevention Review Board Fund, is created. The fees collected pursuant to this section shall be deposited in the Underground Damage Prevention Review Board Fund. The Fund shall

 Session 2019

| be placed in an interest-bearing account, and any interest or other income derived from | n the Fund |
|---|-------------|
| shall be credited to the Fund. Moneys in the Fund shall only be spent pursuant to app | propriation |
| by the General Assembly. The Underground Damage Prevention Review Board Fur | nd shall be |
| subject to the provisions of the State Budget Act except that no unexpended surplus o | f the Fund |
| shall revert to the General Fund. All funds credited to the Underground Damage 1 | Prevention |
| Review Board Fund shall be used only to pay the expenses of the Board in reviewing | reports of |
| alleged violations of this Article." | |

SECTION 2. This act becomes effective October 1, 2019, and applies to excavations and demolitions occurring on or after that date.

GENERAL ASSEMBLY OF NORTH CAROLINA **SESSION 2019**

H

HOUSE BILL 828

| Short Title: | Energy Savings Incentives/State Agencies. | (Public) |
|--------------|---|----------|
| Sponsors: | Representatives Harrison, McGrady, Warren, and Hardister (Primary Sponsors). For a complete list of sponsors, refer to the North Carolina General Assembly web site. | |
| Referred to: | Energy and Public Utilities, if favorable, Rules, Calendar, and Operations of the House | |

April 18, 2019

1 2

A BILL TO BE ENTITLED

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AN ACT TO PROVIDE THAT ANY ENERGY SAVINGS REALIZED BY STATE AGENCIES MAY REMAIN AVAILABLE TO THE AGENCY FOR OTHER FACILITY UPGRADES RELATED TO REDUCING ENERGY AND WATER CONSUMPTION.

The General Assembly of North Carolina enacts:

SECTION 1. Part 2 of Article 3B of Chapter 143 of the General Statutes is amended by adding a new section to read:

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"\$ 143-64.17N. Energy conservation savings nonreversion.

- The General Fund current operations appropriations credit balance remaining at the end of each fiscal year for utilities of a State governmental unit (other than the Board of Governors of The University of North Carolina and its constituent institutions), to the extent that credit balance represents energy savings realized from implementing an energy conservation measure, shall be carried forward by the unit to the next fiscal year and is appropriated for energy conservation measures by that unit. The use of funds appropriated under this section shall be limited to one-time capital and operating expenditures that will not impose additional financial obligations on the State. The Director of the Budget, under the authority set forth in G.S. 143C-6-2, shall establish the General Fund current operations credit balance remaining in each budget code of each unit.
- The Director of the Budget shall not decrease the recommended continuation budget (b) requirements for utilities for State governmental units carrying forward a credit balance under subsection (a) of this section by the amount of energy savings realized from implementing energy conservation measures, including savings achieved through a guaranteed energy savings contract.
- State governmental units shall submit annual reports on the use of funds authorized (c) pursuant to this section as required under G.S. 143-64.12."

SECTION 2. G.S. 143-64.12(a) reads as rewritten:

The Department of Environmental Quality through the State Energy Office shall "(a) develop a comprehensive program to manage energy, water, and other utility use for State agencies and State institutions of higher learning and shall update this program annually. Each State agency and State institution of higher learning shall develop and implement a management plan that is consistent with the State's comprehensive program under this subsection to manage energy, water, and other utility use, and that addresses any findings or recommendations resulting from the energy audit required by subsection (b1) of this section. The energy consumption per gross square foot for all State buildings in total shall be reduced by twenty percent (20%) by



2010 and thirty percent (30%) by 2015 based on energy consumption for the 2002-2003 fiscal 1 year. Each State agency and State institution of higher learning shall update its management plan 2 biennially and include strategies for supporting the energy consumption reduction requirements 3 under this subsection. Each community college shall submit to the State Energy Office a biennial 4 written report of utility consumption and costs. Management plans submitted biennially by State 5 agencies and institutions of higher learning shall include all of the following: 6 7 Estimates of all costs associated with implementing energy conservation (1) 8 measures, including pre-installation and post-installation costs. 9 The cost of analyzing the projected energy savings. (2) 10 Design costs, engineering costs, pre-installation costs, post-installation costs, (3) debt service, and any costs for converting to an alternative energy source. 11 12 (4) An analysis that identifies projected annual energy savings and estimated 13 payback periods."

SECTION 3. This act is effective for taxes imposed for taxable years beginning on or after July 1, 2019.

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NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE COM SUB, UNFAVORABLE ORIGINAL BILL AND RE-REFERRED

HB **872**

Underground Utility Safety Act/Changes.

Draft Number:

H872-PCS30441-RIf-7

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral: FINANCE

Long Title Amended:

Yes

Floor Manager:

Arp

TOTAL REPORTED: 1



NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE COM SUB, UNFAVORABLE ORIGINAL BILL AND RE-REFERRED

HB **872**

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Yes

Floor Manager:

Arp

TOTAL REPORTED: 1



VISITOR REGISTRATION SHEET

H C on Energy and Public Utilities Name of Committee

5/2/2019

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

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| Sava Pegums | UNC School of Medial Journalism |
| Altre Wemboerly | NCON |
| Patrix Buffli | Neuc |
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VISITOR REGISTRATION SHEET

H C on Energy and Public Utilities Name of Committee

5/2/2019

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS |
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| Mike Hager | HSS |
| Marli Flany | BCBS NC |
| Ed Thulste | &A |
| Jon com | NC RURA WASER ASSENDIO |
| Ravid he Doran | · NCPC |
| Bill brocally | Dominio |
| John White | NGC |
| Charler Spandy | SA |
| Shrikar Numa | DEQ. |
| Man Madae Abill | SER |
| Brook Perrey Per | SELC |

House Committee on Energy and Public Utilities Wednesday, May 22, 2019 at Immediately After Session Room 643 of the Legislative Office Building

MINUTES

The House Committee on Energy and Public Utilities met at Immediately After Session on May 22, 2019 in Room 643 of the Legislative Office Building. Representatives Arp, Autry, Bell, Black, Brisson, Cunningham, Hanig, Harrison, Hastings, Holley, Humphrey, Montgomery, Richardson, Riddell, Strickland, and Szoka attended.

Representative John Szoka, Chair, presided.

The following bills were considered:

SB 310 Electric Co-Op Rural Broadband Services. (Senators Brown, Newton, Woodard) was presented by Chairman. Arp., Rep. Dixon made a motion to give a Favorable Report SB310 with a referral to the House Committee on Rules, Calendar, and Operation. Chairman Szoka seeing no opposition to the motion he brought the Question before the committee and the bill passed with a Favorable Report to be referred to House Rules.

The meeting adjourned at 3:07 pm.

Representative John Szolal Chair

Presiding

Beverly Slagle, Committee Clerk

House Committee on Energy and Public Utilities Wednesday, May 22, 2019, Immediately After Session 1228/1327

AGENDA

Welcome and Opening Remarks

Rep. John Szoka, Chair

Introduction of Pages and Sergeant-At-Arms

Bills

BILL NO. SHORT TITLE

SB 310 Electric Co-Op Rural Broadband

Services.

SPONSOR

Senator Brown Senator Newton

Senator Woodard

Other Business

Adjournment

Beverly Slagle (Rep. John Szoka)

ject:

SALT Task Force / 2019 Task Force

Location:

Washington Court Hotel, 525 New Jersey Avenue, NW, Washington, D.C

Start: End: Wed 05/08/2019 07:00 AM Sun 05/12/2019 11:00 AM

Recurrence:

(none)

Meeting Status:

Required Attendees:

Meeting organizer

Organizer:

Rep. John Szoka 'John Szoka'

Categories:

OFFSITE EVENTS

Greetings NCSL SALT Task Force members,

From: Molly Ramsdell <molly.ramsdell@ncsl.org>

Sent: Thursday, March 07, 2019 2:26 PM

Cc: Erlinda Doherty < erlinda.doherty@ncsl.org>; Jackson Brainerd < Jackson.Brainerd@ncsl.org>; Arturo

Perez <arturo.perez@ncsl.org>

Subject: NCSL SALT Task Force Update

Greetings NCSL SALT Task Force members,

I want to thank you for your patience, as we worked to identify a date for the next SALT Task Force meeting, which will be <u>May 10-11, 2019 in Washington, D.C.</u>, at the Washington Court Hotel, 525 New Jersey Avenue, NW, Washington, D.C. Please see the full 2019 Task Force meeting schedule below; more details on the May meeting to follow.

I'd also like to take this opportunity to introduce Erlinda Doherty who will staff the SALT Task Force along with Jackson Brainerd, Arturo Pérez and myself (*more on your SALT Task Force team below*). Erlinda is also the D.C. director to NCSL's Budgets and Revenue Committee. Please join me in welcoming Erlinda.

As for the upcoming meetings, based on our discussion last November in Scottsdale, below are some of the issues task force members mentioned as potential topics for discussion:

- Tax incentives
- Disasters/Catastrophic events and the impact on the tax base
- Blockchain

X = SMH

- Marijuana regulation
- Continued Post Wayfair discussion
- Gentrification property tax relief
- Federal Enterprise Zone Program
- Transportation funding tolls vs. gas tax, VMT

If you have other topics you would like to suggest for discussion, please email <u>Erlinda</u> and <u>Jackson</u>. We will try our best to address your recommendations at one of the 2019 meetings.

Please don't hesitate to contact me if you have any questions and we hope to see you in May.

Sincerely,

Molly

Molly Ramsdell Director, Washington Office National Conference of state Legislatures Phone: 202-624-3584

2019 SALT Task Force Meeting Schedule

- May 10-11, 2019 Washington, D.C.
- Aug. 4-5, 2019 Nashville, Tenn. (in conjunction with the 2019 NCSL Legislative Summit)
- Nov. 22-23, 2019 Charleston, SC (in conjunction with the SGAC 2019 Leaders' Policy Conference)

Your SALT Task Force Team



Erlinda Doherty will serve as the lead staff in the D.C. office for the SALT Task Force and the Budgets and Revenue Committee. With a varied public policy and public affairs background spanning 20 years, Erlinda joins NCSL most recently from the South Carolina Senate Finance Committee where she was responsible for analyzing the state budget, stewarding pension reform, and spearheading fiscal-related legislation. In the role of budget analyst, she also performed communications duties for the Chairman of the Senate Finance Committee and President Pro-Tempore of the Senate. Erlinda received her master's in public policy from Georgetown University and her undergraduate degree

from Rutgers University.

Contact Info: erlinda.doherty@ncsl.org; (202) 624-8698



Jackson Brainerd is a policy specialist with the Fiscal Affairs Program. In this capacity, he oversees state tax, economic development and labor policy, and has authored a variety of articles and publications on these subjects. He also staffs NCSL's Labor and Economic Development Standing Committee. Jackson is a graduate of Colorado College with a bachelor's degree in political science.

Contact Info: jackson.brainerd@ncsl.org; (303) 856-1346



Arturo Pérez is director of the fiscal affairs program at the National Conference of State Legislatures (NCSL). He specializes in state tax and expenditure policy. An NCSL staff member since 1990, Pérez has bachelor's degrees in history and political science from Texas A&M University. He also received a master's degree from the Lyndon B. Johnson School of Public Affairs at the University of Texas at Austin.

Contact Info: arturo.perez@ncsl.org; (303) 856-1493



Molly Ramsdell is director of NCSL's Washington, D.C., office and oversees the Conference's state-federal affairs division. Molly joined NCSL in 1996 and has served as staff liaison for a number of NCSL's Standing Committees including Transportation, Budgets and Revenue, Environment and NCSL's Executive Committee Task Force on Homeland Security and Emergency Preparedness. She has led NCSL's advocacy activities before Congress and the administration on a range of issues including unfunded mandate reform. Molly holds a master's degree in public health from the George Washington University (GWU) School of Medicine and Health Sciences; she also earned her undergraduate degree from GWU.

Contact Info: molly.ramsdell@ncsl.org; (202) 624-3584



SENATE BILL 310: Electric Co-Op Rural Broadband Services.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date:

May 22, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Analysis of:

Sens. Brown, Newton, Woodard

Sens. Brown, Newton, W

Prepared by:

Jennifer McGinnis and

Erika Churchill Staff Attorneys

OVERVIEW: Senate Bill 310 would do all of the following:

- Eliminate certain restrictions on the formation and operation of separate business entities (subsidiaries) by Electric Membership Corporations (EMCs) that provide or support high speed broadband services.
- Provide that the terms of any easement held or otherwise used by an EMC for the provision of electrification may be expanded to allow use by the EMC or a subsidiary of the EMC for the purpose of supplying high-speed broadband service.
- Prohibit class action suits against an EMC or a wholly-owned subsidiary of the EMC in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement.
- Establish a measure of damages to be paid to a landowner, if, in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement, the landowner prevails over an EMC or a wholly-owned subsidiary of the EMC. Among other limitations, the damages could not exceed the difference between the fair market value of the property owner's entire property immediately before the taking and the fair market value of the property owner's property immediately after the taking. Upon payment of damages, the EMC or a wholly-owned subsidiary of the EMC would be granted a permanent easement for the trespass that was the subject of the claim.

[As introduced, this bill was identical to H387, as introduced by Reps. Arp, Szoka, Lewis, Hunter, which is currently in the Committee on Rules, Calendar, and Operations of the House.]

SECTION 1

CURRENT LAW:

Under current law, EMCs are non-profit organizations and are tax exempt. The EMCs are authorized, but not required, to form, organize, acquire, hold, dispose of, and operate any interest, up to and including full controlling interest, in separate business entities that provide energy services and products, telecommunications services and products, water, and wastewater collection and treatment. These are referred to as a subsidiary of the EMC, even though under the statutes these subsidiaries must be separate

Karen Cochrane-Brown
Director



Legislative Analysis Division 919-733-2578

Senate Bill 310

Page 2

for-profit corporations, subject to all taxes (including income taxes), and must comply with the following additional conditions:

- The subsidiary is not financed with loans or grants from the Rural Utilities Service of the United States Department of Agriculture (USDA).
- The subsidiary fully compensates the EMC for the use of personnel, services, equipment, or tangible and intangible property.
- The subsidiary does not receive from an EMC any investment, loan, guarantee, or pledge of assets in an amount that, in the aggregate, exceeds 10% of the assets of that EMC.

BILL ANALYSIS:

Section 1 of the bill would authorize subsidiary business entities of EMC's that provide or support "high speed broadband services to one or more households, businesses, or community anchor points in an unserved area" to do both of the following:

- Finance with loans or grants from the Rural Utilities Service of the United States Department of Agriculture (USDA).
- Compensate the EMC at less than full compensation for the use of personnel, services, equipment, or tangible and intangible property.

For purposes of the subsection:

- o The term "anchor points" includes schools, libraries, community colleges, community centers, and other similar places.
- The term "high speed broadband services" means Internet transmission speeds of a minimum of 25 megabits per second (Mbps) downstream and 3 Mbps upstream.
- The term "unserved area" means a location where inhabitants or businesses do not have access to high-speed broadband services.

BACKGROUND:

The Rural Utilities Service at the USDA houses three ongoing assistance programs exclusively created and dedicated to financing broadband deployment: the Rural Broadband Access Loan and Loan Guarantee Program, the Community Connect Grant Program, and the ReConnect Program.

SECTION 2

CURRENT LAW

Article 2 of Chapter 117 of the General Statutes authorizes formation of EMCs "for the purpose of promoting and encouraging the fullest possible use of electric energy in the rural section of the State by making electric energy available to inhabitants of the State at the lowest cost consistent with sound economy and prudent management of the business of such corporations." The statutes currently authorize EMCs to "exercise the right of eminent domain for the purposes of constructing, operating and maintaining

Senate Bill 310

Page 3

electric generating, transmission, distribution and related facilities, individually and solely in their own names, pursuant to the provisions of Chapter 40A of the General Statutes...."

BILL ANALYSIS:

Section 2 of the bill would:

- Provide that any easement held or otherwise used by an EMC for the purpose of electrification may also be used by the EMC or a wholly-owned subsidiary of the EMC for the purpose of supplying high-speed broadband service where that use does not require additional construction and is ancillary to the electrification purposes.
- Prohibit class action suits against an EMC or a wholly-owned subsidiary of the EMC in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement.
- Provide that if, in a suit in trespass or inverse condemnation based on a claim of expanded use of an easement, an individual property owner prevails over an EMC or a wholly-owned subsidiary of the EMC, the trespass would be deemed permanent and the actual damages awarded would be the fair market value, which would always be greater than zero but must not exceed the difference between the fair market value of the property owner's entire property immediately before the taking and the fair market value of the property owner's property immediately after the taking. In addition, calculation of the damages would be subject to the following conditions:
 - o Evidence of revenues or profits derived or the rental value of an assembled communications corridor would not be admissible in determining fair market value.
 - A property owner's actual damages would be fixed at the time of the initial trespass and could not be deemed to continue, accumulate, or accrue.

Upon payment of damages, the EMC or a wholly-owned subsidiary of the EMC would be granted a permanent easement for the trespass that was the subject of the claim.

BACKGROUND:

Easements are typically created by conveyance in a deed or other written document and are generally considered contracts in North Carolina. In limited circumstances, a court will imply an easement as a matter of law. Easements may be acquired through the power of eminent domain under the statutes. The terms of the easement are considered the terms of the contract once entered into.

The transferability of an easement from one individual or entity to another is dependent on the nature of the easement – whether the easement is considered "appurtenant" or "in gross." "Easements appendant and appurtenant are always owned in connection with other real estate and as incidents to such ownership, while easements in gross are purely personal and usually end with the death of the grantee. However, an easement in gross designated as a profit à prendre, by which the right to take something from the land does not end with the death of the grantee necessarily, but may pass to his heirs or assigns." *Davis v. Robinson*, 189 N.C. 589, 127 S.E. 697 (1925). "If an easement is in gross there is no dominant tenement; an easement is in gross and personal to the grantee because it is not appurtenant to other premises. ibid., pp. 626-7. An easement in gross attaches to the person and not to land." *Shingleton v. State*, 260 N.C. 451 (1963), citing 17A Am. Jur., Easements, ss. 9, 11, pp. 624, 625, 627.

With regard to changes in the parties to an easement, courts in North Carolina have held:

Grimes v. Virginia Elec. & Power Co., 245 N.C. 583, 96 S.E.2d 713 (1957). In Grimes, the plaintiff granted an express easement by contract to the defendant for power lines. Id. at 583, 96 S.E.2d at

Senate Bill 310

Page 4

713-14. The defendant later granted a license to the City of Washington to add additional lines on the same poles. Id. at 584, 96 S.E.2d at 714. The plaintiff sued for compensation for the additional servitude on his land, while the defendant contended that "the plaintiff's grant was to the Virginia Electric & Power Company [("VEPC")] and to its -25- successors and assigns, and permitted it to make the assignment to the City of Washington." Id. (emphasis in original). The Supreme Court rejected the defendant's argument stating:

The answer to the defendant's contention is that the Virginia Electric & Power Company has not assigned anything. It still retains its right to maintain its full complement of wires and other facilities and to transmit electricity within the full limits of its grant. The contract between the defendants permits the power company to retain all its facilities and, in addition, permits the City of Washington to transmit its own current by means of its own wires attached to the power company's poles. The plaintiff was not a party to the contract between the defendants. The additional lines of the city, with the right to enter upon the lands for maintenance purposes, place an additional burden on plaintiff's land without his consent. Two power companies enjoy an easement over his land. He granted only one.

City of Charlotte v. BMJ of Charlotte, 196 N.C. App. 1 (2009), citing Grimes v. Virginia Elec. & Power Co., 245 N.C. 583, 96 S.E.2d 713 (1957)

With regard to changes in the scope or purpose of an easement, the North Carolina courts have stated the following with respect to evaluating whether an undue burden exists:

"The following rules apply when overburdening or misuse of an easement is at issue:

First, the scope of an express easement is controlled by the terms of the conveyance if the conveyance is precise as to this issue. Second, if the conveyance speaks to the scope of the easement in less than precise terms (i.e., it is ambiguous), the scope may be determined by reference to the attendant circumstances, the situation of the parties, and by the acts of the parties in the use of the easement immediately following the grant. Third, if the conveyance is silent as to the scope of the easement, extrinsic evidence is inadmissible as to the scope or extent of the easement. However, in this latter situation, a reasonable use is implied." *City of Charlotte v. BMJ of Charlotte*, 196 N.C. App. 1 (2009)

As easements are generally considered contracts, legislation that alters the existing terms of that real property contract, including legislation that changes the purpose for which the easement may be exercised or the parties that may use the easement, may give rise to constitutional considerations, including:

- Article I, Section 10, Clause 1 of the United States Constitution, which provides that "No State shall . . . pass any . . . Law impairing the Obligation of Contracts "
- The 5th Amendment to the United States Constitution, which states that private property shall not "be taken for public use without just compensation."
- Section 1 of the 14th amendment to the United States Constitution, which provides that no state may "deprive any person of life, liberty, or property, without due process of law."
- Article I, Section 19 of the State's Constitution, which provides "No person shall be...in any manner deprived of his ... property, but by the law of the land."

EFFECTIVE DATE: Effective when it becomes law and applies to all claims filed on or after that date.

NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE AND RE-REFERRED

SB **310** (CS#1)

Electric Co-Op Rural Broadband Services.

Draft Number:

None

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral:

Long Title Amended:

None No

Floor Manager:

Arp

TOTAL REPORTED: 1



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05/22/2019

Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS |
|---------------------------------------|----------------------------|
| FOM BEAN | EDF, NCJEA, NCWF |
| Johanna Reese | NCACC |
| Doug Miskin | PSla |
| Scott LASTER | KGANC |
| Rhaegan Jackson | To April 1 |
| Demetrius Delondo | NG Lasen |
| Tiffany Gladney | Prusa Center |
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05/22/2019

Name of Committee

Date

VISITORS: PLEASE SIGN IN BELOW AND RETURN TO COMMITTEE CLERK

| NAME | FIRM OR AGENCY AND ADDRESS |
|------------------|----------------------------|
| Paul Sherme | NGB |
| Sallie James | Gov's Office |
| Myeoca | NWSS |
| All- | MARC |
| Ersentich | Tarke Energy & |
| Preston Howard | DCMA (|
| Fello Janis-Ente | Rep. Willam Brissen |
| Caleb Fisher | Reg Biddell |
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House Committee on Energy and Public Utilities Tuesday, June 25, 2019 at 3:00 p.m. Room 643

MINUTES

The House Committee on Energy and Public Utilities met at 3:00 pm on June 25th in Room 643 LOB. Representatives Alexander, Arp, Autry, Bell, Brisson, Brockman, Conrad, Cunningham, Dixon, Hanig, Harrison, Hastings, Hawkins, Holley, Howard, Humphrey, Lewis, Montgomery, Richardson, Riddell, Saine, Setzer, Stevens, Strickland, Szoka, and Wray were in attendance.

Rep. Dean Arp, Chair, presided.

House Bill 377, Military Base Protection Act, was explained by Rep. Szoka and Rep. Bell. A Proposed Committee Substitute was properly brought before the committee. Betsy McCorkle with Apex Clean Energy spoke from the public. The committee passed the bill, with a motion by Rep. Setzer for a report favorable to the PCS, unfavorable to the original bill, with a referral to the Committee on Rules, Calendar, and Operations of the House.

House Bill 559, Storm Securitization/Alt. Rates, was explained by Rep. Lewis. Rep. Harrison brought forth an amendment, and the amendment failed. Peter Ledford with NCSEA and Dan Nation with Parkdale Mills spoke from the public. The committee passed the bill, with a motion by Rep. Howard for a favorable report, with a referral to the Committee on Rules, Calendar, and Operations of the House.

Being no further business, the meeting adjourned at 3:45 p.m.

Rep. Dean Arp, Presiding

Katie Stanley, Committee Clerk

House Committee on Energy and Public Utilities Tuesday, June 25, 2019, 3:00pm 643 LOB

AGENDA

Welcome and Opening Remarks

Rep. Dean Arp, Chair

Introduction of Pages and Sergeant-At-Arms

Bills

| BILL NO. | SHORT TITLE | SPONSOR |
|----------|----------------------------------|-------------------|
| SB 559 | Storm Securitization/Alt. Rates. | Senator Rabon |
| | | Senator Hise |
| | | Senator Blue |
| SB 377 | Military Base Protection Act. | Senator Brown |
| | • | Senator Newton |
| | | Senator Sanderson |

Other Business

Adjournment



SENATE BILL 377: Military Base Protection Act.

2019-2020 General Assembly

Committee:

House Rules, Calendar, and Operations of the **Date**:

June 25, 2019

House

Introduced by: Analysis of:

Sens. Brown, Newton, Sanderson

Prepared by: Jennifer McGinnis

PCS to Second Edition

Staff Attorney

S377-CSRI-20

OVERVIEW: The Proposed Committee Substitute (PCS) for Senate Bill 377 would -

- Add a definition for the term "commanding military officer's designee" in the wind permitting statutes.
- Require the Department of Environmental Quality (DEQ) to request any maps or narrative information related to any adverse impact on a installation's operations, training, or mission from the commanding military officers of all major military installations located within the State (in addition to "technical information" on such impacts that DEQ must already request under existing law).

CURRENT LAW: Article 21C of Chapter 143 the General Statutes requires all wind energy facilities that have a rated capacity of one megawatt or more to obtain a permit from DEQ for construction and operation of the facility.

A permit application for a proposed wind energy facility must include:

- A narrative description of the proposed facility and map showing the location of each turbine.
- A description of civil air navigation or military activities that may be affected by the construction or operation of the proposed facility.
- Documentation addressing any potential adverse impacts on military activities as identified by the Department of Defense (DOD) Clearinghouse and any mitigation actions agreed to by the applicant.
- A study of the noise and shadow flicker impacts of the turbines associated with the proposed facility.
- A study of the effects of the proposed facility on natural resources.
- The permit application fee of \$3,500.
- A plan for decommissioning and removal of the facility.

DEQ must approve an application for a proposed wind energy facility unless DEQ finds that construction or operation of the facility would:

Be inconsistent with or violate applicable rules under the Administrative Code, or any other provision of law.

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

Senate PCS 377

Page 2

- Encroach upon or otherwise have a significant adverse impact on military operations.
- Result in significant adverse impacts to natural resources, fish, wildlife, or views from State or national parks and other areas with high recreational values.
- Obstruct major navigation channels.
- Be denied based on criteria under the Coastal Area Management Act or prohibited under the Mountain Ridge Protection Act.
- Not comply with all applicable federal, State, or local permitting requirements, licenses, or approvals, including local zoning requirements.

Article 21C otherwise requires permit holders to:

- Establish financial assurance that will ensure sufficient funds are available for decommissioning of the facility and reclamation of the property to its condition prior to commencement of activities on the site even if the applicant or permit holder becomes insolvent or ceases to reside in, be incorporated, do business, or maintain assets in the State.
- Submit copies of any required post-construction monitoring annually to the DEQ.

The Secretary of Environmental Quality is authorized to impose an administrative penalty in an amount not to exceed ten thousand dollars (\$10,000) per day, or institute an action for injunctive relief, in response to construction or operation of a facility in violation of the permitting requirements.

BILL ANALYSIS: The bill would –

- Add a definition for the term "commanding military officer's designee, to mean "an individual appointed by a commanding military officer, who may represent the interests of the military installation of the commanding military officer they represent. The designee shall provide information from the major military installation or the commanding military officer they represent to the Department. The interests the designee represents may include the ongoing training and mission currently being conducted at the major military installation they represent."
- Require DEQ to request any maps or narrative information related to any adverse impact on the installation's operations, training, or mission (in addition to "technical information" on such impacts that DEQ must already request under existing law).

EFFECTIVE DATE: This bill would be effective when it becomes law and would apply to applications for permits for a proposed wind energy facility or a proposed wind energy facility expansion pending or submitted on or after that date.

GENERAL ASSEMBLY OF NORTH CAROLINA **SESSION 2019**

S

SENATE BILL 377

Finance Committee Substitute Adopted 6/5/19 PROPOSED HOUSE COMMITTEE SUBSTITUTE S377-CSRI-20 [v.4]

6/24/2019 7:49:07 PM

| Short Title: | Military Base Protection Act. | (Public) |
|--------------|-------------------------------|----------|
| Sponsors: | | |
| Referred to: | | |

March 28, 2019

AN ACT TO AMEND VARIOUS STATUTES GOVERNING THE PERMITTING OF WIND ENERGY FACILITIES.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 143-215.115 reads as rewritten:

"§ 143-215.115. Definitions.

In addition to the definitions set forth in G.S. 143-212, the following definitions apply to this Article:

> "Commanding military officer's designee" means an individual appointed by (4) a commanding military officer, who may represent the interests of the military installation of the commanding military officer they represent. The designee shall provide information from the major military installation or the commanding military officer they represent to the Department. The interests the designee represents may include the ongoing training and mission currently being conducted at the major military installation they represent."

SECTION 2. G.S. 143-215.119 reads as rewritten:

"§ 143-215.119. Permit application requirements; fees; notice of receipt of completed permit; public hearing; public comment.

- Notice of Receipt of Complete Permit Application. Within 10 days of receipt of a complete permit application for a proposed wind energy facility or proposed wind energy facility expansion submitted pursuant to subsection (a) of this section, the Department shall provide notice of the permit application to (i) the commanding military officer of all major military installations, (ii) the commanding military officer of any military installation located outside the State that is located within 50 nautical miles of the location of the proposed wind energy facility or proposed wind energy facility expansion, and (iii) the board of commissioners for each county and the governing body of each municipality in which the wind energy facility or wind energy facility expansion is proposed to be located. The notice shall include:
 - A copy of the map showing the location of the proposed wind energy facility or proposed wind energy facility expansion that includes the specific locations of wind turbines.
 - A written request to the commanding military officer of a major military (2) installation or the commanding military officer's designee, for technical information related to any adverse impact on the installation's operations, training, or mission, including maps and narrative information identifying



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| General Assembly Of North Carolina Session 20 | 019 |
|---|------------------|
| military air navigation routes, air traffic control areas, military training rout special-use air space, radar or other military operations that may be affected. (3) A written request for information related to potential adverse impacts of proposed wind energy facility or proposed wind energy facility expansion local governments from the board of commissioners for each county and governing body of each municipality." | ed. the on |
| H 30000 | |
| SECTION 3. This act is effective when it becomes law and applies to application pending or submitted on or after that date. | ons |

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

S

SENATE BILL 377 Finance Committee Substitute Adopted 6/5/19

| Short Title: | Military Base Protection Act. | (Public) |
|--------------|-------------------------------|----------|
| Sponsors: | | |
| Referred to: | | |

March 28, 2019

A BILL TO BE ENTITLED

AN ACT TO PROHIBIT CONSTRUCTION, OPERATION, OR EXPANSION OF WIND ENERGY FACILITIES IN AREAS OF THE STATE WHERE IMPACTS OF VERTICAL OBSTRUCTIONS HAVE BEEN DETERMINED TO BE SIGNIFICANTLY HIGH, WITH A HIGH RISK FOR DEGRADING SAFETY AND THE MILITARY'S ABILITY TO PERFORM AVIATION TRAINING FOR A PERIOD OF THREE YEARS TO PROVIDE THE FEDERAL GOVERNMENT ADEQUATE TIME TO REVIEW AND PROMULGATE GUIDANCE ON POTENTIAL RAMIFICATIONS FOR THE BASE REALIGNMENT AND CLOSURE PROCESS CONCERNING THE COMPATIBILITY OF WIND ENERGY FACILITIES ON MILITARY OPERATIONS, TRAINING, AND READINESS; AND TO INCREASE THE APPLICATION FEE FOR PERMITTING OF PROPOSED WIND ENERGY FACILITIES OR WIND ENERGY FACILITY EXPANSIONS.

The General Assembly of North Carolina enacts:

SECTION 1. There is hereby established a moratorium on the issuance of permits for wind energy facilities and wind energy facility expansions in this State for facilities or expansions to be located in the area designated in red as "Significant" on the map entitled "Vertical Obstruction Impact on the NC Military Mission," as the impacts of vertical obstructions in this area have been determined to be significantly high, with a high risk for degrading safety and the military's ability to perform aviation training. The purpose of this moratorium is to allow the federal government adequate time to review and promulgate guidance on potential ramifications to the Base Realignment and Closure process concerning the compatibility of wind energy facilities on military operations, training, and readiness. Neither the Department of Environmental Quality nor the Coastal Resources Commission shall issue a permit for a wind energy facility or wind energy facility expansion for the period beginning July 1, 2019, and ending on July 1, 2022.

SECTION 2. G.S. 143-215.119 reads as rewritten:

"§ 143-215.119. Permit application requirements; fees; notice of receipt of completed permit; public hearing; public comment.

(c) Fees. – An applicant for a permit for a proposed wind energy facility or proposed wind energy facility expansion under this section shall submit with the application required pursuant to subsection (a) of this section, an application fee of three thousand five hundred dollars (\$3,500). four thousand dollars (\$4,000).



SECTION 3. This act is effective when it becomes law and applies to applications pending or submitted on or after that date.

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NORTH CAROLINA GENERAL ASSEMBLY AMENDMENT Senate Bill 559

| S559-ARI-28 [v. | 17 |
|-----------------|----|

AMENDMENT NO. _____ (to be filled in by Principal Clerk)

Page 1 of 2

Amends Title [YES]
Third Edition

Date 6 35 ,2019

Representative Harrison

moves to amend the bill on page 1, lines 3 through 5, by rewriting those lines to read:

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"REQUIRE THE UTILITIES COMMISSION TO STUDY THE USE OF "MULTIYEAR RATE PLAN" AND "BANDING OF AUTHORIZED RETURN" MECHANISMS FOR RATE-SETTING FOR ELECTRIC PUBLIC UTILITIES.

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and on page 15, line 11, through page 16, line 44 by rewriting those lines to read:

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"PART II. UTILITIES COMMISSION TO STUDY ALTERNATIVE RATE-SETTING MECHANISMS.

SECTION 2.(a) The North Carolina Utilities Commission (Commission), in coordination with the Public Staff, shall conduct a study on the advisability of authorizing multiyear rate plans (MRPs), banding of authorized returns, or a combination thereof, for general rate case proceedings for electric public utilities. In conducting the study, the Commission shall examine other states' experiences allowing these alternative rate-setting mechanisms, identify advantages and disadvantages associated with MRPs, their impact on consumer rates and service quality, and any other factors the Commission deems relevant.

SECTION 2.(b) The Commission shall, within 60 days following the effective date of this act, establish a stakeholder process to support and provide comment on the study required by Section 2.(a) of this act. The stakeholder process shall, to the extent feasible, include:

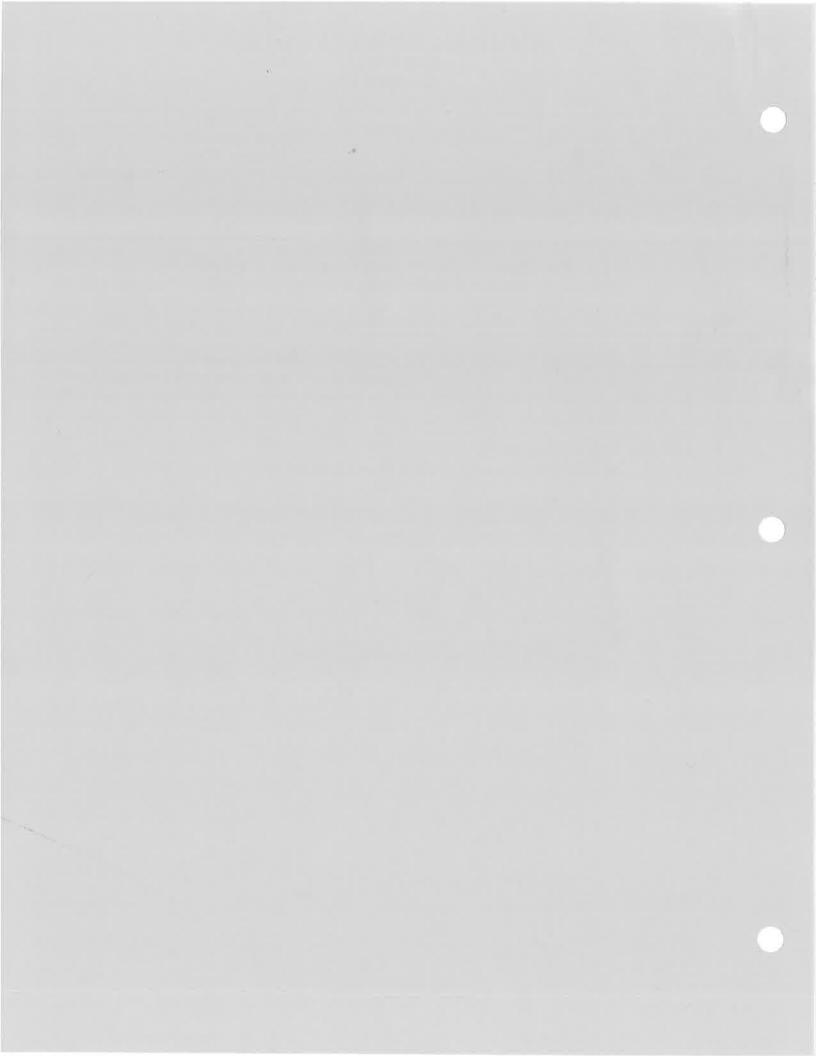
- (1) The State Energy Director of the Department of Environment Quality;
- (2) A representative of the North Carolina Energy Policy Council;
- (3) The North Carolina President of Duke Energy or the President's designee;
- (4) A designee from Dominion North Carolina Power;
- (5) Representatives of commercial consumers of electricity in investor-owned utility (IOU) service territory in North Carolina;
- (6) Representatives of residential consumers of electricity in IOU service territory in North Carolina;





NORTH CAROLINA GENERAL ASSEMBLY AMENDMENT Senate Bill 559

| | | | | AMENDMENT NO. | |
|----------|-----------------|---|-------------|---------------------------|----------------|
| | | | | (to be filled in by | |
| | S559-ARI-28 [v. | 17 | 3. | Principal Clerk) | |
| | _ | | | | Page 2 of 2 |
| 1 | (7) | Representatives of industrial co | nsumers o | of electricity in IOU ser | vice territory |
| 2 | | in North Carolina; | | | Ĭ |
| 3 | (8) | Representatives of the environment | | | |
| 4 | (9) | Representatives of the NC Clea | | | |
| 5 | (10) | Representatives of institutions North Carolina; | of higher | learning in IOU servic | e territory in |
| 7 8 | (11) | Representatives of the North Coof North Carolina; and | arolina Ele | ectric Cooperatives and | ElectriCities |
| 9 | (12) | Representatives of North Carol | ina's renev | wable energy industry. | |
| 10 | | TION 2.(c) The Commission sh | | | findings and |
| 11 | | s, including stakeholder input, to | | | |
| 12 13 | | an March 1, 2020. | | | |
| 14 | PART III. EFFH | ECTIVE DATE. | | | |
| 15 | | TION 3. This act is effective who | en it becor | nes law.". | |
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| | | | | | |
| | | | | | |
| | SIGNED | 4 | 1 | | |
| | SIGNED | Amendment Sponsor | | | |
| | SIGNED | | | | |
| | | nmittee Chair if Senate Committ | ee Amend | ment | |
| | ADOPTED | FAILED | / | TABLED | |





SENATE BILL 559: Storm Securitization/Alt. Rates.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If Date: June 25, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Sens. Rabon, Hise, Blue Introduced by:

Prepared by: Jennifer McGinnis

Analysis of:

Third Edition

Staff Attorney

OVERVIEW: Senate Bill 5591 does two different things:

Part I would permit utility companies to use bond financing for certain storm recovery costs. This financing mechanism would not create any indebtedness for the State or any of its political subdivisions.

Part II would authorize the Utilities Commission to fix rates for electric public utilities using "multiyear rate plan" and "banding of authorized returns" mechanisms.

PART I: STORM SECURITIZATION

CURRENT LAW of PART I:

In 2018, Duke Energy incurred approximately \$571 million of storm expenditures from Hurricanes Florence and Michael and Winter Storm Diego within a four-month period. To finance these storm-recovery expenditures, the utility company would typically incur debt and recover the costs over time through the rate-making process. (See the Current Law of Part II for more details about rate-making.)

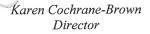
BILL ANALYSIS of PART I:

Part I of Senate Bill 559 would create a new financing tool that may be used to recover the storm restoration costs: utility cost recovery charge securitization. Under this financing tool, the utility company could issue storm recovery bonds with lower financing costs that are secured through a dedicated storm recovery charge that is separate and distinct from the utility's base rate. Securitization typically benefits utilities and their current customers. Utilities benefit because they receive an immediate source of cash from the bond proceeds and customers benefit because the cost of securitized debt is lower than the utility's cost of debt, which reduces the impact on their monthly bills.

More than 20 states have used this model to finance storm recovery costs, stranded costs, environmental restoration, utility restructuring, deferred fuel costs, and renewable energy projects. This legislation only creates a financing tool for storm recovery costs of a public utility that sells electric power to retail electric customers in this State. Duke Energy filed requests for deferrals for the 2018 storm costs for the Utilities Commission (Commission) consideration during the next rate case. If this legislation is enacted, storm recovery bonds could be used to finance the storm recovery costs.

There are three major components of utility cost recovery charge securitization:

¹ As introduced, this bill was identical to H624, as introduced by Reps. Lewis, Bell, Howard, Lucas, which is currently in House Energy and Public Utilities.





Legislative Analysis Division 919-733-2578

Page 2

- State legislation.
- A financing order.
- A true-up mechanism.

State Legislation

The legislation creates the storm recovery charge and provides that the revenues generated by this charge, known as storm recovery property, is a property right that can be transferred and pledged as security for the storm recovery bonds. Since this property right may not be governed by the Uniform Commercial Code (UCC), the legislation establishes the procedures for creating, perfecting, and enforcing the security interest in storm recovery property.

This property right is created through the political and regulatory process; to ensure the credibility of the storm recovery bonds, the legislation includes a state non-impairment obligation. If the storm recovery bonds are issued, the State and its agencies, including the Commission, agrees not to take any action that would limit or alter the storm recovery charges (which is the property right securing the bonds) until the storm recovery bonds have been paid and performed in full.

The legislation protects bondholders in several additional ways:

- It provides that the sale of an interest in storm recovery property is a true sale and that ownership passes to the party characterized as the purchaser. The purchaser may be a limited purpose subsidiary of the public utility created for the sole purpose of issuing the storm recovery bonds. This provision protects bondholders from the interruption or impairment of cash flows in the event of a utility bankruptcy.
- It provides that the interest in the storm recovery property is not affected or impaired by the commingling of storm recovery charges with other amounts.
- It provides that the storm recovery charge must be imposed on all customer bills collected by the public utility or its successors or assignees. The charge must be stated as a separate, itemized charge on customer bills that is separate and apart from the public utility's base rate.
- It provides that the storm recovery charge must be paid by all existing or future retail customers receiving transmission or distribution service form the public utility, even if a customer elects to purchase electricity from an alternative electricity supplier. (nonbypassablility)

Financing Order

The legislation establishes the process by which a public utility that sells electric power to retail electric customers in the State may petition the Commission for a financing order. The financing order sets forth specific transaction terms and related provisions. Before granting a financing order, the Commission must find that the issuance of the storm recovery bonds and the imposition of storm recovery charges are expected to provide quantifiable benefits to customers as compared to the costs that would have been incurred absent the issuance of storm recovery bonds.

The petition must include a description of the storm recovery activities, an estimate of the storm recovery costs, the proposed level of storm recovery reserve, an indicator of the amount of storm recovery costs to be financed using storm recovery bonds, an estimate of the financing costs related to the bonds, an estimate of the storm recovery charges necessary to recover storm recovery costs, and a comparison between the net present value of the cost to customers estimated to result from the issuance of storm recovery bonds and the cost that would result from the application of the traditional method of financing and recovering

Page 3

storm recovery costs; this comparison must demonstrate that issuance of storm recovery bonds and the imposition of storm recovery charges are expected to provide quantifiable benefits to customers.

The financing order must include the amount of storm recovery costs to be financed using storm recovery bonds, the imposition and collection of storm recovery charges that are nonbypassable and paid by all existing and future retail customers receiving transmission or distribution service from the public utility or its successors or assignees, the maturity period of the bonds, a formula-based true-up mechanism, the creation of storm recovery property that will be used to secure the bonds, and a method of tracing funds collected as storm recovery charges. The financing order is irrevocable.

True-Up Mechanism

The legislation specifies that the financing order must include a requirement that the public utility file with the Commission at least annually a petition or letter applying the formula-based mechanism, and request adjustments in the storm recovery charge, if necessary, to a sufficient level to ensure the bond payment obligations. The Commission does not have the discretion to disapprove or alter the true-up calculation, except to correct mathematical and clerical errors. The adjustment of the storm recovery charge through this mechanism is the most significant credit component of these transactions.

EFFECTIVE DATE of PART I:

Part I would be effective when it becomes law.

PART II: AUTHORIZE RATES USING ALTERNATIVE MECHANISMS

CURRENT LAW of PART II:

G.S. 62-133 requires the Commission to fix rates for electric public utilities based upon the following criteria:

- Rates must be fair to both the public utilities and the consumer.
- The Commission must fix such rates to be charged by the public utility as will earn, in addition to reasonable operating expenses, a rate of return fixed on the cost of the public utility's property. In order to establish such rates, the Commission must;
 - Ascertain the reasonable original cost or the fair value of the public utility's property used and useful, or to be used and useful within a reasonable time after a test period, less that portion of the cost that has been consumed by previous use recovered by depreciation expense.

The test period must consist of 12 months' historical operating experience prior to the date the rates are proposed to become effective, but the Commission must consider such relevant, material, and competent evidence to show actual changes in costs, revenues, or the cost of the public utility's property, which is based upon circumstances and events occurring up to the time a hearing is closed.

Reasonable and prudent expenditures for construction work in progress may be included in the cost of the public utility's property in certain circumstances to the extent the Commission considers inclusion of such expenditures in the public interest and necessary to the financial stability of the utility in question.

• Based on its determination of the reasonable original cost of a utility's property, fix a utility's rate of return as will enable the public utility to produce a fair return for its shareholders, considering changing economic conditions and other factors, to maintain its facilities and

Page 4

services in accordance with the reasonable requirements of its customers in the territory covered by its franchise, and to compete in the market for capital funds on terms that are reasonable and that are fair to its customers and to its existing investors. In fixing a utility's rate of return, the Commission must also:

- o Estimate the public utility's revenue under the present and proposed rates.
- Ascertain the public utility's reasonable operating expenses, including actual investment currently consumed through reasonable actual depreciation.

OVERVIEW OF RATEMAKING:

- Based on the cost of service in the test period.
- Test period Financial data from a historical 12-month period, which serves as a proxy for the anticipated level of costs for the period of time the rates will be in effect.
- Rates are prospective, but are established based on what the utility has already spent utilities typically do not recover expenses and capital costs in advance.

General Ratemaking Formula

- Revenue Requirement is determined as (Rate Base x Rate of Return) + Expenses.
- Rate Base value of the property (net of depreciation) on which a utility may earn a rate of return. Property must be "used and useful" (power plants, transmission and distribution lines, etc. actually used in providing service to customers).
- Rate of Return % return that utility may earn on invested capital, including debt and equity investments.
- Expenses can recover reasonable and prudent expenses based on an historical test year.

Rate Base

- Rate base is the value of reasonable and prudent property on which a public utility is authorized to earn its rate of return.
- Rate base calculation: Original cost of the utility assets (prudent capital investment) minus accumulated d\epreciation.

Rate of Return

- Percentage return that the utility is allowed to earn on its invested capital.
- Designed to compensate investors for the use of their capital and associated risk.
- Rate of return is composed of three components:
 - Cost of equity
 - Cost of debt
 - Capital structure (debt and equity ratios)

Rate of return is not a guaranteed return, it is the return the utility is authorized to earn.

Expenses

Utilities are authorized to recover reasonable and prudent expenses.

Page 5

BACKGROUND FOR PART II:

Comprehensive information on multiyear rate plans (MRPs), their prevalence, rationale for their use, disadvantages associated with MRPs, and their impact on cost performance, is available in a report entitled "State Performance-Based Regulation Using Multiyear Rate Plans for U.S. Electric Utilities" issued by the Grid Modernization Laboratory Consortium of the U.S. Department of Energy in 2017, see:

https://eta.lbl.gov/sites/default/files/publications/multiyear_rate_plan_gmlc_1.4.29_final_report071217.pdf

BILL ANALYSIS of PART II:

Part II of the bill would provide that notwithstanding the methods for fixing rates established under G.S. 62-133, upon application of an electric public utility, the Commission could approve multiyear rate plans, banding of authorized returns, or a combination of these mechanisms ("alternative mechanisms"), in and along with a general rate case proceeding.

- "Banding of authorized returns" means a rate mechanism under which the Commission sets an authorized return on equity for an electric public utility that acts as a midpoint and then applies a low- and high-end range of returns to that midpoint under which an electric public utility will not over earn if within the high-end range and will not under earn if within the low-end range.
- "Multiyear rate plan" means a rate mechanism under which the Commission sets base rates and revenue requirements for a multiyear plan period based on a known and measurable set of capital investments and all the expenses associated with those capital investments and authorizes periodic changes in base rates during the approved plan period without the need for a base rate proceeding during the plan period.

Any banding of authorized returns approved by the Commission could not exceed 125 basis points above or 125 basis points below the authorized return on equity that is set by the Commission. If an electric public utility that is operating under a banding of authorized returns exceeds the high end range of the band that is approved by the Commission, the electric public utility would be required to refund or credit earnings above that high end range to customers in a manner to be prescribed by rules adopted by the Commission. If an electric public utility that is operating under a banding of authorized returns falls below the low end range of the band that is approved by the Commission, the electric public utility may file a general rate case proceeding. In setting a midpoint authorized rate of return on equity for banding, the Commission must consider any decreased or increased risk to an electric public utility that may result from having an approved multiyear rate plan, banding of authorized returns, or a combination thereof.

The Commission could approve use of these alternative mechanisms, however, only upon a finding that the mechanisms are just and reasonable, and are in the public interest. In reviewing an electric public utility's application to use these alternative mechanisms to set rates, the Commission must consider whether the electric public utility's application as proposed would:

- Establish rates that are fair both to the electric public utility and to the consumer.
- Reasonably assure the continuation of safe and reliable electric service.
- Not unreasonably prejudice any class of electric customers.
- Be otherwise consistent with the public interest.
- Will not result in sudden substantial rate increases, or "rate shock," to consumers.

Page 6

The Commission is given authority to impose any or all conditions for approval of an application for use of alternate rate mechanisms that it deems necessary to ensure that rates are just and reasonable, and are in the public interest, including periodic reviews to be held during the period that a multiyear rate plan may be in effect, with opportunities for public hearings during such periodic reviews so that interested parties may be heard. If the Commission approves the application with modifications, the utility subject to such approval may, at its option, accept the modifications and implement the proposed plan as modified or may, at its option, withdraw its application for use of alternative mechanisms and be governed under the Commission's order ruling on the electric public utility's request to adjust base rates under the general rate making proceeding.

Part II would also:

- Provide that rates using alternative mechanisms could remain in effect for a period of no more than three years.
- Require an electric public utility to make an annual filing that sets forth the electric public utility's earned return on equity for the prior 12 month period, for the purpose of measuring its earnings under rates set using alternative mechanisms.
- Provide that the alternative mechanisms for rate-setting would operate independently from riders or other cost recovery mechanisms otherwise allowed by law, unless the riders or other cost recovery mechanisms are incorporated in a rate, plan, or settlement.
- Provide that the language may not be construed to:
 - o Limit or abrogate the existing rate-making authority of the Commission.
 - o Invalidate or void any rates approved by the Commission prior to the effective date of the provision.

The Commission would be required to adopt rules to implement the provisions of this Part no later than 120 days after the bill became law.

EFFECTIVE DATE of PART II: Part II of the bill would be effective when it becomes law and apply to any rate making mechanisms, designs, plans, or settlements filed by a public utility on or after the date that rules adopted by the Commission, as required by the bill, become effective. The remainder of the bill would be effective when it becomes law.

Cindy Avrette, counsel to Senate Finance, substantially contributed to this summary.

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

S

SENATE BILL 559

Agriculture/Environment/Natural Resources Committee Substitute Adopted 4/18/19 House Committee Substitute Favorable 6/19/19

| Referred to: April 3, 2019 A BILL TO BE ENTITLED AN ACT TO PERMIT FINANCING FOR CERTAIN STORM RECOVERY COSTS AND TO AUTHORIZE THE UTILITIES COMMISSION TO FIX RATES FOR ELECTRIC PUBLIC UTILITIES USING "MULTIYEAR RATE PLAN" AND "BANDING OF AUTHORIZED RETURN" MECHANISMS. The General Assembly of North Carolina enacts: PART I. STORM SECURITIZATION SECTION 1.(a) Article 8 of Chapter 62 of the General Statutes is amended by adding a new section to read: "8 62-172. Financing for certain storm recovery costs. (a) Definitions.—The following definitions apply in this section: (1) Ancillary agreement.—A bond, insurance policy, letter of credit, reserve account, surety bond, interest rate lock or swap arrangement, hedging arrangement, liquidity or credit support arrangement, or other financial arrangement entered into in connection with storm recovery bonds. (2) Assignee.—A legally recognized entity to which a public utility assigns, sells, or transfers, other than as security, all or a portion of its interest in or right to storm recovery property. (2a) Bondholder.—A person who holds a storm recovery bond. (2b) Code.—The Uniform Commercial Code, Chapter 25 of the General Statutes. Commission.—The North Carolina Utilities Commission. Financing costs.—The term includes all of the following: a. Interest and acquisition, defeasance, or redemption premiums payable on storm recovery bonds. b. Any payment required under an ancillary agreement and any amount required to fund or replenish a reserve account or other accounts established under the terms of any indenture, ancillary agreement, or other financing documents pertaining to storm recovery bonds. Any other cost related to issuing, supporting, repaying, refunding, and servicing storm recovery bonds, including, servicing fees, accounting | Short Tit | le: St | orm Securitization/Alt. Rates. | (Public) |
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| b. Any payment required under an ancillary agreement and any amount required to fund or replenish a reserve account or other accounts established under the terms of any indenture, ancillary agreement, or other financing documents pertaining to storm recovery bonds. c. Any other cost related to issuing, supporting, repaying, refunding, and | | | | premiums payable |
| required to fund or replenish a reserve account or other accounts established under the terms of any indenture, ancillary agreement, or other financing documents pertaining to storm recovery bonds. c. Any other cost related to issuing, supporting, repaying, refunding, and | | | The state of the s | |
| established under the terms of any indenture, ancillary agreement, or other financing documents pertaining to storm recovery bonds. c. Any other cost related to issuing, supporting, repaying, refunding, and | | | | |
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| CONTROL STORES EPCAMPEN DEBICE HIGHEST NEEDS IN THE STREET THE SERVICION INC. NO. CONTROL OF THE STREET THE SERVICION INC. NO. CONTROL OF THE STREET THE SERVICION INC. NO. CONTROL OF THE SERVICION INC. NO. CONT | | | | |
| and auditing fees, trustee fees, legal fees, consulting fees, structuring | | | | |



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|-------------|---|
| | adviser fees, administrative fees, placement and underwriting fees, |
| | independent director and manager fees, capitalized interest, rating |
| | agency fees, stock exchange listing and compliance fees, security |
| | registration fees, filing fees, information technology programming |
| | |
| | costs, and any other costs necessary to otherwise ensure the timely |
| | payment of storm recovery bonds or other amounts or charges payable |
| | in connection with the bonds, including costs related to obtaining the |
| | financing order. |
| | d. Any taxes and license fees or other fees imposed on the revenues |
| | generated from the collection of the storm recovery charge or |
| | otherwise resulting from the collection of storm recovery charges, in |
| | any such case whether paid, payable, or accrued. |
| | e. Any State and local taxes, franchise, gross receipts, and other taxes or |
| | similar charges, including regulatory assessment fees, whether paid, |
| | payable, or accrued. |
| | |
| | |
| | consultants or counsel retained in connection with the securitization of |
| (5) | storm recovery costs. |
| <u>(5)</u> | <u>Financing order. – An order that authorizes the issuance of storm recovery</u> |
| | bonds; the imposition, collection, and periodic adjustments of a storm |
| | recovery charge; the creation of storm recovery property; and the sale, |
| | assignment, or transfer of storm recovery property to an assignee. |
| <u>(6)</u> | Financing party Bondholders and trustees, collateral agents, any party under |
| | an ancillary agreement, or any other person acting for the benefit of |
| | bondholders. |
| <u>(7)</u> | Financing statement. – Defined in Article 9 of the Code. |
| (8) | Pledgee A financing party to which a public utility or its successors or |
| | assignces mortgages, negotiates, pledges, or creates a security interest or lien |
| | on all or any portion of its interest in or right to storm recovery property. |
| <u>(9)</u> | Public utility. – A public utility, as defined in G.S. 62-3, that sells electric |
| 12,1 | power to retail electric customers in the State. |
| (10) | |
| <u>(10)</u> | Storm. – Individually or collectively, a named tropical storm or hurricane, a |
| | tornado, ice storm or snow storm, flood, an earthquake, or other significant |
| /4.45 | weather or natural disaster. |
| <u>(11)</u> | Storm recovery activity An activity or activities by a public utility, its |
| | affiliates, or its contractors, directly and specifically in connection with the |
| | restoration of service and infrastructure associated with electric power outages |
| | affecting customers of a public utility as the result of a storm or storms, |
| | including activities related to mobilization, staging, and construction, |
| | reconstruction, replacement, or repair of electric generation, transmission, |
| | distribution, or general plant facilities. |
| (12) | Storm recovery bonds Bonds, debentures, notes, certificates of |
| <u> </u> | participation, certificates of beneficial interest, certificates of ownership, or |
| | other evidences of indebtedness or avmarship that are issued by a multiputility |
| | other evidences of indebtedness or ownership that are issued by a public utility |
| | or an assignee pursuant to a financing order, the proceeds of which are used |
| | directly or indirectly to recover, finance, or refinance Commission-approved |
| | storm recovery costs and financing costs, and that are secured by or payable |
| | |
| | from storm recovery property. If certificates of participation or ownership are |
| | from storm recovery property. If certificates of participation or ownership are issued, references in this section to principal, interest, or premium shall be construed to refer to comparable amounts under those certificates. |

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Storm recovery charge. - The amounts authorized by the Commission to <u>(13)</u> repay, finance, or refinance storm recovery costs and financing costs and that are nonbypassable charges (i) imposed on and part of all retail customer bills, (ii) collected by a public utility or its successors or assignees, or a collection agent, in full, separate and apart from the public utility's base rates, and (iii) paid by all existing or future retail customers receiving transmission or distribution service, or both, from the public utility or its successors or assignees under Commission-approved rate schedules or under special contracts, even if a customer elects to purchase electricity from an alternative electricity supplier following a fundamental change in regulation of public utilities in this State.

Storm recovery costs. - All of the following: (14)

> All incremental costs, including capital costs, appropriate for recovery <u>a.</u> from existing and future retail customers receiving transmission or distribution service from the public utility that a public utility has incurred or expects to incur as a result of the applicable storm that are caused by, associated with, or remain as a result of undertaking storm recovery activity. Such costs include the public utility's cost of capital from the date of the applicable storm to the date the storm recovery bonds are issued calculated using the public utility's weighted average cost of capital as defined in its most recent base rate case proceeding before the Commission net of applicable income tax savings related to

the interest component.

Storm recovery costs shall be net of applicable insurance proceeds, tax <u>b.</u> benefits and any other amounts intended to reimburse the public utility for storm recovery activities such as government grants, or aid of any kind and where determined appropriate by the Commission, and may include adjustments for capital replacement and operating costs previously considered in determining normal amounts in the public utility's most recent general rate proceeding. Storm recovery costs includes the cost to replenish and fund any storm reserves and costs of repurchasing equity or retiring any existing indebtedness relating to storm recovery activities.

With respect to storm recovery costs that the public utility expects to <u>c.</u> incur, any difference between costs expected to be incurred and actual, reasonable and prudent costs incurred, or any other rate-making adjustments appropriate to fairly and reasonably assign or allocate storm cost recovery to customers over time, shall be addressed in a future general rate proceeding, as may be facilitated by other orders of the Commission issued at the time or prior to such proceeding; provided, however, that the Commission's adoption of a financing order and approval of the issuance of storm recovery bonds may not be revoked or otherwise modified.

Storm recovery property. – All of the following: (15)

- All rights and interests of a public utility or successor or assignee of <u>a.</u> the public utility under a financing order, including the right to impose, bill, charge, collect, and receive storm recovery charges authorized under the financing order and to obtain periodic adjustments to such charges as provided in the financing order.
- All revenues, collections, claims, rights to payments, payments, <u>b.</u> money, or proceeds arising from the rights and interests specified in

the financing order, regardless of whether such revenues, collections, claims, rights to payment, payments, money, or proceeds are imposed, billed, received, collected, or maintained together with or commingled with other revenues, collections, rights to payment, payments, money, or proceeds.

(b) Financing Orders. –

- (1) A public utility may petition the Commission for a financing order. The petition shall include all of the following:
 - a. A description of the storm recovery activities that the public utility has undertaken or proposes to undertake and the reasons for undertaking the activities, or if the public utility is subject to a settlement agreement as contemplated by subdivision (2) of this subsection, a description of the settlement agreement.
 - b. The storm recovery costs and estimate of the costs of any storm recovery activities that are being undertaken but are not completed.
 - c. The level of the storm recovery reserve that the public utility proposes to establish or replenish and has determined would be appropriate to recover through storm recovery bonds and is seeking to so recover and such level that the public utility is funding or will seek to fund through other means, together with a description of the factors and calculations used in determining the amounts and methods of recovery.
 - d. An indicator of whether the public utility proposes to finance all or a portion of the storm recovery costs using storm recovery bonds. If the public utility proposes to finance a portion of the costs, the public utility must identify the specific portion in the petition. By electing not to finance a portion of such storm recovery costs using storm recovery bonds, a public utility shall not be deemed to waive its right to recover such costs pursuant to a separate proceeding with the Commission.
 - e. An estimate of the financing costs related to the storm recovery bonds.
 f. An estimate of the storm recovery charges necessary to recover the storm recovery costs, including the storm recovery reserve amount determined appropriate by the Commission, and financing costs and the period for recovery of such costs.
 - g. A comparison between the net present value of the costs to customers that are estimated to result from the issuance of storm recovery bonds and the costs that would result from the application of the traditional method of financing and recovering storm recovery costs from customers. The comparison should demonstrate that the issuance of storm recovery bonds and the imposition of storm recovery charges are expected to provide quantifiable benefits to customers.
 - h. Direct testimony and exhibits supporting the petition.
- (2) If a public utility is subject to a settlement agreement that governs the type and amount of principal costs that could be included in storm recovery costs and the public utility proposes to finance all or a portion of the principal costs using storm recovery bonds, then the public utility must file a petition with the Commission for review and approval of those costs no later than 90 days before filing a petition for a financing order pursuant to this section.
- (3) Petition and order.
 - a. Proceedings on a petition submitted pursuant to this subdivision begin with the petition by a public utility, filed subject to the time frame specified in subdivision (2) of this subsection, if applicable, and shall

be disposed of in accordance with the requirements of this Chapter and the rules of the Commission, except as follows:

- 1. Within 14 days after the date the petition is filed, the Commission shall establish a procedural schedule that permits a Commission decision no later than 135 days after the date the petition is filed.
- No later than 135 days after the date the petition is filed, the Commission shall issue a financing order or an order rejecting the petition. A party to the Commission proceeding may petition the Commission for reconsideration of the financing order within five days after the date of its issuance.
- <u>b.</u> A financing order issued by the Commission to a public utility shall include all of the following elements:
 - 1. Except for changes made pursuant to the formula-based mechanism authorized under this section, the amount of storm recovery costs, including the level of storm recovery reserves, to be financed using storm recovery bonds. The Commission shall describe and estimate the amount of financing costs that may be recovered through storm recovery charges and specify the period over which storm recovery costs and financing costs may be recovered.
 - 2. A finding that the proposed issuance of storm recovery bonds and the imposition and collection of a storm recovery charge are expected to provide quantifiable benefits to customers as compared to the costs that would have been incurred absent the issuance of storm recovery bonds.
 - 3. A finding that the structuring and pricing of the storm recovery bonds are reasonably expected to result in the lowest storm recovery charges consistent with market conditions at the time the storm recovery bonds are priced and the terms set forth in such financing order.
 - 4. A requirement that, for so long as the storm recovery bonds are outstanding and until all financing costs have been paid in full, the imposition and collection of storm recovery charges authorized under a financing order shall be nonbypassable and paid by all existing and future retail customers receiving transmission or distribution service, or both, from the public utility or its successors or assignees under Commission-approved rate schedules or under special contracts, even if a customer elects to purchase electricity from an alternative electric supplier following a fundamental change in regulation of public utilities in this State.
 - 5. A determination of what portion, if any, of the storm recovery reserves must be held in a funded reserve and any limitations on how the reserve may be held, accessed, or used.
 - 6. A formula-based true-up mechanism for making, at least annually, expeditious periodic adjustments in the storm recovery charges that customers are required to pay pursuant to the financing order and for making any adjustments that are necessary to correct for any overcollection or undercollection of the charges or to otherwise ensure the timely payment of

- storm recovery bonds and financing costs and other required amounts and charges payable in connection with the storm recovery bonds.
- 7. The storm recovery property that is, or shall be, created in favor of a public utility or its successors or assignees and that shall be used to pay or secure storm recovery bonds and all financing costs.
- 8. The degree of flexibility to be afforded to the public utility in establishing the terms and conditions of the storm recovery bonds, including, but not limited to, repayment schedules, expected interest rates, and other financing costs.
- 9. How storm recovery charges will be allocated among customer classes.
- 10. A requirement that, after the final terms of an issuance of storm recovery bonds have been established and before the issuance of storm recovery bonds, the public utility determines the resulting initial storm recovery charge in accordance with the financing order and that such initial storm recovery charge be final and effective upon the issuance of such storm recovery bonds without further Commission action so long as the storm recovery charge is consistent with the financing order.
- 11. A method of tracing funds collected as storm recovery charges, or other proceeds of storm recovery property, and determine that such method shall be deemed the method of tracing such funds and determining the identifiable cash proceeds of any storm recovery property subject to a financing order under applicable law.
- 12. Any other conditions not otherwise inconsistent with this section that the Commission determines are appropriate.
- A financing order issued to a public utility may provide that creation of the public utility's storm recovery property is conditioned upon, and simultaneous with, the sale or other transfer of the storm recovery property to an assignee and the pledge of the storm recovery property to secure storm recovery bonds.
 If the Commission issues a financing order, the public utility shall file
 - If the Commission issues a financing order, the public utility shall file with the Commission at least annually a petition or a letter applying the formula-based mechanism and, based on estimates of consumption for each rate class and other mathematical factors, requesting administrative approval to make the applicable adjustments. The review of the filing shall be limited to determining whether there are any mathematical or clerical errors in the application of the formula-based mechanism relating to the appropriate amount of any overcollection or undercollection of storm recovery charges and the amount of an adjustment. The adjustments shall ensure the recovery of revenues sufficient to provide for the payment of principal, interest, acquisition, defeasance, financing costs, or redemption premium and other fees, costs, and charges in respect of storm recovery bonds approved under the financing order. Within 30 days after receiving a public utility's request pursuant to this paragraph, the Commission shall either approve the request or inform the public utility of any mathematical or clerical errors in its calculation. If the Commission

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- informs the utility of mathematical or clerical errors in its calculation, the utility may correct its error and refile its request. The time frames previously described in this paragraph shall apply to a refiled request. Subsequent to the transfer of storm recovery property to an assignee or the issuance of storm recovery bonds authorized thereby, whichever is earlier, a financing order is irrevocable and, except for changes made pursuant to the formula-based mechanism authorized in this section, the Commission may not amend, modify, or terminate the financing order by any subsequent action or reduce, impair, postpone, terminate, or otherwise adjust storm recovery charges approved in the financing order. After the issuance of a financing order, the public utility retains sole discretion regarding whether to assign, sell, or otherwise transfer storm recovery property or to cause storm recovery bonds to be issued, including the right to defer or postpone such assignment, sale, transfer, or issuance.
- At the request of a public utility, the Commission may commence a proceeding and issue a subsequent financing order that provides for refinancing, retiring, or refunding storm recovery bonds issued pursuant to the original financing order if the Commission finds that the subsequent financing order satisfies all of the criteria specified in this section for a financing order. Effective upon retirement of the refunded storm recovery bonds and the issuance of new storm recovery bonds, the Commission shall adjust the related storm recovery charges accordingly.
- Within 60 days after the Commission issues a financing order or a decision denying a request for reconsideration or, if the request for reconsideration is granted, within 30 days after the Commission issues its decision on reconsideration, an adversely affected party may petition for judicial review in the Supreme Court of North Carolina. Review on appeal shall be based solely on the record before the Commission and briefs to the court and is limited to determining whether the financing order, or the order on reconsideration, conforms to the State Constitution and State and federal law and is within the authority of the Commission under this section.
- (6) Duration of financing order.
 - a. A financing order remains in effect and storm recovery property under the financing order continues to exist until storm recovery bonds issued pursuant to the financing order have been paid in full or defeased and, in each case, all Commission-approved financing costs of such storm recovery bonds have been recovered in full.
 - b. A financing order issued to a public utility remains in effect and unabated notwithstanding the reorganization, bankruptcy or other insolvency proceedings, merger, or sale of the public utility or its successors or assignees.
- (c) Exceptions to Commission Jurisdiction. -
 - The Commission may not, in exercising its powers and carrying out its duties regarding any matter within its authority pursuant to this Chapter, consider the storm recovery bonds issued pursuant to a financing order to be the debt of the public utility other than for federal income tax purposes, consider the storm recovery charges paid under the financing order to be the revenue of the public utility for any purpose, or consider the storm recovery costs or financing costs specified in the financing order to be the costs of the public

- utility, nor may the Commission determine any action taken by a public utility which is consistent with the financing order to be unjust or unreasonable.
- The Commission may not order or otherwise directly or indirectly require a public utility to use storm recovery bonds to finance any project, addition, plant, facility, extension, capital improvement, equipment, or any other expenditure. After the issuance of a financing order, the public utility retains sole discretion regarding whether to cause the storm recovery bonds to be issued, including the right to defer or postpone such sale, assignment, transfer, or issuance. Nothing shall prevent the public utility from abandoning the issuance of storm recovery bonds under the financing order by filing with the Commission a statement of abandonment and the reasons therefor. The Commission may not refuse to allow a public utility to recover storm recovery costs in an otherwise permissible fashion, or refuse or condition authorization or approval of the issuance and sale by a public utility of securities or the assumption by the public utility of liabilities or obligations, solely because of the potential availability of storm recovery bond financing.
- (d) Public Utility Duties. The electric bills of a public utility that has obtained a financing order and caused storm recovery bonds to be issued must comply with the provisions of this subsection; however, the failure of a public utility to comply with this subsection does not invalidate, impair, or affect any financing order, storm recovery property, storm recovery charge, or storm recovery bonds. The public utility must do the following:
 - Explicitly reflect that a portion of the charges on such bill represents storm recovery charges approved in a financing order issued to the public utility and, if the storm recovery property has been transferred to an assignee, must include a statement to the effect that the assignee is the owner of the rights to storm recovery charges and that the public utility or other entity, if applicable, is acting as a collection agent or servicer for the assignee. The tariff applicable to customers must indicate the storm recovery charge and the ownership of the charge.
 - (2) Include the storm recovery charge on each customer's bill as a separate line item and include both the rate and the amount of the charge on each bill.
 - (e) Storm Recovery Property.
 - (1) Provisions applicable to storm recovery property.
 - All storm recovery property that is specified in a financing order constitutes an existing, present intangible property right or interest therein, notwithstanding that the imposition and collection of storm recovery charges depends on the public utility, to which the financing order is issued, performing its servicing functions relating to the collection of storm recovery charges and on future electricity consumption. The property exists (i) regardless of whether or not the revenues or proceeds arising from the property have been billed, have accrued, or have been collected and (ii) notwithstanding the fact that the value or amount of the property is dependent on the future provision of service to customers by the public utility or its successors or assignees and the future consumption of electricity by customers.
 - b. Storm recovery property specified in a financing order exists until storm recovery bonds issued pursuant to the financing order are paid in full and all financing costs and other costs of such storm recovery bonds have been recovered in full.
 - All or any portion of storm recovery property specified in a financing order issued to a public utility may be transferred, sold, conveyed, or

assigned to a successor or assignee that is wholly owned, directly or indirectly, by the public utility and created for the limited purpose of acquiring, owning, or administering storm recovery property or issuing storm recovery bonds under the financing order. All or any portion of storm recovery property may be pledged to secure storm recovery bonds issued pursuant to the financing order, amounts payable to financing parties and to counterparties under any ancillary agreements, and other financing costs. Any transfer, sale, conveyance, assignment, grant of a security interest in or pledge of storm recovery property by a public utility, or an affiliate of the public utility, to an assignee, to the extent previously authorized in a financing order, does not require the prior consent and approval of the Commission.

- d. If a public utility defaults on any required payment of charges arising from storm recovery property specified in a financing order, a court, upon application by an interested party, and without limiting any other remedies available to the applying party, shall order the sequestration and payment of the revenues arising from the storm recovery property to the financing parties or their assignees. Any such financing order remains in full force and effect notwithstanding any reorganization, bankruptcy, or other insolvency proceedings with respect to the public utility or its successors or assignees.
- e. The interest of a transferee, purchaser, acquirer, assignee, or pledgee in storm recovery property specified in a financing order issued to a public utility, and in the revenue and collections arising from that property, is not subject to setoff, counterclaim, surcharge, or defense by the public utility or any other person or in connection with the reorganization, bankruptcy, or other insolvency of the public utility or any other entity.
- f. Any successor to a public utility, whether pursuant to any reorganization, bankruptcy, or other insolvency proceeding or whether pursuant to any merger or acquisition, sale, or other business combination, or transfer by operation of law, as a result of public utility restructuring or otherwise, must perform and satisfy all obligations of, and have the same rights under a financing order as, the public utility under the financing order in the same manner and to the same extent as the public utility, including collecting and paying to the person entitled to receive the revenues, collections, payments, or proceeds of the storm recovery property. Nothing in this sub-subdivision is intended to limit or impair any authority of the Commission concerning the transfer or succession of interests of public utilities.
- g. Storm recovery bonds shall be nonrecourse to the credit or any assets of the public utility other than the storm recovery property as specified in the financing order and any rights under any ancillary agreement.
- (2) Provisions applicable to security interests.
 - a. The creation, perfection, and enforcement of any security interest in storm recovery property to secure the repayment of the principal and interest and other amounts payable in respect of storm recovery bonds; amounts payable under any ancillary agreement and other financing costs are governed by this subsection and not by the provisions of the Code.

- b. A security interest in storm recovery property is created, valid, and binding and perfected at the later of the time: (i) the financing order is issued, (ii) a security agreement is executed and delivered by the debtor granting such security interest, (iii) the debtor has rights in such storm recovery property or the power to transfer rights in such storm recovery property, or (iv) value is received for the storm recovery property. The description of storm recovery property in a security agreement is sufficient if the description refers to this section and the financing order creating the storm recovery property.
- c. A security interest shall attach without any physical delivery of collateral or other act, and, upon the filing of a financing statement with the office of the Secretary of State, the lien of the security interest shall be valid, binding, and perfected against all parties having claims of any kind in tort, contract, or otherwise against the person granting the security interest, regardless of whether the parties have notice of the lien. Also upon this filing, a transfer of an interest in the storm recovery property shall be perfected against all parties having claims of any kind, including any judicial lien or other lien creditors or any claims of the seller or creditors of the seller, and shall have priority over all competing claims other than any prior security interest, ownership interest, or assignment in the property previously perfected in accordance with this section.
- d. The Secretary of State shall maintain any financing statement filed to perfect any security interest under this section in the same manner that the Secretary maintains financing statements filed by transmitting utilities under the Code. The filing of a financing statement under this section shall be governed by the provisions regarding the filing of financing statements in the Code.
- e. The priority of a security interest in storm recovery property is not affected by the commingling of storm recovery charges with other amounts. Any pledgee or secured party shall have a perfected security interest in the amount of all storm recovery charges that are deposited in any cash or deposit account of the qualifying utility in which storm recovery charges have been commingled with other funds and any other security interest that may apply to those funds shall be terminated when they are transferred to a segregated account for the assignee or a financing party.
- f. No application of the formula-based adjustment mechanism as provided in this section will affect the validity, perfection, or priority of a security interest in or transfer of storm recovery property.
- g. If a default or termination occurs under the storm recovery bonds, the financing parties or their representatives may foreclose on or otherwise enforce their lien and security interest in any storm recovery property as if they were secured parties with a perfected and prior lien under the Code, and the Commission may order amounts arising from storm recovery charges be transferred to a separate account for the financing parties' benefit, to which their lien and security interest shall apply. On application by or on behalf of the financing parties, the Superior Court of Wake County shall order the sequestration and payment to them of revenues arising from the storm recovery charges.

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(3) Provisions applicable to the sale, assignment, or transfer of storm recovery property. –

- Any sale, assignment, or other transfer of storm recovery property shall be an absolute transfer and true sale of, and not a pledge of or secured transaction relating to, the seller's right, title, and interest in, to, and under the storm recovery property if the documents governing the transaction expressly state that the transaction is a sale or other absolute transfer other than for federal and State income tax purposes. For all purposes other than federal and State income tax purposes, the parties' characterization of a transaction as a sale of an interest in storm recovery property shall be conclusive that the transaction is a true sale and that ownership has passed to the party characterized as the purchaser, regardless of whether the purchaser has possession of any documents evidencing or pertaining to the interest. A transfer of an interest in storm recovery property may be created only when all of the following have occurred: (i) the financing order creating the storm recovery property has become effective, (ii) the documents evidencing the transfer of storm recovery property have been executed by the assignor and delivered to the assignee, and (iii) value is received for the storm recovery property. After such a transaction, the storm recovery property is not subject to any claims of the transferor or the transferor's creditors, other than creditors holding a prior security interest in the storm recovery property perfected in accordance with subdivision (2) of subsection (e) of this section.
- b. The characterization of the sale, assignment, or other transfer as an absolute transfer and true sale and the corresponding characterization of the property interest of the purchaser, shall not be affected or impaired by the occurrence of any of the following factors:
 - 1. Commingling of storm recovery charges with other amounts.
 - 2. The retention by the seller of (i) a partial or residual interest, including an equity interest, in the storm recovery property, whether direct or indirect, or whether subordinate or otherwise, or (ii) the right to recover costs associated with taxes, franchise fees, or license fees imposed on the collection of storm recovery charges.
 - 3. Any recourse that the purchaser may have against the seller.
 - 4. Any indemnification rights, obligations, or repurchase rights made or provided by the seller.
 - The obligation of the seller to collect storm recovery charges on behalf of an assignee.
 - 6. The transferor acting as the servicer of the storm recovery charges or the existence of any contract that authorizes or requires the public utility, to the extent that any interest in storm recovery property is sold or assigned, to contract with the assignee or any financing party that it will continue to operate its system to provide service to its customers, will collect amounts in respect of the storm recovery charges for the benefit and account of such assignee or financing party, and will account for and remit such amounts to or for the account of such assignee or financing party.

- 7. The treatment of the sale, conveyance, assignment, or other transfer for tax, financial reporting, or other purposes.
- 8. The granting or providing to bondholders a preferred right to the storm recovery property or credit enhancement by the public utility or its affiliates with respect to such storm recovery bonds.
- 9. Any application of the formula-based adjustment mechanism as provided in this section.
- Any right that a public utility has in the storm recovery property before <u>c.</u> its pledge, sale, or transfer or any other right created under this section or created in the financing order and assignable under this section or assignable pursuant to a financing order is property in the form of a contract right or a chose in action. Transfer of an interest in storm recovery property to an assignee is enforceable only upon the later of (i) the issuance of a financing order, (ii) the assignor having rights in such storm recovery property or the power to transfer rights in such storm recovery property to an assignee, (iii) the execution and delivery by the assignor of transfer documents in connection with the issuance of storm recovery bonds, and (iv) the receipt of value for the storm recovery property. An enforceable transfer of an interest in storm recovery property to an assignee is perfected against all third parties, including subsequent judicial or other lien creditors, when a notice of that transfer has been given by the filing of a financing statement in accordance with sub-subdivision c. of subdivision (2) of this subsection. The transfer is perfected against third parties as of the date of filing.
- d. The Secretary of State shall maintain any financing statement filed to perfect any sale, assignment, or transfer of storm recovery property under this section in the same manner that the Secretary maintains financing statements filed by transmitting utilities under the Code. The filing of any financing statement under this section shall be governed by the provisions regarding the filing of financing statements in the Code. The filing of such a financing statement is the only method of perfecting a transfer of storm recovery property.
- e. The priority of a transfer perfected under this section is not impaired by any later modification of the financing order or storm recovery property or by the commingling of funds arising from storm recovery property with other funds. Any other security interest that may apply to those funds, other than a security interest perfected under subdivision (2) of this subsection, is terminated when they are transferred to a segregated account for the assignee or a financing party. If storm recovery property has been transferred to an assignee or financing party, any proceeds of that property must be held in trust for the assignee or financing party.
- f. The priority of the conflicting interests of assignees in the same interest or rights in any storm recovery property is determined as follows:
 - 1. Conflicting perfected interests or rights of assignees rank according to priority in time of perfection. Priority dates from the time a filing covering the transfer is made in accordance with sub-subdivision c. of subdivision (2) of this subsection.

- A perfected interest or right of an assignee has priority over a conflicting unperfected interest or right of an assignee.
- 3. A perfected interest or right of an assignee has priority over a person who becomes a lien creditor after the perfection of such assignee's interest or right.
- (f) Description or Indication of Property. The description of storm recovery property being transferred to an assignee in any sale agreement, purchase agreement, or other transfer agreement, granted or pledged to a pledgee in any security agreement, pledge agreement, or other security document, or indicated in any financing statement is only sufficient if such description or indication refers to the financing order that created the storm recovery property and states that the agreement or financing statement covers all or part of the property described in the financing order. This section applies to all purported transfers of, and all purported grants or liens or security interests in, storm recovery property, regardless of whether the related sale agreement, purchase agreement, other transfer agreement, security agreement, pledge agreement, or other security document was entered into, or any financing statement was filed.
- (g) <u>Financing Statements. All financing statements referenced in this section are subject</u> to Part 5 of Article 9 of the Code, except that the requirement as to continuation statements does not apply.
- (h) Choice of Law. The law governing the validity, enforceability, attachment, perfection, priority, and exercise of remedies with respect to the transfer of an interest or right or the pledge or creation of a security interest in any storm recovery property shall be the laws of this State.
- (i) Storm Recovery Bonds Not Public Debt. Neither the State nor its political subdivisions are liable on any storm recovery bonds, and the bonds are not a debt or a general obligation of the State or any of its political subdivisions, agencies, or instrumentalities, nor are they special obligations or indebtedness of the State or any agency or political subdivision. An issue of storm recovery bonds does not, directly, indirectly, or contingently, obligate the State or any agency, political subdivision, or instrumentality of the State to levy any tax or make any appropriation for payment of the storm recovery bonds, other than in their capacity as consumers of electricity. All storm recovery bonds must contain on the face thereof a statement to the following effect: "Neither the full faith and credit nor the taxing power of the State of North Carolina is pledged to the payment of the principal of, or interest on, this bond."
- (j) Legal Investment. All of the following entities may legally invest any sinking funds, moneys, or other funds in storm recovery bonds:
 - (1) Subject to applicable statutory restrictions on State or local investment authority, the State, units of local government, political subdivisions, public bodies, and public officers, except for members of the Commission.
 - (2) Banks and bankers, savings and loan associations, credit unions, trust companies, savings banks and institutions, investment companies, insurance companies, insurance associations, and other persons carrying on a banking or insurance business.
 - (3) Personal representatives, guardians, trustees, and other fiduciaries.
 - (4) All other persons authorized to invest in bonds or other obligations of a similar nature.
 - (k) Obligation of Nonimpairment.
 - (1) The State and its agencies, including the Commission, pledge and agree with bondholders, the owners of the storm recovery property, and other financing parties that the State and its agencies will not take any action listed in this subdivision. This paragraph does not preclude limitation or alteration if full compensation is made by law for the full protection of the storm recovery charges collected pursuant to a financing order and of the bondholders and

any assignee or financing party entering into a contract with the public utility. The prohibited actions are as follows:

- Alter the provisions of this section, which authorize the Commission to create an irrevocable contract right or chose in action by the issuance of a financing order, to create storm recovery property, and make the storm recovery charges imposed by a financing order irrevocable, binding, or nonbypassable charges.
- b. Take or permit any action that impairs or would impair the value of storm recovery property or the security for the storm recovery bonds or revises the storm recovery costs for which recovery is authorized.
- c. In any way impair the rights and remedies of the bondholders, assignees, and other financing parties.
- d. Except for changes made pursuant to the formula-based adjustment mechanism authorized under this section, reduce, alter, or impair storm recovery charges that are to be imposed, billed, charged, collected, and remitted for the benefit of the bondholders, any assignee, and any other financing parties until any and all principal, interest, premium, financing costs and other fees, expenses, or charges incurred, and any contracts to be performed, in connection with the related storm recovery bonds have been paid and performed in full.
- (2) Any person or entity that issues storm recovery bonds may include the language specified in this subsection in the storm recovery bonds and related documentation.
- (*I*) Not a Public Utility. An assignee or financing party is not a public utility or person providing electric service by virtue of engaging in the transactions described in this section.
- (m) Conflicts. If there is a conflict between this section and any other law regarding the attachment, assignment, or perfection, or the effect of perfection, or priority of, assignment or transfer of, or security interest in storm recovery property, this section shall govern.
- (n) Consultation. In making determinations under this section, the Commission or public staff or both may engage an outside consultant and counsel.
- (o) Effect of Invalidity. If any provision of this section is held invalid or is invalidated, superseded, replaced, repealed, or expires for any reason, that occurrence does not affect the validity of any action allowed under this section which is taken by a public utility, an assignee, a financing party, a collection agent, or a party to an ancillary agreement; and any such action remains in full force and effect with respect to all storm recovery bonds issued or authorized in a financing order issued under this section before the date that such provision is held invalid or is invalidated, superseded, replaced, or repealed, or expires for any reason."

SECTION 1.(b) G.S. 25-9-109(d) reads as rewritten:

- "(d) Inapplicability of Article. This Article does not apply to:
 - (13) An assignment of a deposit account in a consumer transaction, but G.S. 25-9-315 and G.S. 25-9-322 apply with respect to proceeds and priorities in proceeds; or
 - (14) The creation, perfection, priority, or enforcement of any lien on, assignment of, pledge of, or security in, any revenues, rights, funds, or other tangible or intangible assets created, made, or granted by this State or a governmental unit in this State, including the assignment of rights as secured party in security interests granted by any party subject to the provisions of this Article to this State or a governmental unit in this State, to secure, directly or indirectly, any bond, note, other evidence of indebtedness, or other payment obligations for borrowed money issued by, or in connection with, installment or lease

purchase financings by, this State or a governmental unit in this State. However, notwithstanding this subdivision, this Article does apply to the creation, perfection, priority, and enforcement of security interests created by this State or a governmental unit in this State in equipment or fixtures: or

(15) The creation, perfection, priority, or enforcement of any sale, assignment of, pledge of, security interest in, or other transfer of, any interest or right or portion of any interest or right in any storm recovery property as defined G.S. 62-172."

PART II. AUTHORIZE RATES USING ALTERNATIVE MECHANISMS

SECTION 2.(a) Article 7 of Chapter 62 of the General Statutes is amended by adding a new section to read:

"§ 62-133A. Alternate rate methodology authorized.

- (a) Notwithstanding the methods for fixing rates established under G.S. 62-133, the Commission, upon application by an electric public utility, is authorized to approve multiyear rate plans, banding of authorized returns, or a combination thereof, filed in and along with a general rate case proceeding initiated pursuant to G.S. 62-133. For purposes of this section, the following definitions apply:
 - (1) "Banding of authorized returns" means a rate mechanism under which the Commission sets an authorized return on equity for an electric utility that acts as a midpoint and then applies a low- and high-end range of returns to that midpoint under which an electric public utility will not overearn if within the high-end range and will not underearn if within the low-end range.
 - "Multiyear rate plan" means a rate mechanism under which the Commission sets base rates and revenue requirements for a multiyear plan period based on a known and measurable set of capital investments and all the expenses associated with those capital investments and authorizes periodic changes in base rates during the approved plan period without the need for a base rate proceeding during the plan period.
- (b) Any banding of authorized returns approved pursuant to this section shall not exceed 125 basis points above or 125 basis points below the authorized return on equity that is set by the Commission. If an electric public utility that is operating under a banding of authorized returns exceeds the high-end range of the band that is approved by the Commission, the electric public utility shall refund or credit earnings above that high-end range to customers in a manner to be prescribed by rules adopted by the Commission pursuant to subsection (g) of this section. If an electric public utility that is operating under a banding of authorized returns falls below the low-end range of the band that is approved by the Commission, the electric public utility may file a general rate case proceeding initiated pursuant to G.S. 62-133. In setting a midpoint authorized rate of return on equity for banding, the Commission shall consider any decreased or increased risk to an electric public utility that may result from having an approved multiyear rate plan, banding of authorized returns, or a combination thereof.
- (c) The Commission shall, after notice and an opportunity for interested parties to be heard, issue an order, in addition to its order ruling on the electric public utility's request to adjust base rates under G.S. 62-133, denying or approving, with or without modifications, an electric public utility's proposed rate-making mechanism, plan, or settlement that includes multiyear rate plans, banding of authorized returns, or a combination thereof, filed pursuant to this section no later than 365 days after the date on which the electric public utility files a proposed rate-making mechanism, plan, or settlement that includes multiyear rate plans, banding of authorized returns, or a combination thereof. If the Commission denies an electric public utility's proposed rate-making mechanism, plan, or settlement that includes multiyear rate plans, banding of

1 authorized returns, or a combination thereof, filed pursuant to this section, the Commission's 2 order ruling on the electric public utility's request to adjust base rates shall govern. The 3 Commission may approve such rate-making mechanisms, plans, or settlements proposed by an 4 electric public utility only upon a finding by the Commission that such mechanisms, plans, or 5 settlements are just and reasonable, and are in the public interest. In reviewing any such 6 application under this section, the Commission shall consider whether the electric public utility's 7 application, as proposed: (i) establishes rates as shall be fair both to the electric public utility and 8 to the consumer, (ii) reasonably assures the continuation of safe and reliable electric service, (iii) 9 will not unreasonably prejudice any class of electric customers, (iv) will not result in sudden substantial rate increases, or "rate shock," to consumers, and (v) is otherwise consistent with the 10 public interest. The Commission is granted explicit authority to impose any or all conditions for 11 12 approval of an application submitted under this section that the Commission deems necessary to 13 ensure that rates are just and reasonable, and are in the public interest, including periodic reviews to be held during the period that a multiyear rate plan may be in effect, with opportunities for 14 public hearings during such periodic reviews so that interested parties may be heard. If the 15 16 Commission approves the multiyear rate plan, banding of authorized returns, or a combination 17 thereof, with modifications, the utility subject to such approval may, at its option, accept the 18 modifications and implement the multiyear rate plan, banding of authorized returns, or a combination thereof, as modified or may, at its option, withdraw its application and be governed 19 20 under the Commission's order ruling on the electric public utility's request to adjust base rates under G.S. 62-133.

- Any rate-making mechanisms, plans, or settlements approved pursuant to this section (d) shall remain in effect for a period of no more than three years.
- For purposes of measuring an electric public utility's earnings under any mechanisms, plans, or settlements approved under this section, the electric public utility shall make an annual filing that sets forth the electric public utility's earned return on equity for the prior 12-month period.
- Nothing in this section shall be construed to (i) limit or abrogate the existing rate-making authority of the Commission or (ii) invalidate or void any rates approved by the Commission prior to the effective date of this section. In all respects, the rate-making mechanisms, plans, or settlements approved under this section shall operate independently, and be considered separately, from riders or other cost recovery mechanisms otherwise allowed by law, unless otherwise incorporated into such mechanism, plan, or settlement.
- (g) The Commission shall adopt rules necessary to implement the provisions of this section."

SECTION 2.(b) The Commission shall adopt rules as required by G.S. 62-133A(g), as enacted by Section 2(a) of this act, no later than 120 days after the date this act becomes law.

PART III. EFFECTIVE DATE

SECTION 3. Part I of this act is effective when it becomes law. Part II of this act is effective when it becomes law and applies to any rate-making mechanisms, designs, plans, or settlements filed by a public utility on or after the date that rules adopted pursuant to G.S. 62-133A(g), as enacted by Section 2(a) of this act, become effective. The remainder of this act is effective when it becomes law.

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NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE AND RE-REFERRED

SB **559** (HCS#1)

Storm Securitization/Alt. Rates.

Draft Number:

None

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral:

None No

Long Title Amended: Floor Manager:

Lewis

TOTAL REPORTED: 1



NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE HOUSE COM SUB, UNFAVORABLE SENATE COM SUB AND RE-REFERRED

SB **377** (CS#1)

Military Base Protection Act.

Draft Number:

S377-PCS45317-RI-20

Serial Referral:

RULES, CALENDAR, AND OPERATIONS OF THE HOUSE

al: None

Recommended Referral: Long Title Amended:

Yes

Floor Manager: Szoka

TOTAL REPORTED: 1



Committee Sergeants at Arms

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House Pages Assignments Tuesday, June 25, 2019 Session: 4:00 PM

| Committee | Room | Time | Staff | Comments | Member |
|------------------|------|---------|-------------------|----------|------------------------|
| Education - K-12 | | 1:00 PM | Caroline Bull | | Rep. Darren G. Jackson |
| | | | Alice Connor | | Rep. John Autry |
| | | | John D'Ambrosio | | Rep. Gale Adcock |
| Public Utilities | 643 | 3:00 PM | Kristen Sauls | | Rep. John R. Bell, IV |
|) | | | > Emily Siniavsky | | Rep. John R. Bell, IV |

Eleanor Castoral
SINDWSKY

Speaker Tim Horre

Tuesday, June 25, 2019 Page: 1 of 1 10:43 AM

Visitor Registration Sheet

SENATE HEALTH CARE 2019-2020

2 MINUTES PER SPEAKER

March 6, 2019.

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House Committee on Energy and Public Utilities Wednesday, July 10, 2019 at 9:30 AM Room 1228/1327 of the Legislative Building

MINUTES

The House Committee on Energy and Public Utilities met at 9:30 AM on July 10, 2019 in Room 1228/1327 of the Legislative Building. Representatives Alexander, Autry, Cunningham, Harrison, Holley, Humphrey, B. Jones, Saine, Strickland, and Szoka attended.

Representative John Szoka, Chair, presided.

The following bills were considered:

SB 320 Regional Water Systems and State Grants. (Senator J. Alexander): Rep. Barnes presented SB320. Rep. Saine made a Motion for a favorable report on the PCS S320-CSST-40 [v.4]. With no objections, the Chair called for a vote on the motion for a favorable report and the PCS passed with a serial referral to Rules, Calendar, and Operations of the House.

With no further business, the meeting adjourned at 9:37 AM.

Representative John Szoka Chair

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NORTH CAROLINA GENERAL ASSEMBLY HOUSE OF REPRESENTATIVES

ENERGY AND PUBLIC UTILITIES COMMITTEE REPORT

Representative Dean Arp, Co-Chair Representative John Szoka, Co-Chair

FAVORABLE HOUSE COM SUB, UNFAVORABLE ORIGINAL BILL AND RE-REFERRED

SB 320

Regional Water Systems and State Grants.

Draft Number:

S320-PCS15387-ST-40

Serial Referral:

RULES, CALENDAR, AND

OPERATIONS OF THE HOUSE

Recommended Referral: Long Title Amended: None Yes

Floor Manager:

Barnes

TOTAL REPORTED: 1



House Committee on Energy and Public Utilities Wednesday, July 10, 2019, 9:30 AM 1228/1327 Legislative Building

AGENDA

Welcome and Opening Remarks

Introduction of Pages

Bills

BILL NO. SHORT TITLE

SB 320

Regional Water Systems and State

Grants.

SPONSOR

Senator J. Alexander

Presentations

Chair John Szoka, presiding

Other Business

Adjournment



SENATE BILL 320: Regional Water Systems and State Grants.

2019-2020 General Assembly

Analysis of:

Committee: House Energy and Public Utilities. If Date:

July 9, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Second Edition

Introduced by: Sen. J. Alexander

Prepared by: Jennifer McGinnis

Staff Attorney

OVERVIEW: Senate Bill 320 would amend requirements governing disbursement of water/wastewater infrastructure grants or loans to recipients engaged in regionalization to require the Department of Environmental Quality (DEQ) to encourage written agreements between the recipient and each local government unit that serves a customer base of over 5,000 and that purchases treated or untreated water from the recipient stating the current rates of purchase and any anticipated increases over the term of the agreement, or a resolution approved by the governing board of the purchasing local government unit stating that it waives its option to establish such a written agreement. The bill also establishes a process for the Local Government Commission (LGC) to assist in resolving any disputes between local government units prior to execution of a written agreement

[As introduced, this bill was identical to H414, as introduced by Rep. Barnes, which is currently in House State and Local Government.]

CURRENT LAW/BACKGROUND: Chapter 159G of the General Statutes governs a number of water infrastructure loan and grant funds administered by DEQ established to meet the water infrastructure needs of the State, including the following:

- The Clean Water State Revolving Fund -- The account receives federal funds for wastewater projects and the State funds required to match the federal funds.
- The Drinking Water State Revolving Fund -- The account receives federal funds for public water systems and the State funds required to match the federal funds.
- The Wastewater Reserve -- The account is established to receive State funds that are to be used for loans and grants for wastewater systems.
- The Drinking Water Reserve -- The account is established to receive State funds that are to be used for loans and grants for public water systems.

Current law requires that the proceeds of a loan or grant must be disbursed to a recipient in a series of payments based on the progress of the project for which the loan or grant was awarded. In addition, in order to obtain a payment, a loan or grant recipient must submit a request for payment to DEQ and document the expenditures for which the payment is requested.

BILL ANALYSIS: The bill would require that, prior to any disbursement of a loan or grant to a recipient that is engaged in regionalization or initiating regionalization with the loan or grant, DEQ must encourage an applicant to have one of the following with respect to each local government unit that serves a customer

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

Senate Bill 320

Page 2

base of over 5,000 and that purchases treated or untreated water from the recipient at the time of the disbursement of the loan or grant or anticipated to be served within the 30 years following the disbursement of the loan or grant:

- A written agreement approved by the governing board of the recipient and the governing board of the local government unit stating the current rates of purchase and any anticipated increases over the term of the agreement.
- A resolution approved by the governing board of the purchasing local government unit stating the local government unit waives its option to establish such a written agreement.

In addition, the bill provides that in developing such agreements, either local government unit may request that the LGC assist in resolving any disputes between the local government units prior to execution of the written agreement. In such cases, the LGC would be required assist and provide recommendations within 90 days of the request.

EFFECTIVE DATE: The bill would be effective when it becomes law and apply to disbursements under Chapter 159G of the General Statutes on or after that date.



SENATE BILL 320: Regional Water Systems and State Grants.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities.

If Date:

July 10, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by: Analysis of:

Sen. J. Alexander

PCS to Second Edition

S320-CSST-40

Prepared by: Jennifer McGinnis

Staff Attorney

The Proposed Committee Substitute (PCS) for Senate Bill 320 would amend OVERVIEW: requirements governing disbursement of water/wastewater infrastructure grants or loans to recipients engaged in regionalization to, in certain circumstances, require a written agreement between a recipient and local government units purchasing treated or untreated water from the recipient, stating the current rates of purchase and any anticipated increases over the term of the agreement, or a resolution approved by the governing board of the purchasing local government unit stating that it waives its option to establish such a written agreement. The bill also establishes a process for the Local Government Commission (LGC) to assist in resolving any disputes between local government units prior to execution of a written agreement. If the parties fail to reach agreement, the bill would prohibit the Department of Environmental Quality (DEQ) from disbursing any loan or grant to either local government unit until the dispute is resolved to the satisfaction of the LGC.

[As introduced, this bill was identical to H414, as introduced by Rep. Barnes, which is currently in House State and Local Government.l

CURRENT LAW/BACKGROUND: Chapter 159G of the General Statutes governs a number of water infrastructure loan and grant funds administered by DEQ established to meet the water infrastructure needs of the State, including the following:

- The Clean Water State Revolving Fund -- The account receives federal funds for wastewater projects and the State funds required to match the federal funds.
- The Drinking Water State Revolving Fund -- The account receives federal funds for public water systems and the State funds required to match the federal funds.
- The Wastewater Reserve -- The account is established to receive State funds that are to be used for loans and grants for wastewater systems.
- The Drinking Water Reserve -- The account is established to receive State funds that are to be used for loans and grants for public water systems.

Current law requires that the proceeds of a loan or grant must be disbursed to a recipient in a series of payments based on the progress of the project for which the loan or grant was awarded. In addition, in order to obtain a payment, a loan or grant recipient must submit a request for payment to DEQ and document the expenditures for which the payment is requested.

aren Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

Senate PCS 320

Page 2

BILL ANALYSIS: The PCS would require that, prior to any disbursement of a loan or grant to a recipient that is engaged in regionalization or initiating regionalization with the loan or grant, the Department must ensure that the recipient has one of the following with respect to each local government unit that serves a customer base of over 5,000 and that purchases treated or untreated water from the recipient at the time of the loan, or is anticipated to be served within the 30 years following the disbursement of the loan or grant:

- A written agreement approved by the governing board of the recipient and the governing board
 of the local government unit stating the current rates of purchase and any anticipated increases
 over the term of the agreement.
- A resolution approved by the governing board of the purchasing local government unit stating the local government unit waives its option to establish such a written agreement.

In addition, the PCS provides that in developing such agreements, either local government unit may request that the LGC assist in resolving any disputes between the local government units prior to execution of the written agreement. In such cases, the LGC would be required assist and provide recommendations within 90 days of the request. If the parties fail to agree, or fail to adopt the recommendations of the LGC upon disagreement between the parties, the bill would prohibit the Department from disbursing any loan or grant to either local government unit until the dispute is resolved to the satisfaction of the LGC.

The PCS provides, however, that these requirements would only apply to disbursements of a loan or grant where the disbursement is for regionalization and the recipient or a beneficiary of the disbursement withdraws water from a reservoir owned by the United States Army Corps of Engineers lying in at least two states with a dam located outside North Carolina.

EFFECTIVE DATE: The bill would be effective when it becomes law and apply to disbursements under Chapter 159G of the General Statutes on or after that date.

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SENATE BILL 320

GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2019

Second Edition Engrossed 5/7/19

PROPOSED HOUSE COMMITTEE SUBSTITUTE S320-CSST-40 [v.4]

06/12/2019 03:47:25 PM

| Short Title: | Regional Water Systems and State Grants. | (Public) |
|--------------|--|----------|
| Sponsors: | | |
| Referred to: | | |

March 21, 2019

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A BILL TO BE ENTITLED

AN ACT TO FOSTER REGIONAL COOPERATION FOR WATER AND WASTEWATER INFRASTRUCTURE AMONGST SYSTEMS UTILIZING RESERVOIR WATER.

The General Assembly of North Carolina enacts:

SECTION 1. G.S. 159G-42 reads as rewritten:

"§ 159G-42. Disbursement of loan or grant.

- (a) The Department must disburse the proceeds of a loan or grant to a recipient in a series of payments based on the progress of the project for which the loan or grant was awarded. To obtain a payment, a loan or grant recipient must submit a request for payment to the Department and document the expenditures for which the payment is requested.
- (b) Prior to any disbursement of a loan or grant to a recipient that is engaged in regionalization or initiating regionalization with the loan or grant, the Department shall ensure that the recipient has one of the following with respect to each local government unit that (i) serves a customer base of over five thousand (5,000) and (ii) purchases treated or untreated water from the recipient at the time of the disbursement of the loan or grant or is anticipated to purchase treated or untreated water from the recipient within the 30 years following the disbursement of the loan or grant:
 - (1) A written agreement approved by the governing board of the recipient and the governing board of the local government unit stating the current rates of purchase and any anticipated increases over the term of the agreement.
 - (2) A resolution approved by the governing board of the purchasing local government unit stating the local government unit waives its option to establish such a written agreement.
- (c) In developing any agreement for execution as required by subsection (b) of this section, either local government unit may request to the Local Government Commission to assist in resolving any disputes between the local government units prior to execution of the written agreement. When a request for assistance is made, the Local Government Commission shall assist and provide recommendations within 90 days of the request. If the parties fail to agree, or fail to adopt the recommendations of the Local Government Commission upon disagreement between the parties, the Department shall not disburse any loan or grant to either local government unit until the dispute is resolved to the satisfaction of the Local Government Commission.
- (d) Subsections (b) and (c) of this section shall apply only to disbursements of a loan or grant where the disbursement is for regionalization and the recipient or a beneficiary of the





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Session 2019

disbursement withdraws water from a reservoir owned by the United States Army Corps of Engineers lying in at least two states with a dam located outside North Carolina."

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SECTION 2. This act is effective when it becomes law and applies to disbursements under Chapter 159G of the General Statutes on or after that date.

S320-CSST-40 [v.4]

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SENATE BILL 320: Regional Water Systems and State Grants.

2019-2020 General Assembly

Committee:

House Energy and Public Utilities. If **Date**: July 9, 2019

favorable, re-refer to Rules, Calendar, and

Operations of the House

Introduced by:

Sen. J. Alexander

Prepared by: Jennifer McGinnis

Analysis of:

Second Edition

Staff Attorney

OVERVIEW: Senate Bill 320 would amend requirements governing disbursement of water/wastewater infrastructure grants or loans to recipients engaged in regionalization to require the Department of Environmental Quality (DEQ) to encourage written agreements between the recipient and each local government unit that serves a customer base of over 5,000 and that purchases treated or untreated water from the recipient stating the current rates of purchase and any anticipated increases over the term of the agreement, or a resolution approved by the governing board of the purchasing local government unit stating that it waives its option to establish such a written agreement. The bill also establishes a process for the Local Government Commission (LGC) to assist in resolving any disputes between local government units prior to execution of a written agreement

As introduced, this bill was identical to H414, as introduced by Rep. Barnes, which is currently in House State and Local Government.]

CURRENT LAW/BACKGROUND: Chapter 159G of the General Statutes governs a number of water infrastructure loan and grant funds administered by DEQ established to meet the water infrastructure needs of the State, including the following:

- The Clean Water State Revolving Fund -- The account receives federal funds for wastewater projects and the State funds required to match the federal funds.
- The Drinking Water State Revolving Fund -- The account receives federal funds for public water systems and the State funds required to match the federal funds.
- The Wastewater Reserve -- The account is established to receive State funds that are to be used for loans and grants for wastewater systems.
- The Drinking Water Reserve -- The account is established to receive State funds that are to be used for loans and grants for public water systems.

Current law requires that the proceeds of a loan or grant must be disbursed to a recipient in a series of payments based on the progress of the project for which the loan or grant was awarded. In addition, in order to obtain a payment, a loan or grant recipient must submit a request for payment to DEQ and document the expenditures for which the payment is requested.

BILL ANALYSIS: The bill would require that, prior to any disbursement of a loan or grant to a recipient that is engaged in regionalization or initiating regionalization with the loan or grant, DEQ must encourage an applicant to have one of the following with respect to each local government unit that serves a customer

Karen Cochrane-Brown Director



Legislative Analysis Division 919-733-2578

Senate Bill 320

Page 2

base of over 5,000 and that purchases treated or untreated water from the recipient at the time of the disbursement of the loan or grant or anticipated to be served within the 30 years following the disbursement of the loan or grant:

- A written agreement approved by the governing board of the recipient and the governing board of the local government unit stating the current rates of purchase and any anticipated increases over the term of the agreement.
- A resolution approved by the governing board of the purchasing local government unit stating the local government unit waives its option to establish such a written agreement.

In addition, the bill provides that in developing such agreements, either local government unit may request that the LGC assist in resolving any disputes between the local government units prior to execution of the written agreement. In such cases, the LGC would be required assist and provide recommendations within 90 days of the request.

EFFECTIVE DATE: The bill would be effective when it becomes law and apply to disbursements under Chapter 159G of the General Statutes on or after that date.

Committee Sergeants at Arms

| NAME OF COMMITTEE HC Energy and Public | <u>Utilities</u> |
|--|------------------|
| DATE: 7/10/2019 Room: 1228/132 | 7 |
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| House Sgt-At Arms: | |
| 1. Name: Rex Foster | |
| 2. Name: Russell Salisbury | |
| Name: Warren Hawkins | |
| 4. Name: David Leighton | |
| 5. Name: | |
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| Senate Sgt-At Arms: | |
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| l. Name: | |
| Name: | |

House Pages Assignments Wednesday, July 10, 2019 Session: 2:00 PM

| Committee | Room | Time | Pocks & Staff | Comments | Member |
|------------------|-----------|---------------------|-----------------|------------|-------------------------|
| Public Utilities | 1228/1327 | 9:30 AM | Reed Ballus | (Baillins) | Rep. Lee Zachary |
| | | · Secretary Control | Tucker Clark | / | Rep. Mitchell S. Setzer |
| | | | Fiona Newberry | | Rep. C. Ray Russell |
| | | | Ryan-Stoots | | Rep. George G. |
| | | | Stud | S | Cleveland |
| | | | | | |
| Judiciary I | 544 | 10:00 AM | Jackson Buttler | | Rep. Joe John |
| | | | Bryan Daniels | | Rep. Allison A. Dahle |
| | | | John Rouse | | Rep. John R. Bell, IV |
| | | | Mary Stokes | | Rep. Cynthia Ball |
| | | | | | |
| State and Local | 1228/1327 | 10:00 AM | Mary Policastro | | Speaker Tim Moore |
| Government I | | | | | |
| | | | Anthony Tocci | | Rep. Destin Hall |
| | | | Kasanna Veth | | Rep. Pricey Harrison |
| | | | Brandon Ramirez | | Rep. John Sauls |

HC Energy and Public Utilities Name of Committee

7/10/2019

Date

| NAME | FIRM OR AGENCY AND ADDRESS |
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| Cassidy Robertson | AMGA |
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| Corey Sugarih | Sievra Qub |
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HC Energy and Public Utilities Name of Committee

7/10/2019

Date

| NAME | FIRM OR AGENCY AND ADDRESS |
|------------------|----------------------------|
| Joy theu | DER |
| JOHN LUCEY | DEQ |
| Addison McDowell | NCLM |
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North Carolina General Assembly

Energy and Public Utilities

2019-20 Session

Representative Arp, Co-chair Representative Szoka, Co-chair

> Committee Clerk(s): Bev Slagle (Szoka)

The Energy and Public Utilities Committee did not meet during the 2020 Short Session.

John Szoka

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